

# ***COOK COUNTY, ILLINOIS***



**Todd H. Stroger**  
**President**  
**Cook County Board of Commissioners**

## **Comprehensive Annual Financial Report for the Year Ended November 30, 2008**



**Jaye M. Williams**  
**Chief Financial Officer**

**Constance M. Kravitz, CPA**  
**Comptroller**



## **Introductory Section**

**COOK COUNTY, ILLINOIS**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**For the Year Ended November 30, 2008**

**TABLE OF CONTENTS**

**A. INTRODUCTORY SECTION**

	<u>Page</u>
Table of Contents.....	i – iv
Members of the Board of Commissioners .....	v
Letter of Transmittal.....	vi – xv
Organizational Chart.....	xvi – xvii

**B. FINANCIAL SECTION**

	<u>Exhibit</u>	<u>Page</u>
<b>Independent Auditors’ Report .....</b>		<b>1 – 2</b>
<b>Management’s Discussion and Analysis .....</b>		<b>3 – 24</b>
<b>Basic Financial Statements</b>		
Government-wide Financial Statements:		
Statement of Net Assets .....	1	25
Statement of Activities .....	2	26 – 27
Fund Financial Statements:		
Balance Sheet – Governmental Funds.....	3	28 – 29
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets .....	4	30
Statement of Revenues, Expenditures and Changes in Funds Balance – Governmental Funds .....	5	31 – 32
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities .....	6	33
Statement of Revenues, Expenditures and Encumbrances General Fund Budget and Actual (Non-GAAP Budget Basis) .....	7	34
Statement of Revenues, Expenditures and Encumbrances Motor Fuel Tax Fund Budget and Actual (Non-GAAP Budget Basis) .....	8	35
Statement of Revenues, Expenditures and Encumbrances Annuity and Benefit Fund Budget and Actual (Non-GAAP Budget Basis) .....	9	36
Statement of Net Assets Proprietary Fund .....	10	37
Statement of Revenues, Expenses and Changes in Net Assets Proprietary Fund .....	11	38
Statement of Cash Flows Proprietary Fund.....	12	39
Statement of Fiduciary Net Assets Fiduciary Funds .....	13	40
Statement of Changes in Fiduciary Net Assets .....	14	41
Combining Statement of Net Assets Component Units .....	15	42
Combining Statement of Activities Component Units .....	16	43 – 44
<b>Notes to Basic Financial Statements.....</b>		<b>45 – 104</b>
<b>Required Supplemental Information – Schedule of Funding Progress .....</b>		<b>105</b>

**Supplemental Combining and Individual Fund Statements and Schedules:**

	<u>Schedule</u>	<u>Page</u>
<b>General Fund –</b>		
Combining Balance Sheet by Account.....	A-1 .....	107
Schedule of Revenues, Expenditures and Changes In Fund Balance by Account .....	A-2 .....	108
Corporate Account Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) .....	A-3 .....	109
Public Safety Account Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) .....	A-4 .....	110
Combining Schedule of Revenues and Other Financing Sources .....	A-5 .....	111 – 112
<b>Debt Service Fund –</b>		
Bond and Interest Fund Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) .....	B-1 .....	114
<b>Capital Projects Fund –</b>		
Combining Balance Sheet by Account.....	C-1 .....	116 – 117
Combining Schedule of Revenues, Expenditures And Changes In		
Fund Balance by Account .....	C-2 .....	118 – 119
<b>Nonmajor Governmental Funds –</b>		
Combining Balance Sheet .....	D-1 .....	124
Schedule of Revenues, Expenditures and Changes In Fund Balance by Account .....	D-2 .....	125
Combining Balance Sheet – Nonmajor Special Revenue Funds .....	D-3 .....	126 – 136
Combining Schedule of Revenues, Expenditures and Changes In		
Fund Balance by Account – Nonmajor Special Revenue Funds .....	D-4 .....	137 – 147
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (GAAP Basis) Nonmajor Special Revenue Fund –		
Forest Preserve District Fund – Debt Service Fund .....	D-5 .....	148
Schedule of Revenues, Expenditures, and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund		
911 Surcharge Reallocation (ETSB) .....	D-6 .....	149
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
Geographical Information Systems .....	D-7 .....	150
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
Motor Fuel Tax Illinois First (1 <sup>st</sup> ).....	D-8 .....	151
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
Township Roads.....	D-9 .....	152
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
Election .....	D-10 .....	153
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
County Recorder Document Storage System .....	D-11 .....	154
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
Animal Control.....	D-12 .....	155
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
County Recorder Document Storage System .....	D-13 .....	156

	<u>Schedule</u>	<u>Page</u>
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
County Clerk Automation .....	D-14.....	157
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
Circuit Court Document Storage .....	D-15.....	158
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
Emergency Telephone System .....	D-16.....	159
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
Circuit Court Dispute Resolution .....	D-17.....	160
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
Emergency Telephone System .....	D-18.....	161
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
Adult Probation Services Fee .....	D-19.....	162
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
Social Services .....	D-20.....	163
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
Treasurer Tax Sales Automation .....	D-21.....	164
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
Chief Judge Juvenile Justice.....	D-22.....	165
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
Cook County Lead Poisoning Prevention .....	D-23.....	166
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
State’s Attorney Narcotics Nuisance Abatement .....	D-24.....	167
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
State’s Attorney Narcotics Forfeiture.....	D-25.....	168
Schedule of Revenues, Expenditures and Encumbrances		
Budget and Actual (Non-GAAP Budget Basis) Nonmajor Special Revenue Fund –		
Suburban TB Sanitarium District .....	D-26.....	169
<b>Proprietary Fund –</b>		
Combining Statement of Net Assets by Account .....	E-1 .....	171
Combining Schedule of Revenues and Expenses and Changes in		
Net Assets by Account .....	E-2 .....	172
Combining Statement of Net Assets By Operating Accounts .....	E-3 .....	173 – 174
Combining Statement of Net Assets By Restricted Purpose Accounts .....	E-4 .....	175
Schedule of Revenues and Expenses and Changes in Net Assets		
By Operating Accounts .....	E-5 .....	176 – 177
Combining Schedule of Revenues, Expenses and Changes in Restricted Net Assets		
By Restricted Purpose Accounts .....	E-6 .....	178
Schedule of Cash Flows .....	E-7 .....	179
Schedule of Cash Flows of Operating Accounts .....	E-8 .....	180 – 181
Combining Schedule Of Cash Flows By Restricted Purpose Accounts .....	E-9 .....	182

	<u>Schedule</u>	<u>Page</u>
<b>Agency Funds –</b>		
Combining Balance Sheet .....	F-1	184 – 185
<b>C. <u>STATISTICAL SECTION (Unaudited)</u></b>	<b><u>Schedule</u></b>	<b><u>Page</u></b>
Statistical Section Contents .....		186
<b>Schedules of Financial Trends Information</b>		
Net Assets by Component – Last Seven Fiscal Years .....	S-1	187
Bar Chart – Governmental Activities Net Assets – Last Seven Fiscal Years .....		188
Bar Chart – Business-type Activities Net Assets – Last Seven Fiscal Years .....		188
Bar Chart – Primary Government Net Assets – Last Seven Fiscal Years .....		188
Change in Net Assets – Last Seven Fiscal Years .....	S-2	189 – 190
Fund Balances, Governmental Funds – Last Seven Fiscal Years.....	S-3	191
Bar Chart – Fund Balances, General Fund – Last Seven Fiscal Years .....		191
Changes in Fund Balances, Governmental Funds – Last Seven Fiscal Years .....	S-4	192 – 193
<b>Schedules of Revenue Capacity Information</b>		
Assessed Value and Estimated Actual Value of Taxable Property –		
Last Ten Fiscal Years .....	S-5	194
Line Chart – Estimated Full Value of Cook County – Last Ten Fiscal Years .....		194
Direct and Overlapping Property Tax Rates – Last Ten Years .....	S-6	195
Line Chart – County Direct Rates – Last Ten Years .....		195
Principal Property Tax Payers – Current and Nine Years Ago .....	S-7	196
Property Tax Levies and Collections – Last Ten Fiscal Years .....	S-8	197
<b>Schedules of Debt Capacity Information</b>		
Ratio of General Bonded Debt Outstanding – Last Ten Fiscal Years .....	S-9	198
Direct and Overlapping Governmental Activities Debt.....	S-10	199
<b>Schedules of Demographic and Economic Information</b>		
Demographic and Economic Statistics – Last Ten Fiscal Years .....	S-11	200
<b>Schedules of Operating Information</b>		
Full-Time Equivalent County Government Employees by Function –		
Last Ten Fiscal Years.....	S-12	201
Line Chart – Total Full-Time Equivalent County Government Employees		
– Last Ten Fiscal Years .....		201
Line Chart – Full-Time Equivalent County Government Employees by Function		
– Last Ten Fiscal Years.....		202
Operating Indicators by Function, Cook County Health and Hospitals System –		
Last Seven Years .....	S-13	203
Operating Indicators by Function, Circuit Court Caseload – Last Seven Years.....	S-14	204
Operating Indicators by Function, Cook County Corrections – Last Seven Years.....	S-15	205
Operating Indicators by Function, Other Services – Last Seven Years.....	S-16	206
Capital Assets by Category – Last Seven Years.....	S-17	207



**COUNTY OF COOK, ILLINOIS**

**HONORABLE TODD H. STROGER**  
President

**HONORABLE JOHN P. DALEY**  
Chairman, Committee on Finance

**COOK COUNTY BOARD OF COMMISSIONERS**

JERRY BUTLER	JOAN PATRICIA MURPHY
FORREST CLAYPOOL	ANTHONY J. PERAICA
EARLEAN COLLINS	BRIDGET GAINER
JOHN P. DALEY	PETER N. SILVESTRI
ELIZABETH ANN DOODY GORMAN	DEBORAH SIMS
GREGG GOSLIN	ROBERT B. STEELE
TIMOTHY O. SCHNEIDER	WILLIAM M. BEAVERS
EDWIN REYES	LARRY SUFFREDIN
JOSEPH MARIO MORENO	

**JAYE M. WILLIAMS**  
Chief Financial Officer

**CONSTANCE M. KRAVITZ, CPA**  
County Comptroller

THE BOARD OF COMMISSIONERS

TODD H. STROGER

PRESIDENT

EARLEAN COLLINS  
ROBERT STEELE  
JERRY BUTLER  
WILLIAM M. BEAVERS  
DEBORAH SIMS  
JOAN PATRICIA MURPHY  
JOSEPH MARIO MORENO  
EDWIN REYES

1st Dist.  
2nd Dist.  
3rd Dist.  
4th Dist.  
5th Dist.  
6th Dist.  
7th Dist.  
8th Dist.

PETER N. SILVESTRI  
BRIDGET GAINER  
JOHN P. DALEY  
FORREST CLAYPOOL  
LARRY SUFFREDIN  
GREGG GÖSLIN  
TIMOTHY O. SCHNEIDER  
ANTHONY J. PERAICA  
ELIZABETH ANN DOODY GORMAN

9th Dist.  
10th Dist.  
11th Dist.  
12th Dist.  
13th Dist.  
14th Dist.  
15th Dist.  
16th Dist.  
17th Dist.



COOK COUNTY  
BUREAU OF FINANCE

JAYE MORGAN WILLIAMS  
CHIEF FINANCIAL OFFICER

County Building  
118 North Clark Street, Room 1127  
Chicago, Illinois 60602-1423  
TEL (312) 603-5287  
FAX (312) 603-3681  
TDD (312) 603-5255

November 30, 2009

To the President and Honorable  
Members of the Cook County Board of Commissioners

Ladies and Gentlemen:

We are pleased to present the Comprehensive Annual Financial Report (“CAFR”) of Cook County, Illinois (the “County”) for the fiscal year ended November 30, 2008. The CAFR has been prepared by the County in accordance with the principles and standards for financial reporting set forth by the Government Accounting Standards Board (“GASB”) and audited by a firm of independent auditors retained by the County. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the management of the County. We believe that the data, as presented, is accurate in all material respects, presents fairly the financial position and results of operations of the County, as measured by the financial activity of its various funds and provides the reader with disclosure of the County’s activities.

The County has prepared the CAFR in accordance with Generally Accepted Accounting Principles (“GAAP”). GAAP require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of a Management Discussion & Analysis (“MD&A”). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A can be found immediately following the report of the independent auditors.

This report and other historical audited financial statements, prior year(s) fiscal operating budgets, as well as Official Statements of several of the County’s previous bond debt issues, may also be accessed via the Internet at [www.cookcountygov.com](http://www.cookcountygov.com).

The Cook County CAFR for the fiscal year ended November 30, 2008 is presented in three sections:

**The Introductory Section** includes the transmittal letter, the County’s organizational chart, and a list of principal County officials, information on the County’s economy, major initiatives and services.

**The Financial Section** is prepared in accordance with GAAP and includes the MD&A, the basic financial statements, including the notes, and the Required Supplementary Information. The basic financial statements include the government-wide financial statements that present an overview of the County’s overall financial operations and the fund financial statements that present the financial information of each of the County’s major funds, as well as the combining and individual fund statements and schedules. The Independent Auditors’ Report on the basic financial statements is also included in this section.

**The Statistical Section** includes select unaudited financial, economic and demographic data depicting historical information on the County, including debt statistics, tax rates and extensions, assessed valuation of property, along with other information that would be of interest to potential bond investors, creditors and other readers.

## COOK COUNTY GOVERNMENT

*Cook County Government* is named after Daniel Pope Cook, one of the earliest, youngest and most brilliant statesmen in Illinois History. He worked diligently for the statehood of Illinois and was present on April 18, 1818, when it was granted. The Fort Dearborn settlement at the mouth of the Chicago River grew from a population of 30 in 1829 to 60 in 1831, when, by an Act of the State Legislature, Cook County was created and at the same time the unincorporated settlement at the mouth of the Chicago River became the new county's seat. Cook County was created on January 15, 1831 by an act of the Illinois State Legislature and became the 54th county established in Illinois. On May 7, 1831, Cook County elected its first officials. Cook County contains 128 municipalities in its region. The most well-known being the City of Chicago. This is where the County seat and central offices of the Cook County Board of Commissioners are located and regular meetings are held. The City of Chicago and the suburban municipalities account for approximately 85% of the County's 946 square miles, while unincorporated areas make up the remaining 15%. The unincorporated areas of the County are under the jurisdiction of the Cook County Board of Commissioners. Within Cook County, there are 128 municipalities, 30 townships, 236 special districts, and 152 school districts. Chicago has a population of 2,740,224, which is 51.8% of the County's 2008 population. There are 9 other municipalities with populations over 55,000. These are Arlington Heights, Cicero, Des Plaines, Evanston, Mount Prospect, Palatine, Schaumburg, Skokie and Oak Lawn. Most of these are in the north and northwestern areas, with the exception of Oak Lawn.

The population of Cook County is estimated at 5,288,161 (all figures are from the US Census Bureau and/or the Bureau of Labor Statistics for 2008). Of these persons, 25.1% are under 18 years of age, 11.7% are over 65 years of age and 51.3% of the population is female. Cook County is racially diverse: 52% is white, 25.7% are black or African American and 22.5% are of Hispanic or Latino origin of any race. Also, 21% is foreign born and 31% of the population speaks over 5 languages, other than English, at home. Of the population 25 or older, 82% are high school graduates and 31.2% are college graduates.

The median household income in 2007 was \$52,358, while 14.9% of the population is below the poverty line. The unemployment rate for Cook County in August 2009 was 10%. This compares with 7.5% in August 2008 and the current national average of 9.7%.

The County's powers, as a home rule unit of government under the Illinois Constitution of 1970, are exercised through a 17-member Board of Commissioners. The County Board is the legislative authority which is led by its President, who may be one of the commissioners or separately elected to fill the position as President. The Commissioners are elected from single member districts to four-year terms, while the President is elected by the voters of the entire County to a four-year term. The terms of the present Board of Commissioners, including the President, expire in 2010.

The County shares an overlapping tax base with the City of Chicago, the Chicago Board of Education, the Chicago School Finance Authority, the Metropolitan Water Reclamation District, the Cook County Forest Preserve District, the Chicago Park District, the Cook County Community College District #508 (City Colleges of Chicago) and various municipalities and local school, library and park districts within the boundaries of the County. Please note that with the exception of the Forest Preserve District, a separate but related component unit of government, these units of local government do not meet the established criteria for inclusion in our reporting entity and therefore are excluded from presentation in this report.

## WHAT DOES THE COUNTY DO?

As mandated by State law, County government has principal responsibility for the protection of persons and property, the provision for public health services and the maintenance of County highways. The obligation to protect persons and property, commonly called public safety, is fulfilled by the provision of County judicial and law enforcement services. The Circuit Court of Cook County, which is the second largest unified court system in the world, the Cook County Department of Corrections, which is the largest

single-site jail in the nation located at 26th and California Streets and the Cook County Juvenile Detention Center, the first juvenile center in the nation and one of the largest, are solely the responsibility of Cook County government.

The obligation to provide public health services is fulfilled by the provision of comprehensive medical services to the citizens of the County, regardless of their ability to pay. The Cook County Health and Hospitals System (CCHHS), governed by an eleven member Independent Governance Board of Directors, administer the County's public health services and is the second largest public health system in the nation.

Although public safety and health care services do not reflect all County obligations, appropriations for these services comprise 91.3% of the County's General Funds Budget (48.8% for public safety and 42.5% for the Health System). This includes pension costs and debt service allocated to these functions.

There are thirteen additional Cook County governmental offices. Eleven of the offices have their own independently elected officers. Two have officers appointed by other officials. The independently elected officials are the Assessor, the three commissioners of the Board of Review, the Chief Judge of the Circuit Court, the Clerk of the Circuit Court, the County Clerk, the Recorder of Deeds, the Sheriff, the State's Attorney and the Treasurer. The appointed officials are the Chairman of the Board of Election Commissioners, who is elected by and from the three commissioners who are appointed by the Circuit Court; and the Public Administrator, who is appointed by the Governor of Illinois. Although these offices are directed by their elected and appointed officials, the President and the Board of Commissioners have the primary fiscal responsibilities.

The President and the Board of Commissioners are accountable to County residents for budgeting and controlling financial resources for all County governmental offices and departments. The President and Board of Commissioners apply guidelines, set goals and use fiscal control for all County offices and departments. The President also directly supervises many departments which provide a variety of direct and support services.

<b>PRINCIPAL FUNCTIONS OF COOK COUNTY GOVERNMENT</b>
--

The County presently performs three principal functions: the protection of persons and property; the provision of public health services; and general governmental services including, among others, the assessment of property, levy and collection of taxes and maintenance of certain highways.

**Public Safety** - Protection of persons and property consists mainly of the operation of the Circuit Court of the County, prosecution of persons charged with criminal offenses, operation of the County Jail and operation of a Sheriff's Police department. The County Circuit Court is the second largest unified court system in the nation. The operation of more than 350 civil, criminal and traffic courtrooms is just a part of the comprehensive court and court-related services that the County provides to its more than five million residents.

**Public Health Services** - The CCHHS operates a delivery system composed of the following eight entities: John H. Stroger Jr. Hospital of Cook County, Provident Hospital of Cook County, Oak Forest Hospital of Cook County, the Ambulatory and Community Health Network (ACHN), the Cook County Department of Public Health (CCDPH), as mentioned previously, Cermak Health Services, Juvenile Temporary Detention Center (JTDC) Health Services and the Ruth M. Rothstein CORE Center. The John H. Stroger, Jr. Hospital of Cook County, a new facility opened in December 2002, is located on the west side of Chicago and is currently operating 460 beds. The hospital is the tertiary hub of CCHHS, providing a full array of highly specialized services, including the City of Chicago's largest Level 1 Trauma center, neonatology intensive care unit, and HIV/AIDS services. The hospital receives referrals from throughout CCHHS as well as from other institutions around the County. The emergency services at this facility are the largest in the Midwest, with approximately 146,000 visits last year.

Provident Hospital of Cook County is a community teaching hospital located on the south side of Chicago. Currently staffed for 84 beds, Provident's emergency department is the second busiest in Chicago, with more than 45,000 visits annually.

Oak Forest Hospital of Cook County operates 90 beds. The services provided include acute, rehabilitation, ventilator, and intermediate levels of care. Located in the south suburbs, Oak Forest also provides emergency room and specialty outpatient care services for these communities.

The Ambulatory and Community Health Network operates 16 clinics throughout Chicago and Suburban County. Clinics are located in hospital, community and one school settings. The network provides nearly 600,000 visits annually to largely uninsured patients.

The CCDPH is the state certified local health department for the residents of the suburban County and is one of the nation's largest metropolitan health agencies providing public health programs and services. In addition to its regulatory, preventive, and protective functions, CCDPH provides approximately 150,000 clinical public health visits (well baby, communicable disease screenings, etc.) each year. The agency receives significant support from federal and state grants, along with the funding appropriated by the County, to provide its services.

Cermak Health Services provides comprehensive care in the areas of primary care, dental care, mental health care and STD/HIV/Infectious Disease care to the nearly 100,000 men and women who enter the County Jail each year. A 24 hour a day, 7 day a week Emergency Department manages medical emergencies as they arise and an infirmary of more than 150 beds allows many detainees to remain on campus to receive vitally important health care. Additionally, JTDC Health Services is the provider of care for the nearly 7,000 children who enter the County JTDC each year providing similar primary care, dental and mental health care. It is important to note that the care for all incarcerated individuals is a constitutional right consistently upheld by rulings of the United States Supreme Court.

The Ruth M. Rothstein CORE Center is an outpatient facility dedicated to the care of patients with HIV/AIDS and related infectious diseases. This facility is a result of collaboration with Rush-Presbyterian-St. Luke's Medical Center. The facility has been deemed to be a model for the rest of the country.

CCHHS have also developed partnerships with private hospitals and entities throughout the County. These partnerships have brought in additional revenue through high risk maternal, neonatal and pediatric transports, and increased CCHHS patient access to services the CCHHS does not provide (substance abuse and inpatient psychiatric services). The partner hospitals include: St. Anthony, St. Elizabeth, St. Mary, Roseland, St. Bernard, Jackson Park, and the mental health affiliate, Isaac Ray Center, Inc. CCHHS also contracts with the Veteran's Administration to provide obstetric care to pregnant veterans, and with the Chicago Department of Public Health to provide pediatric specialty services at some of their clinic sites.

**General Government Services** - The Corporate Fund includes County revenues and expenditures for government management and supporting services, control of environment, maintenance of highways, economic and human development, the assessment of real property, the levy, extension and collection of taxes and the recording of property transfers.

<b>ADMINISTRATION OF THE COUNTY</b>
-------------------------------------

The President of the County Board and County Board of Commissioners has the responsibility for administration of the financial affairs of the County.

**The President of the County Board** Todd H. Stroger was elected in November 2006 and took office December 4, 2006. Prior to his election, President Stroger served as an Alderman in the Chicago City Council. His other legislative experience includes ten years as a State Representative in the Illinois General Assembly representing the greater southeast side of Chicago.

Following a strong family tradition President Stroger graduated from Xavier University of Louisiana in New Orleans and received a Bachelor of Arts degree in 1988.

The President is the Chief Executive Officer of the County and presides over the meetings of the County Board. The President has the power to veto resolutions and ordinances of the County Board. A three-fifths vote of the County Board is required to override the President's veto. This veto majority was recently changed by the State from a four-fifths vote to the current three-fifths. The President is required to submit to the Committee on Finance of the County Board an Executive Budget that provides the basis upon which the Annual Appropriation Bill is prepared and enacted.

**The County Board** is the legislative body for County government. The present Commissioners, all of whose terms expire in December 2010, are as follows:

Jerry Butler	Timothy O. Schneider	Peter N. Silvestri
Forest Claypool	Edwin Reyes	Deborah Sims
Earlean Collins	Joseph Mario Moreno	Robert Steele
John P. Daley	Joan Patricia Murphy	William M. Beavers
Elizabeth Ann Doody Gorman	Anthony J. Peraica	Larry Suffredin
Gregg Goslin	Bridget Gainer	

**Chairman, Committee on Finance**

John P. Daley is the Chairman of the Committee on Finance of the County Board. The Committee on Finance of the County Board consists of all the members of the County Board.

**COUNTY FUNDING**

The County Budget covers the activities of the County itself. Included are expenses for the Circuit Court of the County and all the independently elected County officials. The Cook County Forest Preserve District ("District") is not included in the budget because it is a special taxing district with its own separate budget. The largest of the restricted funds is that for the CCHHS.

The County uses revenue sources available to a home rule county. In addition to property and sales taxes, funds also come from state and federal government matching dollars, appropriations and grants; fees for services and statutory percentages of certain court fines; interest on investments; and from sale or lease of land and/or property. The County can also collect fees for licenses, parking, permits and franchises and income from fines in unincorporated areas where no municipality is collecting such charges.

**COUNTY'S CONTINUING CAPITAL IMPROVEMENT PROGRAM**

The Office of Capital Planning and Policy develops and manages the Capital Improvement Program for the County. Projects are categorized in the areas of Public Health, Public Safety and Corporate. The County's adherence to code requirements established by regulatory bodies and in compliance to decrees of the Court has been a focus in the development of the Capital Improvement Program. Improvements to security and the fire and safety systems continue to be a priority.

**ECONOMIC CONDITION AND OUTLOOK**

As the largest of 102 counties in Illinois and the 19th largest government in the United States, the County is the economic and cultural hub of the State, with a population of approximately 5.3 million residents, representing one of the major metropolitan areas in the nation after Los Angeles and New York. The County is the most populous county in Illinois and represents 42% of the state's economic activity.

The County, which includes the city of Chicago, is a diverse industrial center and the leading economic center of the Midwest. Increased industrial earnings in professional and business services, finance, insurance, and real estate (FIRE), and educational and health sectors led total economic growth of almost an average 4.5% annually from 2002-2006. Professional and business services have become the largest contributors to industrial earnings, growing about an average of 8% annually in the past five years to account for 18.7% of total earnings sources for the County. In the same period, the FIRE sector grew an average 6% annually and represents 15% of the local economy. The County's industrial profile resembles that of the U.S., with a slightly larger services sector and somewhat smaller governmental presence. The County has a strong transportation network, with current expansion of O'Hare airport and the Illinois Tollway.

Leading service sector industries included health care and related services. The Boeing Co., Motorola, Inc., Allstate Corp., Sears Holdings Corp., and United Airlines are some of the leading private employers headquartered in the County. Countywide employment has been flat in the past five years, with some job recovery in services offsetting reduced manufacturing employment. Although employment contracted at an average 0.54% annually since 2000, the labor force also contracted at about an average of 0.5% annually. Unemployment rates, after peaking at 7.4% in 2003, declined to 5.1% in 2007. More recently, unemployment in April 2008 increased to 5.5%, compared with 5.4% for the state and 4.4% for the nation in the same period. Unemployment for August 2009 spiked to a high 10% reflecting layoffs at Walgreens, CDW, University of Chicago Medical Center and Motorola, to name a few of the more prominent examples.

Its nominal personal income growth rate of an average 4.2% annually in the past 10 years approximated the state's rate of 4.4% but fell below the national rate of 5.4%. Income figures for the county exceed state and national rates; the county's 2006 per capita personal income of \$41,993 equaled 109% and 114% of Illinois and U.S. figures, respectively. The County's diverse tax base has increased rapidly, at an average 8.7% annually since 2000.

Tax base growth had been brisk until recently, averaging 9.9% annually in the last five years. As a result, estimated market value reached a substantial \$656.5 billion in 2007, reflecting a cumulative increase of more than 80% in a decade. This growth was driven by both appreciation and new construction, with residential markets exhibiting particular strength until 2008.

The housing market is projected to decline well into 2010. House values have dropped an estimated 18%. In the last year foreclosure rates have spiked to over a 20 year high with reports that there have been roughly 250 foreclosure filings a day. The downtown condo market remains overbuilt. Several office towers and hotels have halted construction. Wealth levels are slightly higher than those of the U.S. with approximately 107.5% for both per capita income and median family income. In the last year foreclosure rates have spiked to over a 20 year high with 43,876 foreclosures. While commercial and residential private investment continues, home sales in the county are significantly down, and building permit activity has also declined.

County management believes the County's broad and diverse economy will continue to grow but at a reduced pace for the next several years.

<b>MAJOR INITIATIVES, ACHIEVEMENTS AND FUTURE</b>
---

County government has redirected its focus on improving the operational efficiency and customer service delivery throughout the entire County organization. Historically, service offerings have been tied to projected revenue. As fiscal revenue increased, service offerings were increased and vice versa. However, taxpayers have moved in the direction of demanding a cap on taxes and fees, while maintaining their demands for the same or higher levels of service. This movement presents a formidable challenge for the County Board President and the Board of Commissioners to address. This is the balance that the President and the Board of Commissioners have been trying to achieve.

The first step in addressing the revenue/services dilemma has been realigning management philosophy towards results oriented budget logic. This philosophy still requires measures in order to determine whether the County is achieving the desired results. The County has created a Process Review and Improvement Unit (“Unit”) and has started the process of change by requiring Departments to submit a strategic plan via resolution and upcoming ordinance. It is the hope to change the focus from inputs to outcomes. Previously the absence of strategic plan has caused an obsession from inputs/money and shortages to a discussion of priorities. This Unit will formulate and execute strategy for improving customer services and the processes which produce the service. The Unit will work with high level administrators who will request projects, approve suggestions for change, and ensure implementation of suggestions. The Unit will facilitate process review teams and help implement the changes as recommended. This Unit will also function as a Unit under a committee as an added review when funding of additional information technology (“IT”) is requested. The Unit will review requests to ensure that IT is part of a comprehensive strategy, rather than a continuation of old approaches or an isolated “patch” for larger problems. Ultimately the goal of the plan is to link the allocation of resources to the processes involved in all areas of the County budget. The Unit will:

- Diagnose the real issues affecting the department
- Uncover the criteria for success
- Select and facilitate the best change process
- Generate innovations that dramatically impact the bottom-line
- Navigate the politics of change
- Produce maximum results with minimum effort

The key to the County’s improvement of processes is to eliminate, consolidate then automate.

One of the desired results from a revision of the process is that the County can create performance measures to see if the process revision is efficient, effective and is creating the desired outcomes.

How well is the County meeting customer priorities:

- a. Ease of use
- b. Timeliness
- c. Accuracy
- d. Cost
- e. Choice

The goal is to update County management philosophy and culture to one in which is always improving the day to day outdated systems to improve results, customer satisfaction and employee morale. Moving forward, this is part of a day to day working culture that expects both management and staff to always be working to change and improve, to truly make County taxpayers and customers feel that County government truly produces valuable services, enables improved quality of life for all of the County and finally assurance their money is well invested. It reflects an acceptance of change and risk, and problem solving, rather than placing blame for problems. As an added benefit, it will also improve employee morale for a better work environment. Please note; this is not a one-time initiative, but a permanent change in the County’s management philosophy.

While realigning management philosophy is a global effort for the County, there are plenty of key initiatives that are taking place all over the County in individual offices. Such departments under the Office of President include Planning and Development which is continuing the development of new economic partnerships and further strategic planning for enhanced programs and services to families throughout the suburban County. There is also the Neighborhood Stabilization Program (“NSP”) which is a government program that is administered through the Department of Housing and Urban Development (“HUD”) as authorized under Title III of the Housing and Economic Recovery Act of 2008 (“HERA”). The NSP is designed to revitalize neighborhoods throughout the United States. HUD has allocated the County over \$28 million for expenditure in areas of the suburban County with the highest rate of foreclosed and abandoned properties. NSP funds may be expended to purchase foreclosed as well as abandoned properties.

Utilizing HUD's data, fifty-seven (57) communities within the suburban County, the County has identified as target areas. This new program began March 2009 and is scheduled to run until 2013 or until funds are fully expended.

Planning and Development has also procured Federal American Recovery and Reinvestment Act of 2009 ("ARRA") funds. ARRA has funded the Homeless Prevention and Rapid Re-housing Program ("HPRP") as a new Program that the County intends to make available by applying for funds from the Department of HUD. The funding opportunity has been made available through the Homeless Prevention Fund created under Title XII of Division A of ARRA. The HPRP is focused on housing for homeless and at-risk households. The County has been invited to submit an application for over \$4 million to be utilized in suburban County. The County will utilize the HPRP funds to expand existing services related to financial assistance and relocation/stabilization services. The County will be able to increase the level and types (rent, utilities, moving expenses, security deposits, storage fees, etc.) of financial assistance to families, through subsidies. Additionally, the County will utilize the funds to provide grants to subrecipients in order to ensure that the necessary wraparound services are provided to its beneficiaries. The additional funding will also be utilized to enable intensive case management, credit repair, legal assistance, mitigation, housing search and placement, outreach and engagement which may include the creation of rapid response systems for the prevention of homelessness. Additionally, the County will utilize the funds to establish a Call Center Hotline for suburban County. The Call Center will be run by an affiliate of Catholic Charities, and is scheduled to launch later this year.

Also through the Planning and Development department, ARRA Energy and Conservation Block Grant (EECBG) - Program, has been funded for the first time. This program provides funds to local governments and Non-profits to develop and implement projects to improve energy efficiency and reduce energy use and fossil fuel emissions in their community. This program is administered by the office of Weatherization and Intergovernmental Programs ("WIP") in the office of Energy Efficiency and Renewable Energy ("EERE") of the U.S. Department of Energy (DOE). The County has submitted an application for \$12.6 million. This program requires "shovel ready" projects, and has a 36 month completion deadline. It also includes non entitlement municipalities located within the County. As of the issue date of this report, the application is pending approval from DOE.

In the Community Development Block Grant under ARRA ("CDBG-R") - the County has been awarded funds to assist communities a proposal for this new Program. The County award amount from the ARRA is almost \$2.9 million. The County's CDBG program enables local governments to undertake a wide range of activities intended to create suitable living environments, provide decent affordable housing and create economic opportunities, primarily for persons of low and moderate income. Under the CDBG-R, recipients shall give priority to projects that can award contracts based on bids within 120 days of the grant agreement. The County made awards to "shovel ready" projects to 12 municipalities and three non-profit agencies. Agreements were mailed/delivered to the communities on September 22, 2009. Funds must be expended by September 30, 2012.

Also Recovery Zone Facility Bonds ("RZFB"), made possible through ARRA, the Federal government has permitted state and local governments to issue new tax-exempt private activity bonds to finance certain depreciable property, including new or used equipment, located or to be located in designated recovery zones. There is a \$15 billion national limitation on the issuance of RZFBs, known as "volume cap." The County has a share of this volume cap totaling over \$196.8 million. The County is now prepared to make this volume cap available. Qualifying projects must have been undertaken since July 2, 2009, the date on which the County Board designated the County in its entirety as a recovery zone. In addition to the tax-exempt nature of the bonds, RZFB financing provides key advantages for projects through typically lower interest rates and longer term debt financing. RZFBs can mature over 20-29 years as opposed to 5 year typical bank financing.

The Judiciary Advisory Council continues to facilitate the acquisition of federal and state funding that will assist in the delivery of improved criminal and/or juvenile justice services on the local and/or County level. Through the Judicial Advisory Council's legislative analysis initiative the County will continue to address

the problem of criminal and juvenile justice bills that may act, in effect as unfunded state mandates on the County.

The Office of Cook County Highway Department (“CCHD”) Innovations / “Green” Technology is making large strides forward. Such goals as Ground Tire Rubber (“GTR”) Asphalt Pavements in which CCHD became a local leader in the regional effort to utilize rubberized asphalt in road construction projects. The new GTR material utilizes approx. 2,000 used tires per each highway lane mile resurfaced, thereby, removing used tires from the trash stream, out of dumps and landfills which are rapidly filling to capacity in many states.

CCHD is also a recognized leader for the County’s outstanding contributions in Concrete Pavement Restoration. In preservation of existing concrete pavements, the County utilizes diamond grinding to provide the best value and longest pavement life for the driving public, while improving roadway smoothness and quieting surface noise. CCHD continues to conscientiously undertake projects which recycle existing asphalt pavement. By the County removing the existing asphalt and processing it, the material is re-used and incorporated back into the new pavements as cold or hot in place recycled asphalt. The same is true for ground shingle asphalt pavements as CCHD continuously explores opportunities to recycle and create new materials from other used or wasted materials.

Additionally, CCHD’s construction of a new building and the rehabilitation of existing buildings at the District 4 Maintenance Facility, garnered this project the prestigious U.S. Green Council’s LEED Certification by meeting the green building stringent standards required for certification under the leadership in energy and environmental design.

The Office of the Chief Financial Officer is introducing management reporting, multi-year financial forecasting and distribution of cost models to ensure all cost of services are allocated to appropriate business units through consolidation of key analytical capacities to form new business unit responsible for research, analysis and management reporting

The Department of Homeland Security and Emergency Management (“DHSEM”) together with the County Department of Planning & Development, the District and the CCHD along with local jurisdictions will support the formation of multiple All-Hazard Mitigation Planning Committees (“Committee”). These Committee’s primary goals will be to develop a regional all-hazard mitigation plans for the three primary regions (North Region, Central Region and South Region) of the suburban County.

Key initiatives under the County Sheriff’s Office include Impact Incarceration which is researching alternative ways to fund various vocational programs at Boot Camp. Also through Community Supervision and Intervention the Sheriff’s Office is in the process of expanding the high school diploma program by making it available: 1) to inmates of the Pre-Release Center and 2) during evening hours at an off-site location. The Sheriff’s Office is developing a comprehensive clinical and behavioral report format for reporting to the court on the progress of the participants and increase the numbers of participants being treated individually on site for behavioral health problems. In the area of Jail Diversion and Crime Prevention it is looking to fully implement a performance measurement system in order to efficiently manage resources and report results.

The Administrative Hearings Office has expanded adjudications to include the Office of the Sheriff, CCHHS and other agencies whereas it currently hears cases for: Revenue, Animal Control, Building and Zoning, and Environmental Control.

Key initiatives under the Office of the Chief Judge address such areas as Adult Probation. It is to implement programming in response to Public Act 095-0773, also known as the Cindy Bischof Law, which allows for individuals charged with a violation of an order of protection to be monitored with GPS technology as a condition of bail or probation. Other initiatives include implementation of a mediation program for the Mortgage Foreclosure, Mechanic’s Lien section of the Chancery Division.

On July 1, 2008, the County Board committed to continue to fund the operations of the CCHHS by passing a resolution supporting continual funding of the CCHHS in spite of operating losses incurred by the County. The operating losses are primarily attributable to declining federal reimbursements, a high percentage of self-pay patient population, and rising labor and medical costs. County management is working to identify new sources of revenue, reduce operating costs, and to realign services to remain financially sustainable in the long term. In 2008 a majority of the sales tax revenue was used to shore up these losses.

In August 2009 President Stroger, appointed a new Chief Financial Officer (“CFO”), Jaye M. Williams and in September 2009 a new Comptroller, Constance M. Kravitz, CPA. Together they bring 44 years of finance and government experience to the table. The County’s CFO is responsible for the management and direction of the Bureau of Finance which oversees the Department of Budget and Management Services, the Purchasing Agent, the Office of Contract Compliance, the Department of Revenue, the Department of Risk Management as well as the Office of Comptroller. The County Comptroller authorizes all payments in accordance with the County’s Budget including bi-weekly salary compensation to the County’s 23,000 employees. The Comptroller also maintains the financial records and prepares annual financial statements and estimates of revenues for each fiscal year.

<b>OTHER FINANCIAL INFORMATION</b>
------------------------------------

Pursuant to its home rule authority, the County enjoys significant discretion in managing its governmental and fiscal affairs. The County’s management is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the County are protected from loss, theft or misuse, and to ensure the adequate compilation of accounting data to enable the preparation of financial statements in conformity with (GAAP).

The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived from it, and that the valuation of costs and benefits requires estimates and the use of experienced judgment by management.

As a recipient of Federal and State financial assistance, the County is also responsible for ensuring that an adequate internal control structure is in place to ensure compliance with applicable laws and regulations related to those programs. This internal control structure is subject to periodic evaluation by management and independent auditors.

The accounting system of the County and the District is a fund system. For each, the modified accrual basis of accounting is used by all governmental fund types. However, the County's CCHHS Enterprise Funds and Agency Funds use the accrual basis of accounting.

The President of the County Board submits annually to the County Board of Commissioners a proposed Executive Budget for its fiscal year commencing December 1st. While there is no statutory limit on the size of the budget which may be adopted, the County Board adopted the Cook County Property Tax Relief Ordinance on March 1, 1994. This ordinance limits the growth in the real property tax levy to the lesser of 5% or the rate of inflation, per the Consumer Price Index. The County maintains fiscal controls to ensure compliance with the annual budget approved by the County Board known as the Annual Appropriation Bill.

The level of control where expenditures may not exceed the budget is the fund level of activity. Annual budgetary appropriations are established for the General Fund, certain Special Revenue Funds, Debt Service Funds and the Enterprise Fund. Appropriations represent the maximum expenditures authorized during the fiscal year, and they are not to legally exceed unless subsequently amended by the County Board. Annual budgets are prepared on an encumbrance accounting basis in which the current year's encumbrances are treated as expenditures in the current period on the budgetary operating statements.

Encumbrances are not the equivalent of expenditures in GAAP operating statements. Therefore the reserve for encumbrances is reported as part of the fund balance.

At the close of the fiscal year unexpended and unencumbered balances for the various detailed objects may be inadequate to pay for services already rendered because of unforeseen events at the time the Annual Appropriation Bill was passed. This results in negative balances for certain detailed objects. The Comptroller and the Treasurer are authorized by the Appropriation Bill Resolution to use unexpended balances for other detailed objects by way of transfers so that the negative balances may be resolved. Remaining unexpended, unencumbered budget appropriations lapse at the end of each fiscal year.

The Capital Projects Fund applies project length budgets for fiscal control. The County controls expenditures from non-budgeted funds primarily by monitoring cash balances through its integrated accounting and cash disbursement system. Debt Service Fund expenditures are determined by individual bond indentures.

The President of the District submits to its Board a proposed budget for the District's fiscal year commencing on January 1. While there is no statutory limit on the size of the budget that may be adopted, as a non-home rule unit of government, State law establishes limits on the District's property tax rate. The District maintains fiscal controls to ensure compliance with their annual budget which is approved by the Board and known as the Forest Preserve District Appropriation Bill. Activities of the General Fund, Special Revenue Funds, and Debt Service Fund are included in the Annual Appropriation Bill. The Board is authorized by statute to transfer budgeted amounts between various detail objects within any fund. The level of control where expenditures may not exceed appropriations is the fund level of activity.

Illinois law requires real property taxes to be collected in the year following the levy year. Therefore, under GAAP for fund reporting, the real property tax collections for the 2008 tax levies of the County (except the Enterprise Fund) and the Forest Preserve District are not recognized as revenue, as they are not available in 2008.

## **RISK MANAGEMENT**

The Self Insurance Account, within the General Fund, is used to account for all risk financing activities of the County. The County is self-insured except for (i) employee health benefits which are fully insured and (ii) certain construction work in progress, which is insured by a means of a risk-sharing contract. The County believes that it is more economical to manage its risks internally and to set aside funds as needed for current claim settlements and adverse judgments through annual appropriations, surplus funds and bond proceeds. Since December 31, 2000, the County has purchased excess liability insurance coverage related to medical malpractice and other claims. The current medical malpractice policy is on a claims-made basis and provides up to \$50 million of limits above the County's self-insured retention of \$20 million per claim over a three-year period since December 31, 2006. The municipal policy is on an occurrence basis and provides \$20 million of coverage above the County's retention of \$10 million per claim.

The claims liabilities reported on the government-wide statement of net assets have been determined by an external actuary and include an estimate of incurred but not yet reported losses (IBNR). As of November 2008, the County (excluding the District) has recorded a liability of \$429.0 million in the County's government-wide statements for self-insurance claims.

## **FIDUCIARY FUNDS**

### **Pension Trust Funds**

The pension plans of both the County and District are defined benefit, single employer pension plans. Assets exceed pension benefit obligations for only the District's Pension Fund based on the actuarial present value of credited projected benefits method of calculating pension benefit obligations as required by GASB Statements Number 25, *Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans* and Statement Number 27, *Accounting for Pensions by State and Local Governmental Employers*. The pension plans have adopted GASB Statement No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, which establishes uniform financial reporting standards for other Postemployment Benefits (OPEB) plans. Additionally, the actuarial determined liability under GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions*, is included in the actuarial liability and related GASB Statement No. 43 disclosure. An actuarial evaluation is performed annually by pension actuaries using Illinois Compiled Statutes that provide that the Entry Age Normal Method must be used as the actuarial funding method to compute the actuarial liability for retirement benefits and the necessary contribution requirements for both Pension Funds. The 2008 levy for the County represents the maximum authorized by Statute. As the County and District continue to fund the pensions, it becomes more difficult to keep the funding levels up as the economic crisis continues and the market value of the pension assets decline.

### **Agency Funds**

The Agency Funds consist of all funds received by the County as an agent. These funds will be expended or invested by the entities in its agency capacity at a scheduled time in the future. Such Agency Funds account for the property tax as collected by the County Treasurers Office as the fiscal agent for all taxing bodies within the County. The Treasurer's Office then disburses the allocated taxes to the 1,700 local governmental agencies and sub-agencies across the County. Similarly, the County Circuit Clerk's Office collects statutory and court ordered fines, fees, penalties, costs and assessments and then disburses to the County, State and other units of local government.

## **SPECIAL REVENUE FUNDS**

The Special Revenue Funds consist of funds of the County and the District that are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally or, through regulation, restricted to expenditure for specific purposes and other funds considered restricted by management. Special Revenue Funds are comprised of budgeted funds included in the Annual Appropriation Bill (Budget) and nonbudgeted funds.

Pursuant to State statute, the County is responsible for certain election costs in the City of Chicago in even-numbered years causing the allocation of the property tax levy for the Election Fund to be significantly lower in odd-numbered years. The County's total levy has remained constant since 1996.

## **DEBT ADMINISTRATION**

The County continues to have low-cost access to the debt markets to finance the acquisition, renovation or construction of various long-term assets. It is management's objective to adequately plan to meet the County's ongoing demands for essential capital improvement projects and equipment without overburdening taxpayers with general obligation bonds payable from ad valorem taxes.

In 2009 the County was rated "AA-" by Fitch Ratings, "Aa3" by Moody's Investors Service, and "AA" Standard & Poor's Corporation on its long-term debt.

A rating reflects only the views of the rating agency assigning such rating and an explanation of the significance of such rating may be obtained from such rating agency. The County has furnished to the rating agencies certain information and materials relating to the Bonds and the County, including certain information and materials that have not been included in this financial report.

At December 31, 2008, the District's net obligation bonded debt decreased by \$6.1 million from \$121.2 million outstanding from the prior year. The District was rated an A1 (A+) credit and one rating agency indicated "a positive outlook".

## **CASH MANAGEMENT**

The cash records of all County Funds, except those of the District and the Pension Funds, are maintained by the County Treasurer and Comptroller. Except for cash escrowed and held by trustees for debt service, capital improvements, and other bond-related accounts as directed by the County Board, the County Treasurer deposits all cash into the County's master operating account. On no less than a weekly basis, scheduled payments are made to third parties, and funds from the master operating bank account are transferred to four disbursement accounts; Salary, Supply, Juror and Election. Unused daily balances earn interest through the use of an automated sweep account. Cash temporarily idle during the year is invested in instruments authorized by State statute, including United States Treasury Securities, tax-exempt municipal securities, certificates of deposit, mutual funds, time deposits and interest-bearing savings accounts.

Except for cash escrowed for debt service, the Comptroller of the District also deposits cash into various bank accounts which are treated as a single aggregate account on the District's financial statements. The District uses investment criteria similar to the County Treasurer. On December 31, 2008, the District had a cash balance of \$130.8 million.

Pension Trust Funds are administered by the respective pension fund boards. Cash and investments are held by a designated custodian. The Pension Funds are authorized to invest in bonds, notes, certificates of indebtedness, mortgage notes, real estate, stocks, shares, debentures or other obligations set forth in the Illinois Compiled Statutes. Investments are reported at fair market value. Gains and losses are recognized only when securities are sold.

## **INDEPENDENT AUDIT**

The fiscal year 2008 audit of the basic financial statements, included in the CAFR, was performed by the nationally recognized firm of Deloitte & Touche LLP ("Deloitte"). Deloitte also conducted the CCHHS audit. The Clerk of the Circuit Court audit was conducted by Prado & Renteria Corp. The County Treasurer audit was conducted by Deloitte. Washington, Pittman & McKeever conducted the Single Audit of the County's various federal grant programs. Legacy Professionals LLP conducted the District's audit and the pension trust funds audits. All of the County's independent audits have been performed in accordance with generally accepted auditing standards. The goal of the independent audit is to obtain reasonable assurance as to whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures contained in the financial statements. The independent auditors' report of Deloitte is included in the CAFR. Such report states reliance on the reports of other auditors for the Clerk of the Circuit Court, the Emergency Telephone System, the District and the pension trust funds.

The independent auditors' report on the basic financial statements and the supplemental combining and individual funds statements and schedules, is included in the Financial Section of this Report. Information relating to the audit of the CCHHS, including the schedule of expenditures of federal awards, findings and recommendations, and the auditors' report on internal control and compliance with applicable laws and regulations, are included in separate annual publications.

## OTHER INFORMATION

### Certificate of Achievement

The County earned the Government Finance Officers Association of the United States and Canada (GFOA) Distinguished Budget Presentation Award for the presentation of its fiscal year 2009 budget. This award recognizes governmental units that publish budget documents that meet program criteria as a policy document, as an operations guide, and as a financial plan and communications device. This is the twelfth consecutive year in which the County has received this award and we believe that future budgets will meet the GFOA program criteria to receive this esteemed national award.

### Acknowledgements/Availability of Reports

The preparation and completion of this CAFR represents the culmination of numerous efforts by many County employees, and the cooperation and assistance of the various accounting firms engaged to audit the County's operations. We would like to express our sincere appreciation to the members of our staffs, the staffs of the certified public accounting firms of Deloitte, Washington Pittman & McKeever, Prado & Renteria Corp., Legacy Professionals LLP, and technical support from the staff of the County Comptroller for making this report possible. Copies of this report and all other documents referred to herein, as well as copies of the Single Audit Report may be obtained from the Comptroller's Office, Cook County Building, 118 N. Clark Street, Room 500, Chicago, Illinois 60602.

Copies of the Cook County Health and Hospitals System can be obtained from the Chief Financial Officer, CCHHS, 1900 W. Polk, Room 115, Chicago, Illinois 60612.

Copies of the Annual Appropriation Bill and the financial statements of the Forest Preserve District may be obtained from the Office of the Chief Financial Officer of the Forest Preserve District, 69 West Washington, Suite 2060, Chicago, Illinois 60602.

Copies of the financial statements and actuarial reports of the Pension Funds may be obtained from the Office of the Executive Director of the Cook County and Forest Preserve District Employees' and Officers' Annuity and Benefit Funds, 33 N. Dearborn, Chicago, Illinois 60603.

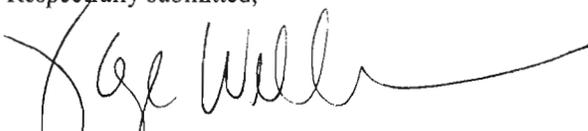
Copies of the Financial Statements for the Brookfield Zoo can be obtained from the Chief Financial Officer, Brookfield Zoo, 84 West 31st Street, Brookfield, Illinois 60513.

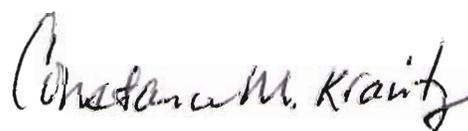
Copies of the Financial Statements of the Chicago Botanic Gardens can be obtained from the Chief Financial Officer and Treasurer, Chicago Botanic Gardens, P.O. Box 400, Glencoe, Illinois 60022-0400.

Copies of the Financial Statements of the Emergency Telephone System can be obtained at the Cook County Emergency Telephone System Board-911, 9511 West Harrison Street, Des Plaines, Illinois 60016.

This CAFR reflects our ongoing commitment to the citizens of the County, the Board of Commissioners and all interested readers of this report to provide information in conformance with the highest standards of financial reporting.

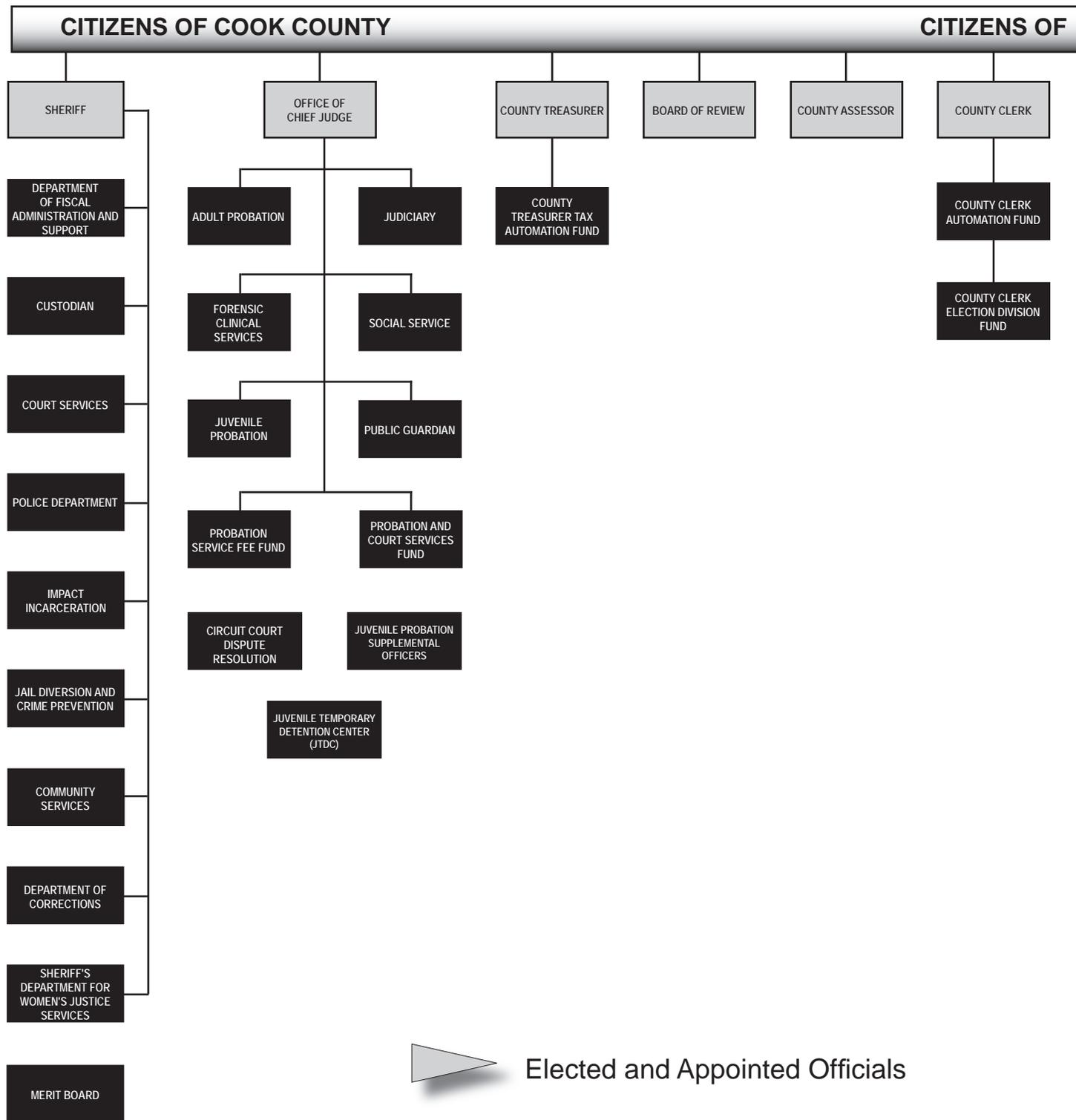
Respectfully submitted,

  
Jaye M. Williams  
Chief Financial Officer

  
Constance M. Kravitz, CPA  
Comptroller



# 2008 COOK COUNTY OR



Elected and Appointed Officials



Agencies reporting to elected officials other than the President



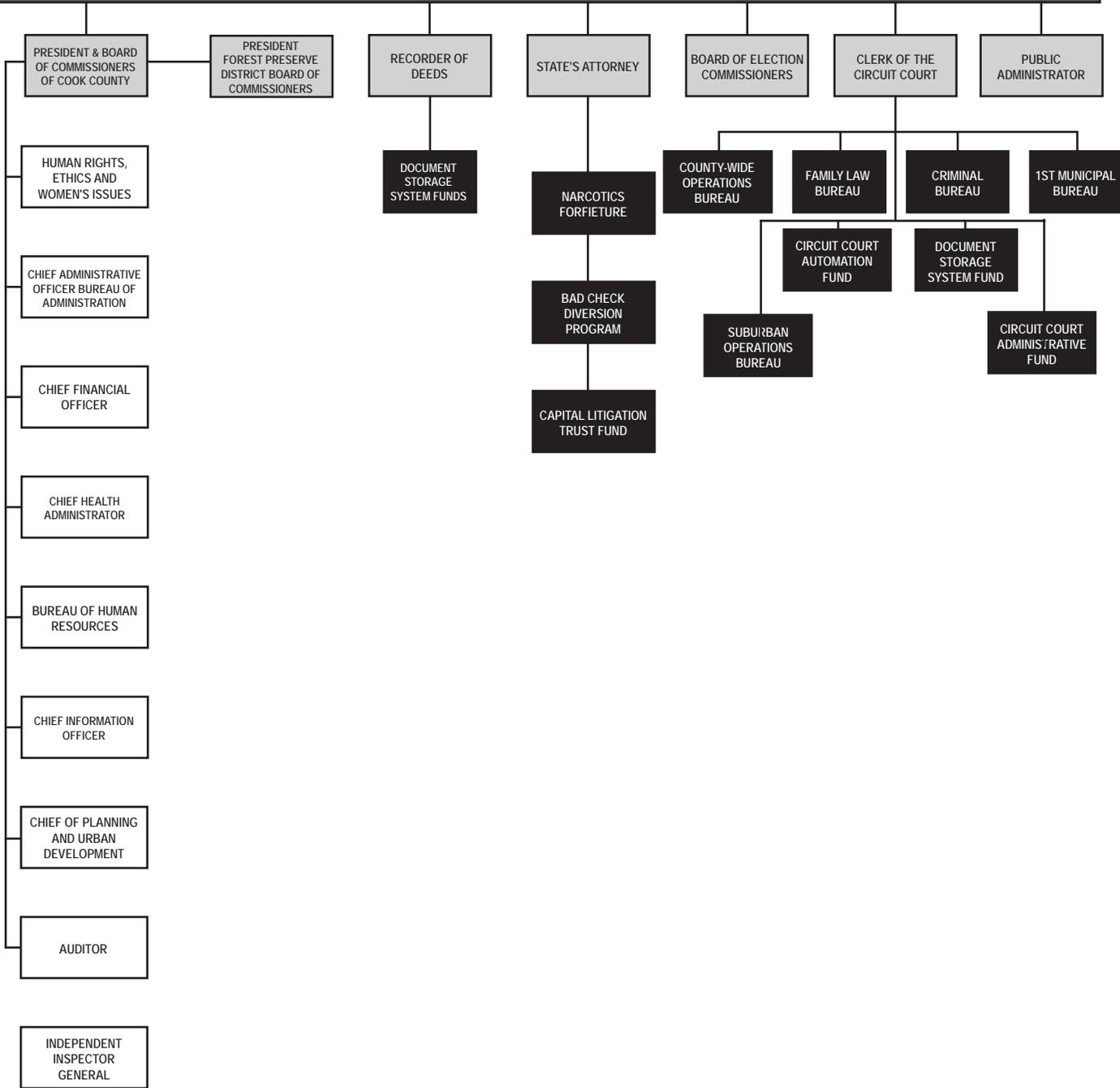
Agencies reporting to the President

# ORGANIZATIONAL CHART



## COOK COUNTY

## CITIZENS OF COOK COUNTY







**Financial Section**



Deloitte & Touche LLP  
111 S. Wacker Drive  
Chicago, IL 60606-4301  
USA

Tel: +1 312 486 1000  
Fax: +1 312 486 1486  
[www.deloitte.com](http://www.deloitte.com)

## INDEPENDENT AUDITORS' REPORT

To the Board of Commissioners of  
Cook County, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Cook County, Illinois (the "County"), as of and for the year ended November 30, 2008, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express an opinion on these financial statements based on our audit. We did not audit the financial statements of the County's and the Forest Preserve District's Employees' and Officers' Annuity and Benefit Pension Trust Funds and Postemployment Healthcare Trust Funds, the discretely presented component units (the Chicago Zoological Society, the Chicago Horticultural Society, and the Emergency Telephone System), the Forest Preserve District of Cook County, or the Clerk of the Circuit Court (agency fund of the County), which represent 14% and 3%, respectively, of the assets and revenues of the governmental activities, 87% and 100%, respectively, of the assets and revenues of the fiduciary funds, 100% and 100%, respectively, of the assets and revenues of the discretely presented component units, 51% and 25%, respectively, of the assets and revenues of the aggregate nonmajor governmental funds, and 11% of the assets of the agency funds. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the governmental activities, fiduciary funds, discretely presented component units, aggregate nonmajor governmental funds, and the agency funds, is based on the reports of the other auditors. The County's and the Forest Preserve District's Employees' and Officers' Annuity and Benefit Pension Trust Funds and Postemployment Healthcare Trust Funds, the Chicago Zoological Society, the Chicago Horticultural Society, and the Forest Preserve District of Cook County, report on a December 31, 2008 year end.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the respective financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the respective financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of the other auditors provide a reasonable basis for our opinion.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Cook County, Illinois, as of November 30, 2008, and the respective changes in financial position and cash flows, where applicable, in conformity with the accounting principles generally accepted in the United States of America and the respective budgetary comparisons for the General Fund, the Motor Fuel Tax Fund, and the Annuity and Benefit Fund for the year then ended in conformity with the budgetary basis of accounting as defined in Note 1 to the financial statements.

As described in Notes I and VI to the basic financial statements, the County adopted the provisions of Governmental Accounting Standards Board Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as of and for the year ended November 30, 2008.

The Management's Discussion and Analysis and the Required Supplemental Information, as listed in the foregoing table of contents, are not a required part of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. This supplementary information is the responsibility of the County's management. We have applied certain limited procedures which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund financial statements and schedules, introductory section, and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. This supplementary information is the responsibility of the County's management. The combining and individual fund financial statements have been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, in our opinion, based on our audit and the reports of other auditors, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the County's basic financial statements, and accordingly, we express no opinion on them.

*Deloitte & Touche LLP*

November 30, 2009



## **Management's Discussion and Analysis**

**Cook County, Illinois**  
**Management Discussion and Analysis (MD&A)**

As management of the County of Cook, we offer the readers of the Management Discussion and Analysis (MD&A) section of the County's Comprehensive Annual Financial Report ("CAFR") provides a narrative overview and analysis of the financial activities of the County for the fiscal year ended November 30, 2008. The reader is encouraged to consider the information presented here in conjunction with information provided in the letter of transmittal that preceded this section, the basic financial statements and the accompanying notes, which follow this section.

**Financial Highlights for FY2008**

- The County raised home rule sales tax by a single point (1%) from the initial  $\frac{3}{4}$  of a penny as set in 1992 to  $1\frac{3}{4}$  of a percent. This was realized for the last two months of fiscal year 2008 raising revenues by approximately \$66.3 million in those two months alone. The increase in this revenue stream is being used to address a structural deficit. As \$160.3 million of sales tax revenue was reallocated from governmental activities to the business-type activities (CCHHS).
- At November 30, 2008, the liabilities of the County exceeded its assets by \$858.7 million (17.9%). Of this amount \$395.6 million is restricted, which is offset by \$231.1 million invested in capital assets, net of related debt. The \$231.4 million is the capital debt exceeding the County's investment in capital assets due to the timing of depreciation expense as compared to the scheduled repayments of debt principal.
- The County's total net assets decreased by \$249.5 million (41.0%) during fiscal year 2008. Net assets of governmental activities decreased \$236.9 million (19.6%) in fiscal year 2008 to a negative \$1,447.2 million.
- Total fiscal year 2008 expenses for governmental activities were \$2.152 billion, which represents an increase of \$25.5 million (1.2%) over fiscal year 2007 expenses for governmental activities of \$2.126 billion.
- Irrespective of the operating losses incurred in the CCHHS Funds, the County Board of Commissioners reaffirmed their commitment by adopting a resolution on July 1, 2008 to continue funding health care operations.
- At the end of the 2008 fiscal year, the County's governmental funds reported combined fund balances of \$759.6 million, a decrease of approximately \$132.1 million (14.8%) in comparison with the prior year of \$891.8 million, primarily due to a decrease in Cigarette Tax and Sales Tax revenue allocated to the General Fund.
- On July 16, 2008 the County issued approximately \$147.8 million of Sales Tax Anticipation Notes, Series 2008.

Cook County, Illinois  
Management Discussion and Analysis (MD&A) - continued

- In May 2008, the Cook County Board of Commissioners renamed the Cook County Health Facilities as the Cook County Health and Hospitals System. A new interim Board of Directors was also created for a projected period of three years to oversee the operations of the Health and Hospitals System. The new Board has been charged with steering the course for the future of the Health and Hospitals System, including the recruiting and hiring for key leadership positions.

**Overview of the Basic Financial Statements**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The reporting model focuses attention on the County as a whole (government-wide) and on major individual funds. Both perspectives are presented to enable the reader to address relevant questions, broaden the basis of comparison and enhance the County's accountability.

Cook County's basic financial statements are comprised of three components:

1. Government-wide financial statements
2. Fund financial statements
3. Notes to the basic financial statements

This report also contains other supplementary information and statistical data in addition to the basic financial statements themselves.

Cook County, Illinois  
Management Discussion and Analysis (MD&A) - continued

**Organization of the County of Cook, Illinois  
Comprehensive Annual Financial Report**

<b>CAFR</b>	Introductory Section	<b>INTRODUCTORY SECTION</b>				
	+					
	Financial Section	<b>Management's Discussion and Analysis</b>				
		<b>Government-wide Financial Statements</b>	<b>Fund Financial Statements</b>			
		Statement of net assets	<b>Governmental Funds</b>	<b>Proprietary Funds</b>	<b>Fiduciary Funds</b>	
			Balance Sheet	Statement of net assets	Statement of fiduciary net assets	
		Statement of activities	Statement of revenues, expenditures and changes in fund balances	Statement of revenues, expenses, and changes in fund net assets	Statement of changes in fiduciary net assets	
			Budgetary comparison statement	Statement of cash flows		
		<b>Notes to the Financial Statements</b>				
		<b>Required Supplementary Information Other Than MD&amp;A</b>				
	Information on individual non-major funds and other supplementary information that is not required					
	+					
Statistical Section	<b>STATISTICAL SECTION</b>					

**Government-wide Financial Statements**

The government-wide financial statements are designed to provide the reader with a broad overview of the County's finances, in a manner similar to private sector businesses.

The **Statement of Net Assets** presents information on all of the County's assets and liabilities, with the difference between the two reported as net assets. Increases or decreases in net assets, over time, may serve as a benchmark as to the improvement or deterioration in the County's financial position. Additionally, non-financial factors, such as changes in the County's property tax base or the condition of County facilities, should be considered to assess the overall financial health of the County.

Cook County, Illinois  
Management Discussion and Analysis (MD&A) - continued

The **Statement of Activities** presents information on how the County's net assets changed during the fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal years, such as revenue pertaining to uncollected taxes and expenses relating to earned, but not used, vacation, sick leave and pension obligations.

The government-wide financial statements report the following different types of programs or activities:

- **Governmental Activities** – The majority of County services are reported under this category. Governmental activities of the County include public safety responsibilities through the operation of the second largest unified court system in the nation and the operation of the largest single site jail complex in the United States. Also included in governmental activities are corporate functions that include the design, operation and maintenance of a highway system, control of the environment, the assessment, levy, collection and distribution of property taxes, and general administration and finance. The major revenue sources of these activities are property taxes and other non-property taxes. Governmental Activities include the primary government composed of the County itself, as well as the Forest Preserve District of Cook County (“the District”), a legally separate unit of government with the same Board of Commissioners as the County, which is included as a blended component unit.
- **Business-type Activities** – The business-type or enterprise activities of the County include the operation of the Cook County Health and Hospitals System (the “CCHHS”). The CCHHS consist of the following entities: John H. Stroger, Jr. Hospital of Cook County, Oak Forest Hospital of Cook County, Provident Hospital of Cook County, the Department of Public Health, the Ambulatory and Community Health Network of Cook County and the Bureau of Health Services. As an enterprise activity, the intent of these entities is to provide primary, intermediate, acute, and tertiary medical care to patients, without regard to their ability to pay. The Bureau of Health Services oversees the operational, planning, and policy activities of the CCHHS.
- **Discretely Presented Component Unit** – Component units are entities for which the County is financially accountable. The three discretely presented entities, because of their financial relationship with the County, or the District, are the Chicago Zoological Society and the Chicago Horticultural Society, as both entities operate on land owned by the District, and the Emergency Telephone System which provides Emergency 911 services primarily in unincorporated areas of the County.

The Government-wide financial statements can be found on pages 25 through 27 of this report.

### **Fund Financial Statements**

The fund financial statements are designed to report groupings of related accounts which are used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with budgetary and other financial-related legal requirements. All of the funds of the County can be divided into the following categories: **governmental** funds, **proprietary** fund and **fiduciary** funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements, i.e. most of the County's basic services are reported in the governmental funds. These statements focus on (1) how cash and other financial assets can readily be converted to available resources and (2) the balances left at year-end that are available for spending. Such information may be useful in determining what financial resources are available in the near term to finance the County's various programs.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the reader may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains several individual governmental funds organized according to their type (special revenue, debt service, and capital projects). Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund which is considered to be a major fund. The General Fund includes the following three accounts: Corporate Account, Public Safety Account and the Self-Insurance Account. The other major governmental funds such as the Debt Service Fund, Motor Fuel Fund, Annuity and Benefit Fund and Capital Project Fund data are individually presented. Data from the remaining governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the non-major governmental funds is provided in the form of supplemental combining and individual statements within this report.

The basic governmental fund financial statements can be found on pages 28 – 29 and 31 – 32 of this report, respectively.

**Proprietary funds.** Proprietary funds are generally used to account for services for which the County charges a fee for services provided. Proprietary funds provide the same type of information as shown in the government-wide financial statements, only in more detail. The County maintains the following type of proprietary fund:

Cook County, Illinois  
Management Discussion and Analysis (MD&A) - continued

**Enterprise funds** are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses the enterprise fund to account for the operations of its various healthcare activities.

The basic proprietary fund financial statements can be found on pages 37 through 39 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside of the County. These funds are used to report assets held in a trust or agency capacity for others and cannot be used to support the County's programs. The Pension Trust Funds, Postretirement Healthcare and Agency funds are reported in this fund category, using the accrual basis of accounting. These funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's programs.

The fiduciary fund financial statements can be found on pages 40 and 41 of this report.

**Notes to the Basic Financial Statements**

The notes to the basic financial statements provide additional information that is essential to provide a full understanding of the data presented in the government-wide and fund financial statements.

The notes to the basic financial statements can be found on pages 45 – 104 of this report.

**Required Supplementary Information**

In addition to the basic financial statements and accompanying notes, the required supplementary information section presents certain required supplementary information concerning pension trust funds and the County's progress in funding its obligation to provide pension benefits to employees.

The required supplementary information can be found on page 105 of this report.

Cook County, Illinois  
Management Discussion and Analysis (MD&A) - continued

**Government-wide Financial Analysis**

**Net Assets**

The County has presented its financial statements under GAAP and two years of comparative financial information in the GASB 34 format presented below.

As noted earlier, over time net assets may serve as a useful indicator of a government's financial position. In the case of the County, liabilities exceeded assets by \$858.7 million as of November 30, 2008.

**Cook County, Illinois**  
**Summary Statement of Net Assets**  
**Year end November 30,**  
**(in millions)**

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total</b>	
	<b>2008</b>	<b>2007</b>	<b>2008</b>	<b>2007</b>	<b>2008</b>	<b>2007</b>
Current and other assets	\$ 1,785.8	\$ 1,857.9	\$ 599.5	\$ 502.4	\$ 2,385.3	\$ 2,360.3
Capital assets	1,898.1	1,853.9	504.5	523.7	2,402.6	2,377.6
Total assets	<u>3,683.9</u>	<u>3,711.8</u>	<u>1,104.0</u>	<u>1,026.1</u>	<u>4,787.9</u>	<u>4,737.9</u>
Current and other liabilities	426.4	358.0	505.9	413.3	932.3	771.3
Long-term liabilities	4,704.7	4,563.9	9.6	11.8	4,714.3	4,575.7
Total liabilities	<u>5,131.1</u>	<u>4,921.9</u>	<u>515.5</u>	<u>425.1</u>	<u>5,646.6</u>	<u>5,347.0</u>
Net assets:						
Invested in capital assets, net of related debt	(735.9)	(845.7)	504.5	523.7	(231.4)	(322.0)
Restricted net assets	393.7	361.9	2.0	6.3	395.7	368.2
Unrestricted net assets (deficit)	(1,105.0)	(726.4)	82.0	71.0	(1,023.0)	(655.4)
Total net assets	<u>\$ (1,447.2)</u>	<u>\$ (1,210.2)</u>	<u>\$ 588.5</u>	<u>\$ 601.0</u>	<u>\$ (858.7)</u>	<u>\$ (609.2)</u>

The County's total net assets consist of the following three components:

**Capital Assets, Net of Related Debt**

The largest portion of the County's net assets (\$231.4) million represents its investment in capital assets (e.g., land, buildings and improvements, infrastructure, and equipment) less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens. The debit balances shown in the Net Assets table in the category "Net assets: Invested in capital assets, net of related debt" of the Governmental Activities are partially offset with the credit balances shown for the Business-type Activities. The County's governmental activities fund all construction in progress (CIP) including a portion upon completion that is transferred to the CCHHS as capital assets. The associated debt to fund the capital assets is not transferred to CCHHS as it is general obligation debt that remains in governmental activities. Monies used to construct capital assets of the health facilities are obtained from general obligation bonds financed by the governmental funds of the County. Accordingly, the long-term debt is shown in the Government Activities and the corresponding capital assets are shown in the Business-type Activities. As the County's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay the debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities and the capital assets are net

Cook County, Illinois  
Management Discussion and Analysis (MD&A) - continued

of accumulated depreciation. The deficit balance in total for this caption is primarily due to the timing of depreciation expense compared to the schedule of repayments of debt principal.

Restricted Net Assets

Asset restrictions are primarily due to external restrictions imposed by legislation and bond covenants. The County has a balance of \$395.7 million restricted for a specific purpose.

Unrestricted Net Assets (Deficit)

Unrestricted net assets show a \$1,023.0 million deficit at the end of the fiscal year. It should be noted that the deficit in unrestricted net assets does not mean that the County does not have the resources available to pay its bills or other short-term liabilities. It is the result of having long-term commitments that are greater than currently available resources, such as previous long-term debt issuances to address increasing self-insurance liabilities, the result of an increasing self-pay population utilizing the CCHHS services, declining federal and state reimbursements, and rising labor and medical costs. The most significant change was the pension liability increase from \$893.8 million in 2007 to \$1,158.9 million in 2008, an increase of \$265.1 million (29.7%), consisting of net pension obligation (NPO) and other post-employment benefits (OPEB). The reduction in the plan's net assets is primarily due to recent market conditions that have resulted in an unusually high degree of volatility and increased risk and short-term liquidity with certain investments held by the County and the Employees' and Officers' Annuity and Benefit Fund of Cook County, which have adversely impacted the value of those investments subsequent to November 30, 2008, and after the date of these financial statements.

GASB Statement No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions". This statement establishes standards for the measurement, recognition, and display of other post employment benefits (OPEB) expenses/expenditures and related liabilities (assets), note disclosures and required supplementary information (RSI). The GASB 45 impact on the County's financial statements for the fiscal year ended November 30, 2008 is included in the total actuarial liability on the government-wide Statement of Net Assets and Statement of Activities and related disclosures. This matter is further discussed in Note VI.

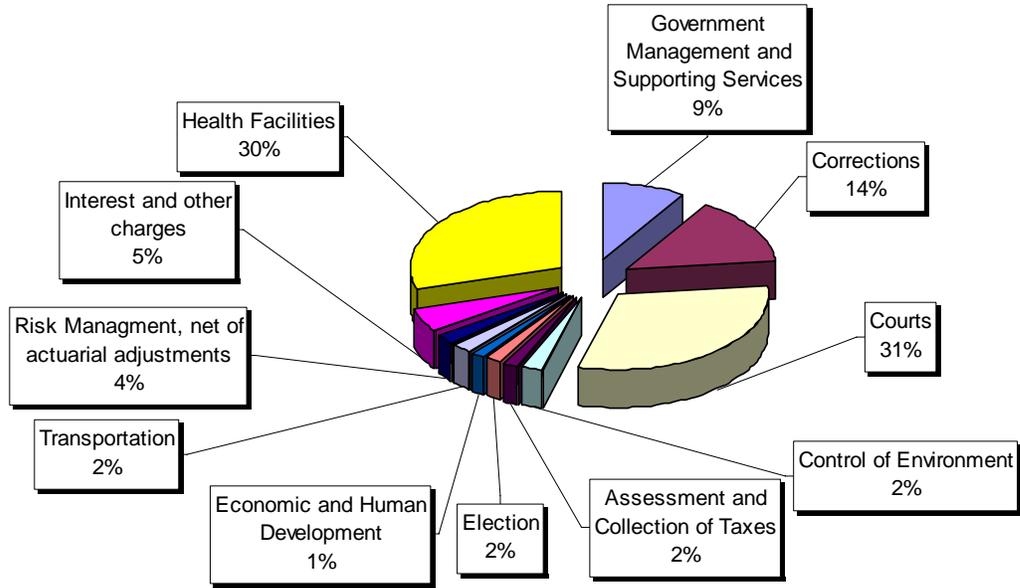
Cook County, Illinois  
Management Discussion and Analysis (MD&A) - continued

The following schedule compares the revenues, expenses, and changes in net assets for the governmental and business-type activities:

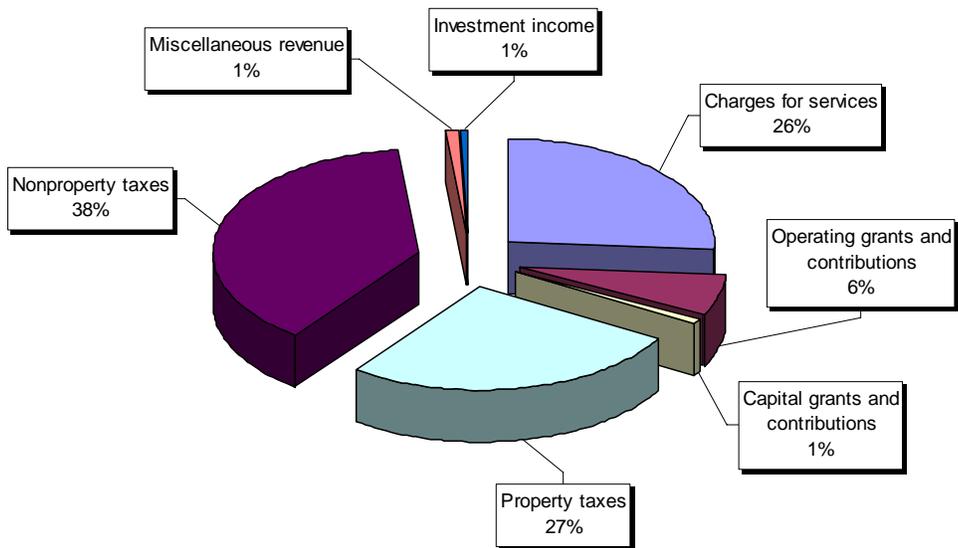
<b>Cook County, Illinois</b>						
<b>Revenues, Expenses and Changes in Net Assets</b>						
<b>For the fiscal year ending November 30,</b>						
<b>(in millions)</b>						
	<b>Governmental</b>		<b>Business-type</b>		<b>Total</b>	
	<b>Activities</b>	<b>Activities</b>	<b>Activities</b>	<b>Activities</b>	<b>Activities</b>	<b>Activities</b>
	<b>2008</b>	<b>2007</b>	<b>2008</b>	<b>2007</b>	<b>2008</b>	<b>2007</b>
<b>Program Revenues:</b>						
Charges for Services	\$ 374.8	\$ 323.0	\$ 358.9	\$ 450.2	\$ 733.7	\$ 773.2
Operating Grants and Contributions	156.3	179.1	22.9	29.4	179.2	208.5
Capital Grants and Contributions	25.5	24.2	-	-	25.5	24.2
<b>Total Program Revenues:</b>	<b>556.6</b>	<b>526.3</b>	<b>381.8</b>	<b>479.6</b>	<b>938.4</b>	<b>1,005.9</b>
<b>Tax Revenues:</b>						
Property Taxes	618.7	612.1	139.6	140.1	758.3	752.2
Personal Property Replacement Tax	61.8	57.0	-	-	61.8	57.0
County Sales Tax	289.2	319.9	160.3	1.1	449.5	321.0
County Use Tax	46.4	50.4	-	-	46.4	50.4
State Income Tax	10.7	10.5	-	-	10.7	10.5
Alcoholic Beverage Tax	29.1	26.9	-	-	29.1	26.9
Gasoline Tax	103.6	101.6	-	-	103.6	101.6
Cigarette Tax	28.1	51.2	135.9	134.3	164.0	185.5
Amusement Tax	22.7	20.3	-	-	22.7	20.3
Parking Lot & Garage Operations Tax	42.4	38.7	-	-	42.4	38.7
Motor Fuel & Other	116.9	116.9	-	-	116.9	116.9
Other Non-property Taxes	24.1	21.7	-	-	24.1	21.7
<b>Total Tax Revenues:</b>	<b>1,393.7</b>	<b>1,427.2</b>	<b>435.9</b>	<b>275.5</b>	<b>1,829.5</b>	<b>1,702.7</b>
<b>Other General Revenues:</b>						
Miscellaneous Revenue	27.6	32.4	-	-	27.6	32.4
Investment Income	17.3	48.9	0.2	0.6	17.5	49.5
Proceeds from insurance/legal settlement	-	17.0	-	-	-	17.0
Gain (loss) on sale of capital assets	-	(2.8)	-	-	-	(2.8)
<b>Total Other General Revenues:</b>	<b>44.9</b>	<b>95.5</b>	<b>0.2</b>	<b>0.6</b>	<b>45.1</b>	<b>96.1</b>
<b>Total Revenues:</b>	<b>\$ 1,995.2</b>	<b>\$ 2,049.0</b>	<b>\$ 817.9</b>	<b>\$ 755.7</b>	<b>\$ 2,813.0</b>	<b>\$ 2,804.7</b>
<b>Expenses:</b>						
Government management and supporting services	\$ 274.3	\$ 164.5	\$ -	\$ -	\$ 274.3	\$ 164.5
Corrections	438.0	458.5	-	-	438.0	458.5
Courts	947.5	923.4	-	-	947.5	923.4
Control of environment	65.6	76.8	-	-	65.6	76.8
Assessment and collection of taxes	50.9	66.2	-	-	50.9	66.2
Election	56.1	28.6	-	-	56.1	28.6
Economic and human development	40.0	40.4	-	-	40.0	40.4
Transportation	66.6	97.1	-	-	66.6	97.1
Interest and other charges	150.5	145.6	-	-	150.5	145.6
Risk Management, net of actuarial adjustments	62.1	125.0	-	-	62.1	125.0
Cook County Health and Hospitals System	-	-	911.0	954.6	911.0	954.6
<b>Total Expenses:</b>	<b>2,151.6</b>	<b>2,126.1</b>	<b>911.0</b>	<b>954.6</b>	<b>3,062.6</b>	<b>3,080.7</b>
<b>Decrease in net assets before transfers</b>	<b>(156.4)</b>	<b>(77.1)</b>	<b>(93.1)</b>	<b>(198.9)</b>	<b>(249.6)</b>	<b>(276.0)</b>
<b>Capital Contributions</b>	<b>(20.0)</b>	<b>(2.1)</b>	<b>20.0</b>	<b>2.1</b>	<b>-</b>	<b>-</b>
<b>Transfers</b>	<b>(60.5)</b>	<b>(91.6)</b>	<b>60.5</b>	<b>91.6</b>	<b>-</b>	<b>-</b>
<b>Decrease in net assets</b>	<b>(236.9)</b>	<b>(170.8)</b>	<b>(12.5)</b>	<b>(105.2)</b>	<b>(249.6)</b>	<b>(276.0)</b>
<b>Net assets (deficit) - beginning</b>	<b>(1,210.2)</b>	<b>(1,039.4)</b>	<b>601.0</b>	<b>706.2</b>	<b>(609.2)</b>	<b>(333.2)</b>
<b>Net assets (deficit) - ending</b>	<b>\$ (1,447.2)</b>	<b>\$ (1,210.2)</b>	<b>\$ 588.5</b>	<b>\$ 601.0</b>	<b>\$ (858.7)</b>	<b>\$ (609.2)</b>

Cook County, Illinois  
 Management Discussion and Analysis (MD&A) - continued

Expenses by Type - All Activities  
 For the fiscal year ended November 30, 2008



Revenues by Source - All Activities  
 For the fiscal year ended November 30, 2008



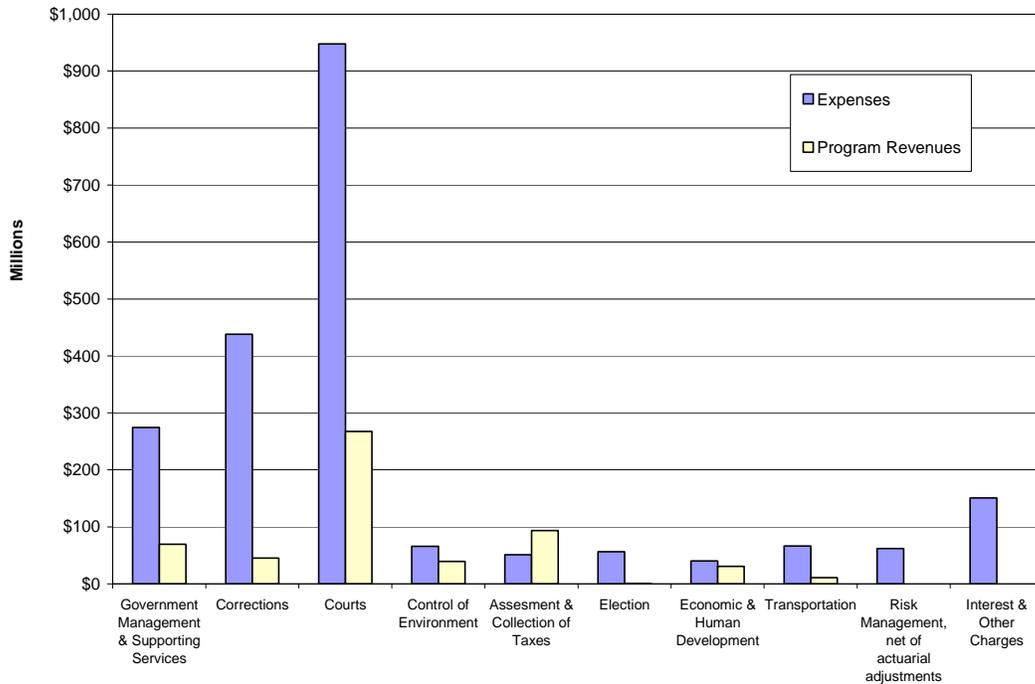
Cook County, Illinois  
Management Discussion and Analysis (MD&A) - continued

**Governmental Activities**

The net assets of governmental activities were a negative \$1,210.2 million at the beginning of the 2008 fiscal year. Net assets of governmental activities decreased \$237 million (19.6%) in fiscal year 2008 to a negative \$1,447.2 million. The decrease in net assets was primarily the result of rising expenses, increased costs of providing services, revenue sources not increasing at the same pace as expenses, program revenues not being able to recoup operating costs, an increase in pension obligation liability and dependence on taxes that have not been increased in some time.

The following chart presents program revenues and expenses for governmental activities for the fiscal year ended November 30, 2008:

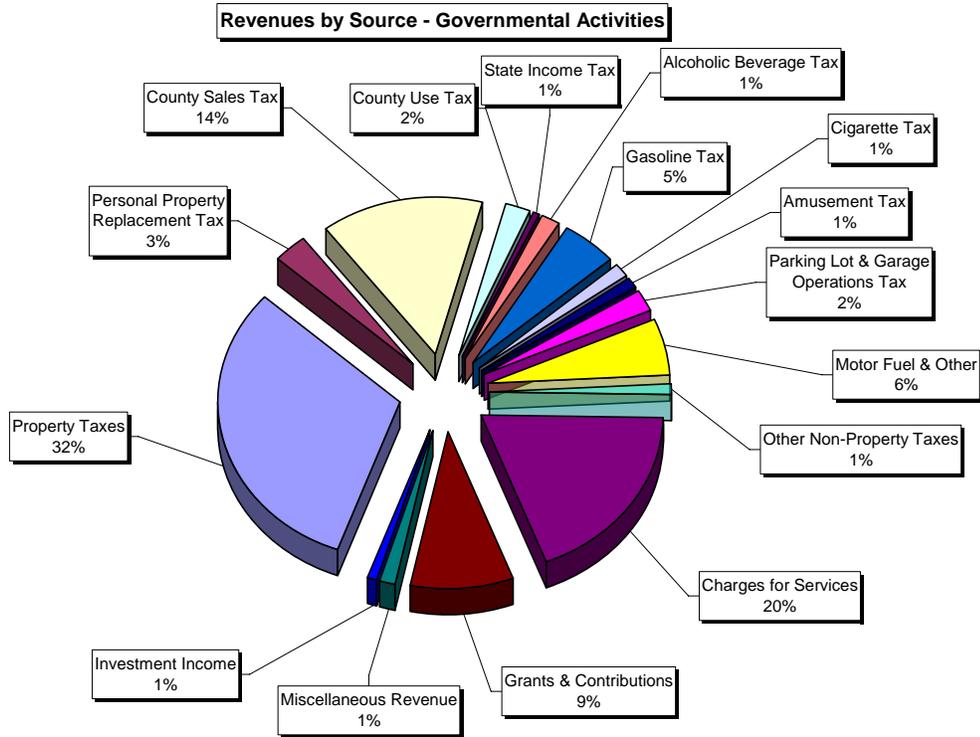
**Fiscal 2008 Expenses and Program Revenues - Governmental Activities**



Program revenues are derived from the program itself and reduce the costs of operating the function to the County. In fiscal 2008, total program revenues of the County for governmental activities amounted to \$556.6 million, which represents an increase of \$30.3 million (5.8%) from fiscal year 2007 program revenues of \$526.3 million. The largest portion of program revenues was charges for services of \$374.8 million (67.3%), which primarily consists of fees and fines from court operations and real estate title transfer fees. The other portions of program revenues are operating grants and contributions of \$156.3 million (28.1%) and capital grants and contributions of \$25.5 million (4.6%) received from various federal and state agencies. For fiscal year 2007, charges for services were \$323.0 million (61.4%), operating grants and contributions were \$179.1 million (34.0%) and capital grants and contributions were \$24.2 million (4.6%).

Cook County, Illinois  
Management Discussion and Analysis (MD&A) - continued

The following chart presents revenues by source for governmental activities for the fiscal year ended November 30, 2008:



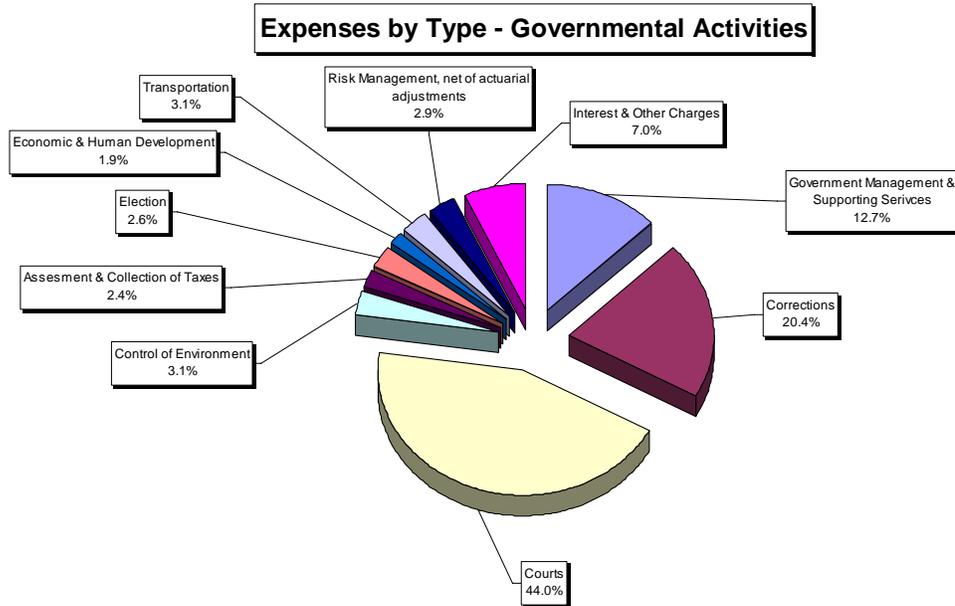
Property taxes, the County’s largest general revenue source, were \$6.6 million (1.1%) higher than the previous fiscal year. The County’s property tax rate for fiscal year 2007 was \$0.446 per \$100 of equalized assessed valuation. The net property tax levy was held constant at \$720.5 million since 1996. Property tax rate and equalized assessed valuation for 2008 is currently unavailable.

Sales tax, the County’s second largest tax revenue source, was \$30.7 million (9.6%) lower than the previous year, decreasing from \$319.9 million in 2007 to \$289.2 million in 2008. The decrease in the County’s Sales Tax revenue was primarily attributable to a reallocation to the business-type fund. In 2008, the Cook County Board approved a 1 percent increase in the sales tax, from 0.75 percent to 1.75 percent that had not been changed since 1992 when the tax was initiated by the County.

Program revenues recognized from charges for services increased by \$51.8 million (16.0%) from 323.0 million in 2007 to \$374.8 million in 2008. The increase was primarily attributable to an increase in the fee structure of the County Treasurer, which accounted for a \$38.9 million increase and the Cook County Clerk of the Circuit Court, which accounted for a \$9.1 million increase.

Cook County, Illinois  
Management Discussion and Analysis (MD&A) - continued

The following chart presents expenses by type for governmental activities for the fiscal year ended November 30, 2008:



Total fiscal year 2008 expenses for governmental activities were \$2.152 billion, which represent an increase of \$25.5 million (1.2%) over fiscal year 2007 governmental activities of \$2.126 billion.

As in previous years, the largest portion of these expenses was used to fulfill the County's public safety responsibilities, which include the operation of the court system (44.0%), and corrections (20.4%). The Courts expenses increased \$24.2 million over the previous year, while Government management and supporting services expenses increased \$109.8 million primarily due to the demands on the County's public safety system and related labor contracts.

The County is self-insured for various types of liabilities, including medical malpractice, workers' compensation, general automobile and other liabilities. The County is a defendant in lawsuits alleging medical malpractice, work-related injuries, highway cases and other claims. Cases related to these areas are in various stages of the legal process. The County purchased excess liability insurance coverage related to medical malpractice and other claims. The medical malpractice policy is on a claims made basis. While it is difficult to estimate the timing or amount of expenditures management of the County utilizes an independent actuary to calculate a liability and expense related to this function. In fiscal year 2008, the risk management expense (net of actuarial adjustments) was \$62.1 million, representing a \$62.9 million (50.3%) decrease from \$125 million in fiscal year 2007.

Cook County, Illinois  
Management Discussion and Analysis (MD&A) - continued

**Business-type Activities**

The County's major business-type activities include the following healthcare operations:

- Bureau of Health Services
- John H. Stroger, Jr. Hospital of Cook County
- Provident Hospital of Cook County
- Oak Forest Hospital of Cook County
- Ambulatory and Community Health Network of Cook County
- Department of Public Health

The net assets of the County's business-type activities decreased by \$12.5 million in fiscal year 2008 as compared to a decrease of \$105.2 million in fiscal year 2007. The decrease was primarily the result of increasing self-pay population utilizing CCHHS services, declining federal and state reimbursements, rising labor and medical costs and a reduction in program revenues.

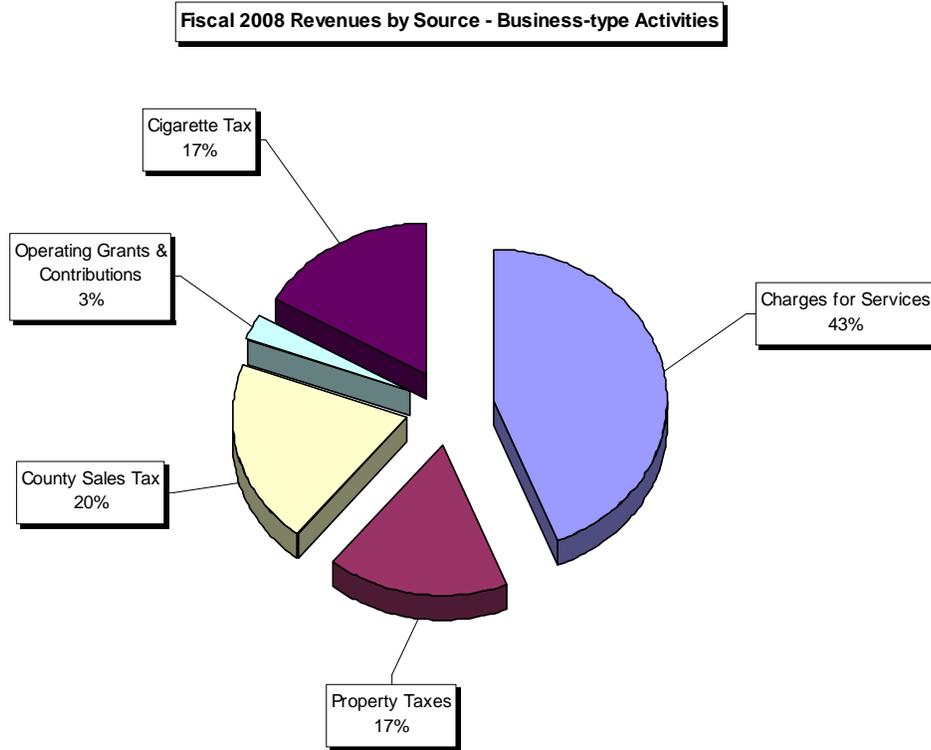
Capital contributions increased \$17.9 million to \$20.0 million in fiscal year 2008 from \$2.1 million in fiscal year 2007. Capital contributions represent the amount the County has contributed toward the construction and acquisition of significant capital assets for the operations of the Cook County Health and Hospitals System.

Transfers from governmental to business-type activities were \$60.5 million in fiscal year 2008, representing a decrease of \$31.1 million (34.0%) from \$91.6 million in fiscal year 2007. The largest portion of this transfer is the employer contributions of \$56.5 million on behalf of the CCHHS from the County. This pension contribution is reflected as a nonoperating revenue and an employee benefits expense in that statement of revenues, expenses, and change in net assets.

The above activity is more fully described in Footnote I.c. & Footnote VII. CCHHS Funds are found on pages 172 – 182.

Cook County, Illinois  
Management Discussion and Analysis (MD&A) - continued

The following chart presents revenues by source for business-type activities for the fiscal year ended November 30, 2008:

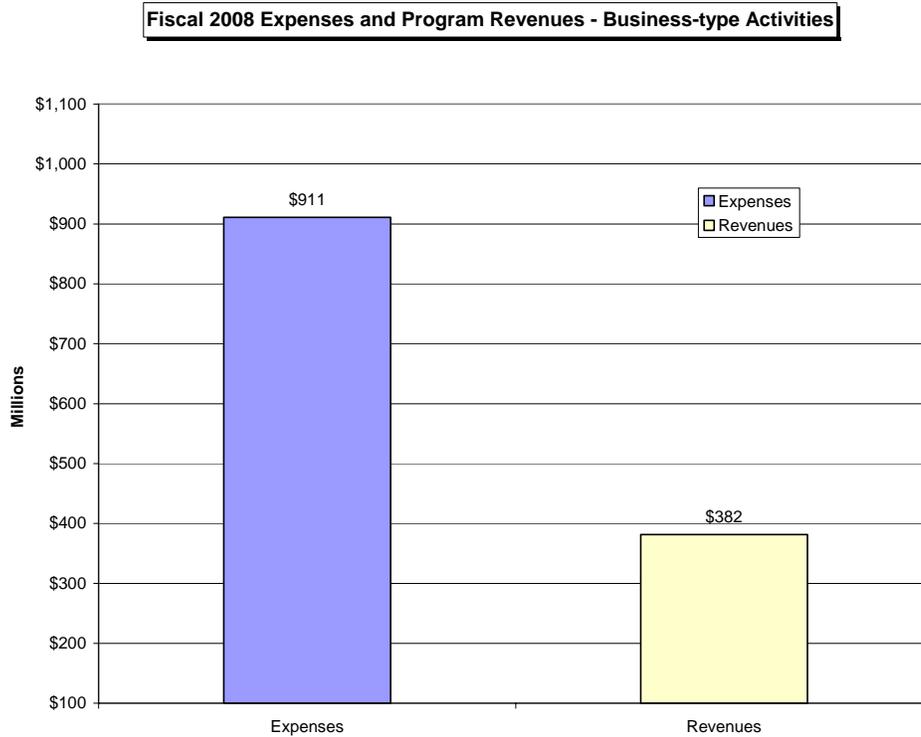


Total program revenues for the business-type activities were \$381.8 million in fiscal year 2008 as compared to \$479.6 million in fiscal year 2007, representing a decrease of \$97.8 million (20.4%). The decrease in business-type revenue was primarily attributable to the CCHHS revenue shortfall from charges for services, which accounted for 94.0% of the CCHHS program revenue as compared to 93.9% in 2007. The \$91.3 million unfavorable year-over-year variance represented a significant decrease in patient fees from services provided within the County's healthcare system. This decrease is primarily attributable to a decrease in admissions and a decrease in patient volume. During fiscal year 2008, the self-pay component of the CCHHS payor mix decreased to 55% from 57% in fiscal year 2007, while the Medicaid payor mix increased to 29% from 28% over the same period.

A \$159.2 million increase in County Sales Tax revenue was primarily attributable to the Cook County Board of Commissioners voting to increase the allocation to the CCHHS. The County Board of Commissioners allocated a much larger portion of sales tax of the County to help fund and support the CCHHS operations.

Cook County, Illinois  
Management Discussion and Analysis (MD&A) - continued

The following graph summarizes the fiscal year 2008 program revenues and expenses of the business-type activities:



The CCHHS is the third largest hospital system in the United States operated by a unit of local government and is the largest provider of medical care to the uninsured, under-insured, and Medicaid populations within the state of Illinois. The Emergency Department at the John H. Stroger, Jr. Hospital is the busiest in the metropolitan Chicago area with a 2008 census of more than 134,860 emergency room visits. The Provident Hospital emergency department is the fourth largest in the metro-Chicago area with almost 45,498 emergency room visits in 2008.

Operating revenue, net of bad debt provision, decreased to \$381.8 million in fiscal year 2008 from \$479.6 million in fiscal year 2007. This decrease is primarily attributable to a decrease in admissions and a decrease in patient volume of 47 days. The operating loss of the CCHHS increased from \$475.0 million in fiscal year 2007 to \$529.2 million in fiscal year 2008. The continued deterioration in the financial operations of the CCHHS led to the adoption of a resolution by the Cook County Board of Commissioners on July 1, 2008, to continue to fund the operations of the CCHHS through the use of funds from governmental activities.

The healthcare industry is highly dependent upon several key factors that have a significant impact on the future operations and financial condition of the CCHHS. These factors include federal and state regulatory authorities, Medicare and Medicaid laws and regulations, healthcare reform initiatives, and managed care contract terms and conditions.

**Financial Analysis of the County's Funds**

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds**

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of resources that are available for spending. Such information is used in assessing the County's financing requirements. In particular, the unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. The types of governmental funds reported by the County include the General Fund, Motor Fuel Tax Fund, Annuity & Benefit Fund, Capital Projects Fund, Debt Service Fund and Non-major Governmental Funds.

As of November 30, 2008, the County's governmental funds reported a combined fund balance of \$759.6 million, a decrease of \$132.1 million (14.8%) in comparison with the prior fiscal year. Of the total fund balance, \$202.8 million has been reserved to properly reflect the extent that funds have been committed or are otherwise unavailable for use. An additional \$41.6 million has been designated and set aside for loans outstanding and \$30.5 million for notes payable as indicated in the financial statements. The remaining \$484.8 million of the balances are unreserved and undesignated.

Revenues from all governmental funds for the current year were \$2.002 billion which represented a decrease of \$14.0 million (0.7%) from the previous year of \$2.015 billion. Expenditures for all governmental funds in the current year were \$2.131 billion representing a decrease of \$86.8 million (3.9%) from the previous year of \$2.218 billion.

The General Fund is the County's principal operating fund and is primarily used to account for its governmental activities. The General Fund had a total fund balance of \$149.9 million at November 30, 2008, which represented a decrease of \$71.3 million (32.2%), as compared to \$221.2 million the prior fiscal year. Of the current fiscal year total, \$103.6 million (69.1%) is unreserved and undesignated and \$46.4 million (30.9%) was reserved and, therefore, unavailable for expenditure. General Fund revenues during the current year were \$1.173 billion, which represented a decrease of \$3 million (0.3%) from the previous fiscal year of \$1.176 billion.

The following items explain significant changes in General Fund revenues and expenditures:

- Revenues from taxes decreased by \$11.7 million (1.4%), which is primarily a net effect of a \$72.8 million increase in property taxes collected over the previous year and a \$84.5 million decrease in nonproperty taxes, primarily due to a \$63.5 million decrease in County Sales taxes and \$23.1 million decrease in Cigarette taxes as the allocation was adjusted to the CCHHS.

Cook County, Illinois  
Management Discussion and Analysis (MD&A) - continued

- Revenues from fee offices increased by \$45.2 million (17.4%), primarily due to an increase of \$29.8 million (66.9%) from penalties on delinquent taxes.
- Fiscal year 2008 expenditures decreased by \$30.9 million (2.4%). The most significant decrease was in the area of the Public Safety Account, included in the General Fund, which decreased \$44 million (4.1%) from \$1.081 billion in the prior year to \$1.038 billion in fiscal year 2008. The decrease in expenditures in fiscal year 2008 was primarily attributable to tighter budgetary controls and personnel reductions.

The Motor Fuel Tax Fund reported a fund balance of \$89.9 million at November 30, 2008. This amount represented an increase of \$7.5 million (9.1%) as compared to \$82.3 million on November 30, 2007. From the current fiscal year amount, \$68.7 million was reserved for encumbrances, while the remaining fund balance of \$21.2 million constituted an unreserved fund balance.

As of November 30, 2008, the Capital Projects Fund reported a fund balance of \$57.3 million, which represented a \$74.2 million (56.4%) decrease as compared to \$131.5 million on November 30, 2007. The decrease in fund balance was primarily attributable to capital expenditures made in 2008 from existing project funds of proceeds from general obligation bonds.

The Debt Service Fund reported a fund balance of \$164.4 million on November 30, 2008 as compared to \$149.5 million at November 30, 2007. The \$15.0 million (10.0%) fund balance increase was primarily attributable to a \$34.0 million increase in Property Tax revenue collections. All of the current year fund balance is available for future debt service payments in accordance with the approved budgetary ordinance.

The nonmajor Governmental Funds reported a fund balance of \$298.1 million at November 30, 2008 as compared to \$307.2 million the prior fiscal year. Of this amount \$208.9 million (70.1%) is unreserved for special revenue and capital projects funds which is available for future expenditures in accordance with the approved budgetary ordinance. The remaining fund balance of \$89.2 million (29.9%) is reserved for encumbrances and loans.

### **Proprietary Funds**

The County's proprietary fund statements provide similar information found in the government-wide financial statements, but in more detail.

For the fiscal year ended November 30, 2008, the unrestricted net assets of the enterprise funds were \$82.0 million, compared to \$71.0 million at November 30, 2007. Factors concerning the financial activity of this fund have been previously discussed in the County's business-type activities.

Cook County, Illinois  
Management Discussion and Analysis (MD&A) - continued

**General Fund Budgetary Highlights**

The accompanying basic financial statements include a Statement of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual on a Non-GAAP Budget Basis. The County's budgetary basis of accounting is discussed in Note 1-d. and Note 2 to the basic financial statements.

During fiscal year 2008, the County's budgetary basis actual General Fund revenues were \$52.0 million (4.3%) lower than budget estimates. The majority of this decrease was primarily attributable to anticipated real estate sales which did not occur, offset by a higher than budgeted proceeds from the issuance of the Sales Tax Anticipation Note. The issuance of the TAN impacted the sales tax revenue in fiscal year 2009 since the total budgeted repayment for the TAN is netted against this revenue source in 2009. In fiscal year 2008, in accordance with the debt agreement, two of the twelve scheduled payments were placed in an escrow account.

Actual budgetary basis General Fund expenditures and encumbrances for fiscal year 2008 were \$30.0 million (2.4%) less than budget estimates. The positive variance was primarily attributable to lower than expected expenditures in the Government Management and Supporting Services (\$24.7 million). This was primarily the result of conservative revenue estimates.

**Capital Assets**

The County's capital assets for its governmental and business-type activities increased \$25.0 million (1.0%), net of accumulated depreciation at November 30, 2008. Capital assets include land, buildings and improvements, and machinery and equipment. The County uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending.

**Governmental Activities**  
**Changes in Capital Assets, Net of Depreciation**  
**Primary Government - All Activities**  
**Year end November 30,**  
**(in millions)**

	Governmental Activities		Business-type Activities		Total		Increase (Decrease)
	2008	2007	2008	2007	2008	2007	
Land	\$ 309.4	\$ 306.9	\$ -	\$ -	\$ 309.4	\$ 306.9	\$ 2.5
Buildings	850.4	824.4	445.7	456.3	1,296.1	1,280.7	15.4
Machinery and Equipment	55.4	53.3	58.8	67.4	114.2	120.7	(6.5)
Infrastructure	448.0	417.8	-	-	448.0	417.8	30.2
Construction in Progress	234.9	251.5	-	-	234.9	251.5	(16.6)
Total Capital Assets	<u>\$ 1,898.1</u>	<u>\$ 1,853.9</u>	<u>\$ 504.5</u>	<u>\$ 523.7</u>	<u>\$ 2,402.6</u>	<u>\$ 2,377.6</u>	<u>\$ 25.0</u>

The County has undertaken a number of capital improvement projects. These projects include the expansion and/or improvements of facilities for incarceration of prisoners,

Cook County, Illinois  
Management Discussion and Analysis (MD&A) - continued

expansion or improvement of circuit court facilities, expansion or improvements to other health service facilities, expansion or improvement to other county facilities, and provisions for capital equipment. Funding is also provided for the repair and construction of County roads and maintenance of all County facilities. The County has several ongoing capital improvement projects. The County will continue implementation of its Information Technology Planning Project. The project provides for the infrastructure necessary to provide integration and data sharing capabilities on a County-wide area network. The County will continue upgrading the County's telephone cables and plans to begin installation of an integrated Telecommunications Management System. The system will include deployment of a single voice/data wide area network, network voicemail and a networked voice conversant communications system. Also, improvements are being made to the County's highway system. This system is an important part of the modern city and suburban transportation network.

Additional information on the County's capital assets can be found in Note I.D.4. & Note III.B. to the Basic Financial Statements.

<b>Debt Administration</b>
----------------------------

General Obligation Bonds are issued pursuant to an authorizing Bond Ordinance which is adopted by the Cook County Board of Commissioners. The County has the authority to issue bonds under its home rule powers as defined by the 1970 Illinois Constitution. Each bond issue is sold to investors with the net proceeds from the bond sales being utilized to finance the costs, including design, construction, furnishing and interest during construction of the capital projects and capital equipment, and to finance the working cash accounts and self-insurance accounts which are approved by the Board.

The full faith and credit of the County is pledged for the punctual payment of principal and interest due on the bonds. The County has levied ad valorem real property taxes to provide for these payments. These taxes are required to be extended for collection against all taxable real property within the County, without limitation as to rate and amount.

The County continues to obtain, in an efficient manner, long-term financing for the construction, acquisition or renovation of various long-term assets. It is management's objective to meet the County's overall demands for capital improvements and capital equipment and, at the same time, to ensure that property taxpayers are not over-burdened with general obligation bonds payable from ad valorem taxes.

At the end of the current fiscal year, the County had various general obligation bond issues outstanding amounting to \$3.0 billion. All of the County's outstanding debt is backed by the full faith and credit of the County.

Cook County, Illinois  
Management Discussion and Analysis (MD&A) - continued

The following table indicates the changes in the County’s long-term debt that occurred during fiscal year 2008 (in millions):

<b>Changes in Long-Term Debt</b>			
<b>Primary Government - All activities</b>			
<b>(in millions)</b>			
	<b>2008</b>	<b>2007</b>	<b>Net Decrease</b>
Bonds Outstanding	<u>\$ 3,013.1</u>	<u>\$ 3,074.9</u>	<u>\$ 61.8</u>

During the current fiscal year ended November 20, 2008, the County’s liabilities for long-term debt decreased by \$61.8 million (2.4%). The decrease was primarily attributable to debt payments for the fiscal year. It should be noted that all debts associated with the capital assets of the CCHHS (business-type activities) are the general obligations of the County (governmental activities).

Additional information on the County’s long-term debt can be found in Note III.F. to the Basic Financial Statements.

**Bond Ratings**

Cook County continues to meet the needs of its ongoing capital improvement program through the prudent use of its revenues and effective debt financing programs. The County’s financial strength and solid financial management practices are reflected in its general obligation bond ratings. The County’s underlying ratings on its general obligation bonds at November 30, 2008 were:

Fitch	AA
Moody’s Investors Service	Aa2
Standard & Poor’s Corporation	AA

In 2009 the County was rated “AA-“ by Fitch Ratings, “Aa3” by Moody’s Investors Service, and “AA” Standard & Poor’s Corporation on its long-term debt.

**Other Obligations**

The County administers a self-insurance program for all risks, including workers compensation, medical malpractice, auto and general liability and other liabilities subject to certain stop-loss provisions. Detailed information about the County’s liabilities related to the self-insurance program is included in Note 1 to the Basic Financial Statements. Other obligations include pension and compensated absences for vacation and sick time earned by employees.

Cook County, Illinois  
Management Discussion and Analysis (MD&A) - continued

**Budgetary Summary**

The Board of Commissioners of the County adopted the County's FY 2008 Budget on February 29, 2008. The total County budget for 2008 was \$3.235 billion, of which \$2.948 billion (91.2%) represents direct operating costs. The General Funds total was \$2.129 billion, representing 65.8% of the total budget. The Public Safety Account and Health Facilities appropriations comprise more than 85.9% of the total budget, while the Corporate Account represents 14.1% of all appropriations for the General Fund.

The County has responded to these issues in the FY 2009 Budget by consolidating administrative functions, enhancing revenue collection at the CCHHS, restructuring debt, improving management of the state and federal grants, making better use of technology, outsourcing where appropriate to private-sector firms and through a planned reduction in the County workforce. The County Board approved a one (1%) percent increase in the sales tax, which went into effect on July 1, 2008. The County also approved workforce reductions, and approved a move towards an independent governance structure for the County's healthcare system.

On November 19, 2009, the County Board of Commissioners approved the 2010 fiscal year budget.

**Requests for Information**

This financial report is designed to provide a general overview of County's financial position for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the County Comptroller, 118 North Clark Street, Room 500, Chicago, Illinois 60602.



## **Basic Financial Statements**

**Exhibit 1**  
**COOK COUNTY, ILLINOIS**  
**STATEMENT OF NET ASSETS**  
**November 30, 2008**

	Primary Government			Total Component Units
	Governmental Activities	Business-type Activities	Total	
<b>ASSETS</b>				
Cash and Investments	\$ 780,427,729	\$ 205,090,841	\$ 985,518,570	\$ 119,925,330
Cash and Investments with escrow agent	30,497,977	-	30,497,977	-
Cash and Investments with trustees	72,364,256	-	72,364,256	18,836,000
Taxes receivable, net	684,281,880	162,396,402	846,678,282	116,000
Other assets	31,719,026	5,492,597	37,211,623	33,172,000
Internal balances	(28,856,545)	28,856,545	-	-
Due from other governments	155,062,256	32,882,286	187,944,542	1,449,676
Due from primary government	-	-	-	798,000
Loans receivable, net	41,551,853	-	41,551,853	-
Deferred bond issuance costs	18,764,222	-	18,764,222	1,231,000
Patient accounts -				
Net of allowances for uncollectible accounts - \$1,348,109,049	-	157,372,113	157,372,113	-
Third-party settlements	-	67,649	67,649	998,000
Inventories	-	7,328,052	7,328,052	788,000
Capital Assets not being depreciated	544,316,342	-	544,316,342	-
Capital Assets, net of accumulated depreciation	1,353,825,743	504,480,586	1,858,306,329	213,878,227
<b>Total Assets</b>	<b>3,683,954,739</b>	<b>1,103,967,071</b>	<b>4,787,921,810</b>	<b>391,192,233</b>
<b>LIABILITIES</b>				
Accounts payable	159,077,862	89,802,372	248,880,234	8,055,601
Accrued salaries payable	25,124,700	74,040,361	99,165,061	2,829,215
Deferred revenue - property tax	65,711,325	-	65,711,325	-
Deferred revenue - other	9,871,706	78,704,500	88,576,206	4,798,000
Other liabilities	39,289,779	263,340,169	302,629,948	4,144,141
Notes payable	118,268,000	-	118,268,000	-
Arbitrage liability	335,766	-	335,766	-
Accrued interest	8,755,511	-	8,755,511	-
Noncurrent liabilities:				
Due within one year	86,356,416	-	86,356,416	1,799,000
Due in more than one year	4,618,358,826	9,592,122	4,627,950,948	106,249,335
<b>Total Liabilities</b>	<b>5,131,149,891</b>	<b>515,479,524</b>	<b>5,646,629,415</b>	<b>127,875,292</b>
<b>NET ASSETS</b>				
Net assets (deficit)				
Invested in capital assets, net of related debt	(735,876,962)	504,480,586	(231,396,376)	116,459,299
Restricted for:				
Debt service	393,692,059	-	393,692,059	-
Other restricted funds for specific purposes	-	1,982,096	1,982,096	66,468,642
Unrestricted (deficit)	(1,105,010,249)	82,024,865	(1,022,985,384)	80,389,000
<b>Total Net Assets (deficit)</b>	<b>\$ (1,447,195,152)</b>	<b>\$ 588,487,547</b>	<b>\$ (858,707,605)</b>	<b>\$ 263,316,941</b>

*The accompanying notes are an integral part of the financial statements.*

**Exhibit 2**  
**COOK COUNTY, ILLINOIS**  
**STATEMENT OF ACTIVITIES**  
**For the Year Ended November 30, 2008**

Functions/Programs	Program Revenues			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Primary government</b>				
<b>Governmental Activities:</b>				
Government Management and Supporting Services	\$ 274,272,329	\$ 64,831,839	\$ 4,183,035	\$ 275,813
Corrections	437,960,761	33,234,625	10,562,773	1,065,921
Courts	947,577,772	172,099,565	86,451,257	8,829,821
Control of Environment	65,640,366	11,256,368	17,774,229	10,495,037
Assessment and Collection of Taxes	50,865,985	93,400,237	202,437	460
Election	56,130,880	-	574,267	-
Economic and Human Development	40,024,964	-	25,638,429	4,844,300
Transportation	66,634,170	-	10,929,713	-
Risk Management, net of actuarial adjustments	62,063,627	-	-	-
Interest and other charges	150,491,345	-	-	-
<b>Total Governmental Activities</b>	<b>2,151,662,199</b>	<b>374,822,634</b>	<b>156,316,140</b>	<b>25,511,352</b>
<b>Business-type Activities:</b>				
CCHHS	910,997,635	358,893,978	22,914,650	-
Total business-type Activities	910,997,635	358,893,978	22,914,650	-
<b>Total primary government</b>	<b>\$ 3,062,659,834</b>	<b>\$ 733,716,612</b>	<b>\$ 179,230,790</b>	<b>\$ 25,511,352</b>
<b>Component units:</b>				
Chicago Zoological Society	\$ 65,948,000	\$ 49,892,000	\$ -	\$ 4,603,000
Chicago Horticultural Society	38,143,000	23,767,000	1,203,000	2,245,000
Emergency Telephone Systems	3,183,262	2,479,643	-	-
<b>Total component units</b>	<b>\$ 107,274,262</b>	<b>\$ 76,138,643</b>	<b>\$ 1,203,000</b>	<b>\$ 6,848,000</b>

General Revenues
Taxes:
Property taxes - tax levy
Nonproperty taxes:
Personal property replacement tax
County sales taxes
County use tax
State income tax
Alcohol beverage tax
Gasoline tax
Cigarette taxes
Amusement tax
Parking lot & garage operation tax
Motor fuel tax & other
Other nonproperty taxes
Total nonproperty taxes:
Total Taxes:
Miscellaneous Revenue
Investment income (loss)
Gain (loss) on Sale of Capital Assets, net
Transfers
Contributed capital
Total General revenues, transfers and contributed capital
Change in net assets
Net Assets - Beginning
Net Assets - Ending

*The accompanying notes are an integral part of the financial statements.*

**Net (Expense) Revenue and Changes in Net Assets**

**Primary Government**

<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>	<b>Total Component Units</b>
\$ (204,981,642)		\$ (204,981,642)	
(393,097,442)		(393,097,442)	
(680,197,129)		(680,197,129)	
(26,114,732)		(26,114,732)	
42,737,149		42,737,149	
(55,556,613)		(55,556,613)	
(9,542,235)		(9,542,235)	
(55,704,457)		(55,704,457)	
(62,063,627)		(62,063,627)	
(150,491,345)		(150,491,345)	
<u>(1,595,012,073)</u>		<u>(1,595,012,073)</u>	
-	(529,189,007)	(529,189,007)	
-	(529,189,007)	(529,189,007)	
<u>\$ (1,595,012,073)</u>	<u>\$ (529,189,007)</u>	<u>\$ (2,124,201,080)</u>	
			\$ (11,453,000)
			(10,928,000)
			(703,619)
			<u>\$ (23,084,619)</u>
\$ 618,742,149	\$ 139,614,672	\$ 758,356,821	\$ 23,174,000
61,846,000	-	61,846,000	-
289,220,729	160,337,391	449,558,120	-
46,352,618	-	46,352,618	-
10,662,148	-	10,662,148	-
29,099,270	-	29,099,270	-
103,580,169	-	103,580,169	-
28,053,478	135,931,446	163,984,924	-
22,724,881	-	22,724,881	-
42,368,680	-	42,368,680	-
116,897,327	-	116,897,327	-
24,128,765	-	24,128,765	-
<u>774,934,065</u>	<u>296,268,837</u>	<u>1,071,202,902</u>	<u>-</u>
<u>1,393,676,214</u>	<u>435,883,509</u>	<u>1,829,559,723</u>	<u>23,174,000</u>
27,600,330	-	27,600,330	-
17,264,119	291,412	17,555,531	(18,753,992)
(34,129)	-	(34,129)	-
(60,539,664)	60,539,664	-	-
(19,963,716)	19,963,716	-	-
<u>1,358,003,154</u>	<u>516,678,301</u>	<u>1,874,681,455</u>	<u>4,420,008</u>
(237,008,919)	(12,510,706)	(249,519,625)	(18,664,611)
(1,210,186,233)	600,998,253	(609,187,980)	281,981,552
<u>\$ (1,447,195,152)</u>	<u>\$ 588,487,547</u>	<u>\$ (858,707,605)</u>	<u>\$ 263,316,941</u>

**Functions/Programs**

**Primary government**

**Governmental Activities:**

- Government Management and Supporting Services
- Corrections
- Courts
- Control of Environment
- Assessment and Collection of Taxes
- Election
- Economic and Human Development
- Transportation
- Risk Management, net of actuarial adjustments
- Interest and other charges

**Total Governmental Activities**

**Business-type Activities:**

- CCHHS
- Total business-type Activities

**Total primary government**

**Component units:**

- Chicago Zoological Society
- Chicago Horticultural Society
- Emergency Telephone Systems

**Total component units**

**General Revenues**

- Taxes:
  - Property taxes - tax levy
  - Nonproperty taxes:
    - Personal property replacement tax
    - County sales taxes
    - County use tax
    - State income tax
    - Alcohol beverage tax
    - Gasoline tax
    - Cigarette taxes
    - Amusement tax
    - Parking lot & garage operation tax
    - Motor fuel tax & other
    - Other nonproperty taxes
- Total nonproperty taxes:
- Total Taxes:
- Miscellaneous Revenue
- Investment income (loss)
- Gain (loss) on Sale of Capital Assets, net
- Transfers
- Contributed capital
- Total General revenues, transfers and contributed capital
- Change in net assets
- Net Assets - Beginning
- Net Assets - Ending

**Exhibit 3**  
**COOK COUNTY, ILLINOIS**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**November 30, 2008**

	<u>General</u>	<u>Motor Fuel Tax</u>	<u>Annuity and Benefit</u>	<u>Capital Projects</u>
<b>ASSETS:</b>				
Cash and investments	\$ 239,414,977	\$ 90,396,286	\$ -	\$ 4,056,464
Cash and investments with escrow agent	30,497,977	-	-	-
Cash and investments with trustees	-	-	-	72,364,256
Taxes receivable (net of allowance for loss) -				
Tax levy - current year	188,933,337	-	116,520,280	-
Tax levy - prior year	33,582,335	-	7,471,846	-
Accrued interest receivable	51,115	10,542	-	57,777
Accounts receivable -				
Due from others	18,560,946	-	7,580,426	-
Due from other governments	93,840,057	15,954,557	2,345,644	-
Due from other funds	1,134,643	-	-	-
Inventory reserve	283,962	-	-	-
Loans receivable, net	-	-	-	-
Total assets	<u>\$ 606,299,349</u>	<u>\$ 106,361,385</u>	<u>\$ 133,918,196</u>	<u>\$ 76,478,497</u>
<b>LIABILITIES AND FUND BALANCES:</b>				
Liabilities:				
Accounts payable	\$ 83,289,967	\$ 16,487,986	\$ -	\$ 19,144,919
Accrued salaries payable	20,925,941	-	-	-
Amounts held for outstanding warrants	3,624,629	-	-	-
Due to other funds	28,900,000	-	7,580,426	-
Due to other governments	-	-	11,950,997	-
Deferred revenue - property tax	201,353,839	-	113,308,371	-
Deferred revenue - other	-	-	-	-
Notes payable	118,268,000	-	-	-
Arbitrage liability	-	-	-	-
Other liabilities	-	-	1,078,402	-
Total liabilities	<u>456,362,376</u>	<u>16,487,986</u>	<u>133,918,196</u>	<u>19,144,919</u>
Fund Balances:				
Reserved for:				
Encumbrances - prior year	482,324	-	-	-
Encumbrances - current year	15,390,911	68,660,435	-	70,681,737
Notes payable	30,497,977	-	-	-
Loans outstanding	-	-	-	-
Unreserved, reported in:				
General Fund	103,565,761	-	-	-
Special Revenue Fund	-	21,212,964	-	-
Capital Projects Fund	-	-	-	(13,348,159)
Debt Service Fund	-	-	-	-
Total fund balances	<u>149,936,973</u>	<u>89,873,399</u>	<u>-</u>	<u>57,333,578</u>
Total liabilities and fund balances	<u>\$ 606,299,349</u>	<u>\$ 106,361,385</u>	<u>\$ 133,918,196</u>	<u>\$ 76,478,497</u>

*The accompanying notes are an integral part of the financial statements.*

<u>Debt Service</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>	
\$ 163,459,571	\$ 283,100,431	\$ 780,427,729	<b>ASSETS:</b>
-	-	30,497,977	Cash and investments
-	-	72,364,256	Cash and investments with escrow agent
			Cash and investments with trustees
			Taxes receivable
			(net of allowance for loss) -
212,729,169	108,772,474	626,955,260	Tax levy - current year
15,612,022	660,417	57,326,620	Tax levy - prior year
98,085	339,198	556,717	Accrued interest receivable
			Accounts receivable -
	3,426,758	29,568,130	Due from others
	42,921,998	155,062,256	Due from other governments
	3,568	1,138,211	Due from other funds
	215,461	499,423	Inventory reserve
	41,551,853	41,551,853	Loans receivable, net
<u>\$ 391,898,847</u>	<u>\$ 480,992,158</u>	<u>\$ 1,795,948,432</u>	Total assets

			<b>LIABILITIES AND FUND BALANCES:</b>
			Liabilities:
\$ -	\$ 40,154,990	\$ 159,077,862	Accounts payable
-	4,198,759	25,124,700	Accrued salaries payable
-	-	3,624,629	Amounts held for outstanding warrants
14,407,212	155,620	51,043,258	Due to other funds
-	64,289	12,015,286	Due to other governments
212,729,169	108,391,325	635,782,704	Deferred revenue - property tax
-	29,521,074	29,521,074	Deferred revenue - other
-	-	118,268,000	Notes payable
335,766	-	335,766	Arbitrage liability
-	428,204	1,506,606	Other liabilities
<u>227,472,147</u>	<u>182,914,261</u>	<u>1,036,299,885</u>	Total liabilities

			Fund Balances:
			Reserved for:
	1,793,670	2,275,994	Encumbrances - prior year
	45,813,179	200,546,262	Encumbrances - current year
	-	30,497,977	Notes payable
	41,551,853	41,551,853	Loans outstanding
			Unreserved, reported in:
	-	103,565,761	General Fund
	205,828,821	227,041,785	Special Revenue Fund
	3,090,374	(10,257,785)	Capital Projects Fund
164,426,700	-	164,426,700	Debt Service Fund
<u>164,426,700</u>	<u>298,077,897</u>	<u>759,648,547</u>	Total fund balances
<u>\$ 391,898,847</u>	<u>\$ 480,992,158</u>	<u>\$ 1,795,948,432</u>	Total liabilities and fund balances

**Exhibit 4**  
**COOK COUNTY, ILLINOIS**  
**RECONCILIATION OF THE GOVERNMENTAL FUNDS**  
**BALANCE SHEET TO THE STATEMENT OF NET ASSETS**  
**November 30, 2008**

Total Fund Balances - Governmental Funds	\$ 759,648,547
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds	1,898,142,085
Revenues that have been deferred in the governmental funds but are recognized as revenue in the government-wide financial statements.	589,720,747
The self-insurance account is used to self-insure the County of all risks, including medical malpractice, workers' compensation, general, automobile and other liabilities. This account is included in the governmental funds, but the long-term liabilities of this account are only included in governmental activities in the statement of net assets.	(429,108,007)
The net pension and OPEB liability is not recorded in governmental fund statements.	(1,158,915,121)
Long-term liabilities, including bonds payable, accrued interest payable and unamortized debt issue costs are not due and payable in the current period and therefore are not reported as funds liabilities.	(3,106,683,403)
Total net assets (deficits) of governmental activities	<u>\$ (1,447,195,152)</u>

*The accompanying notes are an integral part of the financial statements.*



**Exhibit 5**  
**COUNTY OF COOK, ILLINOIS**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended November 30, 2008**

	<u>General</u>	<u>Motor Fuel Tax</u>	<u>Annuity and Benefit</u>	<u>Capital Projects</u>
<b>REVENUES:</b>				
Taxes -				
Property	\$ 255,658,782	\$ -	\$ 95,056,322	\$ -
Nonproperty	563,366,428	99,337,016	61,846,000	-
Fees and licenses	304,371,156	-	-	-
Federal government	6,582,785	-	-	-
State of Illinois	21,733,049	6,482,137	-	-
Other governments	-	4,447,576	-	-
Investment income	3,491,323	1,116,033	294,318	2,040,398
Contributions	-	-	-	-
Miscellaneous	18,262,525	368,714	-	1,443,125
Total revenues	<u>1,173,466,048</u>	<u>111,751,476</u>	<u>157,196,640</u>	<u>3,483,523</u>
<b>EXPENDITURES:</b>				
Current -				
Government management and supporting services	126,270,803	-	10,130,077	-
Corrections	333,289,043	-	25,945,131	-
Courts	664,068,871	-	48,934,940	-
Control of environment	2,199,310	-	342,014	-
Assessment and collection of taxes	34,244,035	-	3,618,499	-
Election	8,527,349	-	2,929,467	-
Economic and human development	2,139,236	-	-	-
Transportation	12,270,215	69,726,640	2,045,742	-
Health	-	-	63,250,770	-
Claims expense	100,938,732	-	-	-
Capital Outlay	-	-	-	77,085,202
Debt service -				
Principal	-	-	-	535,287
Interest and other charges	(791,355)	-	-	28,173
Amounts incurred in the above accounts for the Enterprise Funds	<u>(4,090,932)</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total expenditures	<u>1,279,065,307</u>	<u>69,726,640</u>	<u>157,196,640</u>	<u>77,648,662</u>
Revenues over (under) expenditures	<u>(105,599,259)</u>	<u>42,024,836</u>	<u>-</u>	<u>(74,165,139)</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	38,425,600	-	-	-
Transfers out	(4,090,932)	(34,500,000)	-	-
Proceeds of general obligation bonds - Par amount of bonds	-	-	-	-
Total other financing sources (uses)	<u>34,334,668</u>	<u>(34,500,000)</u>	<u>-</u>	<u>-</u>
Revenues and other financing sources over (under) expenditures and other financing sources (uses)	<u>(71,264,591)</u>	<u>7,524,836</u>	<u>-</u>	<u>(74,165,139)</u>
<b>FUND BALANCE - Beginning</b>	221,201,564	82,348,563	-	131,498,717
<b>FUND BALANCE - Ending</b>	<u>\$ 149,936,973</u>	<u>\$ 89,873,399</u>	<u>\$ -</u>	<u>\$ 57,333,578</u>

*The accompanying notes are an integral part of the financial statements.*

Debt Service	Nonmajor Governmental Funds	Total Governmental Funds
\$ 210,106,647	\$ 67,764,657	\$ 628,586,408
-	50,384,621	774,934,065
-	69,858,229	374,229,385
-	38,704,635	45,287,420
-	99,006,631	127,221,817
-	506,083	4,953,659
4,038,164	5,457,086	16,437,322
-	1,238,044	1,238,044
-	8,786,345	28,860,709
<u>214,144,811</u>	<u>341,706,331</u>	<u>2,001,748,829</u>
-	7,932,646	144,333,526
-	20,248,852	379,483,026
-	130,651,342	843,655,153
-	51,122,967	53,664,291
-	8,106,632	45,969,166
-	41,414,630	52,871,446
-	34,312,042	36,451,278
-	9,766,282	93,808,879
-	-	63,250,770
-	-	100,938,732
-	31,239,189	108,324,391
55,635,000	6,165,000	62,335,287
143,541,929	7,285,101	150,063,848
-	-	(4,090,932)
<u>199,176,929</u>	<u>348,244,683</u>	<u>2,131,058,861</u>
<u>14,967,882</u>	<u>(6,538,352)</u>	<u>(129,310,032)</u>
-	-	38,425,600
-	(3,925,600)	(42,516,532)
-	1,300,000	1,300,000
-	(2,625,600)	(2,790,932)
14,967,882	(9,163,952)	(132,100,964)
149,458,818	307,241,849	891,749,511
<u>\$ 164,426,700</u>	<u>\$ 298,077,897</u>	<u>\$ 759,648,547</u>

**REVENUES:**

Taxes -
Property
Nonproperty
Fees and licenses
Federal government
State of Illinois
Other governments
Investment income
Contributions
Miscellaneous
Total revenues

**EXPENDITURES:**

Current -
Government management and supporting services
Corrections
Courts
Control of environment
Assessment and collection of taxes
Election
Economic and human development
Transportation
Enterprise Fund
Claims expense
Capital Outlay
Debt service -
Principal
Interest and other charges
Amounts incurred in the above accounts for the Enterprise Funds
Total expenditures
Revenues over (under) expenditures

**OTHER FINANCING SOURCES (USES):**

Transfers in
Transfers out
Proceeds of general obligation bonds -
Par amount of bonds
Total other financing sources (uses)
Revenues and other financing sources over (under) expenditures and other financing sources (uses)

**FUND BALANCE - Beginning**

**FUND BALANCE - Ending**

**Exhibit 6**  
**COOK COUNTY, ILLINOIS**  
**RECONCILIATION OF THE STATEMENT OF REVENUES,**  
**EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF ACTIVITIES**  
**For the Year Ended November 30, 2008**

Net change in fund balances - total governmental funds	\$ (132,100,964)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation of \$94,950,444 in the current period.	44,180,979
Revenues and transfers in the statement of activities that do not provide current financial resources such as reductions in capital lease obligations and reductions in compensated absences are not reported as revenues in the funds.	22,301,052
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items, including current year debt issuance and loss on refunding.	61,372,503
The effect on net assets of these items are the following:	
Debt service payments \$61,800,000	
Amortization of deferred bond issuance costs (\$1,081,315)	
Amortization of deferred bond premium \$5,410,860	
Decrease in accrued interest on bonds (\$668,826)	
Amortization of deferred amount on refunding (\$4,088,216)	
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds but are considered as other long-term liabilities.	32,317,065
The change in the net pension and OPEB obligation is not recognized in governmental funds	(265,079,554)
Change in net assets (deficits) of governmental activities.	<u>\$ (237,008,919)</u>

*The notes to the financial statements are an integral part of this statement.*

**Exhibit 7**  
**COOK COUNTY, ILLINOIS**  
**STATEMENT OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**GENERAL FUND**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Taxes -			
Property	\$ 188,933,337	\$ 185,119,977	\$ (3,813,360)
Nonproperty taxes	529,944,570	489,368,864	(40,575,706)
Total taxes	<u>718,877,907</u>	<u>674,488,841</u>	<u>(44,389,066)</u>
Fee Offices	281,539,489	284,910,548	3,371,059
Other governments	-	6,466,604	6,466,604
Interest on investments	2,500,000	3,124,903	624,903
Reimbursements from other governments	19,597,400	24,182,411	4,585,011
Miscellaneous	186,652,504	164,002,488	(22,650,016)
Total revenues	<u>1,209,167,300</u>	<u>1,157,175,795</u>	<u>(51,991,505)</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Current -			
Government management and supporting services	143,132,054	118,403,149	24,728,905
Corrections	346,657,683	338,694,574	7,963,109
Control of environment	2,120,400	2,209,381	(88,981)
Courts	671,901,583	674,578,179	(2,676,596)
Assessment and collection of taxes	36,806,900	35,858,286	948,614
Election	8,135,000	8,631,955	(496,955)
Economic and human development	2,486,700	2,125,768	360,932
Transportation	12,175,100	12,922,988	(747,888)
Total expenditures and encumbrances	<u>1,223,415,420</u>	<u>1,193,424,280</u>	<u>29,991,140</u>
Revenues under expenditures and encumbrances	<u>(14,248,120)</u>	<u>(36,248,485)</u>	<u>(22,000,365)</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfers in	41,137,600	38,425,600	(2,712,000)
Total other financing uses	<u>41,137,600</u>	<u>38,425,600</u>	<u>(2,712,000)</u>
Revenues over (under) expenditures and encumbrances and other financing uses	<u>\$ 26,889,480</u>	<u>\$ 2,177,115</u>	<u>\$ (24,712,365)</u>

*The notes to the financial statements are an integral part of this statement.*

**Exhibit 8**  
**COOK COUNTY, ILLINOIS**  
**STATEMENT OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**MOTOR FUEL TAX FUND**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Nonproperty tax	\$ 96,851,100	\$ 91,791,276	\$ (5,059,824)
State of Illinois	3,800,000	6,482,137	2,682,137
Other governments	3,190,000	4,360,273	1,170,273
Interest on investments	-	1,132,849	1,132,849
Miscellaneous	-	(39,141,979)	(39,141,979)
Total revenues	<u>103,841,100</u>	<u>64,624,556</u>	<u>(39,216,544)</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Transportation	<u>85,100,850</u>	<u>27,311,544</u>	<u>57,789,306</u>
Total expenditures and encumbrances	<u>85,100,850</u>	<u>27,311,544</u>	<u>57,789,306</u>
Revenues over expenditures and encumbrances	<u>18,740,250</u>	<u>37,313,012</u>	<u>18,572,762</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Operating transfers out	<u>(34,500,000)</u>	<u>(34,500,000)</u>	<u>-</u>
Total other financing uses	<u>(34,500,000)</u>	<u>(34,500,000)</u>	<u>-</u>
Revenues under expenditures and encumbrances and other financing uses	<u>\$ (15,759,750)</u>	<u>\$ 2,813,012</u>	<u>\$ 18,572,762</u>

*The notes to the financial statements are an integral part of this statement.*

**Exhibit 9**  
**COOK COUNTY, ILLINOIS**  
**STATEMENT OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**ANNUITY AND BENEFIT FUND**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Property tax	\$ 120,124,000	\$ 120,124,000	\$ -
Personal property replacement tax	63,000,000	63,000,000	-
Total revenues	<u>183,124,000</u>	<u>183,124,000</u>	<u>-</u>
<b>EXPENDITURES - Pension Contributions</b>			
Government management and supporting services	11,788,338	11,788,338	-
Corrections	30,192,264	30,192,264	-
Courts	56,945,430	56,945,430	-
Protection of Health	73,604,716	73,604,716	-
Control of environment	398,001	398,001	-
Economic and human development	194,781	194,781	-
Assessment and collection of taxes	4,210,835	4,210,835	-
Election	3,409,012	3,409,012	-
Transportation	<u>2,380,623</u>	<u>2,380,623</u>	<u>-</u>
Total expenditures and encumbrances	<u>183,124,000</u>	<u>183,124,000</u>	<u>-</u>
Revenues over (under) expenditures	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

*The notes to the financial statements are an integral part of this statement.*

**Exhibit 10**  
**COOK COUNTY, ILLINOIS**  
**STATEMENT OF NET ASSETS**  
**PROPRIETARY FUND**  
**November 30, 2008**

<b>ASSETS</b>	<b>Business-type Activities - Enterprise Fund</b>
<b>CURRENT ASSETS:</b>	
Cash in banks	\$ 3,016,034
Cash held by Cook County Treasurer	119,123,427
Working cash fund	<u>82,951,380</u>
Total cash and investments	<u>205,090,841</u>
Taxes receivable (net of allowance for loss) -	
Tax levy - current year	144,388,125
Tax levy - prior year	<u>18,008,277</u>
Total tax receivable	<u>162,396,402</u>
Accounts Receivable -	
Patient accounts receivable, net of allowance for doubtful accounts of \$1,348,109,049	157,372,113
Due from others -	
Settlements under third-party programs	67,649
Other receivables	5,492,597
Due from other governments	32,882,286
Due from Cook County	<u>28,900,000</u>
Total accounts receivable	224,714,645
Inventories	<u>7,328,052</u>
Total current assets	<u>599,529,940</u>
 <b>NONCURRENT ASSETS:</b>	
Property and equipment, net	<u>504,480,586</u>
Total noncurrent assets	504,480,586
Total assets	<u>\$ 1,104,010,526</u>
 <b>LIABILITIES AND NET ASSETS</b>	
<b>CURRENT LIABILITIES:</b>	
Due to Cook County Treasurer	\$ 236,533,163
Accounts payable	89,802,372
Accrued salaries payable	33,997,921
Accrued vacation	40,042,440
Deferred revenue	78,704,500
Third-party settlements	1,287,807
Due to other governments	24,718,132
Due to Cook County	43,455
Due to others	728,288
Trust funds	<u>72,779</u>
Total current liabilities	505,930,857
 <b>LONG TERM LIABILITIES:</b>	
Property tax objections	<u>9,592,122</u>
Total long term liabilities	9,592,122
Total liabilities	<u>515,522,979</u>
 <b>NET ASSETS:</b>	
Invested in capital assets	504,480,586
Restricted	1,982,096
Unrestricted	<u>82,024,865</u>
Total net assets	<u>588,487,547</u>
Total liabilities and net assets	<u>\$ 1,104,010,526</u>

*The notes to the financial statements are an integral part of this statement.*

**Exhibit 11**  
**COOK COUNTY, ILLINOIS**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS**  
**PROPRIETARY FUND**  
**For the Year Ended November 30, 2008**

	<b>Business-type Activities - Enterprise Fund</b>
<b>OPERATING REVENUES:</b>	
Net patient service revenue (net of provision of \$397,099,789)	\$ 358,893,978
Miscellaneous	22,914,650
Total operating revenues	<u>381,808,628</u>
<b>OPERATING EXPENSES:</b>	
Salaries and wages	499,477,843
Employee benefits	129,980,976
Supplies	107,934,530
Purchased services, rental and other	111,459,581
Depreciation	39,162,451
Utilities	18,891,322
Services contributed by other County offices	4,090,932
Total operating expenses	<u>910,997,635</u>
<b>OPERATING LOSS</b>	<u>(529,189,007)</u>
<b>NONOPERATING REVENUES:</b>	
Property taxes	139,614,672
Sales taxes	160,337,391
Cigarette taxes	135,931,446
Investment income	291,412
Retirement plan contribution	56,448,732
Total nonoperating revenues	<u>492,623,653</u>
Net loss before other financing sources and contributions	(36,565,354)
<b>OTHER FINANCING SOURCES:</b>	
Transfers in	4,090,932
Total other financing sources	<u>4,090,932</u>
<b>CAPITAL CONTRIBUTIONS</b>	<u>19,963,716</u>
Decrease in net assets	(12,510,706)
<b>NET ASSETS - Beginning</b>	<u>600,998,253</u>
<b>NET ASSETS - Ending</b>	<u>\$ 588,487,547</u>

*The notes to the financial statements are an integral part of this statement.*

**Exhibit 12**  
**COOK COUNTY, ILLINOIS**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUND**  
**For the Year Ended November 30, 2008**

	<b>Business-type Activities - Enterprise Fund</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>	
Receipts from third-party payors and patients	\$ 411,975,793
Payments to employees	(550,275,977)
Payments to suppliers	(249,948,098)
Other receipts	19,127,442
	<u>19,127,442</u>
Net cash used in operating activities	<u>(369,120,840)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>	
Borrowings from Working Cash Fund	112,000,000
Repayment of borrowings from Working Cash Fund	(112,000,000)
Real and personal property taxes received, net	172,081,728
Sales taxes received	127,630,558
Cigarette taxes received	135,931,446
Transfers to other County funds	(28,432,554)
	<u>(28,432,554)</u>
Net cash flows from noncapital financing activities	<u>407,211,178</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>	
Interest received	291,412
Net cash flows from investing activities	<u>291,412</u>
<b>NET INCREASE IN CASH AND CASH EQUIVALENTS</b>	38,381,750
<b>CASH AND CASH EQUIVALENTS - Beginning</b>	<u>166,709,091</u>
<b>CASH AND CASH EQUIVALENTS - Ending</b>	<u>\$ 205,090,841</u>
<b>NON-CASH TRANSACTIONS:</b>	
Retirement plan contribution	\$ 56,448,732
Services contributed by other County offices	4,090,932
Contributed capital assets	19,963,716
Donated vaccines	303,179
<b>RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH USED IN OPERATING ACTIVITIES</b>	
Operating loss	\$ (529,189,007)
Adjustments to reconcile loss from operations to net cash cash used in operating activities:	
Depreciation	39,162,451
Provision for bad debts	329,803,156
Retirement plan contribution	56,448,732
Services contributed by other County offices	4,090,932
Change in assets and liabilities:	
Patient accounts receivable	(357,940,169)
Third-party settlements	(168,349)
Accounts Payable	13,353,847
Accrued salaries	22,734,110
All other assets and liabilities - net	52,583,457
Net cash used in operating activities	<u>\$ (369,120,840)</u>

*The notes to the financial statements are an integral part of this statement.*

**Exhibit 13**  
**COOK COUNTY, ILLINOIS**  
**STATEMENT OF FIDUCIARY NET ASSETS**  
**FIDUCIARY FUNDS**  
**November 30, 2008**

<b>ASSETS:</b>	<b>County Pension Trust Fund December 31, 2008</b>	<b>Forest Preserve Pension Trust Fund December 31, 2008</b>	<b>Total Agency Funds</b>
Cash	\$ 14,458,423	\$ 1,053,712	\$ 1,081,271,563
Receivables -			
Due from employer (property taxes)	281,272,864	2,168,409	-
Accrued interest	17,412,752	372,070	-
Due from other funds	8,776,305	-	14,562,832
Due from others	-	-	6,341,203
Investments -			
U.S. Government obligations	907,279,130	13,527,057	1,408,106
Corporate bonds	432,453,258	6,566,481	-
Demand notes	145,275,775	7,680,461	-
Stocks	3,022,867,340	71,182,809	2,626,592
Mutual funds	1,113,998,850	44,266,267	2,119,026
Limited partnerships	156,161,392	-	-
Less unsettled investment trades	(24,274,071)	(21,269)	-
Mortgage Securities	-	-	6,958,663
Other	-	-	5,393,670
Total Investments	<u>5,753,761,674</u>	<u>143,201,806</u>	<u>18,506,057</u>
Collateral held for securities on loan	488,583,531	6,521,062	-
Other assets	7,452,969	11,068	-
Total assets	<u>6,571,718,518</u>	<u>153,328,127</u>	<u>1,120,681,655</u>
<b>LIABILITIES:</b>			
Accounts payable	\$ 6,839,418	\$ 192,609	\$ -
Due to other funds	-	1,195,879	1,094,756
Due to other governments	-	-	777,661,193
Due to others	-	-	341,925,706
Securities lending cash collateral	495,599,028	6,620,092	-
Total liabilities	<u>502,438,446</u>	<u>8,008,580</u>	<u>1,120,681,655</u>
<b>NET ASSETS:</b>			
Net assets held in trust for pension benefits	<u>\$ 6,069,280,072</u>	<u>\$ 145,319,547</u>	<u>\$ -</u>

*The notes to the financial statements are an integral part of this statement.*

**Exhibit 14**  
**COOK COUNTY, ILLINOIS**  
**STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS**  
**FIDUCIARY FUNDS**  
**For the Year Ended December 31, 2008**

	County Pension Trust Fund	County Postemployment Healthcare Trust Fund	Forest Preserve Pension Trust Fund	Forest Preserve Postemployment Healthcare Trust Fund
<b>ADDITIONS:</b>				
Contributions				
Employer	\$ 146,134,911	\$ 37,781,310	\$ 523,928	\$ 1,499,520
Plan members	123,776,705	-	2,119,208	-
Total contributions	<u>269,911,616</u>	<u>37,781,310</u>	<u>2,643,136</u>	<u>1,499,520</u>
Investment income				
Net depreciation				
fair value of investments	(2,013,140,963)	-	(49,843,804)	-
Dividends	84,083,885	-	1,924,214	-
Interest	70,876,750	-	1,541,243	-
Limited partnership income	2,803,462	-	-	-
Commission recapture	76,151	-	2,233	-
	<u>(1,855,300,715)</u>	<u>-</u>	<u>(46,376,114)</u>	<u>-</u>
Less investment expense	(9,687,877)	-	(165,679)	-
Net investment income	<u>(1,864,988,592)</u>	<u>-</u>	<u>(46,541,793)</u>	<u>-</u>
Securities lending				
Income	19,948,984	-	374,275	-
Expenses	(13,408,619)	-	(237,438)	-
Net securities lending income	<u>6,540,365</u>	<u>-</u>	<u>136,837</u>	<u>-</u>
Other				
Federal subsidized programs	4,092,449	-	-	-
Medicare Part D subsidy	-	1,723,861	-	69,439
Miscellaneous	409,338	-	18,744	-
Prescription plan rebates	-	975,172	-	39,281
Employee transfers	(119,434)	-	-	-
Total other additions	<u>4,382,353</u>	<u>2,699,033</u>	<u>18,744</u>	<u>108,720</u>
Total additions	<u>\$ (1,584,154,258)</u>	<u>\$ 40,480,343</u>	<u>\$ (43,743,076)</u>	<u>\$ 1,608,240</u>
<b>DEDUCTIONS:</b>				
Benefits				
Annuities				
Employee	\$ 347,922,288	\$ -	\$ 8,955,164	\$ -
Spouse and children	25,815,860	-	1,368,001	-
Disability benefits				
Ordinary	12,706,676	-	207,396	-
Duty	528,298	-	20,600	-
Group hospital premiums	-	40,480,343	-	1,608,240
Total benefits	<u>386,973,122</u>	<u>40,480,343</u>	<u>10,551,161</u>	<u>1,608,240</u>
Refunds	24,724,102	-	518,400	-
Net administrative expenses	4,578,155	-	147,607	-
Employee transfers	-	-	(119,434)	-
Total deductions	<u>416,275,379</u>	<u>40,480,343</u>	<u>11,097,734</u>	<u>1,608,240</u>
NET DECREASE	(2,000,429,637)	-	(54,840,810)	-
<b>NET ASSETS HELD IN TRUST FOR PENSION BENEFITS</b>				
Net Assets - Beginning	8,069,709,709	-	200,160,357	-
Net Assets - Ending	<u>\$ 6,069,280,072</u>	<u>\$ -</u>	<u>\$ 145,319,547</u>	<u>\$ -</u>

The notes to the financial statements are an integral part of this statement.

**Exhibit 15**  
**COOK COUNTY, ILLINOIS**  
**COMBINING STATEMENT OF NET ASSETS**  
**COMPONENT UNITS**  
**November 30, 2008**

	Component Units			Total Component Units
	Chicago Zoological Society December 31, 2008	Chicago Horticultural Society December 31, 2008	Emergency Telephone Systems	
<b>ASSETS:</b>				
Cash and investments	\$ 78,206,000	\$ 35,944,000	\$ 5,775,330	\$ 119,925,330
Cash and Investments with trustees	-	18,836,000	-	18,836,000
Accounts receivable:				
Due from others	-	953,000	496,676	1,449,676
Due from other funds	798,000	-	-	798,000
Tax Levy - current year	-	116,000	-	116,000
Other assets	12,141,000	21,031,000	-	33,172,000
Deferred bond issuance costs	481,000	750,000	-	1,231,000
Third party settlements	-	998,000	-	998,000
Inventory	788,000	-	-	788,000
Capital assets, net of accumulated depreciation	111,342,000	102,384,000	152,227	213,878,227
Total assets	<u>\$ 203,756,000</u>	<u>\$ 181,012,000</u>	<u>\$ 6,424,233</u>	<u>\$ 391,192,233</u>
<b>LIABILITIES:</b>				
Accounts payable	\$ 4,906,000	\$ 3,113,000	\$ 36,601	\$ 8,055,601
Accrued salaries payable	2,577,000	-	252,215	2,829,215
Deferred revenue-other	4,798,000	-	-	4,798,000
Other liabilities	3,174,000	767,000	203,141	4,144,141
Notes Payable	-	2,813,000	-	2,813,000
Current portion of revenue bonds payable	305,000	-	-	305,000
Compensated absences due in more than 1 year	1,703,000	-	-	1,703,000
Revenue bonds payable, less current portion	47,245,000	50,000,000	-	97,245,000
Derivative instrument	-	1,494,000	-	1,494,000
Accrued postretirement benefits	4,178,000	-	310,335	4,488,335
Total liabilities	<u>68,886,000</u>	<u>58,187,000</u>	<u>802,292</u>	<u>127,875,292</u>
<b>NET ASSETS:</b>				
Invested in capital assets, net of related debt	63,792,000	52,384,000	283,299	116,459,299
Restricted for :				
Capital projects	19,112,000	42,018,000	5,338,642	66,468,642
Unrestricted	51,966,000	28,423,000	-	80,389,000
Total net assets	<u>\$ 134,870,000</u>	<u>\$ 122,825,000</u>	<u>\$ 5,621,941</u>	<u>\$ 263,316,941</u>

*The accompanying notes are an integral part of the financial statements.*

**Exhibit 16**  
**COOK COUNTY, ILLINOIS**  
**COMBINING STATEMENT OF ACTIVITIES**  
**COMPONENT UNITS**  
**For the Year Ended November 30, 2008**

	<u>Expenses</u>	<u>Program Revenues</u>		
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contribution</u>
<b>Functions/Programs</b>				
Chicago Zoological Society	\$ 65,948,000	\$ 49,892,000	\$ -	\$ 4,603,000
Chicago Horticultural Society	38,143,000	23,767,000	1,203,000	2,245,000
Emergency Telephone Systems	3,183,262	2,479,643	-	-
Total component units	<u>\$ 107,274,262</u>	<u>\$ 76,138,643</u>	<u>\$ 1,203,000</u>	<u>\$ 6,848,000</u>

General revenues  
Taxes:  
Property taxes  
Investment income (loss)  
Total general revenues  
Change in net assets  
Net assets - Beginning  
Net assets - Ending

*The accompanying notes are an integral part of the financial statements.*

**Net (Expense) Revenue and  
Change in Net Assets**

<b>Chicago Zoological Society</b>	<b>Chicago Horticultural Society</b>	<b>Emergency Telephone Systems</b>	<b>Total Component Units</b>
\$ (11,453,000)	\$ -	\$ -	\$ (11,453,000)
-	(10,928,000)	-	(10,928,000)
-	-	(703,619)	(703,619)
<u>\$ (11,453,000)</u>	<u>\$ (10,928,000)</u>	<u>\$ (703,619)</u>	<u>\$ (23,084,619)</u>
\$ 14,290,000	\$ 8,884,000	\$ -	\$ 23,174,000
(3,512,000)	(15,382,000)	140,008	(18,753,992)
<u>10,778,000</u>	<u>(6,498,000)</u>	<u>140,008</u>	<u>4,420,008</u>
(675,000)	(17,426,000)	(563,611)	(18,664,611)
135,545,000	140,251,000	6,185,552	281,981,552
<u>\$ 134,870,000</u>	<u>\$ 122,825,000</u>	<u>\$ 5,621,941</u>	<u>\$ 263,316,941</u>

**Functions/Programs**

Chicago Zoological Society  
Chicago Horticultural Society  
Emergency Telephone Systems  
Total component units

General revenues

Taxes:

Property taxes  
Investment income (loss)  
Total general revenues  
Change in net assets  
Net assets - Beginning  
Net assets - Ending

# COOK COUNTY, ILLINOIS

## NOTES TO BASIC FINANCIAL STATEMENTS

November 30, 2008

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Cook County, Illinois (the “County”), a home rule unit under the Illinois Constitution of 1970, was created by the State of Illinois in 1831. The County is managed by 17 Commissioners elected from single member districts for four-year terms. The President of the County Board of Commissioners (the “County Board”) is also elected and serves as the chief executive officer; he may also be elected as a Commissioner. Currently, the President is not a Commissioner. All 17 Commissioners serve as the legislative body.

The accompanying financial statements of the County have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB).

The County implemented the following GASB Statements in the 2008 fiscal year:

- GASB Statement No. 45, “Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions”. This statement establishes standards for the measurement, recognition, and display of other post employment benefits (OPEB) expenses/expenditures and related liabilities (assets), note disclosures and required supplementary information (RSI). The GASB 45 impact on the County’s financial statements for the fiscal year ended November 30, 2008 is included in the total actuarial liability on the government-wide Statement of Net Assets and Statement of Activities and related disclosures. This matter is further discussed in Note VI.
- GASB Statement No. 48, “Sales and Pledges of Receivables and Future Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues”. The implementation of GASB 48 did not have a material impact on the County’s financial statements for the fiscal year ended November 30, 2008.
- GASB Statement No. 50, “Pension Disclosures, An Amendment of GASB 25 and 27”. GASB Statement No. 50 more closely aligns the financial reporting requirements for pensions with those for OPEB. GASB 50 did not have an impact on the County’s financial statements, but required additional disclosures for the fiscal year ended November 30, 2008 included in the County and Forest Preserve Pension Trust Funds disclosures Note V.

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

Management is currently assessing the impact that the adoption of the following GASB Statements will have on the County's future financial statements, which are not implemented and not required for the fiscal year ended November 30, 2008:

- GASB Statement No. 49, "Accounting and Financial Reporting for Pollution Remediation Obligations", which will also be effective for the County in fiscal year 2009.
- GASB Statement No. 52, "Land and Other Real Estate Held as Investments by Endowments", will become effective for the County in fiscal year 2009.
- GASB Statement No. 51, "Accounting and Financial Reporting for Intangible Assets", will become effective for the County in fiscal year 2010.
- GASB Statement No. 53, "Accounting and Financial Reporting for Derivative Instruments", will become effective for the County in fiscal year 2010.
- GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions", will become effective for the County in fiscal year 2011.

**A. Financial Reporting Entity**

As required by accounting principles generally accepted in the United States ("GAAP"), these financial statements present the County (the primary government) and its component units. As used both on the face of the financial statements and in the footnotes, the term "Primary Government" includes both County funds and Blended Component Units while the term "Component Units" includes only Discretely Presented Component Units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County. The following organization has been blended into the County's financial statements:

The Forest Preserve District of Cook County, Illinois (the "District") was established pursuant to Illinois Compiled Statutes (Chapter 40, Act 5, Sections 9-101 to 10-108) on July 1, 1914. The District is governed by the same Board of Commissioners that currently serve as members of the County's Board. As a result, in accordance with GAAP, the operations of the District are blended with the County for financial reporting purposes. The President of the District appoints management positions and has authority for budgets, fiscal management and the setting of charges and fees for the use of forest preserve facilities. As a separate taxing body the District is subject to its own statutory tax rate limitations. The District has the power to create forest preserve facilities and may issue debt secured by the full faith and credit of the District. The County is not responsible for financing operating deficits or debt service of the District. The boundaries of the District are coterminous with the boundaries of the County. The District's financial statements for the fiscal year ended December 31, 2008, are blended into Cook County's financial statements, except for two of the District's component units, which are discretely presented and discussed below.

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

The following three component units have been discretely presented due to the nature and significance of their relationship to the County as described below:

1. The Chicago Zoological Society maintains and operates Brookfield Zoo (the “Zoo”) in accordance with a contract with the District through April 2026. The District funds a portion of the Zoo’s operations through tax levies. Also, all the land has been provided by the District. The Zoo, which follows not-for-profit accounting principles issued by the Financial Accounting Standards Board, is presented for the year ended December 31, 2008.
2. The Chicago Horticultural Society (the “Society”) operates the Chicago Botanic Garden (the “Garden”) under an agreement with the District that expires in 2015. The agreement provides for an automatic renewal for 40 years upon agreement of both parties. The District funds a portion of the Garden’s operations through tax levies. All of the land that the Garden occupies is owned by the District. The Society, which follows not-for-profit accounting principles issued by the Financial Accounting Standards Board, is presented for the year ended December 31, 2008.
3. The Cook County Emergency Telephone System (the “System”) is a venture established by resolution of the Cook County Board of Commissioners in accordance with the Emergency Telephone System Act of the Illinois Compiled Statutes. The Cook County Board of Commissioners and the Sheriff’s Office appoints the System’s board members. The System was organized for the purpose of providing equipment, services, personnel, facilities and other items necessary for the implementation, operation, maintenance and repair of the E-911 Emergency Telephone System within the unincorporated portions of Cook County and the municipalities of Robbins, Ford Heights, Stone Park, Northlake, Golf, Phoenix, and Dixmoor, Illinois. The System, for the fiscal year ended November 30, 2008, is presented on the accrual basis of accounting as defined by GASB.

The Housing Authority of the County of Cook (Authority or HACC) is the second largest public housing authority in Illinois. The Authority is a municipal corporation that was established in 1946 to serve 108 communities, as well as unincorporated areas in suburban Cook County. Funding is provided by the Federal Government through the Department of Housing and Urban Development (HUD). The Board of Commissioners of the Authority is comprised of individuals who are appointed by the Cook County Board President and confirmed by the full Board for five-year terms. The Authority is not considered a discretely presented component unit or blended component unit of the County, however, under GASB Statement No. 14, “The Financial Reporting Entity”, the County considers the Authority to be a related organization. The County is not aware of any other significant operational or financial control over the Authority that would be needed to be presented in the County’s financial statements.

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

The County is not aware of any other entity over which it exercises significant operational or financial control which would result in the entity being blended or discretely presented in the County's financial statements.

In addition, the County Employees' and Officers' Annuity and Benefit Fund and the Forest Preserve District Employees' Annuity and Benefit Fund of Cook County (the "Pension Trust Funds") are defined benefit, single-employer pension plans established by Illinois Compiled Statutes (Chapter 40, Acts 5/9 and 5/10). The County's Retirement Board is the administrator of the County Employees' and Officers' Annuity and Benefit Fund and consists of nine members, two of whom are appointed and seven of whom are elected. Cook County's Retirement Board also acts as the ex-Officio Retirement Board for the Forest Preserve District Employees' Annuity and Benefit Fund of Cook County. The Pension Trust Funds are maintained and operated for the benefit of the employees and officers of the County and the District. As a result, the Pension Trust Funds are financed by investment income, employees' payroll deductions and property taxes levied and collected by the County and the Forest Preserve. For the fiscal year 2008 financial statements, both Pension Trust Funds' financial statements for the year ended December 31, 2008 are reported in a separate statement of fiduciary net assets and a statement of changes in fiduciary net assets. Due to the Plan's implementation of GASB 43, the statement of changes in fiduciary net assets includes separate columns presentation for Postemployment Healthcare Benefits for both Pension Trust Funds.

Based on information provided by the Pension Trust Funds regarding the total employer contribution of 2008, external actuaries for the Pension Trust Funds have prepared calculations to estimate the Net Pension Obligation (NPO) and Other Postemployment Benefits Obligation (OPEB) as of December 31, 2008 for both Pension Trust Funds. Their calculations are based on the parameters prescribed by GASB for calculating the NPO and OPEB.

**B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the government and its component units. The effect of inter-fund activity among governmental funds has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on user fees and charges for services. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identified with a specific function or segment. Program revenues include:

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

1) Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.

2) Grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate fund financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual proprietary funds are reported as separate columns in the fund financial statements.

Copies of this report and all other documents referred to herein, as well as copies of the Single Audit Report may be obtained from the Office of the Chief Financial Officer, Cook County Building, 118 N. Clark Street, Room 1127, Chicago, Illinois 60602.

Copies of the Health and Hospitals Systems Report can be obtained from the Chief Financial Officer, 1900 W. Polk, Room 505, Chicago, Illinois 60612.

Copies of the Annual Appropriation Bill and the financial statements of the Forest Preserve District may be obtained from the office of the Chief Financial Officer of the Forest Preserve District, 69 West Washington, Suite 2060, Chicago, Illinois 60602.

Copies of the financial statements and actuarial reports of the Pension Funds may be obtained from the office of the Executive Director of the Cook County and Forest Preserve District Employees' and Officers' Annuity and Benefit Funds, 33 N. Dearborn, Chicago, Illinois 60603.

Copies of the Financial Statements for the Brookfield Zoo can be obtained from the Chief Financial Officer, Brookfield Zoo, 84 West 31st Street, Brookfield, Illinois 60513.

Copies of the Financial Statements of the Chicago Botanic Gardens can be obtained from the Chief Financial Officer and Treasurer, Chicago Botanic Gardens, P.O. Box 400, Glencoe, Illinois 60022-0400.

Copies of the Financial Statements of the Emergency Telephone System can be obtained at the Cook County Emergency Telephone System Board-911, 9511 West Harrison Street, Des Plaines, Illinois 60016.

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The accounting system of the County, which is maintained by the County Comptroller, is a fund system implemented to present the financial position and the results of operations of each fund. It is also designed to provide budgetary control over the revenues and expenditures of each fund. Separate funds are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. Each fund is an independent fiscal and accounting entity made up of a self-balancing set of accounts, recording cash and other financial resources, together with all related liabilities and residual balances, and changes therein.

Accounting records for the District, the Zoo, the Society, the System, the Pension Trust Funds, and the various fee offices are maintained by these respective entities.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied, except for the property taxes levied by the District.

Revenues such as property taxes, non-property taxes, investment income and miscellaneous in the governmental fund financial statements are reported as general revenues on the government-wide statement of activities. Revenues such as fees and licenses, Federal government grants, State of Illinois (the "State") grants and charges to other funds are reported as program revenues on the government-wide statement of activities.

Governmental fund financial statements are reported using the flow of *current financial resources measurement focus* and the *modified accrual basis of accounting*. Under the modified accrual method of accounting, revenues are recognized when measurable and available for financing current obligations. Accordingly, property taxes are recognized as deferred revenue in the year of levy and as revenue in the subsequent year when the taxes are collected within the current period, or 60 days thereafter. Uncollected taxes are written off by the County at the end of the fiscal year immediately following the year that the taxes become due. County sales tax revenues are recorded in the accounting period when they are measurable and available. Accordingly, sales tax amounts that are held by the State at the County's fiscal year-end and are transmitted to the County within 60 days of fiscal year-end have been recorded as fiscal 2008 revenues. Other taxes assessed by the County (use, gasoline, parking, alcohol and cigarette taxes) are reported as revenues for the month of assessment since such amounts are collected by the County within 30 days of month-end. For most Federal and State grants, reimbursements from other governments are recognized as revenue when collected within 60 days of fiscal year-end and the County has met all eligibility requirements. Interest on investments is recognized when earned. All other revenues are recognized when collected by the County.

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

Expenditures, other than principal and interest on long-term debt, which is recognized as due, are recognized when obligations are incurred. Self insurance claim are recorded to the extent that it is probable that an asset has been impaired or a liability has been incurred at the date of the financial statements, and the amount of loss can be reasonably estimated.

Certain indirect costs have been included as part of the program expenses reported for the various functional activities.

As a general rule the effect of Interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes where the amounts are reasonably equivalent in value to the Interfund services provided and other charges between the County's governmental activities and business-type activities function. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. For fiscal year 2008 there were no such exceptions.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

In the fund financial statements, proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services, in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. The principal operating revenue of the CCHHS enterprise fund are charges to patients for services performed. Operating expenses of the CCHHS include the cost of services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Unrestricted resources arise from normal operations. Restricted resources are resources whose use has been limited by donors, grantors, debt covenants and encumbrances. Restricted funds are accounted for in specific accounts until expended for their identified purpose, at which time they are reported as expenses. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

***Governmental Funds***

The County reports the following major governmental funds:

General Fund – The General Fund is the general operating fund of the County. It is used to account for all financial resources, except those required to be accounted for in another

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

fund. There are three accounts used by the County for General Fund financial resources: the Corporate Account, the Public Safety Account and the Self Insurance Account. The Corporate Account includes all revenues and expenditures attributable to government management and supporting services; control of environment; assessment, collection and distribution of taxes; election; economic and human development and transportation. The Public Safety Account includes the revenues and expenditures attributable to the protection of persons and property (corrections and courts), government management and supporting services and revenues and expenditures of Cermak Health Services and the Medical Examiner. The Self Insurance Account is used to account for all of the County's risks, including medical malpractice, worker's compensation, general, automobile and other liabilities. Long-term liabilities of Self-Insurance claims based on external actuarial calculations are included in the government-wide Statement of Activities and the Statement of Net Assets.

Motor Fuel Tax Fund – The Motor Fuel Tax Fund was established to provide for the design, construction and maintenance of streets, roads and highways. Revenues are derived from reimbursements from the State, the Federal Government, other governments and other miscellaneous sources. The major portion of the revenue is derived from the County's share of the State's Motor Fuel Tax on gasoline.

Annuity & Benefit Fund - The Annuity and Benefit Fund was established to account for the yearly revenues and expenditures to fund the County pension fund. Revenues are derived from employee payroll deductions, taxes receivable from both current and prior year tax levies, investments and interest earnings.

Capital Projects Fund – The Capital Projects Fund is used to account for the acquisition, construction and renovation of major capital facilities of the County. The Capital Projects Fund includes the following accounts: transportation, government management and supporting services, protection of health, corrections and courts.

Debt Service Fund – The Debt Service Fund is used to account for the accumulation of resources to pay principal and interest, when due, of the debt incurred by the County.

***Proprietary Funds***

Proprietary funds are accounted for on the flow of economic resources measurement focus and use the accrual basis of accounting. The Proprietary Funds have chosen to not apply Financial Accounting Standards Board pronouncements issued after November 30, 1989, pursuant to paragraph 7 of GASB Statement No. 20, *Accounting and Financial Reporting for Proprietary Funds and Other Government Entities That Use Proprietary Fund Accounting*.

The County reports the following proprietary fund:

Enterprise Fund – The Enterprise Fund is used to account for the operations of the Cook County Health & Hospitals System. On May 2008, the Cook County Board of

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

Commissioners created the Cook County Health and Hospitals System Board to provide independent oversight of health care operations. The Cook County Health and Hospitals System Board is accountable to the Cook County Board of Commissioners. The Cook County Health and Hospitals Systems Board and the Ordinance creating it shall terminate after three years from the effective date unless the Cook County Board of Commissioners acts to renew its powers and responsibilities. The Cook County Health and Hospitals System (the "CCHHS") includes the following entities: John H. Stroger, Jr. Hospital of Cook County, Provident Hospital of Cook County, Oak Forest Hospital of Cook County, the Cook County Department of Public Health, the Cook County Bureau of Health Services and the Ambulatory and Community Health Network of Cook County.

Accounting records are maintained on the economic resources management focus and the accruals basis of accounting. Revenue are recognized when earned, and expenses are recorded when a liability is incurred regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

(1) Net Patient Service Revenue

A significant amount of the CCHHS net revenue from patient services is derived from the Medicaid and Medicare programs. Payments under these programs are based on a specific amount per case, or on a contracted price or costs, as defined, for rendering services to program beneficiaries.

Net patient service revenue is reported at estimated net realizable amounts from patients, third-party payors and others for services rendered. Retroactive adjustments under reimbursement agreements with third-party payors are accrued in the period the related services are rendered and are adjusted in future periods as final settlements are determined.

During fiscal year 2008, the CCHHS's payor utilization was as follows, based on gross patient service revenue:

Self-Pay	55%
Medicaid	29%
Medicare	11%
Other	5%
	<u>100%</u>

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

(2) Charity Care

The John H. Stroger, Jr. Hospital, Oak Forest Hospital, Provident Hospital and the Ambulatory and Community Health Network of Cook County treat patients in need of medical services without regard to their ability to pay. These entities maintain records to identify and monitor the level of charity care they provide. These records include the amount of charges forgone for services and supplies furnished, as well as the estimated costs incurred for charity care services. During fiscal year 2008, the following levels of charity care were provided:

Charges forgone for charity care	<u>\$ 179,859,525</u>
Estimated costs incurred for charity care	<u>\$ 180,961,563</u>

(3) Interagency Transfer Agreements

The CCHHS receives enhanced Medicaid reimbursement by means of an Interagency Agreement (the "Agreement") between the Board of Commissioners and the Illinois Department of Healthcare and Family Services (the "DHFS"). Under terms of the Agreement, the DHFS will direct additional funding to the CCHHS for inpatient and outpatient services based on per diem and per visit cost reimbursement methodologies. In addition, the Agreement requires the DHFS to provide the CCHHS additional funding to assist the CCHHS in offsetting the cost of its uncompensated care. Such adjustment amounts include federal matching funds.

Under terms of the Secondary Interagency Agreement, (collectively, the "Agreements") the CCHHS received approximately \$134,922,000 in net additional payments from the DHFS during fiscal year 2008. Of that amount, approximately \$56,217,500 was earned and the remaining \$78,704,500 is included in deferred revenue on the balance sheet. Such deferred revenue, which is excluded in net patient service revenue in these financial statements, represents amounts to be earned during December through June (last seven months of the State's 2009 fiscal year).

Reimbursement under the Agreements will automatically terminate if federal funds under Title XIX are no longer available to match amounts collected and disbursed according to the terms of the Agreements at the rate of at least 50%. The Agreements will also automatically terminate in any year in which the General Assembly of the State fails to appropriate or reappropriate funds to pay the DHFS's obligations under these arrangements or any time that such funds are not available. The Agreements can be terminated by either party upon 15 days' notice. Additionally, the Agreements require the parties to comply with certain laws, regulations, and other terms of operations.

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

***Fiduciary Funds***

The County reports the following fiduciary funds:

Pension Trust Funds – The Pension Trust Funds are used to account for transactions, assets, liabilities and net assets available for the plan and OPEB benefits of the County Employees’ and Officers’ Annuity and Benefit Fund of Cook County and Forest Preserve District Employees’ Annuity and Benefit Fund of Cook County.

The Pension Trust Funds utilize the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and measurable, and expenses are recognized at the time liabilities are incurred.

Agency Funds – The Agency Funds are used to account for resources received and held by the County as an agent to be expended or invested in its agency capacity. Agency Funds include amounts held by the following offices: the County Treasurer, the Clerk of the Circuit Court, the County Sheriff, the State’s Attorney, the Public Guardian, the Public Administrator, and Other Fee Offices.

**D. Assets, liabilities, and net assets or equity**

**1. Deposits and investments**

The County’s cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with a maturity date of three months or less from the date of acquisition to be cash equivalents.

- (1) The County (all reporting entities other than the Forest Preserve District, Agency Funds and Pension Trust Funds).

The Treasurer and Comptroller maintain cash records for all of the County Funds except the District Funds, the Pension Trust Funds and the Agency Funds that are discussed below. The Comptroller maintains detailed cash records of receipts and disbursements for the following individual funds: 1) General Fund 2) CCHHS 3) Special Revenue 4) Capital Projects and 5) Grants, and the following four disbursement accounts: 1) Salary 2) Supply 3) Juror and 4) Election. The Treasurer deposits cash receipts into one master operating fund account. The Comptroller records the amount in the master operating fund account applicable to each of the individual funds. The Comptroller issues checks for authorized County expenditures. Funding for County checks is made available at the time of issuance into the appropriate disbursement checking account. Funding is completed when the Comptroller communicates the verified balances from the daily funding report to the Treasurer and transmits the daily issuance file to the County’s operating disbursement bank. The Treasurer then facilitates the movement of cash through wire transfers from the appropriate funding account into the appropriate disbursement account. The

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

daily issuance transmissions to the County's operating disbursement bank are confirmed on a daily basis. Daily balances in the disbursement accounts, which represent checks not yet presented to the bank for payment, are invested nightly through an automated sweep system into a money market mutual fund account, which is permissible under the law of the State. A separate money market mutual fund account is maintained for each of the four individual disbursement accounts. The Comptroller credits the Corporate Account for interest earned on the daily balances swept from the disbursement accounts to the money market mutual fund accounts.

The Treasurer makes daily investments and the interest earned is credited by the Comptroller to the appropriate fund.

The Treasurer's Office has adopted an investment policy that conforms to the requirements of State Statutes and applicable local laws and ordinances. State Statutes authorize the Treasurer to invest funds in permissible types of investment or financial instruments. These include government obligation securities, bankers' acceptances, commercial paper, medium-term notes, pass-through securities, repurchase agreements, money market mutual funds, Illinois Funds, and collateralized certificates of deposit.

The Treasurer is authorized under State Statute to have investments in bank certificates of deposit and repurchase agreements. During fiscal year 2008 the Treasurer had no such investments.

The County has an ordinance that directs all elected and appointed officials to invest public funds in their possession for which they are the custodians in interest-bearing accounts and that amounts in excess of insured limits must be collateralized at 102%.

The Treasurer has adopted an investment policy that limits the types of investments to be made for funds held by the Treasurer to the following investments authorized by the State's Public Fund Investment Act:

- (a) Bonds, notes, certificates of indebtedness, Treasury bills or other securities now or hereafter issued, which are guaranteed by the full faith and credit of the United States of America as to principal and interest, which have a liquid market with a readily determinable market value;
- (b) Bonds, notes, debentures or other similar obligations of the United States of America or its agencies;
- (c) Interest-bearing savings accounts, interest-bearing certificates of deposit or interest-bearing time deposits or any other investments constituting direct obligations of any bank as defined by the Illinois Banking Act (205 IL CS 5/1, *et seq.*) (including the Investment Advisor and its bank affiliates), *provided however*, that any such bank must be insured by the Federal Deposit Insurance

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

Corporation and be on the Treasurer's Office list of approved financial institutions;

- (d) Repurchase agreements whose underlying purchased securities consist of the foregoing instruments described in (a) through (c) above;
- (e) Short-term obligations of corporations organized in the United States of America with assets exceeding \$500,000,000, *provided however*, that such obligations are rated at the time of purchase within one of the three highest classifications established by at least two nationally recognized rating services, such obligations mature not later than 180 days from the date of purchase, and such purchases does not exceed 10% of the applicable corporation's outstanding obligation and *further provided, however*, that no more than one-third of the Treasurer's assets shall be invested in such short-term obligations at any one time.
- (f) Money market mutual funds registered under the Investment Company Act of 1940, as from time to time amended (including those funds managed by the Investment Advisor and its affiliates), *provided however*, that the portfolio of any such money market fund is limited to obligations described in paragraph (a) or (b) above and to agreements to repurchase such obligations;
- (g) Local government investment pools (such as the Illinois Funds or the Illinois Metropolitan Investment Fund) either state-administered or through joint powers statutes and other inter-governmental agreement legislation;
- (h) Any other investment instruments now permitted by the provisions of the Investment Act or any other applicable statutes, or hereafter permitted by reason of the amendment of the Investment Act or the adoption of any other statute or ordinance applicable to the investment of County funds, provided that such instruments are approved in writing prior to purchase by the Investment Policy Committee.

The Treasurer's policy prohibits the purchase of financial forwards or futures contracts, any leveraged investments, lending securities, or reverse repurchase agreements.

The majority of the County's investments either has a maturity date of less than one year or is not held for investing. As a result, the County carries these investments at amortized cost. Equity investments held by the Public Guardian, an agency fund, are carried at fair value.

Temporary cash borrowings take place among the various operating funds. These inter-fund borrowings allow idle cash not currently required in some funds to be borrowed by other funds on a temporary basis. Since the County's operating bank accounts are maintained on a pooled basis, temporary inter-fund borrowings result

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

from the issuance of checks in amounts in excess of the cash credited to the fund for which the check was issued. The County believes that prudent inter-fund borrowing of temporarily idle moneys constitutes an appropriate cash management practice since it reduces the need for external borrowings. Inter-fund borrowings are not made from cash accounts maintained for debt service or rental payments.

Working cash funds are maintained by the County and Forest Preserve District. The money to establish and increase these working cash funds was obtained from the issuance of long-term bonds and from legally available County resources. Monies on deposit in the working cash funds are invested with the interest earnings being credited to the working cash funds. The working cash funds, as of November 30, 2008, totaled \$221,401,395 of which \$101,270,135 is for General, \$82,951,380 for CCHHS, \$23,918,962 for Election and \$13,260,918 at December 31, 2008, for District purposes.

The County maintains separate and restricted trust accounts with trustees for almost all outstanding general obligation debt. Current tax collections are transferred into individual trust accounts to satisfy the above liabilities as they become due. The County invests the principal in the accounts in accordance with the provisions of each bond ordinance. Investments are primarily investment grade commercial paper, certificates of deposit, treasury notes and money market funds.

(2) The District

The District maintains a cash and investment pool that is available for use by all funds. This pool holds deposits, certificates of deposit, repurchase agreements and other investments with a maturity of less than one year. The portion of each fund's share of this pool is displayed as "Cash and Short Term Investments".

Investments are stated at fair value. Accrued interest on investments is separately stated. State statute permits the District discretion in allocating interest income to the various funds, except for the pro-rata share belonging to the Bond and Interest Fund.

The District's deposit and investment policies are governed by State statute. Illinois State Statutes limit the uninsured, uncollateralized deposits of a public agency to 75% of the financial institution's (bank or savings and loan) net worth. The District was in compliance with this statute as of November 30, 2008.

(3) Agency Funds

The Agency Funds, which include various fee offices of the County, maintain their own cash and investment accounts to manage the various activities of the County. The funds are governed by the County's Taxpayers Interest Assurance

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

Ordinance, which requires that all cash held by the fee offices be placed into interest-bearing bank accounts and for those amounts in excess of insured limits, to be collateralized at 102% except for economic reasons or if funds are prohibited by law from being invested (i.e. trust funds).

(4) Pension Trust Funds

Pension Trust Funds are administered by the respective fund's Retirement Board and its cash and investments are held by a designated custodian. The Funds are authorized to invest in bonds, notes, certificates of indebtedness, mortgage notes, real estate, stocks, debentures or other obligations as set forth in the Illinois Compiled Statutes. Investments are reported at fair value, which generally represents reported market value as of the last business day of the year. Limited partnerships are carried at fair value as estimated by each partnership's general partner. Gains and losses are recognized when securities are sold and for the net appreciation (depreciation) in fair value of plan investments.

**2. Receivables and payables**

*Interfunds / Internal Balances* – Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as “due to / from other funds” (i.e., the current portion of interfund loans). Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

*Property taxes* – Following the approval of the Annual Appropriation Bill proceedings as adopted by the Board, authorization is given to provide for the collection of revenue by direct taxes on real property. This is known as the tax levy and must be certified to and filed in the County Clerk's (the “Clerk”) Office. The real property taxes become a lien on property and a receivable as of January 1<sup>st</sup> in the budget year for which taxes are levied.

The County Assessor (the “Assessor”) is responsible for the assessment of all taxable real property within the County, except for certain railroad property and pollution control equipment, which is assessed directly by the State. One-third of the County is reassessed each year on a repeating triennial schedule established by the Assessor.

Property assessed by the County is subject to equalization by the State. The equalized value is added to the valuation of property assessed directly by the State (to which an equalization factor is not applied) to arrive at the assessment base used by the Clerk in determining the tax rate for the County's tax levy. By virtue of its Constitutional “home rule” powers, the County does not have a statutory tax limit, except as described below. However, the District has the following maximum statutory tax rate limits for each of the District's taxing funds, per \$100 of equalized assessed valuation:

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

Special Revenue – General	\$.060
Zoological Fund	.035
Botanic Gardens Fund	.015
Capital Projects Fund (construction and development)	.021
Debt Service (Bond and Interest Fund)	Limited by maximum debt
Agency – Employees’ Annuity and Benefit Fund	No limit

The Board passed The Property Tax Relief Ordinance, which voluntarily restricts the growth in the aggregate real property tax levy for the General (Corporate and Public Safety Accounts) and the CCHHS funds, to the lesser of 5% or the Consumer Price Index for All Urban Consumers. The Bond and Interest levy, the Pension levy and Election levy are excluded from this ordinance.

Property taxes are collected by the County Collector (who is also the County Treasurer), who remits to the County its respective share of the collections. Taxes levied in one year normally become due and payable in two installments, on March 1<sup>st</sup> and the latter of August 1<sup>st</sup> or 30 days after the mailing of the tax bills during the following year. The first installment is an estimated bill and is one half of the prior year’s tax bill. The second installment is based on the current levy, assessment and equalization, and any changes from the prior year will be reflected in the second installment bill. Railroad property taxes (based on the State’s assessments) are due in full at the time the second installment is due. For the governmental fund financial statements, property tax revenue for fiscal year 2008 represents the amount of property taxes levied in fiscal year 2007 and collected in fiscal year 2008 and 60 days thereafter. Property tax receivable at November 30, 2008 represents the fiscal year 2008 taxes levied on February 29, 2008 and uncollected fiscal year 2007 taxes.

Property, on which property taxes are unpaid after the due date, is eligible to be sold at a public sale. If property sold for taxes is not redeemed within two years, the tax buyer receives a deed to the property.

The Annual Appropriation Bill of the County contains a provision for an allowance for uncollectible taxes. The County’s present policy allows for approximately a 3% provision for uncollectible property taxes. It is the County’s policy to review this provision annually and to make adjustments accordingly.

On July 29, 1981, State law, requiring additional procedures in connection with the annual levying of property taxes, became effective. The law states that, if an aggregate annual levy, exclusive of election costs and debt service requirements, is estimated to exceed 105% of the levy of the preceding year, a public hearing shall be held on the proposed increase. If the final levy as adopted exceeds 105% of the prior year’s levy and exceeds the proposed levy specified in the notice, or is more than 105% of such proposed levy and no notice was required, notice of the adoption of such levy must be published within 15 days of the adoption thereof. No amount in excess of 105% of the preceding year’s levy may be extended unless the levy is

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

accompanied by a certification of compliance with the foregoing procedures. The express purpose of the law is to require published disclosure of an intention to adopt a levy in excess of the specified levels. The County and District, at public hearings on its 2008 budget, complied with this law

During 1995, the State extended the provisions of the Property Tax Extension Limitation Law (the "Limitation Law") to non-home rule taxing districts in the County, including the District. Subject to specific exceptions, the Limitation Law limits the annual growth in property tax extensions for the District to (i) 5% for taxes extended in 1995 and (ii) the lesser of 5% or the percentage increase in the Consumer Price Index for All Urban Consumers during the calendar year preceding the relevant levy year for taxes extended in years after 1995.

All personal property taxes in the State of Illinois were abolished, effective January 1, 1979. A personal property replacement tax (PPRT) was enacted, effective July 1, 1979.

The PPRT represents an additional income tax for corporations (including certain utilities) at the rate of 2.5% of net taxable income; an additional income tax for trusts at the rate of 1.5% of net taxable income; a new income tax for partnerships and Subchapter S Corporations at the rate of 1.5% of net taxable income; and a new tax at the rate of 0.8% of invested capital for public utilities providing gas, communications, electrical and water services. Partnerships and Subchapter S Corporations previously had not been subject to the Illinois income tax.

The PPRT law provides that monies received by the County from the tax shall be applied, first, toward payment of the proportionate amount of debt service, which was previously levied and extended against personal property for bonds outstanding as of December 31, 1978, and, second, applied toward payment of the proportionate share of the pension or retirement obligations of the County which were previously levied and extended against personal property.

### **3. Inventories**

Inventory is valued at the lower of cost or market using the weighted average method.

### **4. Capital assets**

Capital assets, for all funds other than the Proprietary Funds are recorded as an expenditure of the fund from which the expenditure was made in the fund financial statements.

Capital assets, which include property, plant, equipment and infrastructure assets (e.g. roads, bridges, curbs and gutters, and sidewalks and lighting systems) are reported in the applicable governmental or business type activities columns in the government-wide financial statements. Capital assets are defined, by the County, as assets with an initial individual cost of more than \$5,000 (\$1,000 for CCHHS) and an estimated

COOK COUNTY, ILLINOIS  
 NOTES TO BASIC FINANCIAL STATEMENTS - continued  
 November 30, 2008

useful life in excess of three years. Capital assets are recorded at cost. Costs recorded do not include interest incurred as a result of financing asset acquisition or construction. Assets acquired by gift or bequest are recorded at their fair market value at the date of gift. Upon sale or retirement, the cost of the assets and the related accumulated depreciation, if any, are removed from the accounts. Maintenance and repair costs are charged to operations.

Depreciation is provided over the estimated useful life of each class of assets. The estimated useful lives for assets are as follows:

Land improvements	5 to 63 years
Buildings	40 to 100 years
Leasehold and building improvements	10 to 68 years
Machinery and equipment	3 to 25 years
Fixed Plant Equipment	10 years
Institutional Equipment	10 years
Medical, Dental & Lab Equipment	5 years
Telecommunications	5 years
Computer Equipment	5 years
Furniture & Office Equipment	10 years
Lease Purchased Equipment	5 years
Other Fixed Equipment	5 years
Vehicles	5 years
Vehicle Equipment	5 years
Lease Purchased Vehicles	5 years
HVAC Purchase	15 years
Infrastructure	20 to 50 years

Depreciation on capital assets included in the governmental type activities is computed on the straight-line method.

Depreciation is calculated on the straight-line method for all of the CCHHS entities except the John H. Stroger, Jr. Hospital (JSH) which uses the 150% declining-balance method. Beginning in 2008, new acquisitions at JSH will be depreciated using the straight line method for better cost allocation. One-half year's depreciation is taken in the year of acquisition.

At November 30, 2008, the County was in the process of numerous construction and renovation projects at the various CCHHS sites. The construction in progress is recorded by the governmental activities. Expenditures from the capital projects fund of the County were for equipment, which amounted to \$19,963,716 for the fiscal year ended November 30, 2008, and are included in the CCHHS net assets.

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

**5. Compensated Absences**

Governmental and Business-type Activities – Employees can earn from 10 to 25 vacation days per year, depending on their length of employment with the County. An employee can accumulate no more than the equivalent of two years' vacation. Accumulated vacation leave is due to the employee, or employee's beneficiary, at the time of termination or death.

Salaried employees can accumulate sick leave at the rate of one day for each month worked, up to a maximum of 175 days. Accumulated sick leave is forfeited at the termination of employment; therefore, sick leave pay is not accrued and is charged as an expenditure when paid.

Sick leave does not vest, but any unused sick and vacation leave, up to six months in duration, accumulated at the time of retirement may be used in the determination of length of service for retirement benefit purposes.

The District – Employees are granted vacation and sick leave as follows:

- (1) Employees can generally carry over a portion or all of vacation earned in one year to the following year. In the event of death, retirement or termination, other than by discharge for cause, unused vacation is usually paid to the employee or the employee's beneficiary. The payment often provides for partial vacation credits earned in the current year.
- (2) Full-time employees usually earn eight hours of sick leave for each month worked. Non-union employees have the discretion to accumulate a maximum of 960 hours (120 days) of sick leave. Union employees have the discretion to accumulate a maximum of 1,400 hours (175 days) of sick leave. All rights for compensation for sick leave terminate when an employee severs employment with the District. Since sick pay is not vested, a provision for accumulated sick pay is not provided.

**6. Long-term obligations**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term debt obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

amount of debt issued as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

General obligation bonds and other forms of long-term debt supported by general revenues are obligations of either the County as a whole or the District as a whole and not of the individual constituent funds of either government. General obligation debt proceeds are used to finance CCHHS projects and accordingly, are not recorded in the Business-Type Activities. Unmatured obligations of the County and the District are recorded as noncurrent liabilities in the Statement of Net Assets.

**7. Cash Flows**

For purposes of the Statement of Cash Flows, the County considers all unrestricted, highly liquid investments with a maturity date of three months or less from the date of purchase to be cash equivalents. Restricted investments consist of investments with a maturity date greater than three months from the date of purchase.

**8. Indirect Costs**

Indirect costs are charged to various Federal programs, State programs and other funds based on a formal plan developed annually by the County. These costs are reflected as expenditures in those funds benefiting from the services provided and as reimbursements to the General Fund, which provides the services.

**9. Use of Estimates**

The preparation of financial statements, in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of certain assets and liabilities, disclosures of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

**II. Stewardship, compliance, and accountability**

**A. Budgetary information**

**1. The County**

The development of the annual budget begins with each department submitting a detailed request for appropriation. Meetings are subsequently held by the President of the Cook County Board (the "Board") and Bureau of Finance staff with each department and elected official to review their budget requests. Based on overall budgetary requests and available resources, the Chief Financial Officer (the "CFO"), in conjunction with the Budget Director, prepares an executive budget which is

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

submitted to the President of the Board for approval. Concurrent with this process, the CFO and the County Comptroller (the "Comptroller") prepare an estimate of revenues and other resources available for appropriations. This estimate is required by County ordinance to be submitted on or before November 1<sup>st</sup> of each year.

The executive budget, as approved by the President, is submitted to the Board's Committee on Finance, which in turn holds public hearings with each department and elected official.

After public hearings on the executive budget are completed, the Committee on Finance recommends the budget to the Board with such amendments, as it may deem appropriate. The Board, along with any further approved amendments that may be decided upon by the Board then approves the budget, in the form of the Appropriation Ordinance. The Annual Appropriation Ordinance must be adopted before March 1<sup>st</sup> of the current fiscal year.

The fiscal year budget is prepared on an encumbrance accounting basis in which the current year's encumbrances are treated as expenditures of the current period on the budgetary operating statements. Annual budgetary appropriation accounts are established for the General Fund, budgeted Special Revenue Funds, the Debt Service Fund and the CCHHS. These appropriation accounts represent the maximum expenditures authorized during the fiscal year, and they cannot legally be exceeded unless subsequently amended by the Board. Unexpended and unencumbered appropriations lapse at the end of each fiscal year. Unencumbered balances in the various fund accounts of the County and other fund accounts may be inadequate to pay for services already rendered because of unforeseen commitments at the time the Annual Appropriation Ordinance is passed. The Comptroller and the County Treasurer (the "Treasurer") are authorized to use these unexpended balances as transfers so that fund deficiencies may be appropriately adjusted. The Capital Projects Fund applies project length budgets for fiscal control. The level of control where expenditures may not exceed the budget is the fund level of activity.

Governmental grants and other non-budgeted special revenue funds are not budgeted within the annual budgeting process, as discussed above. The County controls expenditures from non-budgeted funds by monitoring cash balances through its accounting and cash disbursement system. Any Non-budgeted Debt Service Funds' expenditures, which arise after the passage of the budget, are determined by the terms of specific bond indentures.

The Board is authorized to amend the Annual Appropriation Ordinance by approving appropriation line item transfers within a department's budget or intrafund transfers between departments. Total appropriations for each fund cannot be changed unless the Board approves a supplemental appropriation. Supplemental appropriation ordinances are approved when matched with estimated appropriable resources. During the fiscal year ended November 30, 2008, the County Board approved no supplemental appropriations.

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

**2. The District**

The District's Committee on Finance submits to the Forest Preserve Board (the "Board") a proposed operating budget for the fiscal year commencing January 1<sup>st</sup>. The operating budget includes proposed expenditures and the projected means to finance them. The budget document is available for public inspection for at least 30 days prior to the Board's passage of the Annual Appropriation Ordinance. The Board must hold at least one public hearing on the proposed budget prior to its passage.

Within 60 days (March 1<sup>st</sup>) of the beginning of the fiscal year, the Board legally enacts the budget through the passage of the Annual Appropriation Ordinance. The Board is authorized to transfer budgeted amounts between various line items within any fund. The Board must approve any revisions altering the total expenditures of any fund. The budget information stated in the financial statements includes adjustments, if any, made during the year. The level of control where expenditures may not exceed the budget is the fund level of activity.

With the exception of unspent capital projects (construction and development funds), budgetary amounts lapse at year-end and are not carried forward to succeeding years. State statute permits the capital projects funds to be carried forward for four succeeding years until the fund is closed.

The budget is prepared on the cash basis of accounting for expenditures except for certain transactions, which are accounted for on an encumbrance basis. The Special Revenue-General Surplus is the legally adopted expenditures from prior years that have not been expended to date. The major differences between the budget and GAAP basis are that for the Governmental Funds of the District, property tax revenues are recorded on the modified accrual method, while for budget purposes the current year's property tax levy (net of an allowance for loss) is recognized as revenue.

The following funds and accounts have legally adopted budgets: Special Revenue - General, Debt Service, Real Estate Acquisition and Capital Projects.

**3. Budgetary basis of accounting**

The accompanying Statements of Revenues, Expenditures and Encumbrances and Changes in Unreserved Fund Balance - Budget and Actual have been prepared on a legally prescribed budgetary basis of accounting that differs from GAAP. The significant differences in accounting practices between the operating statements presented under GAAP and the budgetary operating statements include:

- Property tax levies and PPRT are recognized as revenue in the budgetary statements in the year levied or the year PPRT would have been levied. The

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

operating statements prepared under GAAP recognize property tax levies as revenue in the subsequent year when they become available.

- Expenditures related to specific property tax levies (i.e. pension obligation, principal and interest on general obligation bonds, rental obligations, and allowances for uncollectible taxes) are recognized in the budgetary statements in the year the taxes are levied. The GAAP operating statements recognize these expenditures when the related liability is incurred with the exception of principal and interest on general long-term debt, which is recognized when due.
- Encumbrances are combined with expenditures in the budgetary statements but are excluded in the GAAP operating statements.
- Incurred obligations (i.e. accounts payable and accrued salaries) are recognized as expenditures when paid in the budgetary statements while the GAAP operating statements recognize these items when the related liability is incurred.
- Revenue is recognized when received in the monthly budgetary statements, while the GAAP operating statements recognize these items when measurable and available for financing current obligations.
- The following schedule provides a reconciliation of the budgetary basis and GAAP fund balances:

	<b>General Fund</b>	<b>Motor Fuel Tax Fund</b>	<b>Annuity &amp; Benefit Fund</b>
Revenues and other financing sources over (under) expenditures and other financing uses - GAAP basis from Exhibit 5	\$ (71,264,591)	\$ 7,524,836	\$ -
Effect of deferring 2008 property tax levy	(70,538,805)	-	25,067,678
Effect of accruing certain revenue	(64,019,448)	(47,126,920)	1,154,000
Effect of short term notes payable	118,268,000		
Effect of not including encumbrances as expenditures	(85,641,027)	(42,415,096)	-
Effect of recognizing incurred obligations at November 30, 2008	245,976,236	84,830,192	(26,221,678)
Effect of excluding self insurance funds	(70,703,292)		
Effect of excluding working cash funds	100,042	-	-
Revenues and other financing sources (under) over expenditures and encumbrances and other financing uses - budgetary basis from Exhibits 7, 8 & 9 respectively	\$ 2,177,115	\$ 2,813,012	\$ -

**B. Excess of expenditures over appropriations**

For the year ended November 30, 2008, expenditures exceeded appropriations (non GAAP budget basis) in the Control of Environment, Courts, Election and Transportation activities of the general fund by \$88,981, \$2,676,596, \$496,955 and \$747,888

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

respectively. These overexpenditures were funded by the available fund balance in the general fund.

**C. Deficit fund equity**

The following information provides unreserved deficit fund balances at November 30, 2008 (December 31, 2008 for the Forest Preserve District):

Nonmajor Governmental Funds -	
County Law Library	(1,971,815)
Chief Judge Juvenile Justice	(6,997,426)
State's Attorney Narcotics Forfeiture	(734,967)
Capital Litigation	(130,102)
Election	(5,906,718)
County Emergency Telephone System	(481,020)

The deficit in the Special Revenue Funds – County Law Library, Chief Judge Juvenile Justice, State’s Attorney Narcotics Forfeiture, Capital Litigation, Election and the County Emergency Telephone System will be financed through future revenues.

**III. Detailed notes on all funds**

**A. Deposits and investments**

**1. The County**

As of November 30, 2008, the County had the following investments:

Investment Type	Investment Maturities (in Years)			Fair Value
	Less Than 1	1 - 5	6 - 20	
County Funds				
U.S. Treasuries	\$ 1,408,106	\$ -	\$ -	\$ 1,408,106
U.S. Agencies	62,775,125	-	6,958,663	69,733,788
State Treasurer - Illinois Funds	18,056,337	-	-	18,056,337
<b>Total</b>	<u>\$ 82,239,568</u>	<u>\$ -</u>	<u>\$ 6,958,663</u>	<u>\$ 89,198,231</u>

*Interest Rate Risk.* As a means of limiting its exposure to fair value losses arising from rising interest rates, the County’s investment policy limits all securities so purchased, excepting tax anticipation warrants, municipal bonds, notes, commercial paper, or other instruments representing a debt obligation of the County.

*Credit Risk.* The County Ordinance limits investments in commercial paper to banks whose senior obligations are rated in the top two rating categories by two national rating agencies and maintaining such rating during the term of such investment. The Ordinance also limits investments to domestic money market mutual funds regulated by and in good standing with the Securities and Exchange Commission. Equities are of publicly traded companies that are traded on the public open market. Certificates of Deposit are also

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

limited by the Ordinance to national banks which are either fully collateralized by at least 102% with marketable U.S. government securities marked to market at least monthly, or secured by a corporate surety bond issued by an insurance company licensed to do business in Illinois, and having a claims-paying rating in the top rating category by a nationally recognized statistical rating organization, and maintaining such rating during the term of such investment.

<b>Investment Type</b>	<b>Rating</b>	<b>2008</b>
U.S. Treasuries	Aaa/AAA	\$ 1,408,106
U.S. Agencies	Aaa/AAA	69,733,788
State Treasurer - Illinois Funds	AAAm	18,056,337
Total		\$ 89,198,231

*Custodial Credit Risk – Cash, Certificates of Deposit and Money Market Funds.* In the case of deposits, this is the risk that in the event of a bank failure, the County’s deposits may not be returned to it. The County’s Investment Policy states that in order to protect the County’s public fund deposits, depository institutions are required to maintain collateral pledges on County certificates of deposit during the term of the deposit of at least 102% of marketable U.S. government or approved securities or surety bonds issued by top-rated issuers. Collateral is required as security whenever deposits exceed the insured limits of the FDIC. Cash, certificates of deposit and money market deposits were \$1,803,305,122 as of November 30, 2008. The bank balance of \$2,059,567,443 or 100% was either insured or collateralized with securities held by County agents in the County’s name.

*Custodial Credit Risk – Investments.* For an investment, this is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. Of the investment in common and preferred stocks of \$2,626,592 the County has no custodial credit risk exposure.

*Foreign Currency Risk.* This is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. The risk of loss is managed by limiting its exposure to fair value loss by requiring their international securities managers to maintain diversified portfolios. As of November 30, 2008, the County is not invested in any foreign investments or deposits.

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

From Note 3a. - County Investments	
U.S. Treasuries	\$ 1,408,106
U.S. Agencies	69,733,788
State Treasurer - Illinois Funds	18,056,337
Total Investments from Note 3a.	89,198,231
Other Investments not categorized	
Money Market Mutual Funds	287,634,809
Common and Preferred Stock	2,626,592
Other Short-Term Investments	5,393,669
Total Other Investments not categorized	295,655,070
Total County Investments	384,853,301
Cash - Demand Deposits	1,803,305,122
Total Cash and Investments	\$ 2,188,158,423
Reconciliation to Financial Statements:	
Exhibit 1 - Primary Government:	
Cash and Investments	\$ 985,518,570
Cash and Investments with escrow agent	30,497,977
Cash and Investments with trustees	72,364,256
Exhibit 13 - Fiduciary - Agency Funds	
Cash	1,081,271,563
Investments	18,506,057
	\$ 2,188,158,423

## 2. Pension Trust Funds

The Pension Trust Funds are authorized to invest in bonds, notes, certificates of indebtedness, mortgage notes, real estate, stocks, shares, debentures, or other obligations or securities as set forth in the "prudent person" provisions of the State Statutes. All of the Plan's financial instruments are consistent with the permissible investments outlined in the State Statutes and any index-linked financial instruments are limited to those indices that replicate the permissible investments outlined in the State Statutes. The following table represents a summarization of the fair value (carrying amount) of the Plan's investments as of December 31, 2008. Investments that represent 5% or more of the Plan's net assets held in trust or benefit purposes are separately identified.

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

Investment Type	Fair Value
U.S. and Foreign Government obligations:	
Not on securities loan	\$ 716,300,847
On securities loan	204,505,340
Corporate bonds:	
Not on securities loan	409,162,950
On securities loan	29,856,789
Subtotal - Debt Investments	1,359,825,926
Equities:	
Not on securities loan	2,848,888,635
On securities loan	245,161,514
Equity mutual funds	
NTGI U.S. Marketcap Equity Index	24,098,280
Others	3,032,440
Fixed income mutual funds:	
NTGI Daily Aggregate Bond Index Fund	1,131,134,397
Limited partnerships	156,161,392
Demand notes	152,956,236
Net unsettled investment trades	(24,295,340)
	5,896,963,480
Collateral held for securities on loan	495,104,593
Total investments and invested securities lending cash collateral	\$ 6,392,068,073

*Interest Rate Risk.* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Investments held for longer periods are subject to increased risk of adverse interest rate changes. The Pension Trust Funds have set the duration for the total fixed income portfolio to fall within plus or minus 30% of the duration for the fixed income performance benchmark. The following table presents a summarization of debt investment at December 31, 2008 using the segmented time distribution method:

Investment Type	Investment Maturities (in Years)				Fair Value
	Less Than 1	1 - 5	6 - 10	More Than 10	
Corporate bonds	\$ 16,864,571	\$ 210,473,935	\$ 131,494,540	\$ 80,186,693	\$ 439,019,739
U.S. Government and Government Agency obligations	6,363,685	325,684,147	182,140,378	406,617,977	920,806,187
Total	\$ 23,228,256	\$ 536,158,082	\$ 313,634,918	\$ 486,804,670	\$ 1,359,825,926

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. U.S. Government obligations or obligations explicitly guaranteed by the U.S. Government are not considered to have credit risk and do not require disclosure of credit quality. The Pension Trust Funds have set the average credit quality for the total fixed income portfolio of not less than A- by Moody's Investor Service, Standard & Poor's and/or Fitch ratings. The following table presents a summarization of the credit quality ratings of investments in corporate bonds, foreign government obligations, short-term investments and pooled funds December 31, 2008 as valued by Moody's Investors Service and/or Standard & Poor's:

<u>Investment Type</u>	<u>Rating</u>	<u>2008</u>
Corporate bonds	Aaa/AAA	\$ 50,511,018
	Aa/AA	81,895,852
	A/A	193,153,364
	Baa/BBB	104,264,793
	Ba/BB	4,972,916
	B/B	1,016,436
	Caa/CCC	2,151,158
	Ca/CC	658,685
	CC	193,750
	DD	10
	Not Rated	201,757
		<u>\$ 439,019,739</u>
U.S. Government and Government Agency obligations	Aaa/AAA	917,560,188
	A/A	3,245,999
		<u>\$ 920,806,187</u>
Fixed income mutual funds	Not Rated	<u>\$ 1,131,134,397</u>
Demand notes	Aaa/AAA	4,300
	Aa/AA	190
	Not Rated	152,951,746
		<u>\$ 152,956,236</u>

*Custodial Credit Risk.* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Pension Trust Funds will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. As of December 31, 2008, the Pension Trust Funds had no investments that were uninsured and unregistered, with securities held by the counterparty, or by its trust department or agent, but not held in the Plan's name.

*Foreign Currency Risk.* Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. The Pension

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

Trust Funds limits the amount of investments in foreign equities to 20% of total assets and foreign fixed income obligations to 2.5% of total fund assets. The Trust Fund's exposure to foreign currency risk as of December 31, 2008 is as follows:

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

<b>Investment Type</b>	<b>Fair Value (USD) 2008</b>
U.S. and Foreign Government obligations:	
U.S. dollar	
Total U.S. and Foreign Government obligations	\$ 907,279,130 907,279,130
Corporate bonds:	
U.S. dollar	432,453,258
Total corporate bonds	\$ 432,453,258
Equities:	
Australian dollar	10,427,104
Brazil real	5,816,633
British pound	97,471,949
Canadian dollar	24,133,614
Czech koruna	349,558
Danish krone	10,626,025
Egyptian pound	62,906
European euro	158,822,772
Hong Kong dollar	23,600,520
Hungarian forint	241,268
Indonesian rupiah	539,443
Israeli shekel	1,173,466
Japanese yen	89,575,282
Malaysian ringgit	1,544,713
Mexican peso	3,877,318
Norwegian krone	1,622,496
Polish zloty	948,982
Singapore dollar	5,227,205
South African rand	2,906,575
South Korean won	5,106,938
Swedish krona	7,593,525
Swiss franc	53,379,607
Taiwan dollar	4,241,231
Thailand baht	530,962
U.S. Dollar	2,584,230,057
Total equities	\$ 3,094,050,149

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

*Securities Lending.* State Statutes and the Board of Trustees permit the Pension Trust Fund to lend its securities to broker-dealers and other entities with a simultaneous agreement to return collateral for the same securities in the future. The Pension Trust Fund's custodian, acting as the lending agent, lends securities for collateral in the form of cash, U.S. Government obligations and irrevocable letters of credit equal to 102% of the fair value of domestic securities plus accrued interest and 105% of the fair value of foreign securities plus accrued interest.

The Pension Trust Funds are not restricted as to the type or amount of securities it may loan. The Trust Fund does not have the right to sell or pledge securities received as collateral unless the borrower defaults. The average term of securities loaned was twenty-four days for 2008; however, any loan may be terminated on demand by either the Pension Trust Fund or the borrower. Cash collateral may be invested in a short-term investment pool, which had an average weighted maturity at December 31, 2008 of two days. Cash collateral may also be invested in term loans in which the investments (term loans) match the term of the securities loans.

As of December 31, 2008, the fair value (carrying amount) of loaned securities was \$479,523,643. As of December 31, 2008, the fair value (carrying amount) of collateral received by the Pension Trust Fund was \$495,104,593. Therefore, as of December 31, 2008, the Pension Trust Fund had no credit risk exposure to borrowers because the amounts owed to the borrowers exceeded the amounts owed to the Pension Trust Fund.

During 2008, the Pension Trust Fund's investment custodian failed to live up to its contractual responsibilities relating to the lending of certain securities. Lehman Brothers Inc. was called into default on obligations under the terms of one or more of the Securities Borrowing Agreements. The Pension Trust Fund's investment custodian compensated the Pension Trust Fund for any security that was not returned from loan in accordance with the contractual obligations. As a result of the default, the Plan recognized an investment loss and corresponding securities lending payable in the amount of \$7,114,527 at December 31, 2008.

*When-Issued Transactions.* The Pension Trust Fund may purchase securities on a when-issued basis, that is, obligate itself to purchase securities with delivery and payment to occur at a later date. At the time the Pension Trust Fund enters into a commitment to purchase the security, the transaction is recorded at purchase price which equals value. The value at delivery may be more or less than the purchase price. No interest accrues to the Plan until delivery and payment take place. As of December 31, 2008, the Pension Trust Fund contracted to acquire securities on a when-issued basis with a total principal amount of \$10,000,000.

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

From Note 3b. - Pension Trust Fund Investments	
U.S. and Foreign Government obligations	\$ 920,806,187
Corporate bonds	439,019,739
Equities	3,094,050,149
Equity mutual funds	27,130,720
Fixed income mutual funds	1,131,134,397
Limited partnerships	156,161,392
Demand notes	152,956,236
Net unsettled investment trades	(24,295,340)
Total Investments from Note 3b.	<u>5,896,963,480</u>
Cash - Demand Deposits	15,512,135
Total Cash and Investments	<u><u>\$ 5,912,475,615</u></u>

Reconciliation to Financial Statements	
Exhibit 13 - Fiduciary - County Pension Trust	
Cash	\$ 14,458,423
U.S. Government obligations	907,279,130
Corporate bonds	432,453,258
Demand notes	145,275,775
Stocks	3,022,867,340
Mutual funds	1,113,998,850
Limited partnerships	156,161,392
Less unsettled investment trades	(24,274,071)
Exhibit 13 - Fiduciary - Forest Preserve Pension Trust	
Cash	1,053,712
U.S. Government obligations	13,527,057
Corporate bonds	6,566,481
Demand notes	7,680,461
Stocks	71,182,809
Mutual funds	44,266,267
Less unsettled investment trades	(21,269)
Total Cash and Investments	<u><u>\$ 5,912,475,615</u></u>

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

**B. Capital Assets**

Capital asset activity for the year ended November 30, 2008 was as follows:

<b>Governmental Activities:</b>	<b>November 30, 2007</b>	<b>Additions</b>	<b>Disposals and Transfers</b>	<b>November 30, 2008</b>
<b>Capital assets, not being depreciated:</b>				
Land	\$ 306,933,946	\$ 2,497,453	\$ -	\$ 309,431,399
Construction in Progress	251,450,272	131,570,432	(148,135,761)	234,884,943
Total capital assets not being depreciated	<u>558,384,218</u>	<u>134,067,885</u>	<u>(148,135,761)</u>	<u>544,316,342</u>
<b>Capital assets being depreciated:</b>				
Buildings and Other Improvements	1,373,648,711	70,938,869	-	1,444,587,580
Machinery and Equipment	292,111,068	19,837,754	(14,009,562)	297,939,260
Infrastructure	1,340,765,240	62,456,805	-	1,403,222,045
Total capital assets being depreciated	<u>3,006,525,019</u>	<u>153,233,428</u>	<u>(14,009,562)</u>	<u>3,145,748,885</u>
<b>Less accumulated depreciation for:</b>				
Buildings and Other Improvements	549,193,857	45,002,831	-	594,196,688
Machinery and Equipment	238,797,631	17,688,170	(13,975,088)	242,510,713
Infrastructure	922,956,643	32,259,443	(345)	955,215,741
Total accumulated depreciation	<u>1,710,948,131</u>	<u>94,950,444</u>	<u>(13,975,433)</u>	<u>1,791,923,142</u>
<b>Total capital assets being depreciated, net</b>	<u>1,295,576,888</u>	<u>58,282,984</u>	<u>(34,129)</u>	<u>1,353,825,743</u>
<b>Total Governmental Activities capital assets, net</b>	<u>\$ 1,853,961,106</u>	<u>\$ 192,350,869</u>	<u>\$(148,169,890)</u>	<u>\$ 1,898,142,085</u>
<b>Business-type Activities:</b>	<b>November 30, 2007</b>	<b>Additions</b>	<b>Disposals and Transfers</b>	<b>November 30, 2008</b>
<b>Capital assets being depreciated:</b>				
Buildings and Other Improvements	\$ 628,831,979	\$ 11,486,755	\$ -	\$ 640,318,734
Machinery and Equipment	182,340,389	8,476,961	(13,162)	190,804,188
Total capital assets being depreciated	<u>811,172,368</u>	<u>19,963,716</u>	<u>(13,162)</u>	<u>831,122,922</u>
<b>Less accumulated depreciation for:</b>				
Buildings and Other Improvements	172,624,234	22,013,558	-	194,637,792
Machinery and Equipment	114,868,813	17,148,893	(13,162)	132,004,544
Total accumulated depreciation	<u>287,493,047</u>	<u>39,162,451</u>	<u>(13,162)</u>	<u>326,642,336</u>
<b>Total capital assets being depreciated, net</b>	<u>523,679,321</u>	<u>(19,198,735)</u>	<u>-</u>	<u>504,480,586</u>
<b>Total Business-type Activities capital assets, net</b>	<u>\$ 523,679,321</u>	<u>\$(19,198,735)</u>	<u>\$ -</u>	<u>\$ 504,480,586</u>

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

Depreciation expense was charged to functions/programs of the County, the District and CCHHS as follows:

**Governmental Activities:**

Government Management and Supporting Services	\$ 48,020,225
Corrections	(328,909)
Courts	4,423,509
Control of Environment	4,168,171
Assessment and Collection of Taxes	4,397,296
Transportation	34,074,236
Economic and Human Development	28,029
Election	167,887
Total depreciation expense-governmental activities:	<u>\$ 94,950,444</u>

**Business-type Activities:**

Total depreciation expense-business-type activities:	<u>\$ 39,162,451</u>
--	----------------------

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

**C. Interfund receivables, payables, and transfers**

During the course of normal operations the County has numerous transactions between funds including expenditures and transfer of resources to provide services. These transactions are recorded as transfers which move unrestricted revenues from revenue collecting funds and Non-major funds, to finance various programs in the General Fund and Capital Projects Fund in accordance with budgetary authorizations. These transfers are reported as other financial sources (uses) in the Governmental Funds and as transfers in the Enterprise Funds. Transfers between fund types during fiscal year 2008 included:

<b>Transfers Summary - All Funds</b>		
<b>November 30, 2008</b>	<b>Transfer In</b>	<b>Transfer Out</b>
<b>General Fund -</b>		
CC Lead Poisoning Prevention - Corporate	\$ 34,800	\$ -
Election Fund - Corporate	213,500	-
Animal Control Fund - Corporate	612,700	-
County Recorder Document Storage - Corporate	172,700	-
County Clerk Automation- Corporate	95,900	-
Circuit Court Document Storage - Public Safety	1,331,400	-
Circuit Court Automation - Public Safety	1,372,900	-
Adult Probation Services - Public Safety	59,200	-
Social Service Probation - Public Safety	32,500	-
Motor Fuel Tax - Public Safety	34,500,000	-
CCHHS - Corporate	-	4,090,932
	<b>38,425,600</b>	<b>4,090,932</b>
<b>Motor Fuel Tax Fund -</b>		
Motor Fuel Tax - General	-	34,500,000
	<b>-</b>	<b>34,500,000</b>
<b>Nonmajor Governmental Funds -</b>		
Election Fund – General Fund	-	213,500
Animal Control Fund – General Fund	-	612,700
County Recorder Document Storage – General Fund	-	172,700
County Clerk Automation – General Fund	-	95,900
Circuit Court Document Storage – General Fund	-	1,331,400
Circuit Court Automation – General Fund	-	1,372,900
Adult Probation Services - General	-	59,200
Social Service Probation – General Fund	-	32,500
CC Lead Poisoning Prevention – General Fund	-	34,800
	<b>-</b>	<b>3,925,600</b>
<b>Proprietary Funds -</b>		
Enterprise Funds - CCHHS - Corporate	4,090,932	-
	<b>4,090,932</b>	<b>-</b>
<b>Total all funds</b>	<b>\$ 42,516,532</b>	<b>\$ 42,516,532</b>

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

Interfund receivable and payable balances among Governmental Funds at year end are the result of the time lag between the dates that inter-fund goods and services are provided, the date the transactions are recorded in the accounting system and the date payments between funds are made. Financial Statements ending December 31, 2008 for both the Pension Trust Funds were used, as they contained the most recent available information.

<b>Interfund Receivables and Payables November 30, 2008</b>	<b>Receivable Fund Due from</b>	<b>Payable Fund Due to</b>
<b>General Fund</b>		
Corporate Account	\$ 43,455	\$ -
Self Insurance Account	1,091,188	28,900,000
	<u>1,134,643</u>	<u>28,900,000</u>
<b>Annuity &amp; Benefit</b>	<u>-</u>	<u>7,580,426</u>
<b>Debt Service Fund</b>	<u>-</u>	<u>14,407,212</u>
<b>Nonmajor Governmental Funds</b>		
Election	3,568	-
Suburban Tuberculosis Sanitarium District	-	155,620
	<u>3,568</u>	<u>155,620</u>
<b>Proprietary Funds</b>		
Enterprise Funds - CCHHS - Corporate	<u>28,900,000</u>	<u>43,455</u>
<b>Agency Funds</b>		
County Treasurer	14,562,832	1,094,756
	<u>14,562,832</u>	<u>1,094,756</u>
<b>Fiduciary Funds</b>		
County Pension Trust	8,776,305	-
Forest Preserve Pension Trust	-	1,195,879
	<u>8,776,305</u>	<u>1,195,879</u>
<b>Total</b>	<u>\$ 53,377,348</u>	<u>\$ 53,377,348</u>

**D. Leases**

**1. Operating Leases**

The CCHHS leases data processing and other equipment. Lease agreements frequently include a renewal option and usually require the CCHHS to pay for maintenance costs. Rental payments for operating leases are charged to operating expense in the period incurred. Rental expense for operating leases was approximately \$3,589,428 for fiscal year 2008.

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

Approximate minimum future lease payments under noncancelable lease obligations for fiscal years ending November 30th are as follows:

2009	\$ 2,275,502
2010	2,029,303
2011	1,534,175
2012	1,092,992
2013	430,828
Thereafter	<u>2,670,747</u>
Total	<u>\$ 10,033,547</u>

**2. Capital Lease**

The County is committed under one lease for mainframe hardware, software and other related services and one lease for photocopying equipment. Therefore, \$2,133,985 has been recorded within capital assets on the Statement of Net Assets. The leases are considered for accounting purposes to be non-cancelable capital leases.

The following schedule presents future minimum capital lease payment obligations together with the present value of future minimum lease payments as of November 30, 2008:

Fiscal Year Ending	Governmental Activities
2009	\$ 601,809
2010	601,809
2011	<u>466,331</u>
Total minimum lease payments	\$ 1,669,949
Less: amount representing interest	<u>236,387</u>
Present value of minimum lease payments	<u>\$ 1,433,562</u>
Current Portion of lease payments	\$ 601,809
Less: Current Portion of lease payments - interest	<u>68,313</u>
Total Current Portion of lease payments	<u>\$ 533,496</u>

**E. Short-term Debt**

In July, 2008 the County issued \$147,835,000 of Corporate Purpose Sales Tax Anticipation Notes (the "TAN") to provide funds to be used to (i) increase the working cash funds of the County and (ii) pay the costs of issuance of the TAN. The TAN were general obligations of the County payable from and secured by a pledge of all distributions by the State to the County of generally applicable sales taxes, bearing a coupon interest rate of 3.0% and a maturity date of August 3, 2009 which was paid on July 30, 2009 and was recorded in the General Fund.

In September 2008 the District issued \$1,300,000 of General Obligation Limited Tax Bonds, Series 2008, from the County to the District pursuant to the Master Loan Agreement (Loan). The Loan was repaid in December 2008.

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

Changes in short-term obligations for the fiscal year ended November 30, 2008 are described below as follows:

<u>Governmental Activities:</u>	<u>November 30,</u> <u>2007</u>	<u>Issued</u>	<u>Redeemed</u>	<u>November 30,</u> <u>2008</u>
<b><u>County Short-term Debt:</u></b>				
Tax Anticipation Note	\$ -	\$ 147,835,000	\$ (29,567,000)	\$ 118,268,000
	<u>-</u>	<u>147,835,000</u>	<u>(29,567,000)</u>	<u>118,268,000</u>
<b><u>District Short-term Debt:</u></b>				
Master loan agreement with the County	\$ -	\$ 1,300,000	\$ (1,300,000)	\$ -
	<u>-</u>	<u>1,300,000</u>	<u>(1,300,000)</u>	<u>-</u>

**F. Long-term debt**

**1. General Obligation Bonds**

General Obligation Bonds Debt Service Funds are maintained for the retirement of bonded debt. Property tax receipts for bonds issued prior to 1993 are deposited into a cash escrow account, and property tax receipts for bonds issued in 1993 and thereafter are deposited with a bond trustee for the payment of principal and interest.

The annual debt service requirements to retire bonds outstanding at November 30, 2008, are provided below as follows, net of capitalized interest amounts to be funded from bond proceeds:

<u>Fiscal Year</u>	<u>Total</u> <u>Principal</u>	<u>Total</u> <u>Interest</u>	<u>Total</u> <u>Requirements</u>
2009	\$ 78,115,000	\$ 148,275,427	\$ 226,390,427
2010	82,480,000	143,919,965	226,399,965
2011	86,995,000	139,592,589	226,587,589
2012	92,105,000	134,815,622	226,920,622
2013	97,455,000	130,038,809	227,493,809
2014 - 2018	565,535,000	567,797,807	1,133,332,807
2019 - 2023	717,860,000	410,124,204	1,127,984,204
2024 - 2028	765,930,000	215,499,151	981,429,151
2029 - 2033	526,605,000	50,253,305	576,858,305
Total	<u>\$ 3,013,080,000</u>	<u>\$ 1,940,316,877</u>	<u>\$ 4,953,396,877</u>

Interest on variable rate debt was calculated using the interest rate at fiscal year end, November 30, 2008, and assumes that current rates remain the same.

- Series 2002A – 7.33%
- Series 2002B – 3.12%
- Series 2004D – 7.34%
- Series 2004E – 6.95%

**COOK COUNTY, ILLINOIS**  
**NOTES TO BASIC FINANCIAL STATEMENTS - continued**  
**November 30, 2008**

General obligation bonds outstanding at November 30, 2008, are comprised of the following:

1992C County bonds of \$159,835,000, due in annual installments of \$260,000 to \$31,185,000 through November 15, 2009, interest at 2.9% to 6%	\$ 8,035,000
1996 County bonds of \$486,345,000; \$281,920,000 serial bonds due in annual installments of \$450,000 to \$25,370,000 through November 15, 2016; interest at 4.9% to 6.5%; \$204,425,000 of 5.875% term bonds due November 15, 2014	100,490,000
1997A County bonds of \$206,400,000; \$134,500,000 serial bonds due in annual installments of \$625,000 to \$26,740,000 through November 15, 2019; interest at 5% to 6.25%; \$71,900,000 of 5.625% term bonds due November 15, 2022	40,790,000
1997B County serial bonds of \$74,535,000 due in annual installments of \$345,000 to \$10,440,000 through November 15, 2017; interest at 4% to 5.125%	23,615,000
1998A County bonds of \$281,965,000; \$129,510,000 serial bonds due in annual installments of \$1,060,000 to \$29,700,000 through November 15, 2018; interest at 4% to 5%; \$152,455,000 of 5% term bonds due November 15, 2022	272,330,000
1999A County bonds of \$329,655,000; \$132,380,000 serial bonds due in annual installments of \$11,090,000 to \$17,040,000 through November 15, 2019; interest at 5% to 5.25%; \$77,110,000 of 5% term bonds due November 15, 2028	204,000,000
1999B County bonds of \$80,485,000; \$80,485,000 serial bonds due in annual installments of \$350,000 to \$26,520,000 through November 15, 2012; interest at 4% to 5.125%	39,325,000
2001A County bonds of \$375,000,000; \$159,315,000 serial bonds due in annual installments of \$1,060,000 to \$15,010,000 through November 15, 2022; interest at 5.0% to 5.5%; \$84,150,000 of 5.125% term bonds due November 15, 2026; \$74,915,000 of 5.25% term bonds due November 15, 2029 and \$56,620,000 of 5.5% term bonds due November 15, 2031	29,640,000
2002A County taxable general obligation variable rate bonds of \$123,800,000 due November 1, 2023	112,900,000
2002B County general obligation variable note capital improvement bonds of \$245,400,000 due November 1, 2031	245,400,000
2002C County bonds of \$226,060,000; \$9,000,000 serial bonds due November 15, 2003 interest rate of 5%; \$148,810,000 term bonds due November 15, 2025 interest rate of 5%; \$68,250,000 serial bonds due November 15, 2026 interest rate of 5.5%	157,810,000
2002D County refunding bonds of \$173,565,000 serial bonds due in annual installments of \$1,405,000 to \$14,350,000 through November 15, 2022; interest at 4.75% to 5.25%	172,160,000
2003A County bonds of \$22,565,000 serial bonds due in one installment of \$22,565,000 November 15, 2022; interest at 5.00%	22,565,000
2003B County bonds of \$187,285,000 serial bonds due in annual installments of \$3,715,000 to \$2,400,000 through November 15, 2022; interest at 5.00% to 5.25%	127,995,000
2004A County refunding bonds of \$225,655,000 due in annual installments of \$275,000 to \$37,050,000 through November 15, 2023; interest at 3.0% to 5.0% to refund \$232,230,000 of 1993A, 1993B, 1999A & 2001A bonds with an average interest of 5.27%	208,670,000
2004B County general obligation tax-exempt capital improvement bonds of \$165,000,000 due in annual installments of \$1,500,000 to \$79,900,000 through November 15, 2029; interest at 3.30% to 5.25%	165,000,000
2004C County taxable bonds of \$135,000,000; \$31,000,000 serial bonds due November 15, 2023 interest rate of 5.70%; \$98,000,000 serial bonds due November 15, 2029 interest rate of 5.79%; \$6,000,000 serial bonds due November 15, 2029 interest rate of 5.76%	135,000,000
2004D County variable rate taxable bonds of \$130,000,000 due in one installment of \$130,000,000 November 1, 2030	130,000,000
2004E County variable rate capital improvement bonds of \$170,000,000 due in one installment of \$170,000,000 November 1, 2033	170,000,000
2006A County refunding bonds of \$336,775,000 due in annual installments of \$300,000 to \$68,495,000 through November 15, 2031; interest at 4.0% to 5.0% to refund \$332,495,000 of 1999A, 2001A & 2002C bonds with an average interest of 5.30%	336,050,000
2006B County refunding bonds of \$196,200,000 due in annual installments of \$8,845,000 to \$29,470,000 through November 15, 2022; interest at 5.0% to refund \$210,956,306 of 1997A & 1997B bonds with an average interest of 5.62%	196,200,000
<b>Total County general obligation bonds</b>	<b><u>2,897,975,000</u></b>
2001A & B Forest Preserve District refunding bonds of \$35,285,000; interest at 4.5% to refund \$32,410,000 of 1993 and 1996 series bonds with an average interest of 5.6%	25,330,000
2004 Forest Preserve District bonds of \$100,000,000 due in annual installments of \$3,270,000 to \$8,000,000 through November 15, 2024, interest at 3.1% to 5.25%	89,775,000
<b>Total Forest Preserve District general obligation bonds</b>	<b><u>115,105,000</u></b>
<b>Total General Obligation bonds</b>	<b><u>\$ 3,013,080,000</u></b>

All variable rate demand bonds are direct general obligations of the County to which the County has pledged its full faith, credit and resources. Under certain circumstances, investors in these variable rate demand bonds have the right to demand payment of their demand bonds. If any such demand bonds are not remarketed to other investors, the

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

County is required to purchase the demand bonds. The County's variable rate bonds are supported by bank lines of credit that are evidenced by "Standby Bond Purchase Agreements" between the issuing banks and the County. The County had these types of agreements for: Series 2002A with Dexia, expiring March 27, 2014; Series 2002B with Landesbank, expiring December 31, 2015; Series 2004D with Depfa, expiring August 12, 2014; Series 2004E with Depfa, expiring August 12, 2014. These agreements allow the County to borrow money, under certain conditions, for the purchase of any demand notes not remarketed. Accordingly, these bonds are reported as long-term debt of the County.

## 2. Derivatives

*Objective of the swaps.* Pursuant to Board approval, in order to protect against the potential of rising interest rates, the County has entered into four separate pay-fixed, receivable-variable interest rate swaps at a cost of what the County would have paid to issue fixed-rate debt.

*Terms, fair values and credit risk.* The terms, including the fair values and credit ratings of the outstanding swaps as of November 30, 2008, are provided below. The notional amounts of the swaps match the principal amounts of the associated debt. The County's swap agreements contain scheduled reductions to outstanding notional amounts that are expected to approximately follow scheduled or anticipated reductions in the associated "bonds payable" category.

### *Pay-Fixed, Receive-Variable Rate Swaps.*

<u>Notional Amounts</u>	<u>Effective Date</u>	<u>Fixed Rate Paid</u>	<u>Variable Rate Received*</u>	<u>Fair Values</u>	<u>Swap Termination Date</u>	<u>Counter Party</u>
\$ 18,215,000	5/1/2008	4.7255%	LIBOR	\$ (717,514)	4/30/2010	A+
\$ 54,652,500	5/1/2008	4.7135%	LIBOR	\$ (2,112,686)	4/30/2010	AA
\$ 170,030,000	5/1/2008	4.7135%	LIBOR	\$ (6,667,429)	4/30/2010	A+
\$ 415,400,000	5/1/2008	3.3515%	BMA	\$ (8,995,296)	4/30/2010	AA

\*BMA is the Bond Market Association Municipal Swap Index. LIBOR is the London Interbank Offering Rate Index.

*Fair Value.* As of November 30, 2008, the swaps had a negative fair value of \$18.5 million. The fair values of the County's outstanding swaps were estimated using the respective BMA and one month LIBOR rates at November 30, 2008. Interest rates decreased subsequent to the date of execution resulting in the County's swaps having negative values.

*Credit Risk.* The County is exposed to credit risk (counterparty risk) through the counterparty with which it entered into agreements. If minimum credit rating requirements are not maintained, the counterparty is required to post collateral to a third party. This protects the County by mitigating the credit risk and therefore the ability to pay a termination payment inherent in a swap. Collateral on all swaps is to be in the form of cash or eligible collateral held by a third party custodian. Upon credit events, the

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

swaps also transfer credit support and termination if the counterparty is unable to meet the said credit requirements.

*Basis Risk.* Basis risk refers to the mismatch between the variable rate payments received on the swap contracts and the interest payments actually owed on the bonds. The two significant components driving this risk are credit and BMA/LIBOR ratios. Credit may create basis risk because the County's bonds may trade differently than the swap index as a result of a credit rating change in the County. BMA/LIBOR ratios (or spreads) may create basis risk if the County's bonds trade at a higher percentage of LIBOR than the index received on the swap. This can occur due to many factors including, but not limited to, changes in marginal tax rates, tax-exempt status of bonds and supply and demand for variable rate bonds. The County is exposed to basis risk on all swaps except those that are based on cost of funds which provide cash flows that mirror those of the underlying bonds. For all other swaps, if the rate paid on the bonds is higher than the rate received, the County is liable for the difference which would add to the underlying cost of the transaction.

*Tax Risk.* The swap exposes the County to tax risk or a permanent mismatch between the floating rate received on the swap and the variable rate paid on the underlying variable-rate bonds due to tax law changes such that the Federal and State tax exemption of municipal debt is eliminated or its value reduced. There have been no tax law changes since the execution of these swap transactions.

*Termination Risk.* This is risk that the swap could be terminated as a result of certain events including a ratings downgrade for the issuer or the swap counterparty, covenant violation, bankruptcy, payment default or other defined events of default. Termination of a swap may result in a payment made by the issuer or to the issuer depending upon the market at the time of termination.

*Swap payments and associated debt.* As of November 30, 2008, debt service requirements of the County's outstanding variable-rate debt and net swap payments, assuming current rates remain the same for their term (BMA – 1.03%; LIBOR 1.62% at November 30, 2008), are as follows:

<u>Fiscal Year</u> <u>Ending</u>	<u>Variable-Rate Bonds</u>		<u>Interest Rate</u> <u>Swaps, Net</u>	<u>Total</u>
	<u>Principal</u>	<u>Interest</u>		
2008	\$ -	\$ 20,740,999	\$ (17,157,302)	\$ 3,583,697

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

**3. Defeased Debt**

Defeased bonds have been removed from the Statement of Net Assets because related assets have been placed in an irrevocable trust that, together with interest earned thereon, will provide amounts sufficient for the payment of all principal and interest. Defeased bonds at November 30, 2008 were as follows:

<b>Defeased bonds as of November 30, 2008</b>	<b>Amount Defeased</b>	<b>Amount Outstanding</b>
General Obligation Bonds, Series 1989	\$ 96,895,000	\$ 12,600,000
General Obligation Bonds, Series 1990	108,225,000	28,015,000
General Obligation Capital Improvement Bonds, Series 1991	207,928,342	147,842,418
General Obligation Capital Improvement Bonds, Series 1992A	166,535,000	133,445,000
General Obligation Capital Improvement Bonds, Series 1992B	169,970,000	135,620,000
General Obligation Capital Improvement Bonds, Series 1993A	176,785,000	134,555,000
General Obligation Capital Improvement Bonds, Series 1993B	211,225,000	135,065,000
General Obligation Capital Improvement and Refunding Bonds, Series 1996	275,780,000	272,570,000
General Obligation Capital Improvement and Refunding Bonds, Series 1997A	155,615,000	148,830,000
General Obligation Capital Improvement and Refunding Bonds, Series 1997B	47,740,000	47,260,000
General Obligation Capital Improvement and Refunding Bonds, Series 1999A	125,655,000	125,655,000
General Obligation Capital Improvement Bonds, Series 2001A	341,175,000	338,280,000
General Obligation Capital Improvement Bonds, Series 2002C	68,250,000	68,250,000
Total	<u>\$ 2,151,778,342</u>	<u>\$ 1,727,987,418</u>

**4. Long-term Liabilities**

Long-term liabilities activity for the fiscal year ended November 30, 2008 was as follows:

<b>Governmental Activities:</b>	<b>November 30, 2007</b>	<b>Additions</b>	<b>Reductions</b>	<b>November 30, 2008</b>	<b>Due Within One Year</b>
Bonds payable:					
General obligation bonds	\$ 3,074,880,000	\$ -	\$ (61,800,000)	\$ 3,013,080,000	\$ 78,115,000
Less deferred amounts:					
Net discount (premium)	85,616,905	-	(5,410,860)	80,206,045	5,410,860
Loss on Refunding	(58,810,425)	-	4,088,216	(54,722,209)	(4,088,216)
Capital lease	1,968,849	-	(535,287)	1,433,562	533,496
Self insurance claims	467,983,112	-	(38,875,105)	429,108,007	6,385,276
Property tax objections	42,584,321	-	(6,992,110)	35,592,211	-
Compensated absences	55,876,160	45,488,731	(60,262,386)	41,102,505	-
Net pension obligation	893,835,567	130,750,630	-	1,024,586,197	-
Net OPEB obligation	-	134,328,924	-	134,328,924	-
Total governmental activities	<u>\$ 4,563,934,489</u>	<u>\$ 310,568,285</u>	<u>\$ (169,787,532)</u>	<u>\$ 4,704,715,242</u>	<u>\$ 86,356,416</u>
<b>Business-type Activities:</b>	<b>November 30, 2007</b>	<b>Additions</b>	<b>Reductions</b>	<b>November 30, 2008</b>	<b>Due Within One Year</b>
Property tax objections	\$ 11,793,501	\$ -	\$ (2,201,379)	\$ 9,592,122	\$ -
Total Business-type activities	<u>\$ 11,793,501</u>	<u>\$ -</u>	<u>\$ (2,201,379)</u>	<u>\$ 9,592,122</u>	<u>\$ -</u>

**5. Property Tax Objections**

The County makes refunds of property taxes collected in error and other refunds relating to settlements of prior-year property tax objection suits. Property tax objection suits have

COOK COUNTY, ILLINOIS  
 NOTES TO BASIC FINANCIAL STATEMENTS - continued  
 November 30, 2008

been resolved in court for tax levy years up to 1993. As of November 30, 2008, there are no significant unpaid settlements for the General Fund and CCHHS relating to tax levy years up to 1993. According to the County State's Attorney, similar suits have been filed for tax years 1994-2000. The County has estimated probable amounts payable relating to such years for which suits have been filed but are not settled. Additional amounts have been estimated for other specific property tax objections and errors for which refunds are expected to be paid.

All settlements and refunds are payable from (a) previous property tax collections which have not been distributed to the County and are held by the Treasurer and (b) future collections of property taxes.

These amounts are reflected as noncurrent liabilities since payments will be made from property tax collections (including amounts from prior year tax levy years) made subsequent to the fiscal year-end.

The following schedule summarizes the activity of property tax objections during the fiscal year ended November 30, 2008:

	<b>Business-type Activities</b>	<b>Governmental Activities</b>
Property tax objection liability, November 30, 2007	\$ 11,793,501	\$ 42,584,321
Current year activity	(2,201,379)	(6,992,110)
Property tax objection liability, November 30, 2008	\$ 9,592,122	\$ 35,592,211

In the opinion of County management, the amount recorded for property tax objections as of November 30, 2008 appears to be adequate to reflect future payments relating to prior tax levy years.

**IV. Other Information**

**A. Risk management**

**1. The County**

The County (except for the District discussed below) self-insures all risks, including medical malpractice, workers' compensation, general, automobile and other liabilities. The County is a defendant in lawsuits alleging medical malpractice, work-related injuries, highway cases and other claims. Cases related to these areas are in various stages of the legal process.

The County purchased excess liability insurance coverage related to medical malpractice and other claims. The medical malpractice policy is on a claims made basis. The liability recorded as of November 30, 2008 reflects the net liability of the County.

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

The County funds its self-insurance liabilities, including those of the CCHHS, on a current basis and has the authority to finance such liabilities through the levy of property taxes. While it is difficult to estimate the timing or amount of expenditures, management of the County believes that the self-insurance liabilities recorded at November 30, 2008, are adequate to provide for potential losses resulting from medical malpractice, workers' compensation and general liability claims including incurred but not reported claims. The self-insurance liabilities recorded are based on facts known at the current time. However, the discovery of additional information concerning specific cases could affect estimated costs in the future.

For the fiscal year ended November 30, 2008, amounts charged by the self-insurance account to other County funds relating to workers' compensation are reported as revenues to the self-insurance account and expenditures of the fund charged.

The following table presents the activity of the County and the District during fiscal years 2007 and 2008 for the primary classifications of liabilities (in millions, on an actuarial basis):

Type	Balance at Nov. 30, 2006	Insurance and Claims Payouts	Expense, Net of Actuarial Adjustments	Balance at Nov. 30, 2007	Insurance and Claims Payouts	Expense, Net of Actuarial Adjustments	Balance at Nov. 30, 2008
Medical Malpractice	\$193.5	(\$34.3)	\$41.4	\$200.6	(\$37.9)	\$21.8	\$184.5
Workers Compensation	87.2	(16.3)	19.7	90.6	(19.7)	26.1	97.0
General	26.8	(0.7)	(20.5)	5.6	(0.3)	(1.2)	4.1
Automobile	23.7	(0.3)	5.2	28.6	(3.8)	(13.2)	11.6
Claim Expense Reserve	21.8	0.0	4.6	26.4	0.0	1.4	27.8
Other	71.5	(13.5)	58.2	116.2	(19.6)	7.5	104.1
Total Claims Liability	<u>\$424.5</u>	<u>(\$65.1)</u>	<u>\$108.6</u>	<u>\$468.0</u>	<u>(\$81.3)</u>	<u>\$42.4</u>	<u>\$429.1</u>

## 2. The District

The District is self-insured for the following types of claims:

- Casualty and public liability claims
- Automobile liability
- Property and contents
- Workers' compensation claims
- Employees' health insurance (reimbursed to a provider on a cost plus basis)

In the fund financial statements, the District recognizes the liability for such claims when the amount of the expenditure is measurable, i.e., when agreement is acquired both as to the issue of liability and the dollar amount. The expenditure recognition for insurance claims (included in "fixed charges" on the statement of revenue, expenditures and changes in fund balances) is the fiscal year's cash disbursement adjusted for a 60-day accrual. The claims expenditure recognition for other funds is essentially a transfer for the specific fund's budgeted amount.

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

During fiscal year 2008, the District was party to several lawsuits. The District believes that it will ultimately be successful in defending against those lawsuits.

The District's estimate of liabilities for tort claims is based on reserves established by the respective trial attorneys. Any matter in which the likelihood of loss is probable has been recorded. For 2008 the District covered all claim settlements and judgments out of its Corporate Fund and Self-Insurance Fund Resources. A large decrease in the estimated liability of the District pertaining to a lawsuit, expensed in the Self-Insurance Account of the District, had a large decrease in the estimated liability and thus the year ended with a negative balance. The District has several cases pending in which it believes that a reasonable possibility exists that a judgment against the District could result in a liability. The estimated liability for these cases combined is \$23,180,000. This amount has not been accrued at December 31, 2008 in accordance with accounting principles generally accepted in the United States of America.

The District has made its own determination, without the use of an enrolled actuary, of claims incurred but not reported at year-end. To date, the District has made no separate funding arrangement for these claims reserves. However, the District has the statutory authority to impose a tax levy for settlement bonds to satisfy major claims.

The District is subject to the State of Illinois Unemployment Compensation Act and has elected the reimbursing employer option for providing unemployment insurance benefits for eligible former employees. The District reimburses the State for claims paid by the State on a quarterly basis.

**B. Encumbrances/Commitments**

The encumbrance system of accounting is followed in all governmental funds (except the Forest Preserve District and the Fiduciary Fund Types) under which current year's appropriations are charged when purchase orders, contracts and other commitments are made in order to reserve that portion of the applicable appropriation.

Encumbrances are not the equivalent of expenditures in GAAP operating statements; therefore, the reserve for encumbrances is reported as part of the fund balance. Encumbrances outstanding at the end of the fiscal year are carried forward as a reserve for encumbrances to be disbursed in the subsequent year(s).

Of the County's total reserve for encumbrances of \$202,822,256 for fiscal 2008, \$140,389,090 is due to contractual commitments for County architectural, engineering and construction services for various construction and rehabilitation projects. Contractual commitments in excess of the cash available at November 30, 2008 are expected to be met with proceeds from future bond issues.

The District has entered into a number of contractual commitments for construction and repair of various facilities the District owns. At December 31, 2008, the District has

COOK COUNTY, ILLINOIS  
 NOTES TO BASIC FINANCIAL STATEMENTS - continued  
 November 30, 2008

approximately \$15,681,273 of major commitments of the County's total encumbrances of \$140,389,090.

**C. Contingent liabilities**

**1. Federal and State grant programs**

The County participates in a number of Federal and State grant programs. The County's participation in these programs is subject to financial and compliance audits by the grantors or their representatives. Such audits could lead to requests for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. A contingent liability was not established because management is not aware of potential reimbursement requests.

**2. Arbitrage Liability**

The Tax Reform Act of 1986 requires issuers of state and local government bonds to rebate to the federal government arbitrage profits earned on those bonds under certain circumstances. It was determined that there was an arbitrage rebate liability of \$335,766 as of November 30, 2008.

**D. Conduit debt obligations**

The following information represents outstanding limited obligation non-government debt issues, which bear the name of the County. These debt issues are not obligations of the County.

**1. Mortgage Revenue Bonds**

In prior years, the County issued mortgage revenue bonds relating to lending programs secured by first mortgage loans on eligible residences. The bonds do not represent a liability of the County.

**2. Industrial Development Bonds**

As of November 30, 2008, the County had participated in four (4) Industrial Development Bond issues for the purpose of assisting private developers in financing various capital projects:

Issue Date	Issue Amount	Description
June 1, 1996	\$25,680,000	The County of Cook, Illinois Revenue Bonds, Series 1996 (Jewish Federation of Metropolitan Chicago Projects)
June 27, 2000	\$2,500,000	The County of Cook, Illinois Industrial Development Bonds, (Kenneth Properties, L.L.C. Project) Series 2000

COOK COUNTY, ILLINOIS  
 NOTES TO BASIC FINANCIAL STATEMENTS - continued  
 November 30, 2008

August 16, 2000	\$3,000,000	The County of Cook, Illinois Industrial Development Bonds (128 <sup>th</sup> Street Limited Partnership Project) Series 2000
July 2, 2001	\$4,755,000	The County of Cook, Illinois Industrial Development Bonds, Series 2001 (Little Lady Foods, Inc. Project)

These bonds, and the related interest, are solely payable from revenues arising from the bond holder's capital projects. The bonds and interest therein do not constitute an indebtedness of the County.

**V. Pension plans**

**A. County Pension Plan**

*Plan Description.* The County Employees' and Officers' Annuity and Benefit Fund of Cook County (the "Plan") was established on January 1, 1926 and is governed by legislation contained in the Illinois Compiled Statutes (the "Statutes"), particularly Chapter 40, Article 5/9 (the "Article"). The Plan can be amended only by the Illinois Legislature. The Plan is a single employer defined benefit pension plan with a defined contribution minimum. The Plan was created for the purpose of providing retirement, death (spouse or children) and disability benefits for full-time employees of the County and the dependents of such employees. The Plan is included in the County's financial statements as a pension trust fund. The financial statements of the Plan are audited by an independent public accountant and are the subject of a separate report. Copies of the Plan's report for the year ended December 31, 2008 are available upon request to the Retirement Board.

The Statutes authorize a Board of Trustees (Retirement Board) of nine members to carry out the provisions of the Article. According to the Article, two members of the Board are ex-officio, four are to be elected by the employee members of the Plan, and two are to be elected by the annuitants of the Plan. The two ex-officio members are the Comptroller of Cook County, or someone chosen by the Comptroller, and the Treasurer of Cook County, or someone chosen by the Treasurer. All members of the Retirement Board are fiduciaries with respect to the Plan, and are statutorily mandated to discharge their duties, as such, solely in the interest of the Plan's participants and beneficiaries.

The Board has the powers and duties required in the Article to collect all contributions due to the Plan, to invest the Plan's reserves, to have an annual audit, to appoint employees, to authorize or suspend payment of any benefit, and to have exclusive original jurisdiction in all matters relating to or affecting the Plan. The Board approves its own budget, which is prepared by the administrative staff of the Plan. The Board is required annually to submit to the County Board of Cook County a detailed report of the financial affairs and status of the reserves of the Plan. Provisions in other articles of Chapter 40 require the Board to submit its annual audit and actuarial valuation reports to the State of Illinois Department of Insurance, as well as another detailed annual report, the form and content of which is specified by the Department of Insurance.

COOK COUNTY, ILLINOIS  
 NOTES TO BASIC FINANCIAL STATEMENTS - continued  
 November 30, 2008

*Summary of Significant Accounting Policies.* The financial statements reflect an accrual basis of accounting. Plan member contributions are recognized in the period in which contributions are due. Employer contributions are recognized when due and the employer, Cook County, has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

Investments are reported at fair value, which generally represents reported market value as of the last business day of the year. Demand notes are carried at cost which approximates fair value. Limited partnerships are carried at fair value as estimated by each partnership's general partner. Where less than an entire holding is sold, average value is used to determine realized gain or loss.

*Funding Policy.* Covered employees are required to contribute 8.5% (9% for County Police) of their salary to the Plan. If an employee leaves covered employment without qualifying for an annuity, accumulated contributions are refunded with interest (3% or 4% depending on when the employee became a participant). The County's total contribution is the amount of contributions made by the employees to the Plan in the calendar year two years prior to the year for which annual applicable tax is levied, multiplied by 1.54. The source of funds for the County's contributions has been designated by State Statute as the County's annual property tax levy. The County's payroll for employees covered by the Plan for 2008 and 2007 was \$1,463,372,408 and \$1,370,844,734, respectively.

The County Employees' and Officers' Annuity and Benefit Fund provides retirement as well as death and disability benefits. Employees age 50 or over with at least 10 years of service are entitled to receive a minimum formula annuity of 2.4% for each year of credited service to a maximum benefit of 80% of the final average monthly salary. For retirees between ages 50 and 60, the monthly retirement benefit is reduced ½ percent for each month the participant is under age 60. This reduction is waived for participants having 30 or more years of credited service.

At December 31, 2008, the Plan membership consisted of the following:

Retirees and beneficiaries currently receiving benefits	14,745
Terminated employees entitled to benefits or a refund of contributions, but not yet receiving them	11,837
Current employees -	
Vested	13,801
Nonvested	9,635
	23,436

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

*Annual Pension Cost and Net Pension Obligation.* The Plan's annual pension cost and net pension obligation to the Plan for the current year is as follows:

Annual required contribution (ARC)	\$ 283,892,734
Interest on net pension obligation	66,215,225
Adjustment to annual required contribution	<u>(71,866,353)</u>
Annual pension cost	278,241,606
Contributions made	<u>150,227,360</u>
Increase in net pension cost	128,014,246
Net Pension Obligation at January 1, 2008	<u>882,869,667</u>
Net Pension Obligation at December 31, 2008	<u><u>\$ 1,010,883,913</u></u>

The County's annual pension cost, the percentage of annual pension cost contributed to the Plan, and the net pension obligation for the most recent fiscal year is as follows:

Year Ended December 31,	Employer contribution		Net pension obligation
	Annual pension cost	Percentage contributed	
2006	\$ 394,765,170	54.23%	\$ 727,971,519
2007	385,012,483	43.61%	882,869,667
2008	278,241,606	27.52%	1,010,883,913

*Funded Status and Funding Progress.* As of December 31, 2008, the most recent actuarial valuation date, the Plan was 79.59% funded. The actuarial value of Assets was \$8,036,074,797, and the actuarial accrued liability (AAL) value of assets was \$10,097,027,865, resulting in an unfunded actuarial accrued liability (UAAL) of \$2,060,953,068. The covered payroll (annual payroll of active employees covered by the Plan) was \$1,463,372,408 and the ratio of the UAAL to the covered payroll was 140.84 percent.

The schedule of funding progress, presented in the Required Supplementary Information (RSI) following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of the Plan assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

*Actuarial Methods and Assumptions.* Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of benefit costs between the employer and the plan members to that point. Additional information as of the December 31, 2008 actuarial valuation included:

COOK COUNTY, ILLINOIS  
 NOTES TO BASIC FINANCIAL STATEMENTS - continued  
 November 30, 2008

Actuarial valuation date	December 31, 2008
Actuarial cost method	Entry Age Normal
Amortization method	Level Dollar
Amortization period (remaining)	30 years
Asset valuation method	Five Year Smoothed Market Value
Actuarial assumptions:	
Investment rate of return	7.5% compounded annually
Projected salary increases:	
Inflation	3.0% compounded annually
Merit and seniority	2.0% compounded annually
Postretirement benefit increases	3.0% compounded per year for employee and widow(er) annuitants

**B. Forest Preserve District Pension Plan**

*Plan Description.* The Forest Preserve District Employees' Annuity and Benefit Fund of Cook County was established on July 1, 1931 and is governed by legislation contained in the Illinois Compiled Statutes, particularly Chapter 40, Article 5/10. The Plan can be amended only by the Illinois Legislature. The Forest Preserve District Employees' Annuity and Benefit Fund of Cook County is a single employer defined benefit pension plan with a defined contribution minimum. The Plan was created for the purpose of providing retirement, death (spouse or children) and disability benefits for full-time employees of the Forest Preserve District of Cook County, Illinois (Forest Preserve District) and the dependents of such employees. The Plan is considered to be a component unit of the Forest Preserve District of Cook County, Illinois and is included in the Forest Preserve District's financial statements as a pension trust fund. The financial statements of the Plan are audited by an independent public accountant and are the subject of a separate report. Copies of the Plan's report are available upon request to the Retirement Board.

The Statutes authorize a Board of Trustees (Retirement Board) of nine members to carry out the provisions of the Article. According to the Article, two members of the Board are ex-officio, four are elected by the employee members of the Plan, and two are to be elected by the annuitants of the Plan. The two ex-officio members are the Comptroller of Cook County or someone chosen by the Comptroller and the Treasurer of Cook County or someone chosen by the Treasurer. All members of the Retirement Board are fiduciaries with respect to the Plan, and are statutorily mandated to discharge their duties, as such, solely in the interest of the Plan's participants and beneficiaries.

The Board has the powers and duties required in the Article to collect all contributions due to the Plan, to invest the Plan's reserves, to have an annual audit, to appoint employees, to authorize or suspend payment of any benefit, and to have exclusive original jurisdiction in all matters relating to or affecting the Plan. The Board approves its own budget, which is prepared by the administration staff of the Plan. The Board is required annually to submit to the Forest Preserve District Board of Cook County a detailed report of the financial affairs and status of the reserves of the Plan. Provisions in other articles of Chapter 40 require the Board to submit its annual audit and actuarial

COOK COUNTY, ILLINOIS  
 NOTES TO BASIC FINANCIAL STATEMENTS - continued  
 November 30, 2008

valuation reports to the State of Illinois Department of Insurance, as well as another detailed annual report, the form and content of which is specified by the Department of Insurance.

*Summary of Significant Accounting Policies.* The financial statements reflect an accrual basis of accounting. Plan member contributions are recognized in the period in which contributions are due. Employer contributions are recognized when due and the employer, Forest Preserve District of Cook County, Illinois, has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

Investments are reported at fair value, which generally represents reported market value as of the last business day of the year. Demand notes are carried at cost which approximates fair value. Where less than an entire holding is sold, average value is used to determine the realized gain or loss.

*Funding Policy.* Covered employees are required to contribute 8.5% of their salary to the Plan. If an employee leaves covered employment without qualifying for an annuity, accumulated contributions are refunded with interest (3% or 4% depending on when the employee became a participant). The Forest Preserve District's total contribution is the amount of contributions made by the employees to the Plan in the calendar year two years prior to the year for which the annual applicable tax is levied, multiplied by 1.30. The source of funds for the Forest Preserve District's contributions has been designated by State Statute as the Forest Preserve District's annual property tax levy. The Forest Preserve District's payroll for employees covered by the Plan for the years ended December 31, 2008 and 2007 was \$23,474,621 and \$21,078,316, respectively.

The Forest Preserve District Employees' Annuity and Benefit Fund provides retirement as well as death and disability benefits. Employees age 50 or over with at least 10 years of service are entitled to receive a minimum formula annuity of 2.4% for each year of credited service to a maximum benefit of 80% of the final average monthly salary. For retirees between ages 50 and 60, the monthly retirement benefit is reduced ½ percent for each month the participant is under age 60. This reduction is waived for participants having 30 or more years of credited service.

At December 31, 2008, the Plan membership consisted of the following:

Retirees and beneficiaries currently receiving benefits	<u>506</u>
Terminated employees entitled to benefits or a refund of contributions, but not yet receiving them	<u>997</u>
Current employees -	
Vested	250
Nonvested	<u>192</u>
	<u><u>442</u></u>

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

*Annual Pension Cost and Net Pension Obligation.* The Plan's annual pension cost and net pension obligation to the Plan for the current year is as follows:

Annual required contribution (ARC)	\$	3,329,502
Interest on net pension obligation		822,443
Adjustment to annual required contribution		(892,634)
Annual pension cost		3,259,311
Contributions made		523,928
Increase in net pension cost		2,735,383
Net Pension Obligation at January 1, 2008		10,965,900
Net Pension Obligation at December 31, 2008	\$	13,701,283

The Forest Preserve District's annual pension cost, the percentage of annual pension cost contributed to the Plan, and the net pension obligation for the most fiscal year is as follows:

Year Ended December 31,	Employer contribution		Net pension obligation
	Annual pension cost	Percentage of annual pension cost contributed	
2006	\$ 2,691,753	32.12%	\$ 8,379,152
2007	2,809,404	25.62%	10,965,900
2008	3,259,311	23.79%	13,701,283

*Funded Status and Funding Progress.* As of December 31, 2008, the most recent actuarial valuation date, the Plan was 92.42% funded. The actuarial value of Assets was \$196,277,679, and the actuarial accrued liability (AAL) value of assets was \$212,373,326, resulting in an unfunded actuarial accrued liability (UAAL) of \$16,095,647. The covered payroll (annual payroll of active employees covered by the Plan) was \$23,474,621 and the ratio of the UAAL to the covered payroll was 68.57 percent.

The schedule of funding progress, presented in the Required Supplementary Information (RSI) following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of the Plan assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

*Actuarial Methods and Assumptions.* Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of benefit costs between the employer and the plan members to that point. Additional information as of the December 31, 2008 actuarial valuation included:

COOK COUNTY, ILLINOIS  
 NOTES TO BASIC FINANCIAL STATEMENTS - continued  
 November 30, 2008

Actuarial valuation date	December 31, 2008
Actuarial cost method	Entry Age Normal
Amortization method	Level Dollar
Amortization period (remaining)	30 years
Asset valuation method	Five Year Smoothed Market Value
Actuarial assumptions:	
Investment rate of return	7.5% compounded annually
Projected salary increases:	
Inflation	3.0% compounded annually
Merit and seniority	2.0% compounded annually
Postretirement benefit increases	3.0% compounded per year for employee and widow(er) annuitants

**VI. Other Postemployment Benefits (OPEB)**

**A. County Healthcare Plan**

*Plan Description.* The County Employees' and Officers' Annuity and Benefit Fund of Cook County administer the Healthcare Premium Plan (HPP), a single-employer defined benefit postemployment healthcare plan. HPP provides a healthcare premium subsidy to annuitants who elect to participate in HPP. The HPP is currently allowed, in accordance with State Statutes, to pay all or a portion of medical insurance premiums for the annuitants. The HPP is included in the County's financial statements as a pension trust fund. The financial statements of the HPP are audited by an independent public accountant and are the subject of a separate report. Copies of the HPP's report for the year ended December 31, 2008 are available upon request from the Retirement Board.

HPP is administered in accordance with Chapter 40, Article 5/9 of the Illinois Compiled Statutes, which assigns the authority to establish and amend benefit provisions to the Plan's Board of Trustees.

*Summary of Significant Accounting Policies.* HPP's financial statements have been combined with the HPP financial statements and are presented using the accrual basis of accounting. The HPP considers the premium subsidy an additional retirement benefit, with no contribution rate or asset allocation associated with it. The cost for postemployment group health benefits is approximately equal to the premium subsidy. Actual costs may differ based on claims experience. Healthcare premium subsidies are recognized when due and payable.

*Funding Policy.* The contribution requirement of HPP members and the County are established and may be amended by the State legislature. The required contribution is based on projected "pay-as-you-go" financing requirements. The HPP pays all or any portion of the premium for health insurance on behalf of each annuitant who participates in any of the HPP's healthcare plans. The HPP is paying 55% of the total premiums for retiree annuitants, including the cost of any family coverage, and 70% of the premiums for survivor annuitants, including the cost of family coverage. The remaining premium

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

cost is borne by the annuitant. For the fiscal year 2008, the County contributed \$37,781,310 to the Plan.

At December 31, 2008 and 2007, there were 23,436 and 23,456 active employees currently receiving benefits, respectively. Additionally, the number of annuitants and surviving spouses whose cost to participate in the program was subsidized, totaled 7,300 and 7,216 for the respective years, 2008 and 2007, were also receiving benefits.

*Annual OPEB Cost and Net OPEB Obligation.* The County's annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The County's annual OPEB cost and net OPEB obligation for the most recent fiscal year is as follows:

Annual required contribution (ARC)	\$ 169,823,905
Interest on net OPEB obligation	-
Adjustment to annual required contribution	-
Annual OPEB cost	169,823,905
Contributions made	37,791,310
Increase in net OPEB obligation	132,032,595
Net OPEB Obligation at January 1, 2008	-
Net OPEB Obligation at December 31, 2008	\$ 132,032,595

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the most recent fiscal year is as follows:

Year Ended December 31,	Employer contribution		Net OPEB obligation
	Annual OPEB cost	Percentage of Annual OPEB cost contributed	
2008	\$ 169,823,905	22.25%	\$ 132,042,595

Three years of trend information will be displayed in future years as the County adopted GASB 45 in 2008.

The actuarial valuations of the HPP of the Plan as of December 31, 2008 indicate the annual required contribution to be \$169,823,905. The annual required contribution is based on an annual projected payroll of \$1,463,372,408 for 23,436 active members in 2008.

*Funded Status and Funding Progress.* As of December 31, 2008, the most recent actuarial valuation date the HPP was zero percent funded. The actuarial value of Assets was zero, and the actuarial accrued liability (AAL) value of assets was \$1,448,828,756,

COOK COUNTY, ILLINOIS  
 NOTES TO BASIC FINANCIAL STATEMENTS - continued  
 November 30, 2008

resulting in an unfunded actuarial accrued liability (UAAL) of \$1,448,828,756. The covered payroll (annual payroll of active employees covered by the plan) was \$1,463,372,408 and the ratio of the UAAL to the covered payroll was 99.01 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the Plan and the annual required contributions of the employer are subject to continued revision as actual results are compared with past expectations and new estimates are made about the future.

The schedule of funding progress, presented in the Required Supplementary Information (RSI) following the notes to the financial statements, present multi-year trend information about whether the actuarial value of the Fund assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

*Actuarial Methods and Assumptions.* Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of benefit costs between the employer and the plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with long-term perspective of the calculations. Additional information as of the December 31, 2008 actuarial valuation follows:

Actuarial valuation date	December 31, 2008
Actuarial cost method	Entry Age Normal
Amortization method	Level Dollar
Amortization period (remaining)	30 years
Actuarial assumptions:	
Investment rate of return	4.5% compounded annually
Inflation rate	3.0% compounded annually
Increases in Postretirement health care costs	
2010	8.0%
2011	7.5%
2012	7.0%
2013	6.5%
2014	6.0%
2015	5.5%
2016 and later	5.0%

**B. Forest Preserve District Healthcare Plan**

*Plan Description.* The Forest Preserve District Employees' Annuity and Benefit Fund of Cook County administers the Healthcare Premium Plan (HPP), a single-employer defined benefit postemployment healthcare plan. HPP provides a healthcare premium subsidy to annuitants who elect to participate in HPP. The HPP is currently allowed, in accordance

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

with State Statutes, to pay all or a portion of medical insurance premiums for the annuitants. The HPP is included in the Forest Preserve District's financial statements as a pension trust fund. The financial statements of the HPP are audited by an independent public accountant and are the subject of a separate report. Copies of the HPP's report for the year ended December 31, 2008 are available upon request from the Retirement Board.

HPP is administered in accordance with Chapter 40, Article 5/10 of Illinois Compiled Statutes, which assigns the authority to establish and amend benefit provisions to the Plan's Board of Trustees.

*Summary of Significant Accounting Policies.* HPP's financial statements have been combined with the Plan's financial statements and are presented using the accrual basis of accounting. The Plan considers the premium subsidy an additional retirement benefit, with no contribution rate or asset allocation associated with it. The cost for postemployment group health benefits is approximately equal to the premium subsidy. Actual costs may differ based on claims experience. Healthcare premium subsidies are recognized when due and payable.

*Funding Policy.* The contribution requirement of HPP members and the Forest Preserve District are established and may be amended by the State legislature. The required contribution is based on projected "pay-as-you-go" financing requirements. The HPP pays all or any portion of the premium for health insurance on behalf of each annuitant who participates in any of the Plan's healthcare plans. The HPP is paying 55% of the total premiums for retiree annuitants, including the cost of any family coverage, and 70% of the premiums for survivor annuitants, including the cost of family coverage. The remaining premium cost is borne by the annuitant. For the fiscal year 2008, the Forest Preserve District contributed \$1,499,520 to the HPP.

At December 31, 2008 and 2007, there were 442 and 418 active employees currently receiving benefits, respectively. Additionally, the number of annuitants and surviving spouses whose cost to participate in the program was subsidized, totaled 279 and 291 for the respective years, 2008 and 2007, were also receiving benefits.

*Annual OPEB Cost and Net OPEB Obligation.* The Forest Preserve District's annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The Forest Preserve District's annual OPEB cost and net OPEB obligation for the most recent fiscal year is as follows:

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

Annual required contribution (ARC)	\$ 3,785,850
Interest on net OPEB obligation	-
Adjustment to annual required contribution	-
Annual OPEB cost	3,785,850
Contributions made	1,499,520
Increase in net OPEB cost	2,286,330
Net OPEB Obligation at January 1, 2008	-
Net OPEB Obligation at December 31, 2008	\$ 2,286,330

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the current fiscal year is as follows:

Year Ended December 31,	Employer contribution		Net OPEB obligation
	Annual OPEB cost	Percentage of Annual OPEB cost contributed	
2008	\$ 3,785,850	39.61%	\$ 2,286,330

Three years of trend information will be displayed in future years as the County adopted GASB 45 in 2008.

The actuarial valuations of the HPP of the Plan as of December 31, 2008 indicate the annual required contribution to be \$3,785,850. The annual required contribution is based on an annual projected payroll of \$23,474,621 for 442 active members in 2008.

*Funded Status and Funding Progress.* As of December 31, 2008, the most recent actuarial valuation date the Plan was zero percent funded. The actuarial value of Assets was zero, and the actuarial accrued liability (AAL) value of assets was \$36,004,405, resulting in an unfunded actuarial accrued liability (UAAL) of \$36,004,405. The covered payroll (annual payroll of active employees covered by the plan) was \$23,474,621 and the ratio of the UAAL to the covered payroll was 153.38 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the Plan and the annual required contributions of the employer are subject to continued revision as actual results are compared with past expectations and new estimates are made about the future.

The schedule of funding progress, presented in the Required Supplementary Information (RSI) following the notes to the financial statements, present multi-year trend information about whether the actuarial value of the Fund assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

*Actuarial Methods and Assumptions.* Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each

COOK COUNTY, ILLINOIS  
 NOTES TO BASIC FINANCIAL STATEMENTS - continued  
 November 30, 2008

valuation and the historical pattern of benefit costs between the employer and the plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with long-term perspective of the calculations. Additional information as of the December 31, 2008 actuarial valuation follows:

Actuarial valuation date	December 31, 2008
Actuarial cost method	Entry Age Normal
Amortization method	Level Dollar
Amortization period (remaining)	30 years
Actuarial assumptions:	
Investment rate of return	4.5% compounded annually
Inflation rate	3.0% compounded annually
Increases in Postretirement health care costs	
2010	8.0%
2011	7.5%
2012	7.0%
2013	6.5%
2014	6.0%
2015	5.5%
2016 and later	5.0%

**VII. Cook County Health and Hospitals System (CCHHS)**

Certain expenses incurred by various departments of the County in the operation of the CCHHS have been recorded in the financial statements of the CCHHS (e.g., Data Processing, Purchasing and Auditing) as an expense, with a corresponding credit to transfer in for the subsidy. These expenses amounted to \$4,090,932 in fiscal year 2008 and are also included as expenditures of the General Fund. Since the allocation of these expenditures between the functions of the General Fund is not known, total expenditures are reduced on the accompanying statement of revenues, expenditures and changes in fund balance by the line item entitled "Amounts incurred in the above accounts for the Enterprise Fund" with an offsetting debit to transfer out. These expenses are included in the cost reimbursement reports submitted by the CCHHS to the State and Federal health care intermediary.

In addition, the County made contributions of \$56,448,732 for fiscal year 2008, to the Cook County Employees' and Officers' Annuity and Benefit Fund, on behalf of the CCHHS, which the County is not reimbursed for.

Construction-in-progress and other capital expenditures affecting the CCHHS are accounted for in various Capital Project Funds maintained by the Comptroller. These expenditures amounted to \$19,963,716 for fiscal year 2008. The corresponding long-term debt which finances these expenditures is reflected as a liability in the debt services fund maintained by the Comptroller, since they are obligations of applicable Capital Project Funds and Debt Service Fund of the County and not the CCHHS. The CCHHS

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

no longer records construction-in-progress expenditures as additions to the construction in progress and the contribution accounts of its books in the year the expenditures are accrued. Interest on construction borrowings is either capitalized or included as expense on the CCHHS cost report for five years and is transferred to the General (Corporate) Fund.

The CCHHS continues to be pressured by rising costs attributable to labor, insurance, pharmaceuticals, and new technology. Moreover, the CCHHS continues to be highly dependent on reimbursement from the State of Illinois Department of Healthcare and Family Services (DHFS). Management continues to monitor payment levels from DHFS and other payors, and on July 1, 2008, the Cook County Board of Commissioners passed a resolution to continue to fund the CCHHS. However, future declines in DHFS reimbursement or continued significant cost increases may require management and the Board to further realign or reduce services to the community.

**VIII. State Treasurer Claim**

The Treasurer has received demands from the Illinois State Treasurer for certain monies, which are claimed to be subject to the Illinois Uniform Disposition of Unclaimed Property Act. The Cook County State's Attorney has reviewed the State Treasurer's demands and concluded that the claims are generally without merit with the exception of amounts related to certain warrants outstanding. The County believes, however, that the warrant list used in establishing the amounts claimed is inaccurate and that the demand and listing are excessive and incorrect. The Treasurer has declined to comply with the State Treasurer's demand of certain monies pursuant to the opinion rendered by the Cook County State's Attorney. In the opinion of the Cook County State's Attorney, the lawsuits fail to state a claim under the Property Tax Code or the Unclaimed Property Act.

The County presently maintains a cash balance and an offsetting liability of \$3,624,629 related to outstanding warrants. The County does not believe that the final resolution of the amounts claimed will have a material impact on the County's financial statements.

**IX. Cook County Administration Building Fire**

On October 17, 2003, a fire occurred in The Cook County Administration Building, a 35-story office building owned by Cook County in downtown Chicago. The fire killed six individuals and injured several others. Through the purchase of an independent insurance policy, the County is insured for losses related to the fire. The proceeds from insurance were reflected in the Capital Projects Fund for governmental fund financial statements and in the statement of activities for government-wide financial statements in fiscal year 2006. In April 2008, the County was dismissed from this lawsuit after the insurance carrier settled on behalf of the County.

COOK COUNTY, ILLINOIS  
NOTES TO BASIC FINANCIAL STATEMENTS - continued  
November 30, 2008

**X. Subsequent Events**

**A. Sale of General Obligation Bonds –**

1. On July 7, 2009, the County issued \$176,005,000 of General Obligation Refunding Bonds, Series 2009A and \$251,410,000 of Taxable General Obligation Bonds, Series 2009B (Build America Bonds – Direct Payment).
2. On November 5, 2009, the County issued \$140,695,000 of General Obligation Refunding Bonds, Series 2009C, and \$97,060,000 of General Obligation Capital Equipment Bonds, Series 2009 D and \$6,520,000 of Taxable General Obligation Bonds, Series 2009E.

**B. Recent Financial Market Events**

Recent market conditions have resulted in an unusually high degree of volatility and increased the risk and short-term liquidity associated with certain investments held by the County and the Employees' and Officers' Annuity and Benefit Fund of Cook County, which have adversely impacted the value of those investments subsequent to November 30, 2008, and after the date of these financial statements.

**C. Sales Tax Repeal**

On November 17, 2009 the Board called a special meeting and passed an ordinance amendment rolling back the Home Rule County Retailers' Occupation Tax Law from 1.75 percent to 1.25 percent. This Law is scheduled to take effect on July 1, 2010, however is dependent on any future change in legislation or Presidential veto.

**COOK COUNTY, ILLINOIS**  
**REQUIRED SUPPLEMENTAL INFORMATION**  
**(UNAUDITED)**

**SCHEDULES OF FUNDING PROGRESS**

**November 30, 2008**

**County Employees' and Officers' Annuity and Benefit Fund of Cook County**

<b>Actuarial Valuation Date</b>	<b>Actuarial Value of Assets (a)</b>	<b>Actuarial Accrued Liability (AAL) (b)</b>	<b>Unfunded AAL (UAAL) (b-a)</b>	<b>Funded Ratio (a/b)</b>	<b>Covered Payroll (c)</b>	<b>UAAL as a Percentage of Covered Payroll (b-a)/c</b>
<i>Pension Benefits</i>						
December 31, 2006	\$ 7,462,683,122	\$ 8,826,581,465	\$ 1,363,898,343	84.55	\$ 1,412,878,627	96.53%
December 31, 2007	8,059,879,804	9,386,287,797	1,326,407,993	85.87	1,370,844,734	96.76%
December 31, 2008	8,036,074,797	10,097,027,865	2,060,953,068	79.59	1,463,372,408	140.84%
<i>Post Employment Group Health Benefit Plan</i>						
December 31, 2006	\$ -	\$ 1,506,821,967	\$ 1,506,821,967	0.00	\$ 1,412,878,627	106.65%
December 31, 2007	-	1,554,123,496	1,554,123,496	0.00	1,370,844,734	113.37%
December 31, 2008	-	1,448,828,756	1,448,828,756	0.00	1,463,372,408	99.01%

**Forest Preserve District Employees' Annuity and Benefit Fund of Cook County**

<b>Actuarial Valuation Date</b>	<b>Actuarial Value of Assets (a)</b>	<b>Actuarial Accrued Liability (AAL) (b)</b>	<b>Unfunded AAL (UAAL) (b-a)</b>	<b>Funded Ratio (a/b)</b>	<b>Covered Payroll (c)</b>	<b>UAAL as a Percentage of Covered Payroll (b-a)/c</b>
<i>Pension Benefits</i>						
December 31, 2006	\$ 193,511,049	\$ 196,983,226	\$ 3,472,177	98.24	\$ 19,172,756	18.11%
December 31, 2007	203,043,217	205,392,258	2,349,041	98.86	21,078,316	11.14%
December 31, 2008	196,277,679	212,373,326	16,095,647	92.42	23,474,621	68.57%
<i>Post Employment Group Health Benefit Plan</i>						
December 31, 2006	\$ -	\$ 39,448,815	\$ 39,448,815	0.00	\$ 19,172,756	205.75%
December 31, 2007	-	40,605,811	40,605,811	0.00	21,078,316	192.64%
December 31, 2008	-	36,004,405	36,004,405	0.00	23,474,621	153.38%

Source: The information above was taken from the actuarial statements prepared for each of the respective plans.

Note: GASB45 was implemented in 2008, however information for prior years is available.



## **General Fund**

# **COOK COUNTY, ILLINOIS**

## ***MAJOR GOVERNMENTAL FUND***

### ***GENERAL FUND***

The General Fund of the County consists of three accounts: the Corporate Account, the Public Safety Account and the Self Insurance Account. They are the general operating accounts of the County. The accounts are used for all financial resources except those required to be accounted for in another fund.

The Corporate Account includes the expenditures of such departments as the County Assessor, the County Treasurer, the County Clerk, the Recorder of Deeds, and the County Highway Department. Revenues for this account are derived from the property tax levy, non property taxes, interest earned on investments, departmental fees, reimbursements from other governments and other miscellaneous sources.

The Public Safety Account consists of the expenditures of the County's criminal justice system: jails, courts, and related programs. County Departments included are the Corrections, Cermak Health Services, State's Attorney, Public Defender, Adult Probation, Juvenile Division of the Judicial Administration, and the Juvenile Temporary Detention Center. Revenues supporting this account are obtained from the property tax levy, home-rule taxes (County Sales Tax), departmental fees, interest earned on investments, reimbursements from other governments and other miscellaneous sources.

The Self Insurance Account for the County self-insures all risks, including medical malpractice, workers' compensation, general, automobile and other liabilities including the liabilities of the Cook County Health and Hospitals System (CCHHS). The County funds its self-insurance liabilities, including those of the CCHHS, on a current basis and has the authority to finance such liabilities through the levy of property taxes.

**Exhibit A-1  
COOK COUNTY, ILLINOIS  
GENERAL FUND  
COMBINING BALANCE SHEET BY ACCOUNT  
November 30, 2008**

<u>ASSETS</u>	<u>Corporate Account</u>	<u>Public Safety Account</u>	<u>Self Insurance Account</u>	<u>Intra-activity Eliminations</u>	<u>Total</u>
Cash and investments	\$ 37,385,989	\$ 202,028,988	\$ -	\$ -	\$ 239,414,977
Cash and investments with escrow agent	-	30,497,977	-	-	30,497,977
Taxes receivable (net of allowance for loss) -					
Tax levy - current year	12,169,835	176,763,502	-	-	188,933,337
Tax levy - prior year	1,520,458	32,061,877	-	-	33,582,335
Total taxes receivable	<u>13,690,293</u>	<u>208,825,379</u>	<u>-</u>	<u>-</u>	<u>222,515,672</u>
Accrued interest receivable	28,903	15,107	7,105	-	51,115
Accounts receivable -					
Due from others	869,920	17,691,026	-	-	18,560,946
Due from other governments	333,263	93,506,794	-	-	93,840,057
Due from other funds	93,034,553	-	1,091,188	(92,991,098)	1,134,643
Total accounts receivable	<u>94,237,736</u>	<u>111,197,820</u>	<u>1,091,188</u>	<u>(92,991,098)</u>	<u>113,535,646</u>
Inventory	-	283,962	-	-	283,962
Total assets	<u>\$ 145,342,921</u>	<u>\$ 552,849,233</u>	<u>\$ 1,098,293</u>	<u>\$ (92,991,098)</u>	<u>\$ 606,299,349</u>
<b>LIABILITIES AND FUND BALANCE</b>					
<b>LIABILITIES:</b>					
Accounts payable	\$ 19,164,236	\$ 59,833,065	\$ 4,292,666	\$ -	\$ 83,289,967
Accrued salaries payable	2,573,086	18,352,855	-	-	20,925,941
Amounts held for outstanding warrants	3,624,629	-	-	-	3,624,629
Notes payable	-	118,268,000	-	-	118,268,000
Due to other funds	-	-	121,891,098	(92,991,098)	28,900,000
Deferred revenue - property tax	12,734,744	188,619,095	-	-	201,353,839
Total liabilities	<u>38,096,695</u>	<u>385,073,015</u>	<u>126,183,764</u>	<u>(92,991,098)</u>	<u>456,362,376</u>
<b>FUND BALANCE:</b>					
Reserved -					
Encumbrances, prior year	95,299	387,025	-	-	482,324
Encumbrances, current year	4,405,037	10,985,874	-	-	15,390,911
Notes payable	-	30,497,977	-	-	30,497,977
Total reserved	<u>4,500,336</u>	<u>41,870,876</u>	<u>-</u>	<u>-</u>	<u>46,371,212</u>
Unreserved -					
Undesignated	102,745,890	125,905,342	(125,085,471)	-	103,565,761
Total fund balance	<u>107,246,226</u>	<u>167,776,218</u>	<u>(125,085,471)</u>	<u>-</u>	<u>149,936,973</u>
Total liabilities and fund balance	<u>\$ 145,342,921</u>	<u>\$ 552,849,233</u>	<u>\$ 1,098,293</u>	<u>\$ (92,991,098)</u>	<u>\$ 606,299,349</u>

**Exhibit A-2**  
**COOK COUNTY, ILLINOIS**  
**GENERAL FUND**  
**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCE BY ACCOUNT**  
**For the Year Ended November 30, 2008**

	<b>Corporate Account</b>	<b>Public Safety Account</b>	<b>Self Insurance Account</b>	<b>Total</b>
<b>REVENUES:</b>				
Taxes -				
Property	\$ 11,566,389	244,092,393	\$ -	\$ 255,658,782
Nonproperty	17,982,394	545,384,034	-	563,366,428
Total taxes	<u>29,548,783</u>	<u>789,476,427</u>	-	<u>819,025,210</u>
Fee offices	140,847,714	163,523,442	-	304,371,156
Federal government	-	6,582,785	-	6,582,785
State of Illinois	128,555	21,604,494	-	21,733,049
Investment income	1,977,354	1,269,717	244,252	3,491,323
Miscellaneous	4,659,887	12,511,450	1,091,188	18,262,525
Total revenues	<u>177,162,293</u>	<u>994,968,315</u>	<u>1,335,440</u>	<u>1,173,466,048</u>
<b>EXPENDITURES:</b>				
Current -				
Government management and supporting services	85,325,654	40,945,149	-	126,270,803
Corrections	-	333,289,043	-	333,289,043
Courts	-	664,068,871	-	664,068,871
Control of environment	2,199,310	-	-	2,199,310
Assessment and collection of taxes	34,244,035	-	-	34,244,035
Election	8,527,349	-	-	8,527,349
Economic and human development	2,139,236	-	-	2,139,236
Transportation	12,270,215	-	-	12,270,215
Claims expenditures	-	-	100,938,732	100,938,732
Debt service - interest and other charges	-	(791,355)	-	(791,355)
Amounts incurred in the above accounts for the				
Enterprise Funds	(4,090,932)	-	-	(4,090,932)
Total expenditures	<u>140,614,867</u>	<u>1,037,511,708</u>	<u>100,938,732</u>	<u>1,279,065,307</u>
Revenues over (under) expenditures	36,547,426	(42,543,393)	(99,603,292)	(105,599,259)
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	1,129,600	37,296,000	-	38,425,600
Transfers out	(4,090,932)	-	-	(4,090,932)
Total other financing sources (uses)	<u>(2,961,332)</u>	<u>37,296,000</u>	<u>-</u>	<u>34,334,668</u>
Revenues and other financing sources over (under) expenditures and other financing uses	33,586,094	(5,247,393)	(99,603,292)	(71,264,591)
<b>FUND BALANCE - Beginning</b>	73,660,132	173,023,611	(25,482,179)	221,201,564
<b>FUND BALANCE - Ending</b>	<u>\$ 107,246,226</u>	<u>\$ 167,776,218</u>	<u>\$ (125,085,471)</u>	<u>\$ 149,936,973</u>

**Exhibit A-3**  
**COOK COUNTY, ILLINOIS**  
**GENERAL FUND - CORPORATE ACCOUNT**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Taxes -			
Property	\$ 12,169,835	\$ 11,814,691	\$ (355,144)
Nonproperty taxes	13,059,540	17,096,615	4,037,075
Total taxes	<u>25,229,375</u>	<u>28,911,306</u>	<u>3,681,931</u>
Fee offices	117,843,095	133,151,287	15,308,192
Interest on investments	2,500,000	1,952,108	(547,892)
Reimbursements from other governments	3,362,400	5,175,855	1,813,455
Miscellaneous	13,528,730	4,245,847	(9,282,883)
Total revenues	<u>162,463,600</u>	<u>173,436,403</u>	<u>10,972,803</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Current -			
Government managements and supporting services	101,869,100	76,974,259	24,894,841
Control of environment	2,120,400	2,209,381	(88,981)
Assessment and collection of taxes	36,806,900	35,858,286	948,614
Election	8,135,000	8,631,955	(496,955)
Economic and human development	2,486,700	2,125,768	360,932
Transportation	12,175,100	12,922,988	(747,888)
Total expenditures and encumbrances	<u>163,593,200</u>	<u>138,722,637</u>	<u>24,870,563</u>
Revenues over (under) expenditures and encumbrances	<u>(1,129,600)</u>	<u>34,713,766</u>	<u>35,843,366</u>
<b>OTHER FINANCING SOURCES:</b>			
Transfers in	1,129,600	1,129,600	-
Total other financing sources	<u>1,129,600</u>	<u>1,129,600</u>	<u>-</u>
Revenues under expenditures and encumbrances and other financing uses	<u>\$ -</u>	<u>\$ 35,843,366</u>	<u>\$ 35,843,366</u>

**Exhibit A-4**  
**COOK COUNTY, ILLINOIS**  
**GENERAL FUND - PUBLIC SAFETY ACCOUNT**  
**STATEMENT OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Taxes -			
Property	\$ 176,763,502	\$ 173,305,286	\$ (3,458,216)
Nonproperty taxes	516,885,030	472,272,249	(44,612,781)
Total taxes	<u>693,648,532</u>	<u>645,577,535</u>	<u>(48,070,997)</u>
Fee offices	163,696,394	151,759,261	(11,937,133)
Federal Government	-	6,466,604	6,466,604
Interest on investments	-	1,172,795	1,172,795
Reimbursements from other governments	16,235,000	19,006,556	2,771,556
Miscellaneous	173,123,774	159,756,641	(13,367,133)
Total revenues	<u>1,046,703,700</u>	<u>983,739,392</u>	<u>(62,964,308)</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Current -			
Government managements and supporting services	41,262,954	41,428,890	(165,936)
Corrections	346,657,683	338,694,574	7,963,109
Courts	671,901,583	674,578,179	(2,676,596)
Total expenditures and encumbrances	<u>1,059,822,220</u>	<u>1,054,701,643</u>	<u>5,120,577</u>
Revenues over (under) expenditures and encumbrances	<u>(13,118,520)</u>	<u>(70,962,251)</u>	<u>(68,084,885)</u>
<b>OTHER FINANCING SOURCES:</b>			
Transfers in	40,008,000	37,296,000	(2,712,000)
Total other financing sources	<u>40,008,000</u>	<u>37,296,000</u>	<u>(2,712,000)</u>
Revenues over (under) expenditures and encumbrances and other financing uses	<u>\$ 26,889,480</u>	<u>\$ (33,666,251)</u>	<u>\$ (70,796,885)</u>

**Exhibit A-5**  
**COOK COUNTY, ILLINOIS**  
**GENERAL FUND**  
**COMBINING SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES**  
**For the Year Ended November 30, 2008**

	<u>Corporate Account</u>	<u>Public Safety Account</u>	<u>Self Insurance Account</u>	<u>Total</u>
<b>REVENUES:</b>				
Taxes -				
Property tax - tax levy	\$ 11,566,389	\$ 244,092,393	\$ -	\$ 255,658,782
Nonproperty tax -				
Personal property replacement tax	-	-	-	-
County sales tax	5,533,036	250,863,383	-	256,396,419
County use tax	-	46,352,618	-	46,352,618
Off-Track Betting Commission	-	3,352,262	-	3,352,262
Inheritance tax	12,449,358	-	-	12,449,358
New vehicle tax	-	2,956,472	-	2,956,472
General sales tax	-	3,276,991	-	3,276,991
Wheel tax	-	2,093,682	-	2,093,682
State income tax	-	10,662,148	-	10,662,148
Alcoholic beverage tax	-	29,099,270	-	29,099,270
Gasoline tax	-	103,580,169	-	103,580,169
Cigarette tax	-	28,053,478	-	28,053,478
Amusement tax	-	22,724,881	-	22,724,881
Parking lot & garage operation tax	-	42,368,680	-	42,368,680
Total nonproperty tax	<u>17,982,394</u>	<u>545,384,034</u>	<u>-</u>	<u>563,366,428</u>
Total taxes	<u>29,548,783</u>	<u>789,476,427</u>	<u>-</u>	<u>819,025,210</u>
Fee offices -				
County Treasurer -				
Penalties on taxes	74,200,402	-	-	74,200,402
Interest on investments	826,797	-	-	826,797
Special Fees	231,645	-	-	231,645
County Clerk	9,724,328	-	-	9,724,328
County Recorder and Registrar	48,363,782	-	-	48,363,782
Clerk of the Circuit Court -				
Municipal District 1	-	42,591,425	-	42,591,425
Municipal Districts 2 - 6	-	27,461,577	-	27,461,577
Law and Juvenile Divisions	-	11,733,448	-	11,733,448
County Division	-	3,207,809	-	3,207,809
Chancery and Domestic Relations Division	-	19,009,170	-	19,009,170
Probate Division	-	2,256,399	-	2,256,399
Criminal Division	-	308,671	-	308,671
Accounting Division	-	8,377,529	-	8,377,529
County Sheriff -				
General fees	-	3,332,342	-	3,332,342
Municipal Division	-	20,907,157	-	20,907,157
State's Attorney	-	2,790,334	-	2,790,334
Building and Zoning	1,731,892	-	-	1,731,892
Environmental Control	4,538,315	-	-	4,538,315
County Assessor	478,700	-	-	478,700
Highway Department Permits	381,853	-	-	381,853
Supportive Services	-	64,834	-	64,834
Public Administrator	-	1,808,746	-	1,808,746
Liquor Licenses	370,000	-	-	370,000
Public Guardian	-	2,727,821	-	2,727,821
Medical Examiner	-	281,220	-	281,220
Chief Judge	-	6,034,564	-	6,034,564
Court Service Fee	-	10,630,396	-	10,630,396
Total fee offices	<u>\$ 140,847,714</u>	<u>\$ 163,523,442</u>	<u>\$ -</u>	<u>\$ 304,371,156</u>

**Exhibit A-5 (continued)**  
**COOK COUNTY, ILLINOIS**  
**GENERAL FUND**  
**COMBINING SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES**  
**For the Year Ended November 30, 2008**

	<u>Corporate Account</u>	<u>Public Safety Account</u>	<u>Self Insurance Account</u>	<u>Total</u>
Investment income	\$ 1,977,354	\$ 1,269,717	\$ 244,252	\$ 3,491,323
Reimbursements from other governments -				
Federal Government	-	6,582,785	-	6,582,785
State of Illinois -				
Juvenile court staff salaries	-	5,092,165	-	5,092,165
Pretrial court staff salaries	-	2,614,295	-	2,614,295
Children's home placing	-	156,593	-	156,593
Salaries of State's Attorney	-	193,734	-	193,734
Social service staff salaries	-	3,485,445	-	3,485,445
Adult probation staff salaries	-	7,366,086	-	7,366,086
Cermak Hospital	-	13,037	-	13,037
Salaries of Public Defender	-	88,397	-	88,397
Indirect costs	128,555	2,594,742	-	2,723,297
Total reimbursements from other governments	<u>128,555</u>	<u>28,187,279</u>	<u>-</u>	<u>28,315,834</u>
Miscellaneous -				
Cable TV franchise	1,138,736	-	-	1,138,736
Bail bond forfeitures	-	35,200	-	35,200
Wage garnishment fee	86,443	-	-	86,443
Real estate revenue	1,677,882	-	-	1,677,882
Commissions revenue	12,732	-	-	12,732
Telephone commissions	1,175,442	4,312,667	-	5,488,109
Salary and other restitution	-	935	-	935
Other	568,652	8,162,648	1,091,188	9,822,488
Total miscellaneous	<u>4,659,887</u>	<u>12,511,450</u>	<u>1,091,188</u>	<u>18,262,525</u>
Total revenues	<u>177,162,293</u>	<u>994,968,315</u>	<u>1,335,440</u>	<u>1,173,466,048</u>
<b>OTHER FINANCING SOURCES:</b>				
Transfers in -				
Motor Fuel Tax	-	34,500,000	-	34,500,000
Election	213,500	-	-	213,500
Animal Control	612,700	-	-	612,700
County Recorder Document Storage System	172,700	-	-	172,700
County Clerk Automation	95,900	-	-	95,900
Circuit Court Automation	-	2,704,300	-	2,704,300
Social Service Probation	-	32,500	-	32,500
Cook County Lead Poisoning	34,800	-	-	34,800
Adult Probation Services	-	59,200	-	59,200
Total other financing sources	<u>1,129,600</u>	<u>37,296,000</u>	<u>-</u>	<u>38,425,600</u>
Total revenues and other financing sources	<u>\$ 178,291,893</u>	<u>\$ 1,032,264,315</u>	<u>\$ 1,335,440</u>	<u>\$ 1,211,891,648</u>





## **Debt Service Fund**

**COOK COUNTY, ILLINOIS**

***MAJOR GOVERNMENTAL FUND***

***DEBT SERVICE FUND***

The Debt Service Fund comprises of the Bond and Interest Fund of the County. The fund was established to account for all payments of principal and interest due on general long-term debt. Revenue is derived mostly from the property tax levy and interest earned on investments.



**Exhibit B-1**  
**COOK COUNTY, ILLINOIS**  
**DEBT SERVICE FUND**  
**BOND AND INTEREST FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Property taxes	\$ 212,729,169	\$ 219,734,513	\$ 7,005,344
Interest on investments	-	4,364,115	4,364,115
Total revenues	<u>212,729,169</u>	<u>224,098,628</u>	<u>11,369,459</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Principal & Interest levied, not due-			
Principal	71,675,000	55,635,000	16,040,000
Interest	<u>141,054,169</u>	<u>143,209,162</u>	<u>(2,154,993)</u>
Total expenditures and encumbrances	<u>212,729,169</u>	<u>198,844,162</u>	<u>13,885,007</u>
Revenues over (under) expenditures and encumbrances	<u>\$ -</u>	<u>\$ 25,254,466</u>	<u>\$ 25,254,466</u>





## **Capital Projects Fund**

**COOK COUNTY, ILLINOIS**  
***MAJOR GOVERNMENTAL FUND***  
***CAPITAL PROJECTS FUND***

The Combined Capital Projects Fund includes the following accounts: Government Management and Supporting Services, Protection of Health, Protection of Persons and Property and the Forest Preserve District.

The Government Management and Supporting Service Accounts were established to account for the acquisition or construction of major facilities for budgeted capital projects approved by the Board of Commissioners. Revenues are derived from interest earned on investments and miscellaneous sources. General obligation bond proceeds were used to finance many of the projects.

The Protection of Health Accounts were established to account for the monies to be used in various hospital construction projects. Revenues are derived from interest earned on investments. The proceeds of the general obligation bonds were used to finance most of the projects.

The Corrections Accounts were established to account for the monies to use in operating the County jail system. Revenues are derived from interest earned on investments. The proceeds of the general obligation bonds were used to finance most of the projects.

The Courts Accounts were established to account for the monies to be used in various County court system projects. Revenues are derived from interest earned on investments. Proceeds from general obligation bonds were used to support the project.

**Exhibit C-1  
 COOK COUNTY, ILLINOIS  
 CAPITAL PROJECTS FUND  
 COMBINING BALANCE SHEET BY ACCOUNT  
 November 30, 2008**

<b>ASSETS</b>	<b>Government Management and Supporting Services Account</b>	<b>Protection of Health Account</b>	<b>Corrections Account</b>
Cash and investments	\$ 17,455	\$ 2,998,305	\$ 1,040,704
Cash and investments with trustees	13,830,631	39,599,290	9,540
Accrued interest receivable	10,290	34,094	386
Accounts receivable - Due from other funds		97,365,062	15,839,154
Total assets	<u>\$ 13,858,376</u>	<u>\$ 139,996,751</u>	<u>\$ 16,889,784</u>
<b>LIABILITIES AND FUND BALANCE</b>			
<b>LIABILITIES:</b>			
Accounts payable	\$ 13,569,907	\$ 3,434,638	\$ 165,000
Due to other funds	118,822,692	-	-
Total liabilities	<u>132,392,599</u>	<u>3,434,638</u>	<u>165,000</u>
<b>FUND BALANCE:</b>			
Reserved - Encumbrances, current year	59,842,287	10,436,450	403,000
Total reserved			
Unreserved Undesignated	(178,376,510)	126,125,663	16,321,784
Total fund balance	<u>(118,534,223)</u>	<u>136,562,113</u>	<u>16,724,784</u>
Total liabilities and fund balance	<u>\$ 13,858,376</u>	<u>\$ 139,996,751</u>	<u>\$ 16,889,784</u>

<b>Courts Account</b>	<b>Intra-activity Eliminations</b>	<b>Total</b>	<b>ASSETS</b>
\$ -	\$ -	\$ 4,056,464	Cash and investments
18,924,795	-	72,364,256	Cash and investments with trustees
13,007	-	57,777	Accrued interest receivable
11,820,985	(125,025,201)	-	Accounts receivable - Due from other funds
<u>\$ 30,758,787</u>	<u>\$ (125,025,201)</u>	<u>\$ 76,478,497</u>	Total assets
<b>LIABILITIES AND FUND BALANCE</b>			
<b>LIABILITIES:</b>			
\$ 1,975,374	\$ -	\$ 19,144,919	Accounts payable
6,202,509	(125,025,201)	-	Due to other funds
<u>8,177,883</u>	<u>(125,025,201)</u>	<u>19,144,919</u>	Total liabilities
<b>FUND BALANCE:</b>			
-	-	70,681,737	Reserved - Encumbrances, current year Total reserved
22,580,904	-	(13,348,159)	Unreserved
<u>22,580,904</u>	<u>-</u>	<u>57,333,578</u>	Undesignated Total fund balance
<u>\$ 30,758,787</u>	<u>\$ (125,025,201)</u>	<u>\$ 76,478,497</u>	Total liabilities and fund balance

**Exhibit C-2  
 COOK COUNTY, ILLINOIS  
 CAPITAL PROJECT FUND  
 COMBINING SCHEDULE OF REVENUES, EXPENDITURES  
 AND CHANGES IN FUND BALANCE BY ACCOUNT  
 For the Year Ended November 30, 2008**

	<b>Government Management and Supporting Services Account</b>	<b>Protection of Health Account</b>
<b>REVENUES:</b>		
Investment income	\$ 373,827	\$ 1,144,765
Miscellaneous	1,308,000	135,125
Total revenues	<u>1,681,827</u>	<u>1,279,890</u>
<b>EXPENDITURES:</b>		
Capital outlay	60,633,559	9,259,589
Debt service - principal	535,287	-
Debt service - interest	28,173	-
Total expenditures	<u>61,197,019</u>	<u>9,259,589</u>
Expenditures in excess of revenues	<u>(59,515,192)</u>	<u>(7,979,699)</u>
<b>FUND BALANCE - Beginning</b>	<u>(59,019,031)</u>	144,541,812
<b>FUND BALANCE - Ending</b>	<u>\$ (118,534,223)</u>	<u>\$ 136,562,113</u>

<b>Corrections Account</b>	<b>Courts Account</b>	<b>Total</b>
\$ 4,799	\$ 517,007	\$ 2,040,398
-	-	1,443,125
<u>4,799</u>	<u>517,007</u>	<u>3,483,523</u>
916,800	6,275,254	77,085,202
-	-	535,287
-	-	28,173
<u>916,800</u>	<u>6,275,254</u>	<u>77,648,662</u>
<u>(912,001)</u>	<u>(5,758,247)</u>	<u>(74,165,139)</u>
17,636,785	28,339,151	131,498,717
<u>\$ 16,724,784</u>	<u>\$ 22,580,904</u>	<u>\$ 57,333,578</u>

**REVENUES:**

Investment income  
Miscellaneous  
Total revenues

**EXPENDITURES:**

Capital outlay  
Debt service - principal  
Debt service - interest  
Total expenditures

Expenditures in excess of revenues

**FUND BALANCE - Beginning**

**FUND BALANCE - Ending**





## **Nonmajor Governmental Funds**

## **COOK COUNTY, ILLINOIS**

### ***NONMAJOR GOVERNMENTAL FUNDS***

#### ***SPECIAL REVENUE FUNDS***

The 911 Surcharge Reallocation – ETSB Fund was established to account for implementation, installation, and maintenance of an enhanced “911” Emergency Telephone System for the citizens of unincorporated Cook County.

The Geographical Information Systems Fund was established to account for equipment, materials, and necessary expenses incurred in implementing and maintaining this new project.

The Forest Preserve Working Cash Fund was established to account for resources maintained by the District for the purpose of making temporary loans to the Corporate Fund.

The Motor Fuel Tax Illinois First (1<sup>st</sup>) Fund was established to coordinate planning for road infrastructure improvements with the State of Illinois and Federal Government. Revenues are derived mainly from non-property taxes and interest earned on investments.

The Township Roads Fund was established to provide for construction and maintenance of streets, roads and highways. Revenues are derived from non-property taxes, the State of Illinois, and interest earned on investments.

The Election Fund was established to pay for the costs of elections under the jurisdiction of the County Clerk. The fund’s revenues are derived from property taxes levied for this purpose, interest earned on investments, reimbursements from the State of Illinois and other miscellaneous sources.

The County Law Library Fund was established to provide for organized book collections, bibliographical and reference services to lawyers and judges and general law library services to the public. Revenues are derived from fees received from users of library resources and interest earned on investments.

The Animal Control Department Fund was established to control and prevent the spread of rabies. Revenues are derived from fees charged for animal licenses and tags, and interest earned on investments.

The County Recorder Document Storage System Fund was established to pay for the expenditures involved in starting and maintaining a document storage system. Revenues are received from fees for such services as record retrieving and interest earned on investments.

The County Clerk Automation Fund was started to upgrade and establish computerized files for voter registration and election judges. Revenues are derived from fees and license charges for record retrieving and interest earned on investments.

The Circuit Court Document Storage Fund was started to assist in the preparation of documents to be microfilmed or microfiched, and also to perform the actual filming at times. Revenues are derived from fees for services such as retrieving, updating, refilling and transporting record orders and interest earned on investments.

The Circuit Court Automation Fund was established to actively participate in the selection, acquisition, installation and maintenance of all computer hardware, system analysis and design, programming, system implementation, documentation and maintenance of all computer programs. Revenues are derived from fees from users for such items as reports and statistical data and interest earned on investments.

The Circuit Court Illinois Dispute Resolution Fund was established to support activities to mediate disputes in an attempt to relieve the court system of lengthy lawsuits. Revenues are obtained from fees charged to the disputing parties and other principals and interest earned on investments.

The County Emergency Telephone System Fund was established to provide the public with detailed information on all inmates held at Cook County Jail. Revenues are derived from interest earned on investments and fees.

The Adult Probation Services Fee Fund was established to supervise people convicted of criminal and civil offenses. Revenues are derived mainly from fees charged to individuals on probation.

The Social Services Probation Fund was established to provide social service casework expertise for probation and court service cases. Revenues are derived mainly from fees charges and interest earned on investments.

The County Treasurer Tax Sales Automation Fund was established to pay for the expenditures required to start and maintain a computerized system to conduct delinquent property tax sales. Revenues are derived mainly from fees and interest earned on investments.

The Chief Judge Juvenile Justice Fund was established to provide professional services to youthful offenders involved in the Juvenile Justice system. Revenues are derived mainly from miscellaneous revenue transfers, program income and reimbursements from the State of Illinois.

The Cook County Lead Poisoning Prevention Fund was established to begin programs to prevent lead poisoning in Cook County. Revenues are derived from fees charged.

The State's Attorney Narcotics Nuisance Abatement Fund was established to work with various agencies throughout Cook County to identify and eliminate drug houses. Revenues are derived through Narcotics Forfeited Funds which are seized narcotic funds.

The State's Attorney Narcotics Forfeiture Fund was established to work with State, City and County Agencies on various drug related cases. Revenues are derived through monies and forfeited for Narcotics Investigations.

The State's Attorney Bad Check Diversion Fund was established to account for monies pursuant to Public Ac 93-0394 for the State's Attorney to offer a pre-trial educational diversion program for first time bad check passers, while providing restitution to victims, avoiding an increased caseload in the criminal justice system, and at no cost to the victims or taxpayers.

The Sheriff's Police Suburban Narcotics Fund was established to account for monies used to fight narcotics trafficking in the unincorporated areas of Cook County.

The Suburban Tuberculosis Sanitarium District Fund was established to account for monies for the prevention, care, treatment and control of tuberculosis within the suburban Cook County area. All assets and liabilities were transferred to the Cook County Board July 24<sup>th</sup> 2007 per Public Act 094-1050 by the State of Illinois.

The Forest Preserve District General Fund was established as the general operating fund of the Forest Preserve District. Revenues are derived mostly from the property tax levy, golf fees and other fees, interest earned on investments and from other miscellaneous services provided to users of District facilities.

The Forest Preserve District Real Estate Acquisition Fund was established to account for all monies involved in the conveyance of District land. Revenues are derived from fees charged, reimbursements from the Federal Government, interest earned on investments and miscellaneous income.

The Forest Preserve District Grant Fund was established to account for financial resources to be used in accordance with the terms of grant agreements.

The JTDC Supportive Services Fund was established to account for the monies for the development, promotion and implementation of a "culture of caring" within the JTDC and the direction of Federally appointed Transitional Administrator to foster and efficient and orderly transition of administrative and operational authority to the Chief Judge.

The Emergency Management Agency Fund was established to account for all monies to organize and coordinate the countywide preparedness efforts along with the response to and the recovery from any disaster or declared emergency within all unincorporated areas of Cook County and elsewhere in the County upon request by the local elected officials.

The Capital Litigation Fund was established to account for all monies per the Illinois General Assembly to provide defense counsel and prosecutors access to sufficient resources to cover the costs of litigating death penalty cases. There is an annual amount of financial assistance received from the State to pay for capital cases in Cook County, where the majority of death penalty cases are tried.

The Clerk of the Circuit Court Administrative Fund was established to account for all monies per Illinois Statute to create a Circuit Court Operation and Administrative Fund, to be used to offset the costs incurred by the Circuit Court Clerk in performing additional duties required to collect and disburse funds to entities of State and Local Government as provided by law.

The Governmental Grants Funds are used to fund specific programs administered by the County. Revenues are obtained from Federal, State and private grant sources.

The Other Nonbudgeted Special Revenue Funds consist of miscellaneous funds established to account for all monies designated for use by programs within these funds. The programs are administered by the County, but are not included in the County's Annual Appropriation bill (Budget). The funds are categorized as nonbudgeted because they tend to be temporary in nature. The funds are reviewed periodically thus making them subject to residual equity transfers, transfer to budgeted funds, other changes and cancellations. Revenues are derived from Federal, State, and private sources, interest earned on investments, and other taxes.

#### ***DEBT SERVICE FUND***

The Forest Preserve District Debt Service Fund was established to account for the accumulation of resources for the payment of principal, interest and related costs of long-term debt.

#### ***CAPITAL PROJECT FUND***

The Forest Preserve District Capital Projects Fund was established to account for the monies to be used in the various construction projects. Revenues are derived from property taxes and interest earned on investments.

**Exhibit D-1  
COOK COUNTY, ILLINOIS  
NONMAJOR GOVERNMENTAL FUNDS  
COMBINING BALANCE SHEET  
November 30, 2008**

<b>ASSETS</b>	<b>Total Special Revenue Funds</b>	<b>Total Debt Service Fund Forest Preserve District</b>	<b>Total Capital Projects Fund Forest Preserve District</b>	<b>Intra-activity Eliminations</b>	<b>Total Nonmajor Governmental Funds</b>
Cash and investments	\$ 244,799,655	\$ 12,363,040	\$ 25,937,736	\$ -	\$ 283,100,431
Taxes receivable (net of allowance for loss) -					
Tax levy - current	87,839,716	13,899,550	7,033,208	-	108,772,474
Tax levy - prior year	660,417	-	-	-	660,417
Accrued interest receivable	279,866	19,953	39,379	-	339,198
Inventory reserve	215,461	-	-	-	215,461
Accounts receivable -					
Due from others	3,426,758	-	-	-	3,426,758
Due from other governments	42,913,998	8,000	-	-	42,921,998
Due from other funds	22,100,980	-	16,353,798	(38,451,210)	3,568
Loan receivable, net	41,551,853	-	-	-	41,551,853
Total assets	<u>\$ 443,788,704</u>	<u>\$ 26,290,543</u>	<u>\$ 49,364,121</u>	<u>\$ (38,451,210)</u>	<u>\$ 480,992,158</u>
<b>LIABILITIES AND FUND BALANCE</b>					
Accounts payable	\$ 36,156,157	\$ -	\$ 3,998,833	\$ -	\$ 40,154,990
Accrued salaries payable	4,198,759	-	-	-	4,198,759
Due to other funds	37,607,986	998,844	-	(38,451,210)	155,620
Due to other governments	64,289	-	-	-	64,289
Deferred revenue - property tax	87,638,497	13,772,862	6,979,966	-	108,391,325
Deferred revenue - other	29,521,074	-	-	-	29,521,074
Other liabilities	428,204	-	-	-	428,204
Total liabilities	<u>195,614,966</u>	<u>14,771,706</u>	<u>10,978,799</u>	<u>(38,451,210)</u>	<u>182,914,261</u>
Fund balance -					
Reserved -					
Encumbrances, prior year	1,793,670	-	-	-	1,793,670
Encumbrances, current	18,613,069	11,518,837	15,681,273	-	45,813,179
Reserved for loans outstanding	41,551,853	-	-	-	41,551,853
Interfund loans	6,364,795	-	19,613,675	(25,978,470)	-
Unreserved -	179,850,351	-	3,090,374	25,978,470	208,919,195
Total fund balance	<u>248,173,738</u>	<u>11,518,837</u>	<u>38,385,322</u>	<u>-</u>	<u>298,077,897</u>
Total liabilities and fund balance	<u>\$ 443,788,704</u>	<u>\$ 26,290,543</u>	<u>\$ 49,364,121</u>	<u>\$ (38,451,210)</u>	<u>\$ 480,992,158</u>

**Exhibit D-2**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**For the Year Ended November 30, 2008**

	Total Special Revenue Funds	Total Debt Service Fund Forest Preserve District	Total Capital Projects Fund Forest Preserve District	Intra-activity Eliminations	Total Nonmajor Governmental Funds
<b>REVENUES:</b>					
Taxes -					
Property	\$ 48,660,191	\$ 13,578,049	\$ 5,526,417	\$ -	\$ 67,764,657
Nonproperty	50,384,621	-	-	-	50,384,621
Fees and licenses	69,647,175	-	211,054	-	69,858,229
Federal government	38,704,635	-	-	-	38,704,635
State of Illinois	99,006,631	-	-	-	99,006,631
Other governments	506,083	-	-	-	506,083
Investment income	4,217,213	298,586	941,287	-	5,457,086
Contributions	1,238,044	-	-	-	1,238,044
Miscellaneous	8,786,345	-	-	-	8,786,345
Total revenues	<u>321,150,938</u>	<u>13,876,635</u>	<u>6,678,758</u>	<u>-</u>	<u>341,706,331</u>
<b>EXPENDITURES:</b>					
Current -					
Government management and supporting services	7,932,646	-	-	-	7,932,646
Corrections	20,248,852	-	-	-	20,248,852
Courts	130,651,342	-	-	-	130,651,342
Control of environment	47,250,675	-	3,872,292	-	51,122,967
Assessment and collection of taxes	8,106,632	-	-	-	8,106,632
Election	41,414,630	-	-	-	41,414,630
Economic and human development	34,312,042	-	-	-	34,312,042
Transportation	9,766,282	-	-	-	9,766,282
Capital outlay	10,087,846	-	21,151,343	-	31,239,189
Debt Service -					
Principal	-	6,165,000	-	-	6,165,000
Interest and other charges	-	7,285,101	-	-	7,285,101
Total expenditures	<u>309,770,947</u>	<u>13,450,101</u>	<u>25,023,635</u>	<u>-</u>	<u>348,244,683</u>
Revenues over (under) expenditures	<u>11,379,991</u>	<u>426,534</u>	<u>(18,344,877)</u>	<u>-</u>	<u>(6,538,352)</u>
<b>OTHER FINANCING SOURCES (USES):</b>					
Transfer in	3,486,351	-	8,100,000	(11,586,351)	-
Transfer out	(13,225,600)	(1,300,000)	(986,351)	11,586,351	(3,925,600)
Proceeds of general obligation bonds	-	1,300,000	-	-	1,300,000
Total other financing sources (uses)	<u>(9,739,249)</u>	<u>-</u>	<u>7,113,649</u>	<u>-</u>	<u>(2,625,600)</u>
<b>REVENUES AND OTHER FINANCING SOURCES OVER (under)</b>					
<b>EXPENDITURES AND OTHER FINANCING USES</b>	<u>1,640,742</u>	<u>426,534</u>	<u>(11,231,228)</u>	<u>-</u>	<u>(9,163,952)</u>
<b>FUND BALANCE - Beginning</b>	246,532,996	11,092,303	49,616,550	-	307,241,849
<b>FUND BALANCE - Ending</b>	<u>\$ 248,173,738</u>	<u>\$ 11,518,837</u>	<u>\$ 38,385,322</u>	<u>\$ -</u>	<u>\$ 298,077,897</u>



**Exhibit D-3**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUNDS**  
**COMBINING BALANCE SHEET**  
**November 30, 2008**

<b>ASSETS</b>	<b>911 Surcharge Reallocation ETSB</b>	<b>Geographical Information Systems</b>	<b>Forest Preserve District Working Cash</b>
Cash and investments	\$ 67,265	\$ 11,072,414	\$ 13,260,918
Taxes receivable (net of allowance for loss) -			
Tax levy - current	-	-	-
Tax levy - prior year	-	-	-
Accrued interest receivable	-	3,228	25,140
Inventory reserve	-	-	-
Accounts receivable -			
Due from others	-	731,382	-
Due from other governments	-	-	-
Due from other funds	-	-	24,162
Loan receivable, net	-	-	-
Total assets	<u>\$ 67,265</u>	<u>\$ 11,807,024</u>	<u>\$ 13,310,220</u>
<b>LIABILITIES AND FUND BALANCE</b>			
Accounts payable	\$ 39,473	\$ 144,108	\$ -
Accrued salaries payable	-	20,540	-
Due to other funds	-	-	-
Due to other governments	-	-	-
Deferred revenue - property tax	-	-	-
Deferred revenue - other	-	-	-
Other liabilities	-	-	-
Total liabilities	<u>39,473</u>	<u>164,648</u>	<u>-</u>
Fund balance (deficit) -			
Reserved -			
Encumbrances, prior year	-	23,332	-
Encumbrances, current	-	2,503,004	-
Reserved for loans outstanding	-	-	-
Interfund loans	-	-	24,162
Unreserved (deficit) -	<u>27,792</u>	<u>9,116,040</u>	<u>13,286,058</u>
Total fund balance (deficit)	<u>27,792</u>	<u>11,642,376</u>	<u>13,310,220</u>
Total liabilities and fund balance	<u>\$ 67,265</u>	<u>\$ 11,807,024</u>	<u>\$ 13,310,220</u>

<b>MFT Illinois First (1st)</b>	<b>Township Roads</b>	<b>Election</b>	<b>ASSETS</b>
\$ 6,299,988	\$ 1,663,771	\$ -	Cash and investments
-	-	42,680,000	Taxes receivable (net of allowance for loss) -
-	-	660,417	Tax levy - current
-	15	-	Tax levy - prior year
-	-	-	Accrued interest receivable
58	-	800	Inventory reserve
-	-	168,879	Accounts receivable -
9,591,710	1,396,271	3,568	Due from others
-	-	-	Due from other governments
<u>\$ 15,891,756</u>	<u>\$ 3,060,057</u>	<u>\$ 43,513,664</u>	Due from other funds
			Loan receivable, net
			Total assets
			<b>LIABILITIES AND FUND BALANCE</b>
\$ 82,575	\$ 509,886	\$ 2,451,506	Accounts payable
155,121	-	169,210	Accrued salaries payable
-	-	4,119,666	Due to other funds
-	-	-	Due to other governments
-	-	42,680,000	Deferred revenue - property tax
-	-	-	Deferred revenue - other
-	-	-	Other liabilities
<u>237,696</u>	<u>509,886</u>	<u>49,420,382</u>	Total liabilities
			Fund balance (deficit) -
			Reserved -
15,753	-	10,821	Encumbrances, prior year
61,351	1,046,918	2,774,033	Encumbrances, current
-	-	-	Reserved for loans outstanding
-	-	-	Interfund loans
15,576,956	1,503,253	(8,691,572)	Unreserved (deficit) -
<u>15,654,060</u>	<u>2,550,171</u>	<u>(5,906,718)</u>	Total fund balance (deficit)
<u>\$ 15,891,756</u>	<u>\$ 3,060,057</u>	<u>\$ 43,513,664</u>	Total liabilities and fund balance

**Exhibit D-3 (continued)**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUNDS**  
**COMBINING BALANCE SHEET**  
**November 30, 2008**

<b>ASSETS</b>	<b>County Law Library</b>	<b>Animal Control Department</b>	<b>County Recorder Document Storage System</b>
Cash and investments	\$ 132,962	\$ 7,128,463	\$ 2,136,635
Taxes receivable (net of allowance for loss) -			
Tax levy - current	-	-	-
Tax levy - prior year	-	-	-
Accrued interest receivable	-	208	292
Inventory reserve	-	-	-
Accounts receivable -			
Due from others	-	-	-
Due from other governments	-	725,000	-
Due from other funds	-	-	4,277,166
Loan receivable, net	-	-	-
Total assets	<u>\$ 132,962</u>	<u>\$ 7,853,671</u>	<u>\$ 6,414,093</u>
<b>LIABILITIES AND FUND BALANCE</b>			
Accounts payable	\$ 497,726	\$ 131,171	\$ 302,224
Accrued salaries payable	53,280	50,877	48,888
Due to other funds	1,553,771	-	-
Due to other governments	-	-	-
Deferred revenue - property tax	-	-	-
Deferred revenue - other	-	-	-
Other liabilities	-	-	-
Total liabilities	<u>2,104,777</u>	<u>182,048</u>	<u>351,112</u>
Fund balance (deficit) -			
Reserved -			
Encumbrances, prior year	-	-	98,314
Encumbrances, current	11,154	236,390	25,488
Reserved for loans outstanding	-	-	-
Interfund loans	-	-	-
Unreserved (deficit) -	(1,982,969)	7,435,233	5,939,179
Total fund balance (deficit)	<u>(1,971,815)</u>	<u>7,671,623</u>	<u>6,062,981</u>
Total liabilities and fund balance	<u>\$ 132,962</u>	<u>\$ 7,853,671</u>	<u>\$ 6,414,093</u>

County Clerk Automation	Circuit Court Document Storage	Circuit Court Automation	<b>ASSETS</b>
\$ 434,524	\$ 12,958,981	\$ 12,552,257	Cash and investments
-	-	-	Taxes receivable (net of allowance for loss) -
-	-	-	Tax levy - current
-	710	2,682	Tax levy - prior year
-	-	-	Accrued interest receivable
-	-	-	Inventory reserve
-	52	1,073,523	Accounts receivable -
-	-	-	Due from others
-	-	-	Due from other governments
-	-	-	Due from other funds
-	-	-	Loan receivable, net
<u>\$ 434,524</u>	<u>\$ 12,959,743</u>	<u>\$ 13,628,462</u>	Total assets
			<b>LIABILITIES AND FUND BALANCE</b>
\$ 94,186	\$ 2,033,572	\$ 1,039,070	Accounts payable
13,485	118,092	129,866	Accrued salaries payable
-	-	-	Due to other funds
-	-	-	Due to other governments
-	-	-	Deferred revenue - property tax
-	-	-	Deferred revenue - other
-	-	-	Other liabilities
<u>107,671</u>	<u>2,151,664</u>	<u>1,168,936</u>	Total liabilities
			Fund balance (deficit) -
			Reserved -
18,944	-	-	Encumbrances, prior year
97,123	985,513	1,212,854	Encumbrances, current
-	-	-	Reserved for loans outstanding
-	-	-	Interfund loans
<u>210,786</u>	<u>9,822,566</u>	<u>11,246,672</u>	Unreserved (deficit) -
<u>326,853</u>	<u>10,808,079</u>	<u>12,459,526</u>	Total fund balance (deficit)
<u>\$ 434,524</u>	<u>\$ 12,959,743</u>	<u>\$ 13,628,462</u>	Total liabilities and fund balance

**Exhibit D-3 (continued)**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUNDS**  
**COMBINING BALANCE SHEET**  
**November 30, 2008**

<b>ASSETS</b>	<b>Circuit Court Illinois Dispute Resolution</b>	<b>Cook County Emergency Telephone System</b>	<b>Adult Probation Services Fee</b>
Cash and investments	\$ 604,438	\$ -	\$ 3,452,893
Taxes receivable (net of allowance for loss) -			
Tax levy - current	-	-	-
Tax levy - prior year	-	-	-
Accrued interest receivable	-	-	-
Inventory reserve	-	-	-
Accounts receivable -			
Due from others	-	-	-
Due from other governments	-	543,181	-
Due from other funds	-	-	-
Loan receivable, net	-	-	-
Total assets	<u>\$ 604,438</u>	<u>\$ 543,181</u>	<u>\$ 3,452,893</u>
<b>LIABILITIES AND FUND BALANCE</b>			
Accounts payable	\$ -	\$ 72,038	\$ 308,088
Accrued salaries payable	-	26,291	-
Due to other funds	-	925,872	-
Due to other governments	-	-	-
Deferred revenue - property tax	-	-	-
Deferred revenue - other	-	-	-
Other liabilities	-	-	-
Total liabilities	<u>-</u>	<u>1,024,201</u>	<u>308,088</u>
Fund balance (deficit) -			
Reserved -			
Encumbrances, prior year	-	-	183
Encumbrances, current	-	-	703,167
Reserved for loans outstanding	-	-	-
Interfund loans	-	-	-
Unreserved (deficit) -	604,438	(481,020)	2,441,455
Total fund balance (deficit)	<u>604,438</u>	<u>(481,020)</u>	<u>3,144,805</u>
Total liabilities and fund balance	<u>\$ 604,438</u>	<u>\$ 543,181</u>	<u>\$ 3,452,893</u>

<b>Social Services Probation</b>	<b>County Treasurer Tax Sales Automation</b>	<b>Chief Judge Juvenile Justice</b>	<b>ASSETS</b>
\$ 4,866,614	\$ 10,351,454	\$ -	Cash and investments
-	-	-	Taxes receivable (net of allowance for loss) -
-	-	-	Tax levy - current
-	1,944	-	Tax levy - prior year
-	-	-	Accrued interest receivable
-	-	-	Inventory reserve
-	-	-	Accounts receivable -
-	-	-	Due from others
-	-	1,688,067	Due from other governments
-	-	-	Due from other funds
-	-	-	Loan receivable, net
<u>\$ 4,866,614</u>	<u>\$ 10,353,398</u>	<u>\$ 1,688,067</u>	Total assets
<b>LIABILITIES AND FUND BALANCE</b>			
\$ 76,969	\$ 57,086	\$ -	Accounts payable
-	91,769	89,736	Accrued salaries payable
-	-	8,595,757	Due to other funds
-	-	-	Due to other governments
-	-	-	Deferred revenue - property tax
-	-	-	Deferred revenue - other
-	-	-	Other liabilities
<u>76,969</u>	<u>148,855</u>	<u>8,685,493</u>	Total liabilities
			Fund balance (deficit) -
			Reserved -
2,177	85,951	-	Encumbrances, prior year
521,177	597,432	-	Encumbrances, current
-	-	-	Reserved for loans outstanding
-	-	-	Interfund loans
4,266,291	9,521,160	(6,997,426)	Unreserved (deficit) -
<u>4,789,645</u>	<u>10,204,543</u>	<u>(6,997,426)</u>	Total fund balance (deficit)
<u>\$ 4,866,614</u>	<u>\$ 10,353,398</u>	<u>\$ 1,688,067</u>	Total liabilities and fund balance

**Exhibit D-3 (continued)**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUNDS**  
**COMBINING BALANCE SHEET**  
**November 30, 2008**

<b>ASSETS</b>	<b>Lead Poisoning Prevention</b>	<b>State's Attorney Narcotics Nuisance Abatement</b>	<b>State's Attorney Narcotics Forfeiture</b>
Cash and investments	\$ 8,137,883	\$ 75,032	\$ -
Taxes receivable (net of allowance for loss) -			
Tax levy - current	-	-	-
Tax levy - prior year	-	-	-
Accrued interest receivable	2,680	-	-
Inventory reserve	-	-	-
Accounts receivable -			
Due from others	-	-	-
Due from other governments	-	-	-
Due from other funds	-	-	-
Loan receivable, net	-	-	-
Total assets	<u>\$ 8,140,563</u>	<u>\$ 75,032</u>	<u>\$ -</u>
<b>LIABILITIES AND FUND BALANCE</b>			
Accounts payable	\$ 104,332	\$ 940	\$ 218,085
Accrued salaries payable	3,334	-	51,959
Due to other funds	-	70,082	464,923
Due to other governments	-	-	-
Deferred revenue - property tax	-	-	-
Deferred revenue - other	-	-	-
Other liabilities	-	-	-
Total liabilities	<u>107,666</u>	<u>71,022</u>	<u>734,967</u>
Fund balance (deficit) -			
Reserved -			
Encumbrances, prior year	1,538,195	-	-
Encumbrances, current	2,490,259	-	-
Reserved for loans outstanding	-	-	-
Interfund loans	-	-	-
Unreserved (deficit) -	4,004,443	4,010	(734,967)
Total fund balance (deficit)	<u>8,032,897</u>	<u>4,010</u>	<u>(734,967)</u>
Total liabilities and fund balance	<u>\$ 8,140,563</u>	<u>\$ 75,032</u>	<u>\$ -</u>

<b>State's Attorney Bad Check Diversion</b>	<b>Sheriff's Police Suburban Narcotics</b>	<b>Suburban TB Sanitarium District</b>	<b>ASSETS</b>
\$ 353,657	\$ 204,888	\$ 33,885,007	Cash and investments
-	-	-	Taxes receivable (net of allowance for loss) -
-	-	-	Tax levy - current
-	-	643	Tax levy - prior year
-	-	215,461	Accrued interest receivable
165,708	-	249,910	Inventory reserve
-	-	2,712	Accounts receivable -
-	-	464,923	Due from others
-	-	-	Due from other governments
-	-	-	Due from other funds
<u>\$ 519,365</u>	<u>\$ 204,888</u>	<u>\$ 34,818,656</u>	Loan receivable, net
			Total assets
			<b>LIABILITIES AND FUND BALANCE</b>
\$ 5,544	\$ -	\$ 107,700	Accounts payable
-	-	60,037	Accrued salaries payable
-	-	155,619	Due to other funds
-	-	-	Due to other governments
-	-	-	Deferred revenue - property tax
-	-	-	Deferred revenue - other
-	-	-	Other liabilities
<u>5,544</u>	<u>-</u>	<u>323,356</u>	Total liabilities
			Fund balance (deficit) -
			Reserved -
-	-	-	Encumbrances, prior year
-	-	53,430	Encumbrances, current
-	-	-	Reserved for loans outstanding
-	-	-	Interfund loans
513,821	204,888	34,441,870	Unreserved (deficit) -
<u>513,821</u>	<u>204,888</u>	<u>34,495,300</u>	Total fund balance (deficit)
<u>\$ 519,365</u>	<u>\$ 204,888</u>	<u>\$ 34,818,656</u>	Total liabilities and fund balance

**Exhibit D-3 (continued)**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUNDS**  
**COMBINING BALANCE SHEET**  
**November 30, 2008**

<b>ASSETS</b>	<b>Forest Preserve District General</b>	<b>Forest Preserve District Real Estate Acquisition</b>	<b>Forest Preserve District Grant</b>
Cash and investments	\$ 73,503,847	\$ 15,918,272	\$ 11,792,468
Taxes receivable (net of allowance for loss) -			
Tax levy - current	45,159,716	-	-
Tax levy - prior year	-	-	-
Accrued interest receivable	149,398	58,734	32,544
Inventory reserve	-	-	-
Accounts receivable -			
Due from others	1,137,053	-	-
Due from other governments	734,888	-	230,244
Due from other funds	3,465,250	2,875,383	-
Loan receivable, net	-	-	-
Total assets	<u>\$ 124,150,152</u>	<u>\$ 18,852,389</u>	<u>\$ 12,055,256</u>
<b>LIABILITIES AND FUND BALANCE</b>			
Accounts payable	\$ 4,158,950	\$ 38,379	\$ 1,659,056
Accrued salaries payable	1,681,730	-	-
Due to other funds	19,253,343	-	2,466,406
Due to other governments	15,201	-	49,088
Deferred revenue - property tax	44,958,497	-	-
Deferred revenue - other	-	-	6,590,734
Other liabilities	49,830	378,374	-
Total liabilities	<u>70,117,551</u>	<u>416,753</u>	<u>10,765,284</u>
Fund balance (deficit) -			
Reserved -			
Encumbrances, prior year	-	-	-
Encumbrances, current	-	-	-
Reserved for loans outstanding	-	-	-
Interfund loans	3,465,250	2,875,383	-
Unreserved (deficit) -	50,567,351	15,560,253	1,289,972
Total fund balance (deficit)	<u>54,032,601</u>	<u>18,435,636</u>	<u>1,289,972</u>
Total liabilities and fund balance	<u>\$ 124,150,152</u>	<u>\$ 18,852,389</u>	<u>\$ 12,055,256</u>

<b>JTDC Supportive Services</b>	<b>Emergency Management Agency</b>	<b>Capital Litigation</b>	<b>ASSETS</b>
\$ 5,891,403	\$ 827,120	\$ -	Cash and investments
-	-	-	Taxes receivable (net of allowance for loss) -
-	-	-	Tax levy - current
1,109	-	-	Tax levy - prior year
-	-	-	Accrued interest receivable
-	-	-	Inventory reserve
68,272	-	-	Accounts receivable -
4,632,494	-	-	Due from others
-	2,547	-	Due from other governments
-	-	-	Due from other funds
<u>\$ 10,593,278</u>	<u>\$ 829,667</u>	<u>\$ -</u>	Loan receivable, net
			Total assets
			<b>LIABILITIES AND FUND BALANCE</b>
\$ 1,802,673	\$ 3,419	\$ 84,938	Accounts payable
663,919	4,347	42,617	Accrued salaries payable
-	-	2,547	Due to other funds
-	-	-	Due to other governments
-	-	-	Deferred revenue - property tax
-	-	-	Deferred revenue - other
-	-	-	Other liabilities
<u>2,466,592</u>	<u>7,766</u>	<u>130,102</u>	Total liabilities
			Fund balance (deficit) -
			Reserved -
-	-	-	Encumbrances, prior year
1,834,406	7,244	-	Encumbrances, current
-	-	-	Reserved for loans outstanding
-	-	-	Interfund loans
6,292,280	814,657	(130,102)	Unreserved (deficit) -
<u>8,126,686</u>	<u>821,901</u>	<u>(130,102)</u>	Total fund balance (deficit)
<u>\$ 10,593,278</u>	<u>\$ 829,667</u>	<u>\$ -</u>	Total liabilities and fund balance

**Exhibit D-3 (concluded)**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUNDS**  
**COMBINING BALANCE SHEET**  
**November 30, 2008**

<b>ASSETS</b>	<b>Clerk of the Circuit Court Administrative</b>	<b>Governmental Grants</b>	<b>Other Nonbudgeted Special Revenue Funds</b>	<b>Total Nonmajor Special Revenue Funds</b>
Cash and investments	\$ 724,168	\$ 520,823	\$ 5,981,510	\$ 244,799,655
Taxes receivable (net of allowance for loss) -				
Tax levy - current	-	-	-	87,839,716
Tax levy - prior year	-	-	-	660,417
Accrued interest receivable	-	539	-	279,866
Inventory reserve	-	-	-	215,461
Accounts receivable -				
Due from others	-	-	-	3,426,758
Due from other governments	-	34,188,533	-	42,913,998
Due from other funds	-	-	-	22,100,980
Loan receivable, net	-	41,551,853	-	41,551,853
Total assets	<u>\$ 724,168</u>	<u>\$ 76,261,748</u>	<u>\$ 5,981,510</u>	<u>\$ 443,788,704</u>
<b>LIABILITIES AND FUND BALANCE</b>				
Accounts payable	\$ 19,666	\$ 20,111,054	\$ 1,743	\$ 36,156,157
Accrued salaries payable	8,800	714,861	-	4,198,759
Due to other funds	-	-	-	37,607,986
Due to other governments	-	-	-	64,289
Deferred revenue - property tax	-	-	-	87,638,497
Deferred revenue - other	-	22,930,340	-	29,521,074
Other liabilities	-	-	-	428,204
Total liabilities	<u>28,466</u>	<u>43,756,255</u>	<u>1,743</u>	<u>195,614,966</u>
Fund balance (deficit) -				
Reserved -				
Encumbrances, prior year	-	-	-	1,793,670
Encumbrances, current	-	3,452,126	-	18,613,069
Reserved for loans outstanding	-	41,551,853	-	41,551,853
Interfund loans	-	-	-	6,364,795
Unreserved (deficit) -	695,702	(12,498,486)	5,979,767	179,850,351
Total fund balance (deficit)	<u>695,702</u>	<u>32,505,493</u>	<u>5,979,767</u>	<u>248,173,738</u>
Total liabilities and fund balance	<u>\$ 724,168</u>	<u>\$ 76,261,748</u>	<u>\$ 5,981,510</u>	<u>\$ 443,788,704</u>



**Exhibit D-4**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUNDS**  
**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**For the Year Ended November 30, 2008**

	<b>911 Surcharge Reallocation ETSB</b>	<b>Geographical Information Systems</b>	<b>Forest Preserve District Working Cash</b>
<b>REVENUES:</b>			
Taxes -			
Property	\$ -	\$ -	\$ -
Nonproperty	-	-	-
Fees and licenses	-	8,448,412	-
Federal Government	-	-	-
State of Illinois	-	-	-
Other governments	-	200,000	-
Investment income	432	63,095	260,687
Contributions	-	-	-
Miscellaneous	-	-	-
Total revenues	<u>432</u>	<u>8,711,507</u>	<u>260,687</u>
<b>EXPENDITURES:</b>			
Current -			
Government management and supporting services	-	-	-
Corrections	38,000	-	-
Courts	-	-	-
Control of environment	-	-	-
Assessment and collection of taxes	-	3,212,536	-
Election	-	-	-
Economic and human development	-	-	-
Transportation	-	-	-
Capital outlay	-	-	-
Total expenditures	<u>38,000</u>	<u>3,212,536</u>	<u>-</u>
Revenues over (under) expenditures	<u>(37,568)</u>	<u>5,498,971</u>	<u>260,687</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfer in	-	-	-
Transfer out	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>
<b>REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES</b>			
	(37,568)	5,498,971	260,687
<b>FUND BALANCE (DEFICIT) - Beginning</b>			
	65,360	6,143,405	13,049,533
<b>FUND BALANCE (DEFICIT) - Ending</b>			
	<u>\$ 27,792</u>	<u>\$ 11,642,376</u>	<u>\$ 13,310,220</u>

<u>MFT Illinois First (1st)</u>	<u>Township Roads</u>	<u>Election</u>	
\$ -	\$ -	\$ 9,906,624	<b>REVENUES:</b>
9,878,800	461,083	-	Taxes -
-	-	-	Property
-	-	-	Nonproperty
-	-	-	Fees and licenses
-	-	574,267	Federal Government
147,144	22,934	29,187	State of Illinois
-	-	-	Other governments
-	-	-	Investment income
-	-	13,655	Contributions
<u>10,025,944</u>	<u>484,017</u>	<u>10,523,733</u>	Miscellaneous
			Total revenues
			<b>EXPENDITURES:</b>
			Current -
-	-	-	Government management and supporting services
-	-	-	Corrections
-	-	-	Courts
-	-	-	Control of environment
-	-	-	Assessment and collection of taxes
-	-	41,414,630	Election
-	-	-	Economic and human development
8,747,659	1,018,623	-	Transportation
-	-	-	Capital outlay
<u>8,747,659</u>	<u>1,018,623</u>	<u>41,414,630</u>	Total expenditures
<u>1,278,285</u>	<u>(534,606)</u>	<u>(30,890,897)</u>	Revenues over (under) expenditures
			<b>OTHER FINANCING SOURCES (USES):</b>
-	-	-	Transfer in
-	-	(213,500)	Transfer out
<u>-</u>	<u>-</u>	<u>(213,500)</u>	Total other financing sources (uses)
1,278,285	(534,606)	(31,104,397)	<b>REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES</b>
14,375,775	3,084,777	25,197,679	<b>FUND BALANCE (DEFICIT) - Beginning</b>
<u>\$ 15,654,060</u>	<u>\$ 2,550,171</u>	<u>\$ (5,906,718)</u>	<b>FUND BALANCE (DEFICIT) - Ending</b>

Exhibit D-4 (continued)  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUNDS**  
**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**For the Year Ended November 30, 2008**

	<u>County Law Library</u>	<u>Animal Control Department</u>	<u>County Recorder Document Storage System</u>
<b>REVENUES:</b>			
Taxes -			
Property	\$ -	\$ -	\$ -
Nonproperty	-	-	-
Fees and licenses	4,975,982	3,863,881	2,462,298
Federal Government	-	-	-
State of Illinois	-	-	-
Other governments	-	-	-
Investment income	-	37,754	45,457
Contributions	-	-	-
Miscellaneous	-	8	-
Total revenues	<u>4,975,982</u>	<u>3,901,643</u>	<u>2,507,755</u>
<b>EXPENDITURES:</b>			
Current -			
Government management and supporting services	-	-	4,513,817
Corrections	-	-	-
Courts	5,176,335	-	-
Control of environment	-	1,585,608	-
Assessment and collection of taxes	-	-	-
Election	-	-	-
Economic and human development	-	-	-
Transportation	-	-	-
Capital outlay	-	-	-
Total expenditures	<u>5,176,335</u>	<u>1,585,608</u>	<u>4,513,817</u>
Revenues over (under) expenditures	<u>(200,353)</u>	<u>2,316,035</u>	<u>(2,006,062)</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfer in	-	-	-
Transfer out	-	(612,700)	(172,700)
Total other financing sources (uses)	<u>-</u>	<u>(612,700)</u>	<u>(172,700)</u>
<b>REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES</b>	<b>(200,353)</b>	<b>1,703,335</b>	<b>(2,178,762)</b>
<b>FUND BALANCE (DEFICIT) - Beginning</b>	<b>(1,771,462)</b>	<b>5,968,288</b>	<b>8,241,743</b>
<b>FUND BALANCE (DEFICIT) - Ending</b>	<b><u>\$ (1,971,815)</u></b>	<b><u>\$ 7,671,623</u></b>	<b><u>\$ 6,062,981</u></b>

<b>County Clerk Automation</b>	<b>Circuit Court Document Storage</b>	<b>Circuit Court Automation</b>
\$ -	\$ -	\$ -
-	-	-
954,360	13,158,901	13,359,260
-	-	-
-	-	-
-	-	-
7,358	115,837	91,478
-	-	-
-	-	-
<u>961,718</u>	<u>13,274,738</u>	<u>13,450,738</u>
1,465,252	-	-
-	-	-
-	10,311,615	9,499,911
-	-	-
-	-	-
-	-	-
-	-	-
-	-	-
-	-	-
<u>1,465,252</u>	<u>10,311,615</u>	<u>9,499,911</u>
<u>(503,534)</u>	<u>2,963,123</u>	<u>3,950,827</u>
-	-	-
<u>(48,600)</u>	<u>(1,331,400)</u>	<u>(1,372,900)</u>
<u>(48,600)</u>	<u>(1,331,400)</u>	<u>(1,372,900)</u>
(552,134)	1,631,723	2,577,927
878,987	9,176,356	9,881,599
<u>\$ 326,853</u>	<u>\$ 10,808,079</u>	<u>\$ 12,459,526</u>

**REVENUES:**

Taxes -
Property
Nonproperty
Fees and licenses
Federal Government
State of Illinois
Other governments
Investment income
Contributions
Miscellaneous
Total revenues

**EXPENDITURES:**

Current -
Government management and supporting services
Corrections
Courts
Control of environment
Assessment and collection of taxes
Election
Economic and human development
Transportation
Capital outlay
Total expenditures
Revenues over (under) expenditures

**OTHER FINANCING SOURCES (USES):**

Transfer in
Transfer out
Total other financing sources (uses)

**REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES**

**FUND BALANCE (DEFICIT) - Beginning**

**FUND BALANCE (DEFICIT) - Ending**

**Exhibit D-4 (continued)**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUNDS**  
**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**For the Year Ended November 30, 2008**

	<b>Circuit Court Illinois Dispute Resolution</b>	<b>Cook County Emergency Telephone System</b>	<b>Adult Probation Services Fee</b>
<b>REVENUES:</b>			
Taxes -			
Property	\$ -	\$ -	\$ -
Nonproperty	-	-	-
Fees and licenses	281,496	1,042,083	3,897,498
Federal Government	-	-	-
State of Illinois	-	-	-
Other governments	-	-	-
Investment income	4,450	-	13,561
Contributions	-	-	-
Miscellaneous	-	-	-
Total revenues	<u>285,946</u>	<u>1,042,083</u>	<u>3,911,059</u>
<b>EXPENDITURES:</b>			
Current -			
Government management and supporting services	-	-	-
Corrections	-	1,620,480	2,589,902
Courts	200,000	-	-
Control of environment	-	-	-
Assessment and collection of taxes	-	-	-
Election	-	-	-
Economic and human development	-	-	-
Transportation	-	-	-
Capital outlay	-	-	-
Total expenditures	<u>200,000</u>	<u>1,620,480</u>	<u>2,589,902</u>
Revenues over (under) expenditures	<u>85,946</u>	<u>(578,397)</u>	<u>1,321,157</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfer in	-	-	-
Transfer out	-	-	(59,200)
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>(59,200)</u>
<b>REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES</b>			
	85,946	(578,397)	1,261,957
<b>FUND BALANCE (DEFICIT) - Beginning</b>	518,492	97,377	1,882,848
<b>FUND BALANCE (DEFICIT) - Ending</b>	<u>\$ 604,438</u>	<u>\$ (481,020)</u>	<u>\$ 3,144,805</u>

<u>Social Services Probation</u>	<u>County Treasurer Tax Sales Automation</u>	<u>Chief Judge Juvenile Justice</u>	
\$ -	\$ -	\$ -	<b>REVENUES:</b>
-	-	-	Taxes -
4,020,345	9,499,558	-	Property
-	-	-	Nonproperty
-	-	-	Fees and licenses
-	-	2,552,006	Federal Government
-	-	-	State of Illinois
22,394	61,504	-	Other governments
-	-	-	Investment income
-	-	-	Contributions
-	-	-	Miscellaneous
<u>4,042,739</u>	<u>9,561,062</u>	<u>2,552,006</u>	Total revenues
-	-	-	<b>EXPENDITURES:</b>
2,325,827	-	-	Current -
-	-	4,785,672	Government management and supporting services
-	-	-	Corrections
-	4,890,836	-	Courts
-	-	-	Control of environment
-	-	-	Assessment and collection of taxes
-	-	-	Election
-	-	-	Economic and human development
-	-	-	Transportation
-	-	-	Capital outlay
<u>2,325,827</u>	<u>4,890,836</u>	<u>4,785,672</u>	Total expenditures
<u>1,716,912</u>	<u>4,670,226</u>	<u>(2,233,666)</u>	Revenues over (under) expenditures
-	-	-	<b>OTHER FINANCING SOURCES (USES):</b>
(32,500)	(47,300)	-	Transfer in
<u>(32,500)</u>	<u>(47,300)</u>	<u>-</u>	Transfer out
			Total other financing sources (uses)
1,684,412	4,622,926	(2,233,666)	<b>REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES</b>
3,105,233	5,581,617	(4,763,760)	<b>FUND BALANCE (DEFICIT) - Beginning</b>
<u>\$ 4,789,645</u>	<u>\$ 10,204,543</u>	<u>\$ (6,997,426)</u>	<b>FUND BALANCE (DEFICIT) - Ending</b>

**Exhibit D-4 (continued)**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUNDS**  
**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**For the Year Ended November 30, 2008**

	<b>Lead Poisoning Prevention</b>	<b>State's Attorney Narcotics Nuisance Abatement</b>	<b>State's Attorney Narcotics Forfeiture</b>
<b>REVENUES:</b>			
Taxes -			
Property	\$ -	\$ -	\$ -
Nonproperty	-	-	-
Fees and licenses	-	-	-
Federal Government	-	-	-
State of Illinois	-	111,927	2,713,057
Other governments	-	-	-
Investment income	130,109	-	-
Contributions	-	-	-
Miscellaneous	-	-	-
Total revenues	<u>130,109</u>	<u>111,927</u>	<u>2,713,057</u>
<b>EXPENDITURES:</b>			
Current -			
Government management and supporting services	-	-	-
Corrections	-	-	-
Courts	-	-	3,201,159
Control of environment	405,226	-	-
Assessment and collection of taxes	-	-	-
Election	-	-	-
Economic and human development	-	-	-
Transportation	-	-	-
Capital outlay	-	-	-
Total expenditures	<u>405,226</u>	<u>-</u>	<u>3,201,159</u>
Revenues over (under) expenditures	<u>(275,117)</u>	<u>111,927</u>	<u>(488,102)</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfer in	-	-	-
Transfer out	<u>(34,800)</u>	<u>-</u>	<u>-</u>
Total other financing sources (uses)	<u>(34,800)</u>	<u>-</u>	<u>-</u>
<b>REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES</b>	<b>(309,917)</b>	<b>111,927</b>	<b>(488,102)</b>
<b>FUND BALANCE (DEFICIT) - Beginning</b>	<b>8,342,814</b>	<b>(107,917)</b>	<b>(246,865)</b>
<b>FUND BALANCE (DEFICIT) - Ending</b>	<b><u>\$ 8,032,897</u></b>	<b><u>\$ 4,010</u></b>	<b><u>\$ (734,967)</u></b>

<b>State's Attorney Bad Check Diversion</b>	<b>Sheriff's Police Suburban Narcotics</b>	<b>Suburban TB Sanitarium District</b>	
\$ -	\$ -	\$ -	<b>REVENUES:</b>
-	-	-	Taxes -
-	-	-	Property
-	-	-	Nonproperty
-	-	-	Fees and licenses
-	-	-	Federal Government
-	-	16,100,800	State of Illinois
-	-	-	Other governments
-	-	485,950	Investment income
-	-	1,238,044	Contributions
306,170	-	-	Miscellaneous
<u>306,170</u>	<u>-</u>	<u>17,824,794</u>	Total revenues
			<b>EXPENDITURES:</b>
			Current -
-	-	-	Government management and supporting services
-	-	-	Corrections
11,806	-	-	Courts
-	-	3,655,416	Control of environment
-	-	-	Assessment and collection of taxes
-	-	-	Election
-	-	-	Economic and human development
-	-	-	Transportation
-	-	-	Capital outlay
<u>11,806</u>	<u>-</u>	<u>3,655,416</u>	Total expenditures
<u>294,364</u>	<u>-</u>	<u>14,169,378</u>	Revenues over (under) expenditures
			<b>OTHER FINANCING SOURCES (USES):</b>
-	-	-	Transfer in
-	-	-	Transfer out
<u>-</u>	<u>-</u>	<u>-</u>	Total other financing sources (uses)
294,364	-	14,169,378	<b>REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES</b>
219,457	204,888	20,325,922	<b>FUND BALANCE (DEFICIT) - Beginning</b>
<u>\$ 513,821</u>	<u>\$ 204,888</u>	<u>\$ 34,495,300</u>	<b>FUND BALANCE (DEFICIT) - Ending</b>

**Exhibit D-4 (continued)**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUNDS**  
**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**For the Year Ended November 30, 2008**

	<b>Forest Preserve District General</b>	<b>Forest Preserve District Real Estate Acquisition</b>	<b>Forest Preserve District Grant</b>
<b>REVENUES:</b>			
Taxes -			
Property	\$ 38,753,567	\$ -	\$ -
Nonproperty	7,220,428	-	-
Fees and licenses	2,468,318	174,800	-
Federal Government	-	-	10,356,728
State of Illinois	-	-	-
Other governments	-	-	-
Investment income	1,634,746	407,149	368,618
Contributions	-	-	-
Miscellaneous	1,848,030	-	-
Total revenues	<u>51,925,089</u>	<u>581,949</u>	<u>10,725,346</u>
<b>EXPENDITURES:</b>			
Current -			
Government management and supporting services	-	-	-
Corrections	-	-	-
Courts	-	-	-
Control of environment	34,808,372	2,496,358	3,320,057
Assessment and collection of taxes	-	-	-
Election	-	-	-
Economic and human development	-	-	-
Transportation	-	-	-
Capital outlay	1,571,462	-	8,516,384
Total expenditures	<u>36,379,834</u>	<u>2,496,358</u>	<u>11,836,441</u>
Revenues over (under) expenditures	<u>15,545,255</u>	<u>(1,914,409)</u>	<u>(1,111,095)</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfer in	986,351	2,500,000	-
Transfer out	<u>(9,300,000)</u>	<u>-</u>	<u>-</u>
Total other financing sources (uses)	<u>(8,313,649)</u>	<u>2,500,000</u>	<u>-</u>
<b>REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES</b>			
	7,231,606	585,591	(1,111,095)
<b>FUND BALANCE (DEFICIT) - Beginning</b>	46,800,995	17,850,045	2,401,067
<b>FUND BALANCE (DEFICIT) - Ending</b>	<u>\$ 54,032,601</u>	<u>\$ 18,435,636</u>	<u>\$ 1,289,972</u>

<b>JTDC Supportive Services</b>	<b>Emergency Management Agency</b>	<b>Capital Litigation</b>	
			<b>REVENUES:</b>
			Taxes -
\$ -	\$ -	\$ -	Property
32,824,310	-	-	Nonproperty
-	-	-	Fees and licenses
-	-	-	Federal Government
7,500,000	-	1,263,001	State of Illinois
-	-	-	Other governments
60,813	-	-	Investment income
-	-	-	Contributions
927,661	-	-	Miscellaneous
<u>41,312,784</u>	<u>-</u>	<u>1,263,001</u>	Total revenues
			<b>EXPENDITURES:</b>
			Current -
-	-	-	Government management and supporting services
-	(821,901)	-	Corrections
33,186,098	-	1,393,103	Courts
-	-	-	Control of environment
-	-	-	Assessment and collection of taxes
-	-	-	Election
-	-	-	Economic and human development
-	-	-	Transportation
-	-	-	Capital outlay
<u>33,186,098</u>	<u>(821,901)</u>	<u>1,393,103</u>	Total expenditures
<u>8,126,686</u>	<u>821,901</u>	<u>(130,102)</u>	Revenues over (under) expenditures
			<b>OTHER FINANCING SOURCES (USES):</b>
-	-	-	Transfer in
-	-	-	Transfer out
<u>-</u>	<u>-</u>	<u>-</u>	Total other financing sources (uses)
			<b>REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES</b>
8,126,686	821,901	(130,102)	
-	-	-	<b>FUND BALANCE (DEFICIT) - Beginning</b>
<u>\$ 8,126,686</u>	<u>\$ 821,901</u>	<u>\$ (130,102)</u>	<b>FUND BALANCE (DEFICIT) - Ending</b>

**Exhibit D-4 (concluded)**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUNDS**  
**COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**For the Year Ended November 30, 2008**

	Clerk of the Circuit Court Administrative Fund	Governmental Grants	Other Nonbudgeted Special Revenue Funds	Total Nonmajor Special Revenue Funds
<b>REVENUES:</b>				
Taxes -				
Property	\$ -	\$ -	\$ -	\$ 48,660,191
Nonproperty	-	-	-	50,384,621
Fees and licenses	1,039,983	-	-	69,647,175
Federal Government	-	24,130,177	4,217,730	38,704,635
State of Illinois	-	67,500,944	690,629	99,006,631
Other governments	-	306,083	-	506,083
Investment income	-	26,010	180,546	4,217,213
Contributions	-	-	-	1,238,044
Miscellaneous	-	5,331,210	359,611	8,786,345
Total revenues	<u>1,039,983</u>	<u>97,294,424</u>	<u>5,448,516</u>	<u>321,150,938</u>
<b>EXPENDITURES:</b>				
Current -				
Government management and supporting services	-	1,953,577	-	7,932,646
Corrections	-	7,549,883	6,946,661	20,248,852
Courts	344,281	62,541,362	-	130,651,342
Control of environment	-	979,638	-	47,250,675
Assessment and collection of taxes	-	3,260	-	8,106,632
Election	-	-	-	41,414,630
Economic and human development	-	34,312,042	-	34,312,042
Transportation	-	-	-	9,766,282
Capital outlay	-	-	-	10,087,846
Total expenditures	<u>344,281</u>	<u>107,339,762</u>	<u>6,946,661</u>	<u>309,770,947</u>
Revenues over (under) expenditures	<u>695,702</u>	<u>(10,045,338)</u>	<u>(1,498,145)</u>	<u>11,379,991</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfer in	-	-	-	3,486,351
Transfer out	-	-	-	(13,225,600)
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>(9,739,249)</u>
<b>REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES</b>	<u>695,702</u>	<u>(10,045,338)</u>	<u>(1,498,145)</u>	<u>1,640,742</u>
<b>FUND BALANCE (DEFICIT) - Beginning</b>	-	42,550,831	7,477,912	246,532,996
<b>FUND BALANCE (DEFICIT) - Ending</b>	<u>\$ 695,702</u>	<u>\$ 32,505,493</u>	<u>\$ 5,979,767</u>	<u>\$ 248,173,738</u>

**Exhibit D-5  
 COOK COUNTY, ILLINOIS  
 NONMAJOR - DEBT SERVICE FUND -  
 FOREST PRESERVE DISTRICT  
 SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES  
 BUDGET AND ACTUAL (GAAP BASIS)  
 For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Property Taxes	\$ 13,308,743	\$ 13,578,049	\$ 269,306
Investment income	-	298,586	298,586
	<u>13,308,743</u>	<u>13,876,635</u>	<u>567,892</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Principal retired	5,915,000	7,465,000	(1,550,000)
Interest and charges	6,093,743	5,985,101	108,642
	<u>12,008,743</u>	<u>13,450,101</u>	<u>(1,441,358)</u>
Revenues over (under) expenditures and encumbrances	<u>1,300,000</u>	<u>426,534</u>	<u>(873,466)</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	<u>(1,300,000)</u>	<u>-</u>	<u>1,300,000</u>
Total other financing sources (uses)	<u>(1,300,000)</u>	<u>-</u>	<u>1,300,000</u>
Revenues over (under) expenditures and encumbrances and other financing sources (uses)	<u>\$ -</u>	<u>\$ 426,534</u>	<u>\$ 426,534</u>

**Exhibit D-6**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND -**  
**911 SURCHARGE REALLOCATION ETSB**  
**SCHEDULES OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Fees and licenses	\$ 1,049,400	\$ -	\$(1,049,400)
Interest on investments	-	471	471
Total revenues	<u>1,049,400</u>	<u>471</u>	<u>(1,048,929)</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Corrections	<u>38,000</u>	-	<u>38,000</u>
Total expenditures and encumbrances	<u>38,000</u>	-	<u>38,000</u>
Revenues over (under) expenditures and encumbrances	<u>\$ 1,011,400</u>	<u>\$ 471</u>	<u>\$(1,010,929)</u>

**Exhibit D-7**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND -**  
**GEOGRAPHICAL INFORMATION SYSTEMS**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Fees and licenses	\$ 8,075,000	\$ 7,717,030	\$ (357,970)
Interest on investments	-	60,967	60,967
	<u>8,075,000</u>	<u>7,777,997</u>	<u>(297,003)</u>
Total revenues			
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Assessment and collection of taxes	13,241,600	4,768,172	8,473,428
	<u>13,241,600</u>	<u>4,768,172</u>	<u>8,473,428</u>
Total expenditures and encumbrances			
Revenues over (under) expenditures and encumbrances	<u>\$ (5,166,600)</u>	<u>\$ 3,009,825</u>	<u>\$ 8,176,425</u>

**Exhibit D-8**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND - MOTOR FUEL TAX ILLINOIS FIRST (1ST)**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Nonproperty tax	\$ 9,878,800	\$ 9,878,800	\$ -
Interest on investments	-	147,877	147,877
Total revenues	<u>9,878,800</u>	<u>10,026,677</u>	<u>147,877</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Transportation	<u>13,128,800</u>	<u>8,649,737</u>	<u>4,479,063</u>
Total expenditures and encumbrances	<u>13,128,800</u>	<u>8,649,737</u>	<u>4,479,063</u>
Revenues over (under) expenditures and encumbrances and other financing uses	<u>\$ (3,250,000)</u>	<u>\$ 1,376,940</u>	<u>\$ 4,626,940</u>

**Exhibit D-9**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND - TOWNSHIP ROADS**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Nonproperty tax	\$ -	\$ 502,080	\$ 502,080
State of Illinois	535,000	-	(535,000)
Interest on investments	-	23,667	23,667
	<u>535,000</u>	<u>525,747</u>	<u>(9,253)</u>
Total revenues			
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Transportation	514,119	2,584,767	(2,070,648)
	<u>514,119</u>	<u>2,584,767</u>	<u>(2,070,648)</u>
Total expenditures and encumbrances			
Revenues over (under) expenditures and encumbrances	<u>\$ 20,881</u>	<u>\$ (2,059,020)</u>	<u>\$(2,079,901)</u>

**Exhibit D-10**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND - ELECTION**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Property tax	\$ 44,986,400	\$ 41,838,859	\$ (3,147,541)
State of Illinois	-	574,267	574,267
Interest on investments	-	4,866	4,866
Miscellaneous	-	13,645	13,645
	<u>44,986,400</u>	<u>42,431,637</u>	<u>(2,554,763)</u>
Total revenues			
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Election	<u>27,529,200</u>	<u>26,196,543</u>	<u>1,332,657</u>
Total expenditures and encumbrances	<u>27,529,200</u>	<u>26,196,543</u>	<u>1,332,657</u>
Revenues over (under) expenditures and encumbrances	<u>17,457,200</u>	<u>16,235,094</u>	<u>(1,222,106)</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfers out	<u>(213,500)</u>	<u>(213,500)</u>	<u>-</u>
Total other financing sources (uses)	<u>(213,500)</u>	<u>(213,500)</u>	<u>-</u>
Revenues over (under) expenditures and encumbrances and other financing sources (uses)	<u>\$ 17,243,700</u>	<u>\$ 16,021,594</u>	<u>\$ (1,222,106)</u>

**Exhibit D-11**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND - COUNTY LAW LIBRARY**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Fees and licenses	\$ 4,150,000	\$ 4,592,223	\$ 442,223
Total revenues	<u>4,150,000</u>	<u>4,592,223</u>	<u>442,223</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Courts	<u>5,581,600</u>	<u>5,007,544</u>	<u>574,056</u>
Total expenditures and encumbrances	<u>5,581,600</u>	<u>5,007,544</u>	<u>574,056</u>
Revenues over (under) expenditures and encumbrances	<u>\$ (1,431,600)</u>	<u>\$ (415,321)</u>	<u>\$ 1,016,279</u>

**Exhibit D-12**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND - ANIMAL CONTROL**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Fees and licenses	\$ 3,230,000	\$ 3,136,476	\$ (93,524)
Interest on investments	-	38,646	38,646
	<u>3,230,000</u>	<u>3,175,122</u>	<u>(54,878)</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Control of environment	<u>2,476,600</u>	<u>1,741,245</u>	<u>735,355</u>
Total expenditures and encumbrances	<u>2,476,600</u>	<u>1,741,245</u>	<u>735,355</u>
Revenues over expenditures and encumbrances	<u>753,400</u>	<u>1,433,877</u>	<u>680,477</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfers out	<u>(612,700)</u>	<u>(612,700)</u>	<u>-</u>
Total other financing sources (uses)	<u>(612,700)</u>	<u>(612,700)</u>	<u>-</u>
Revenues over (under) expenditures and encumbrances and other financing sources (uses)	<u>\$ 140,700</u>	<u>\$ 821,177</u>	<u>\$ 680,477</u>

**Exhibit D-13**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND -**  
**COUNTY RECORDER DOCUMENT STORAGE SYSTEM**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Fees and licenses	\$ 3,000,000	\$ 3,062,514	\$ 62,514
Interest on investments	-	270,147	270,147
	<u>3,000,000</u>	<u>3,332,661</u>	<u>332,661</u>
Total revenues			
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Government management and supporting services	<u>4,097,300</u>	<u>3,351,922</u>	<u>745,378</u>
Total expenditures and encumbrances	<u>4,097,300</u>	<u>3,351,922</u>	<u>745,378</u>
Revenues over (under) expenditures and encumbrances	<u>(1,097,300)</u>	<u>(19,261)</u>	<u>1,078,039</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfers out	(172,700)	(172,700)	-
Total other financing sources (uses)	<u>(172,700)</u>	<u>(172,700)</u>	<u>-</u>
Revenues over (under) expenditures and encumbrances and other financing sources (uses)	<u>\$ (1,270,000)</u>	<u>\$ (191,961)</u>	<u>\$ 1,078,039</u>

**Exhibit D-14**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND -**  
**COUNTY CLERK AUTOMATION**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Fees and licenses	\$ 1,000,000	\$ 897,386	\$ (102,614)
Interest on investments	-	8,012	8,012
Total revenues	<u>1,000,000</u>	<u>905,398</u>	<u>(94,602)</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Government management and supporting services	<u>1,443,343</u>	<u>1,311,694</u>	<u>131,649</u>
Total expenditures and encumbrances	<u>1,443,343</u>	<u>1,311,694</u>	<u>131,649</u>
Revenues over (under) expenditures and encumbrances	<u>(443,343)</u>	<u>(406,296)</u>	<u>37,047</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfers out	<u>(48,600)</u>	<u>(48,600)</u>	<u>-</u>
Total other financing sources (uses)	<u>(48,600)</u>	<u>(48,600)</u>	<u>-</u>
Revenues over (under) expenditures and encumbrances and other financing sources (uses)	<u>\$ (491,943)</u>	<u>\$ (454,896)</u>	<u>\$ 37,047</u>

**Exhibit D-15**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND -**  
**CIRCUIT COURT DOCUMENT STORAGE**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Fees and licenses	\$ 12,000,000	\$ 12,196,357	\$ 196,357
Interest on investments	-	116,594	116,594
Total revenues	<u>12,000,000</u>	<u>12,312,951</u>	<u>312,951</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Courts	<u>10,581,785</u>	<u>8,291,180</u>	<u>2,290,605</u>
Total expenditures and encumbrances	<u>10,581,785</u>	<u>8,291,180</u>	<u>2,290,605</u>
Revenues over expenditures and encumbrances	<u>1,418,215</u>	<u>4,021,771</u>	<u>2,603,556</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfers out	<u>(1,331,400)</u>	<u>(1,331,400)</u>	<u>-</u>
Total other financing sources (uses)	<u>(1,331,400)</u>	<u>(1,331,400)</u>	<u>-</u>
Revenues over (under) expenditures and encumbrances and other financing sources (uses)	<u>\$ 86,815</u>	<u>\$ 2,690,371</u>	<u>\$ 2,603,556</u>

**Exhibit D-16**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND -**  
**CIRCUIT COURT AUTOMATION**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Fees and licenses	\$ 12,000,000	\$ 12,396,178	\$ 396,178
Interest on investments	-	91,468	91,468
Total revenues	<u>12,000,000</u>	<u>12,487,646</u>	<u>487,646</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Courts	<u>12,110,400</u>	<u>10,070,021</u>	<u>2,040,379</u>
Total expenditures and encumbrances	<u>12,110,400</u>	<u>10,070,021</u>	<u>2,040,379</u>
Revenues over (under) expenditures and encumbrances	<u>(110,400)</u>	<u>2,417,625</u>	<u>2,528,025</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfers out	<u>(1,372,900)</u>	<u>(1,372,900)</u>	<u>-</u>
Total other financing sources (uses)	<u>(1,372,900)</u>	<u>(1,372,900)</u>	<u>-</u>
Revenues over (under) expenditures and encumbrances and other financing sources (uses)	<u>\$ (1,483,300)</u>	<u>\$ 1,044,725</u>	<u>\$ 2,528,025</u>

**Exhibit D-17**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND -**  
**CIRCUIT COURT DISPUTE RESOLUTION**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Fees and licenses	\$ 200,000	\$ 258,740	\$ 58,740
Interest on investments	-	4,843	4,843
Total revenues	<u>200,000</u>	<u>263,583</u>	<u>63,583</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Courts	<u>200,000</u>	<u>200,000</u>	<u>-</u>
Total expenditures and encumbrances	<u>200,000</u>	<u>200,000</u>	<u>-</u>
Revenues over expenditures and encumbrances	<u>\$ -</u>	<u>\$ 63,583</u>	<u>\$ 63,583</u>

**Exhibit D-18**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND -**  
**EMERGENCY TELEPHONE SYSTEM**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Fees and licenses	\$ 1,049,400	\$ 1,042,083	\$ (7,317)
Total revenues	<u>1,049,400</u>	<u>1,042,083</u>	<u>(7,317)</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Corrections	<u>773,337</u>	<u>757,767</u>	<u>15,570</u>
Total expenditures and encumbrances	<u>773,337</u>	<u>757,767</u>	<u>15,570</u>
Revenues over expenditures and encumbrances	<u>276,063</u>	<u>284,316</u>	<u>8,253</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfers out	<u>(279,100)</u>	<u>(279,100)</u>	<u>-</u>
Total other financing sources (uses)	<u>(279,100)</u>	<u>(279,100)</u>	<u>-</u>
Revenues over (under) expenditures and encumbrances and other financing sources (uses)	<u>\$ (3,037)</u>	<u>\$ 5,216</u>	<u>\$ 8,253</u>

**Exhibit D-19**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND -**  
**ADULT PROBATION SERVICES FEE**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Fees and licenses	\$ 2,900,000	\$ 3,531,941	\$ 631,941
Interest on investments	-	14,112	14,112
Total revenues	<u>2,900,000</u>	<u>3,546,053</u>	<u>646,053</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Corrections	<u>3,758,752</u>	<u>3,068,249</u>	<u>690,503</u>
Total expenditures and encumbrances	<u>3,758,752</u>	<u>3,068,249</u>	<u>690,503</u>
Revenues over (under) expenditures and encumbrances	<u>\$ (858,752)</u>	<u>\$ 477,804</u>	<u>\$ 1,336,556</u>

**Exhibit D-20**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND -**  
**SOCIAL SERVICES PROBATION**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Fees and licenses	\$ 3,775,000	\$ 3,671,498	\$ (103,502)
Interest on investments	-	23,127	23,127
Total revenues	<u>3,775,000</u>	<u>3,694,625</u>	<u>(80,375)</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Corrections	<u>2,792,700</u>	<u>2,757,893</u>	<u>34,807</u>
Total expenditures and encumbrances	<u>2,792,700</u>	<u>2,757,893</u>	<u>34,807</u>
Revenues over (under) expenditures and encumbrances	<u>982,300</u>	<u>936,732</u>	<u>(45,568)</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfers out	<u>(32,500)</u>	<u>(32,500)</u>	<u>-</u>
Total other financing sources (uses)	<u>(32,500)</u>	<u>(32,500)</u>	<u>-</u>
Revenues over (under) expenditures and encumbrances and other financing sources (uses)	<u>\$ 949,800</u>	<u>\$ 904,232</u>	<u>\$ (45,568)</u>

**Exhibit D-21**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND -**  
**TREASURER TAX SALES AUTOMATION**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Fees and licenses	\$ 811,865	\$ 9,477,838	\$ 8,665,973
Interest on investments	-	60,292	60,292
Total revenues	<u>811,865</u>	<u>9,538,130</u>	<u>8,726,265</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Assessment and collection of taxes	<u>6,125,200</u>	<u>5,373,707</u>	<u>751,493</u>
Total expenditures and encumbrances	<u>6,125,200</u>	<u>5,373,707</u>	<u>751,493</u>
Revenues over (under) expenditures and encumbrances	<u>(5,313,335)</u>	<u>4,164,423</u>	<u>9,477,758</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfers out	<u>(47,300)</u>	<u>(47,300)</u>	<u>-</u>
Total other financing sources (uses)	<u>(47,300)</u>	<u>(47,300)</u>	<u>-</u>
Revenues over (under) expenditures and encumbrances and other financing sources (uses)	<u>\$ (5,360,635)</u>	<u>\$ 4,117,123</u>	<u>\$ 9,477,758</u>

**Exhibit D-22**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND -**  
**CHIEF JUDGE JUVENILE JUSTICE**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
State of Illinois	\$ -	\$ 2,552,006	\$ 2,552,006
Total revenues	<u>-</u>	<u>2,552,006</u>	<u>2,552,006</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Courts	<u>4,350,500</u>	<u>4,785,671</u>	<u>(435,171)</u>
Total expenditures and encumbrances	<u>4,350,500</u>	<u>4,785,671</u>	<u>(435,171)</u>
Revenues over (under) expenditures and encumbrances	<u>\$ (4,350,500)</u>	<u>\$ (2,233,665)</u>	<u>\$ 2,116,835</u>

**Exhibit D-23**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND -**  
**COOK COUNTY LEAD POISONING PREVENTION**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Interest on investments	\$ -	\$ 129,271	\$ 129,271
Total revenues	<u>-</u>	<u>129,271</u>	<u>129,271</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Control of Environment	<u>3,860,000</u>	<u>2,788,140</u>	<u>1,071,860</u>
Total expenditures and encumbrances	<u>3,860,000</u>	<u>2,788,140</u>	<u>1,071,860</u>
Revenues over (under) expenditures and encumbrances	<u>(3,860,000)</u>	<u>(2,658,869)</u>	<u>1,201,131</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfers out	<u>(34,800)</u>	<u>(34,800)</u>	<u>-</u>
Total other financing sources (uses)	<u>(34,800)</u>	<u>(34,800)</u>	<u>-</u>
Revenues over (under) expenditures and encumbrances and other financing sources (uses)	<u>\$ (3,894,800)</u>	<u>\$ (2,693,669)</u>	<u>\$ 1,201,131</u>

**Exhibit D-24**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND -**  
**STATE'S ATTORNEY NARCOTICS NUISANCE ABATEMENT**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
State of Illinois	\$ 238,300	\$ 111,927	\$ (126,373)
Total revenues	<u>238,300</u>	<u>111,927</u>	<u>(126,373)</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Courts	-	-	-
Total expenditures and encumbrances	<u>-</u>	<u>-</u>	<u>-</u>
Revenues over (under) expenditures and encumbrances	<u>\$ 238,300</u>	<u>\$ 111,927</u>	<u>\$ (126,373)</u>

**Exhibit D-25**  
**COOK COUNTY, ILLINOIS**  
**NONMAJOR - SPECIAL REVENUE FUND**  
**STATE'S ATTORNEY NARCOTICS FORFEITURE**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
State of Illinois	\$ 3,247,800	\$ 2,713,057	\$ (534,743)
Total revenues	<u>3,247,800</u>	<u>2,713,057</u>	<u>(534,743)</u>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Courts	<u>3,247,800</u>	<u>3,199,527</u>	<u>48,273</u>
Total expenditures and encumbrances	<u>3,247,800</u>	<u>3,199,527</u>	<u>48,273</u>
Revenues over (under) expenditures and encumbrances	<u>\$ -</u>	<u>\$ (486,470)</u>	<u>\$ (486,470)</u>

**Exhibit D-26**  
**COOK COUNTY, ILLINOIS**  
**SPECIAL REVENUE FUND**  
**SUBURBAN TB SANITARIUM DISTRICT**  
**SCHEDULE OF REVENUES, EXPENDITURES AND ENCUMBRANCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGET BASIS)**  
**For the Year Ended November 30, 2008**

	<u>Original and Final Budget</u>	<u>Actual Amounts</u>	<u>Variance</u>
<b>REVENUES:</b>			
Property tax	\$ -	\$ 1,010,618	\$ 1,010,618
Interest on investments	-	491,939	491,939
State of Illinois	-	16,100,801	16,100,801
Miscellaneous	-	988,134	988,134
	<hr/>	<hr/>	<hr/>
Total revenues	-	18,591,492	18,591,492
	<hr/>	<hr/>	<hr/>
<b>EXPENDITURES AND ENCUMBRANCES:</b>			
Control of Environment	4,611,500	3,884,389	727,111
	<hr/>	<hr/>	<hr/>
Total expenditures and encumbrances	4,611,500	3,884,389	727,111
	<hr/>	<hr/>	<hr/>
Revenues over (under)			
expenditures and encumbrances	<u>\$ (4,611,500)</u>	<u>\$ 14,707,103</u>	<u>\$ 19,318,603</u>



## **Proprietary Funds**

## **COOK COUNTY, ILLINOIS**

### ***PROPRIETARY FUND TYPE ENTERPRISE FUND***

The Enterprise Fund of the Cook County Health and Hospitals System (CCHHS) consists of the Operating Accounts and Restricted Accounts.

The Operating Account consists of the following: Bureau of Health Services, John H. Stroger, Jr., Hospital, Oak Forest Hospital, Provident Hospital and the Department of Public Health Accounts. These accounts represent the general operating accounts of the respective facilities. The accounts were established to account for all financial resources except those required to be accounted for in another account. Operating revenues are derived from patient services fees and miscellaneous revenues. Non-operating revenues are derived from property taxes, sales taxes, cigarette taxes, interest earned on investment, retirement plan contributions, and transfers from specific purpose funds.

The Restricted Accounts consist of the Specific Purpose Account and Trust Account. The Specific Purpose Accounts were established to account for all restricted gifts and grant monies. Revenues are derived from grants, gifts, and bequests. All grants are separately accounted for by designated grant numbers. All expanded funds are reported in their respective operating accounts. The Trust Accounts were established to account for funds held by the CCHHS in a trustee capacity on behalf of the patients and estates. Interest earned on investments become part of the Trust Accounts.

**Exhibit E-1**  
**COOK COUNTY, ILLINOIS**  
**PROPRIETARY FUND TYPE - ENTERPRISE FUND**  
**COMBINING STATEMENT OF NET ASSETS BY ACCOUNT**  
**November 30, 2008**

ASSETS	CCHHS Fund		
	Operating Account	Restricted Purpose Accounts	Total
<b>CURRENT ASSETS:</b>			
Cash in banks	\$ 2,946,699	\$ 69,335	\$ 3,016,034
Cash held by Cook County Treasurer	113,127,278	5,996,149	119,123,427
Working cash fund	82,951,380	-	82,951,380
Total cash and investments	<u>199,025,357</u>	<u>6,065,484</u>	<u>205,090,841</u>
Taxes receivable (net of allowance for loss) -			
Tax levy - current year	144,388,125	-	144,388,125
Tax levy - prior year	18,008,277	-	18,008,277
Total tax receivable	<u>162,396,402</u>	<u>-</u>	<u>162,396,402</u>
Accounts Receivable -			
Patient accounts receivable, net of allowance for doubtful accounts - \$1,348,109,049	157,372,113	-	157,372,113
Due from others -			
Settlements under third-party programs	67,649	-	67,649
Other receivables	4,643,100	849,497	5,492,597
Due from other governments	32,882,286	-	32,882,286
Due from Cook County	28,900,000	-	28,900,000
Total accounts receivable	<u>223,865,148</u>	<u>849,497</u>	<u>224,714,645</u>
Inventories	7,328,052	-	7,328,052
Total current assets	<u>592,614,959</u>	<u>6,914,981</u>	<u>599,529,940</u>
<b>NONCURRENT ASSETS:</b>			
Property and equipment, net	504,480,586	-	504,480,586
Total noncurrent assets	<u>504,480,586</u>	<u>-</u>	<u>504,480,586</u>
Total assets	<u>\$ 1,097,095,545</u>	<u>\$ 6,914,981</u>	<u>\$ 1,104,010,526</u>
<b>LIABILITIES AND NET ASSETS</b>			
<b>CURRENT LIABILITIES:</b>			
Due to Cook County Treasurer	\$ 236,533,163	\$ -	\$ 236,533,163
Accounts payable	89,518,232	284,140	89,802,372
Accrued salaries payable	29,421,955	4,575,966	33,997,921
Accrued vacation	40,042,440	-	40,042,440
Deferred revenue	78,704,500	-	78,704,500
Third-party settlements	1,287,807	-	1,287,807
Due to other governments	24,718,132	-	24,718,132
Due to Cook County	43,455	-	43,455
Due to others	728,288	-	728,288
Trust funds	-	72,779	72,779
Total current liabilities	<u>500,997,972</u>	<u>4,932,885</u>	<u>505,930,857</u>
<b>LONG TERM LIABILITIES:</b>			
Property tax objections	9,592,122	-	9,592,122
Total long term liabilities	<u>9,592,122</u>	<u>-</u>	<u>9,592,122</u>
Total liabilities	<u>510,590,094</u>	<u>4,932,885</u>	<u>515,522,979</u>
<b>NET ASSETS:</b>			
Invested in capital assets	504,480,586	-	504,480,586
Restricted	-	1,982,096	1,982,096
Unrestricted	82,024,865	-	82,024,865
Total net assets	<u>586,505,451</u>	<u>1,982,096</u>	<u>588,487,547</u>
Total liabilities and net assets	<u>\$ 1,097,095,545</u>	<u>\$ 6,914,981</u>	<u>\$ 1,104,010,526</u>

**Exhibit E-2**  
**COOK COUNTY, ILLINOIS**  
**PROPRIETARY FUND TYPE - ENTERPRISE FUND**  
**COMBINING SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS BY ACCOUNT**  
**For the Year Ended November 30, 2008**

	<b>CCHHS Fund</b>		
	<b>Operating Accounts</b>	<b>Restricted Accounts</b>	
		<b>Purpose Accounts</b>	<b>Total</b>
<b>OPERATING REVENUES:</b>			
Net patient service revenue (net of provision of \$397,099,789)	\$ 358,893,978	\$ -	\$ 358,893,978
Miscellaneous	7,361,456	15,553,194	22,914,650
Total operating revenues	<u>366,255,434</u>	<u>15,553,194</u>	<u>381,808,628</u>
<b>OPERATING EXPENSES:</b>			
Salaries and wages	488,764,265	10,713,578	499,477,843
Employee benefits	125,729,843	4,251,133	129,980,976
Supplies	107,589,155	345,375	107,934,530
Purchased services, rental and other	106,840,332	4,619,249	111,459,581
Depreciation	39,162,451	-	39,162,451
Utilities	18,891,322	-	18,891,322
Services contributed by other County offices	4,090,932	-	4,090,932
Total operating expenses	<u>891,068,300</u>	<u>19,929,335</u>	<u>910,997,635</u>
<b>OPERATING LOSS</b>	<u>(524,812,866)</u>	<u>(4,376,141)</u>	<u>(529,189,007)</u>
<b>NONOPERATING REVENUES:</b>			
Property taxes	139,614,672	-	139,614,672
Sales taxes	160,337,391	-	160,337,391
Cigarette taxes	135,931,446	-	135,931,446
Investment income	291,412	-	291,412
Retirement plan contribution	56,448,732	-	56,448,732
Total nonoperating revenues	<u>492,623,653</u>	<u>-</u>	<u>492,623,653</u>
<b>Net loss before other financing sources and contributions</b>	<u>(32,189,213)</u>	<u>(4,376,141)</u>	<u>(36,565,354)</u>
<b>OTHER FINANCING SOURCES:</b>			
Transfers in	4,090,932	-	4,090,932
Total other financing sources	<u>4,090,932</u>	<u>-</u>	<u>4,090,932</u>
<b>CAPITAL CONTRIBUTIONS</b>	19,963,716	-	19,963,716
<b>INCREASE (DECREASE) IN NET ASSETS</b>	<u>(8,134,565)</u>	<u>(4,376,141)</u>	<u>(12,510,706)</u>
<b>NET ASSETS - Beginning</b>	<u>594,640,016</u>	<u>6,358,237</u>	<u>600,998,253</u>
<b>NET ASSETS - Ending</b>	<u>\$ 586,505,451</u>	<u>\$ 1,982,096</u>	<u>\$ 588,487,547</u>

**Exhibit E-3**  
**COOK COUNTY, ILLINOIS**  
**PROPRIETARY FUND TYPE - ENTERPRISE FUND**  
**COMBINING STATEMENT OF NET ASSETS BY OPERATING ACCOUNTS**  
**November 30, 2008**

<b>ASSETS</b>	<b>Bureau of Health Services</b>	<b>John H. Stroger Jr. Hospital</b>	<b>Oak Forest Hospital</b>
<b>CURRENT ASSETS:</b>			
Cash in banks	\$ -	\$ 2,636,592	\$ 95,013
Cash held by Cook County Treasurer	-	-	36,101,056
Working cash fund	-	82,951,380	-
Total cash and investments	-	85,587,972	36,196,069
Taxes receivable (net of allowance for loss) -			
Tax levy - current year	3,211,632	96,881,253	13,224,360
Tax levy - prior year	405,999	12,080,375	1,647,966
Total taxes receivable	3,617,631	108,961,628	14,872,326
Accounts receivable -			
Due from others -			
Patient accounts - net of allowances of \$1,348,109,049	-	133,331,350	5,352,008
Third-party settlements	-	-	67,649
Other receivables	112	3,165,439	981,337
Due from other governments	731,402	22,063,290	3,011,655
Due from Cook County	-	28,900,000	-
Interaccount (payable) receivable	68,815,336	(81,648,199)	21,292,182
Total accounts receivable	69,546,850	105,811,880	30,704,831
Inventories	-	5,439,421	868,903
Total current assets	73,164,481	305,800,901	82,642,129
<b>NONCURRENT ASSETS:</b>			
Property and equipment, net	7,223,057	438,220,337	31,364,059
Total noncurrent assets	7,223,057	438,220,337	31,364,059
Total assets	\$ 80,387,538	\$ 744,021,238	\$ 114,006,188
<b>LIABILITIES AND NET ASSETS</b>			
<b>CURRENT LIABILITIES:</b>			
Due to Cook County Treasurer	\$ 137,433,772	\$ 99,099,391	\$ -
Accounts payable	30,746,662	46,900,044	4,694,075
Accrued salaries payable	2,535,947	19,932,053	3,488,302
Accrued vacation	2,822,697	27,371,839	4,196,454
Deferred revenue	-	55,802,161	12,486,298
Third-party settlements	-	1,055,049	-
Due to other governments	-	17,074,852	3,582,314
Due to Cook County	-	21,405	10,050
Due to others	-	700,948	19,225
Total current liabilities	173,539,078	267,957,742	28,476,718
<b>NONCURRENT LIABILITIES:</b>			
Property tax objections	212,901	6,436,972	878,455
Total noncurrent liabilities	212,901	6,436,972	878,455
Total liabilities	173,751,979	274,394,714	29,355,173
<b>NET ASSETS:</b>			
Invested in capital assets	7,223,057	438,220,337	31,364,059
Unrestricted	(100,587,498)	31,406,187	53,286,956
Total net assets	(93,364,441)	469,626,524	84,651,015
Total liabilities and net assets	\$ 80,387,538	\$ 744,021,238	\$ 114,006,188

Provident Hospital	Department of Public Health	Total Operating Accounts
\$ 210,499	\$ 4,595	\$ 2,946,699
40,161,522	36,864,700	113,127,278
-	-	82,951,380
<u>40,372,021</u>	<u>36,869,295</u>	<u>199,025,357</u>
17,002,752	14,068,128	144,388,125
2,115,206	1,758,731	18,008,277
<u>19,117,958</u>	<u>15,826,859</u>	<u>162,396,402</u>
18,688,755	-	157,372,113
-	-	67,649
495,724	488	4,643,100
3,872,128	3,203,811	32,882,286
-	-	28,900,000
<u>(8,457,723)</u>	<u>(1,596)</u>	<u>-</u>
14,598,884	3,202,703	223,865,148
1,019,728	-	7,328,052
<u>75,108,591</u>	<u>55,898,857</u>	<u>592,614,959</u>
27,606,470	66,663	504,480,586
<u>27,606,470</u>	<u>66,663</u>	<u>504,480,586</u>
<u>\$ 102,715,061</u>	<u>\$ 55,965,520</u>	<u>\$ 1,097,095,545</u>

**ASSETS**

**CURRENT ASSETS:**

Cash in banks	
Cash held by Cook County Treasurer	
Working cash fund	
Total cash and investments	
Taxes receivable (net of allowance for loss) -	
Tax levy - current year	
Tax levy - prior year	
Total taxes receivable	
Accounts receivable -	
Due from others -	
Patient accounts - net of allowances of \$1,348,109,049	
Third-party settlements	
Other receivables	
Due from other governments	
Due from Cook County	
Interaccount (payable) receivable	
Total accounts receivable	
Inventories	
Total current assets	

**NONCURRENT ASSETS:**

Property and equipment, net	
Total noncurrent assets	

Total assets

**LIABILITIES AND NET ASSETS**

**CURRENT LIABILITIES:**

Due to Cook County Treasurer	
Accounts payable	
Accrued salaries payable	
Accrued vacation	
Deferred revenue	
Third-party settlements	
Due to Cook County	
Due to others	
Total current liabilities	

**NONCURRENT LIABILITIES:**

Property tax objections	
Total noncurrent liabilities	

Total liabilities

**NET ASSETS:**

Invested in capital assets	
Unrestricted	
Total net assets	
Total liabilities and net assets	



**Exhibit E-4  
 COOK COUNTY, ILLINOIS  
 PROPRIETARY FUND TYPE - ENTERPRISE FUND  
 COMBINING STATEMENT OF NET ASSETS BY RESTRICTED PURPOSE ACCOUNTS  
 November 30, 2008**

<b>ASSETS</b>	<b>John H. Stroger Jr. Hospital</b>	<b>Oak Forest Hospital</b>	<b>Department of Public Health</b>	<b>Total Restricted Purpose Accounts</b>
<b>CURRENT ASSETS:</b>				
Cash in banks	\$ -	\$ 69,335	\$ -	\$ 69,335
Cash held by Cook County Treasurer	725,385	-	5,270,764	5,996,149
Total cash and investments	<u>725,385</u>	<u>69,335</u>	<u>5,270,764</u>	<u>6,065,484</u>
Accounts receivable -				
Other receivables	227,438	3,444	618,615	849,497
Total accounts receivable	<u>227,438</u>	<u>3,444</u>	<u>618,615</u>	<u>849,497</u>
Total assets	<u>\$ 952,823</u>	<u>\$ 72,779</u>	<u>\$ 5,889,379</u>	<u>\$ 6,914,981</u>
<b>LIABILITIES AND NET ASSETS</b>				
<b>CURRENT LIABILITIES:</b>				
Accounts payable	\$ -	\$ -	\$ 284,140	\$ 284,140
Accrued salaries payable	69,245	-	4,506,721	4,575,966
Trust funds	-	72,779	-	72,779
Total current liabilities	<u>69,245</u>	<u>72,779</u>	<u>4,790,861</u>	<u>4,932,885</u>
<b>NET ASSETS:</b>				
Restricted	883,578	-	1,098,518	1,982,096
Total liabilities and net assets	<u>\$ 952,823</u>	<u>\$ 72,779</u>	<u>\$ 5,889,379</u>	<u>\$ 6,914,981</u>

**Exhibit E-5**  
**COOK COUNTY, ILLINOIS**  
**PROPRIETARY FUND TYPE - ENTERPRISE FUND**  
**COMBINING SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS BY OPERATING ACCOUNTS**  
**For the Year Ended November 30, 2008**

	<b>Bureau of Health Services</b>	<b>John H. Stroger Jr. Hospital</b>	<b>Oak Forest Hospital</b>
<b>OPERATING REVENUES:</b>			
Net patient service revenue (net of provision of \$397,893,978)	\$ -	\$ 268,154,935	\$ 46,312,262
Miscellaneous	-	4,353,230	177,104
Total operating revenues	<u>-</u>	<u>272,508,165</u>	<u>46,489,366</u>
<b>OPERATING EXPENSES:</b>			
Salaries and wages	38,795,281	326,791,317	54,633,167
Employee benefits	7,446,125	84,565,438	17,841,721
Supplies	17,983,568	78,251,929	5,480,885
Purchased services, rental and other	30,801,793	48,860,934	8,896,996
Depreciation	3,692,977	29,489,661	3,493,358
Utilities	45,897	12,546,155	3,880,258
Services contributed by other County offices	-	3,018,083	708,409
Total operating expenses	<u>98,765,641</u>	<u>583,523,517</u>	<u>94,934,794</u>
<b>OPERATING LOSS</b>	<u>(98,765,641)</u>	<u>(311,015,352)</u>	<u>(48,445,428)</u>
<b>NONOPERATING REVENUES:</b>			
Property taxes	3,099,446	93,681,445	12,788,704
Sales taxes	3,566,392	107,582,860	14,685,137
Cigarette taxes	3,023,530	91,207,007	12,449,821
Investment income	4,265	212,877	38,504
Retirement plan contribution	3,447,432	38,410,640	7,189,037
Total nonoperating revenues	<u>13,141,065</u>	<u>331,094,829</u>	<u>47,151,203</u>
<b>Net income (loss) before other financing sources and contributions</b>	<u>(85,624,576)</u>	<u>20,079,477</u>	<u>(1,294,225)</u>
<b>OTHER FINANCING SOURCES:</b>			
Transfers in	-	3,018,083	708,409
Total other financing sources	<u>-</u>	<u>3,018,083</u>	<u>708,409</u>
<b>CAPITAL CONTRIBUTIONS</b>	<u>2,120,184</u>	<u>5,040,548</u>	<u>8,719,092</u>
<b>INCREASE (DECREASE) IN NET ASSETS</b>	<u>(83,504,392)</u>	<u>28,138,108</u>	<u>8,133,276</u>
<b>NET ASSETS - Beginning</b>	<u>(9,860,049)</u>	<u>441,488,416</u>	<u>76,517,739</u>
<b>NET ASSETS - Ending</b>	<u>\$ (93,364,441)</u>	<u>\$ 469,626,524</u>	<u>\$ 84,651,015</u>

<u>Provident Hospital</u>	<u>Department Of Public Health</u>	<u>Total</u>	
\$ 44,398,707	\$ 28,074	\$ 358,893,978	<b>OPERATING REVENUES:</b>
<u>356,557</u>	<u>2,474,565</u>	<u>7,361,456</u>	Net patient service revenue (net of provision of \$397,893,978)
<u>44,755,264</u>	<u>2,502,639</u>	<u>366,255,434</u>	Miscellaneous
			Total operating revenues
			<b>OPERATING EXPENSES:</b>
57,841,420	10,703,080	488,764,265	Salaries and wages
13,140,818	2,735,741	125,729,843	Employee benefits
5,282,881	589,892	107,589,155	Supplies
14,690,738	3,589,871	106,840,332	Purchased services, rental and other
2,468,759	17,696	39,162,451	Depreciation
2,338,417	80,595	18,891,322	Utilities
364,440	-	4,090,932	Services contributed by other County offices
<u>96,127,473</u>	<u>17,716,875</u>	<u>891,068,300</u>	Total operating expenses
<u>(51,372,209)</u>	<u>(15,214,236)</u>	<u>(524,812,866)</u>	<b>OPERATING LOSS</b>
			<b>NONOPERATING REVENUES:</b>
16,446,608	13,598,469	139,614,672	Property taxes
18,880,894	15,622,108	160,337,391	Sales taxes
16,006,917	13,244,171	135,931,446	Cigarette taxes
27,436	8,330	291,412	Investment income
6,508,794	892,829	56,448,732	Retirement plan contribution
<u>57,870,649</u>	<u>43,365,907</u>	<u>492,623,653</u>	Total nonoperating revenues
6,498,440	28,151,671	(32,189,213)	<b>Net income (loss) before other financing sources and contributions</b>
			<b>OTHER FINANCING SOURCES:</b>
364,440	-	4,090,932	Transfers in
<u>364,440</u>	<u>-</u>	<u>4,090,932</u>	Total other financing sources
4,083,892	-	19,963,716	<b>CAPITAL CONTRIBUTIONS</b>
10,946,772	28,151,671	(8,134,565)	<b>INCREASE (DECREASE) IN NET ASSETS</b>
62,134,480	24,359,430	594,640,016	<b>NET ASSETS - Beginning</b>
<u>\$ 73,081,252</u>	<u>\$ 52,511,101</u>	<u>\$ 586,505,451</u>	<b>NET ASSETS - Ending</b>

**Exhibit E-6**  
**COOK COUNTY, ILLINOIS**  
**PROPRIETARY FUND TYPE - ENTERPRISE FUND**  
**COMBINING SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN RESTRICTED NET ASSETS**  
**BY RESTRICTED PURPOSE ACCOUNTS**  
**For the Year Ended November 30, 2008**

	<b>John H. Stroger Jr. Hospital</b>	<b>Oak Forest Hospital</b>	<b>Department of Public Health</b>	<b>Total Restricted Purpose Accounts</b>
<b>OPERATING REVENUE</b>				
Miscellaneous	\$ 491,020	\$ -	\$ 15,062,174	\$ 15,553,194
Total operating revenue	<u>491,020</u>	<u>-</u>	<u>15,062,174</u>	<u>15,553,194</u>
<b>OPERATING EXPENSES</b>				
Salaries and wages	1,146,447	-	9,567,131	10,713,578
Employee benefits	413,171	-	3,837,962	4,251,133
Supplies	4,279	-	341,096	345,375
Purchased services, rental and other	6,140	11,901	4,601,208	4,619,249
Total operating expenses	<u>1,570,037</u>	<u>11,901</u>	<u>18,347,397</u>	<u>19,929,335</u>
<b>OPERATING LOSS</b>	<u>(1,079,017)</u>	<u>(11,901)</u>	<u>(3,285,223)</u>	<u>(4,376,141)</u>
Decrease in net assets	(1,079,017)	(11,901)	(3,285,223)	(4,376,141)
<b>RESTRICTED NET ASSETS - Beginning</b>	<u>1,962,595</u>	<u>11,901</u>	<u>4,383,741</u>	<u>6,358,237</u>
<b>RESTRICTED NET ASSETS - Ending</b>	<u>\$ 883,578</u>	<u>\$ -</u>	<u>\$ 1,098,518</u>	<u>\$ 1,982,096</u>

**Exhibit E-7**  
**COOK COUNTY, ILLINOIS**  
**PROPRIETARY FUND TYPE - ENTERPRISE FUND**  
**COMBINING SCHEDULE OF CASH FLOWS BY ACCOUNT**  
**For the Year Ended November 30, 2008**

	<b>CCHHS Fund</b>		
	<b>Restricted Accounts</b>		
	<b>Operating Accounts</b>	<b>Restricted Purpose Accounts</b>	<b>Total</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>			
Receipts from third-party payors and patients	\$ 411,975,793	\$ -	\$ 411,975,793
Payments to employees	(539,659,518)	(10,616,459)	(550,275,977)
Payments to suppliers	(244,949,602)	(4,998,496)	(249,948,098)
Other receipts	5,699,317	13,428,125	19,127,442
Net cash used in operating activities	<u>(366,934,010)</u>	<u>(2,186,830)</u>	<u>(369,120,840)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>			
Borrowings from Working Cash Fund	112,000,000	-	112,000,000
Repayment of borrowings from Working Cash Fund	(112,000,000)	-	(112,000,000)
Real and personal property taxes received, net	172,081,728	-	172,081,728
Sales taxes received	127,630,558	-	127,630,558
Cigarette taxes received	135,931,446	-	135,931,446
Transfers to other County funds	(28,432,554)	-	(28,432,554)
Net cash flows from noncapital financing activities	<u>407,211,178</u>	<u>-</u>	<u>407,211,178</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>			
Interest received	291,412	-	291,412
Net cash flows from investing activities	<u>291,412</u>	<u>-</u>	<u>291,412</u>
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	40,568,580	(2,186,830)	38,381,750
<b>CASH AND CASH EQUIVALENTS - Beginning</b>	158,456,777	8,252,314	166,709,091
<b>CASH AND CASH EQUIVALENTS - Ending</b>	<u>\$ 199,025,357</u>	<u>\$ 6,065,484</u>	<u>\$ 205,090,841</u>
<b>NON-CASH TRANSACTIONS:</b>			
Retirement plan contribution	\$ 56,448,732	\$ -	\$ 56,448,732
Services contributed by other County offices	4,090,932	-	4,090,932
Contributed capital assets	19,963,716	-	19,963,716
Donated vaccines	303,179	-	303,179
<b>RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH USED OPERATING ACTIVITIES</b>			
Loss from operations	\$ (524,812,866)	\$ (4,376,141)	\$ (529,189,007)
Adjustments to reconcile loss from operations to net cash used in operating activities:			
Depreciation	39,162,451	-	39,162,451
Provision for bad debts	329,803,156	-	329,803,156
Retirement plan contribution	56,448,732	-	56,448,732
Services contributed by other County offices	4,090,932	-	4,090,932
Change in assets and liabilities:			
Patient accounts receivable	(357,940,169)	-	(357,940,169)
Third-party settlements	(168,349)	-	(168,349)
Other receivables	-	(301,227)	(301,227)
Accounts payable	13,390,548	(36,701)	13,353,847
Accrued salaries	18,385,858	4,348,252	22,734,110
All other assets and liabilities - net	54,705,697	(1,821,013)	52,884,684
Net cash used operating activities	<u>\$ (366,934,010)</u>	<u>\$ (2,186,830)</u>	<u>\$ (369,120,840)</u>

**Exhibit E-8**  
**COOK COUNTY, ILLINOIS**  
**PROPRIETARY FUND TYPE - ENTERPRISE FUND**  
**COMBINING SCHEDULE OF CASH FLOWS BY OPERATING ACCOUNTS**  
**For the Year Ended November 30, 2008**

	<b>Bureau of Health Services</b>	<b>John H. Stroger Jr. Hospital</b>	<b>Oak Forest Hospital</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>			
Receipts from third-party payors and patients	\$ -	\$ 294,712,333	\$ 62,834,245
Payments to employees	(37,648,690)	(359,556,858)	(65,703,247)
Payments to suppliers	27,961,899	(230,551,657)	(19,191,722)
Other receipts	(112)	4,125,445	(791,894)
Net cash used in operating activities	<u>(9,686,903)</u>	<u>(291,270,737)</u>	<u>(22,852,618)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>			
Borrowings from Working Cash Fund	500,000	82,000,000	10,000,000
Repayment of borrowings from Working Cash Fund	(500,000)	(82,000,000)	(10,000,000)
Real and personal property taxes received, net	3,820,215	115,466,840	15,762,686
Sales taxes received	2,838,893	85,637,295	11,689,551
Cigarette taxes received	3,023,530	91,207,007	12,449,821
Transfers to other County funds	-	(28,453,307)	10,050
Net cash flows from non capital financing activities	<u>9,682,638</u>	<u>263,857,835</u>	<u>39,912,108</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>			
Interest received	4,265	212,877	38,504
Net cash flow from investing activities	<u>4,265</u>	<u>212,877</u>	<u>38,504</u>
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	-	(27,200,025)	17,097,994
<b>CASH AND CASH EQUIVALENTS - Beginning</b>	-	112,787,997	19,098,075
<b>CASH AND CASH EQUIVALENTS - Ending</b>	<u>\$ -</u>	<u>\$ 85,587,972</u>	<u>\$ 36,196,069</u>
<b>NONCASH TRANSACTIONS:</b>			
Retirement plan contribution	\$ 3,447,432	\$ 38,410,640	\$ 7,189,037
Services contributed by other County offices	-	3,018,083	708,409
Contributed capital assets	2,120,184	5,040,548	8,719,092
Donated vaccines	-	-	-
<b>RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH USED OPERATING ACTIVITIES</b>			
Loss from operations	\$ (98,765,641)	\$ (311,015,352)	\$ (48,445,428)
Adjustments to reconcile loss from operations to net cash cash used in operating activities:			
Depreciation	3,692,977	29,489,661	3,493,358
Provision for bad debts	-	301,178,390	2,449,805
Retirement plan contribution	3,447,432	38,410,640	7,189,037
Services contributed by other County offices	-	3,018,083	708,409
Change in assets and liabilities:			
Patient accounts receivable	-	(333,290,833)	2,672,337
Third-party settlements	-	64,004	379,597
Accounts payable	28,007,067	(7,316,368)	(2,498,322)
Accrued salaries	5,145,284	13,389,257	(417,396)
All other assets and liabilities - net	48,785,978	(25,198,219)	11,615,985
Net cash used in operating activities	<u>\$ (9,686,903)</u>	<u>\$ (291,270,737)</u>	<u>\$ (22,852,618)</u>

<b>Provident Hospital</b>	<b>Department of Public Health</b>	<b>Total Operating Accounts</b>
\$ 54,401,141	\$ 28,074	\$ 411,975,793
(64,294,054)	(12,456,669)	(539,659,518)
(19,339,811)	(3,828,311)	(244,949,602)
(108,834)	2,474,712	5,699,317
<u>(29,341,558)</u>	<u>(13,782,194)</u>	<u>(366,934,010)</u>
15,000,000	4,500,000	112,000,000
(15,000,000)	(4,500,000)	(112,000,000)
20,271,227	16,760,760	172,081,728
15,029,427	12,435,392	127,630,558
16,006,917	13,244,171	135,931,446
3,703	7,000	(28,432,554)
<u>51,311,274</u>	<u>42,447,323</u>	<u>407,211,178</u>
27,436	8,330	291,412
<u>27,436</u>	<u>8,330</u>	<u>291,412</u>
21,997,152	28,673,459	40,568,580
<u>18,374,869</u>	<u>8,195,836</u>	<u>158,456,777</u>
<u>\$ 40,372,021</u>	<u>\$ 36,869,295</u>	<u>\$ 199,025,357</u>
\$ 6,508,794	\$ 892,829	\$ 56,448,732
364,440	-	4,090,932
4,083,892	-	19,963,716
-	303,179	303,179
\$ (51,372,209)	\$ (15,214,236)	\$ (524,812,866)
2,468,759	17,696	39,162,451
26,174,961	-	329,803,156
6,508,794	892,829	56,448,732
364,440	-	4,090,932
(27,321,673)	-	(357,940,169)
(611,950)	-	(168,349)
(5,166,431)	364,602	13,390,548
179,390	89,323	18,385,858
19,434,361	67,592	54,705,697
<u>\$ (29,341,558)</u>	<u>\$ (13,782,194)</u>	<u>\$ (366,934,010)</u>

**CASH FLOWS FROM OPERATING ACTIVITIES:**

Receipts from third-party payors and patients  
 Payments to employees  
 Payments to suppliers  
 Other receipts  
 Net cash used in operating activities

**CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:**

Borrowings from Working Cash Fund  
 Repayment of borrowings from Working Cash Fund  
 Real and personal property taxes received, net  
 Sales taxes received  
 Cigarette taxes received  
 Transfers to other County funds  
 Net cash flows from non capital financing activities

**CASH FLOWS FROM INVESTING ACTIVITIES:**

Interest received  
 Net cash flows from investing activities

**NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS**

**CASH AND CASH EQUIVALENTS - Beginning**

**CASH AND CASH EQUIVALENTS - Ending**

**NONCASH TRANSACTIONS:**

Retirement plan contribution  
 Services contributed by other County offices  
 Contributed capital assets  
 Donated vaccines

**RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH USED OPERATING ACTIVITIES**

Loss from operations  
 Adjustments to reconcile loss from operations to net cash cash used in operating activities:  
 Depreciation  
 Provision for bad debts  
 Retirement plan contribution  
 Services contributed by other County offices  
 Change in assets and liabilities:  
 Patient accounts receivable  
 Third-party settlements  
 Accounts payable  
 Accrued salaries  
 All other assets and liabilities - net  
 Net cash used in operating activities

**Exhibit E-9**  
**COOK COUNTY, ILLINOIS**  
**PROPRIETARY FUND TYPE - ENTERPRISE FUND**  
**COMBINING SCHEDULE OF CASH FLOWS BY RESTRICTED PURPOSE ACCOUNTS**  
**For the Year Ended November 30, 2008**

	<b>John H. Stroger Jr. Hospital</b>	<b>Oak Forest Hospital</b>	<b>Department of Public Health</b>	<b>Total Restricted Purpose Accounts</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>				
Payments to employees	\$ (1,546,568)	\$ -	\$ (9,069,891)	\$ (10,616,459)
Payments to suppliers	(10,419)	(9,072)	(4,979,005)	(4,998,496)
Other receipts	531,573	(3,444)	12,899,996	13,428,125
Net cash flows used in operating activities	<u>(1,025,414)</u>	<u>(12,516)</u>	<u>(1,148,900)</u>	<u>(2,186,830)</u>
<b>NET DECREASE IN CASH AND CASH EQUIVALENTS</b>	(1,025,414)	(12,516)	(1,148,900)	(2,186,830)
<b>CASH AND CASH EQUIVALENTS - Beginning</b>	<u>1,750,799</u>	<u>81,851</u>	<u>6,419,664</u>	<u>8,252,314</u>
<b>CASH AND CASH EQUIVALENTS - Ending</b>	<u>\$ 725,385</u>	<u>\$ 69,335</u>	<u>\$ 5,270,764</u>	<u>\$ 6,065,484</u>
<b>RECONCILIATION OF LOSS FROM OPERATIONS TO NET CASH USED IN OPERATING ACTIVITIES</b>				
Loss from operations	\$ (1,079,017)	\$ (11,901)	\$ (3,285,223)	\$ (4,376,141)
Change in assets and liabilities:				
Other receivables	40,553	(3,444)	(338,336)	(301,227)
Accounts payable	-	-	(36,701)	(36,701)
Accrued salaries	13,050	-	4,335,202	4,348,252
All other assets and liabilities - net	-	2,829	(1,823,842)	(1,821,013)
Net cash used in operating activities	<u>\$ (1,025,414)</u>	<u>\$ (12,516)</u>	<u>\$ (1,148,900)</u>	<u>\$ (2,186,830)</u>



## **Agency Funds**

## **COOK COUNTY, ILLINOIS**

### ***AGENCY FUNDS***

The Agency Funds consist of the County Treasurer, Clerk of the Circuit Court, County Sheriff, State's Attorney, Public Guardian, Public Administrator, and Other Departments. Agency Funds were established to account for assets received and held by the County as an agent for individuals, private organizations, other governments, other funds and payroll deductions.

**Exhibit F-1  
 COOK COUNTY, ILLINOIS  
 AGENCY FUNDS  
 COMBINING STATEMENT OF FIDUCIARY NET ASSETS  
 November 30, 2008**

<b>ASSETS</b>	<b>County Treasurer</b>	<b>Clerk of the Circuit Court</b>	<b>County Sheriff</b>	<b>State's Attorney</b>
Cash and investments	\$ 850,305,514	\$ 121,208,388	\$ 7,812,921	\$ 3,014,083
Accounts receivable -				
Due from others	-	3,759,555	459,154	18,850
Due from other funds	14,562,832	-	-	-
Total assets	<u>\$ 864,868,346</u>	<u>\$ 124,967,943</u>	<u>\$ 8,272,075</u>	<u>\$ 3,032,933</u>
<b>LIABILITIES</b>				
Due to other funds	\$ 1,094,756	\$ -	\$ -	\$ -
Due to other governments	768,400,000	9,261,193	-	-
Due to others	95,373,590	115,706,750	8,272,075	3,032,933
Total liabilities	<u>\$ 864,868,346</u>	<u>\$ 124,967,943</u>	<u>\$ 8,272,075</u>	<u>\$ 3,032,933</u>

<b>Public Guardian</b>	<b>Public Administrator</b>	<b>Other Departments</b>	<b>Total Agency Fund</b>	<b>ASSETS</b>
\$ 38,176,261	\$ 30,654,223	\$ 48,606,228	\$ 1,099,777,618	Cash and investments
115,329	1,435	1,986,882	6,341,205	Accounts receivable -
-	-	-	14,562,832	Due from others
<u>\$ 38,291,590</u>	<u>\$ 30,655,658</u>	<u>\$ 50,593,110</u>	<u>\$ 1,120,681,655</u>	Due from other funds
				Total assets
				<b>LIABILITIES</b>
\$ -	\$ -	\$ -	\$ 1,094,756	Due to other funds
-	-	-	777,661,193	Due to other governments
38,291,590	30,655,658	50,593,110	341,925,706	Due to others
<u>\$ 38,291,590</u>	<u>\$ 30,655,658</u>	<u>\$ 50,593,110</u>	<u>\$ 1,120,681,655</u>	Total liabilities





## **Statistical Section**

**COOK COUNTY, ILLINOIS  
 STATISTICAL SECTION  
 For the Year Ended November 30, 2008**

The information in this section is not covered by the Independent Auditors' Report, but is presented as supplemental data for the benefit of the readers of the comprehensive annual financial report. The objectives of statistical section information are to provide financial statement users with additional historical perspective, context, and detail to assist in using the information in the financial statements, notes to financial statements, and required supplementary information to better understand and assess the County's overall financial health.

<b>Contents</b>	<b>Page</b>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.	187 - 193
<b>Revenue Capacity</b> These schedules present information to help the reader assess the County's most significant local revenue source, the property tax.	194 - 197
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.	198 - 199
<b>Demographic and Economic Information</b> The schedules offer demographic and economic indicators to help the reader understand the environment within the County's financial activities take place.	200
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.	201 - 207

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The County implemented Statement 34 in 2002; schedules presenting government-wide information include information beginning in that year.

**Schedule S-1**  
**COOK COUNTY, ILLINOIS**  
**NET ASSETS BY COMPONENT <sup>(1)</sup>**  
**LAST SEVEN YEARS (accrual basis of accounting)<sup>(2)</sup>**

	(as restated) <b>2002</b>	(as restated) <b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>
<b>Governmental activities</b>							
Invested in capital assets, net of related debt	\$ (646,014,864)	\$ (771,373,603)	\$ (926,983,380)	\$ (925,650,231)	\$ (943,528,741)	\$ (845,703,091)	\$ (735,876,962)
Restricted for:							
Debt Service	272,874,861	306,517,806	358,470,341	358,299,318	368,202,656	361,921,864	393,692,059
Other restricted funds for specific purposes	137,252,924	-	-	-	-	-	-
Unrestricted (deficit)	366,872,291	279,851,316	61,193,697	(259,221,123)	(464,013,561)	(726,405,006)	(1,105,010,249)
Subtotal governmental activities net assets (deficit)	<u>130,985,212</u>	<u>(185,004,481)</u>	<u>(507,319,342)</u>	<u>(826,572,036)</u>	<u>(1,039,339,646)</u>	<u>(1,210,186,233)</u>	<u>(1,447,195,152)</u>
<b>Business-type activities</b>							
Invested in capital assets, net of related debt	694,406,146	688,114,823	641,994,438	600,769,876	569,072,573	523,679,321	504,480,586
Restricted for:							
Other restricted funds for specific purposes	5,274,739	5,954,974	5,693,763	5,710,119	6,385,146	6,358,237	1,982,096
Unrestricted	388,704,893	392,829,774	298,664,444	255,312,175	130,771,697	70,960,695	82,024,865
Subtotal governmental activities net assets	<u>1,088,385,778</u>	<u>1,086,899,571</u>	<u>946,352,645</u>	<u>861,792,170</u>	<u>706,229,416</u>	<u>600,998,253</u>	<u>588,487,547</u>
<b>Primary government</b>							
Invested in capital assets, net of related debt	48,391,282	(83,258,780)	(284,988,942)	(324,880,355)	(374,456,168)	(322,023,770)	(231,396,376)
Restricted for:							
Debt Service	272,874,861	306,517,806	358,470,341	358,299,318	368,202,656	361,921,864	393,692,059
Other restricted funds for specific purposes	142,527,663	5,954,974	5,693,763	5,710,119	6,385,146	6,358,237	1,982,096
Unrestricted (deficit)	755,577,184	672,681,090	359,858,141	(3,908,948)	(333,241,864)	(655,444,311)	(1,022,985,384)
Total primary government net assets	<u>\$ 1,219,370,990</u>	<u>\$ 901,895,090</u>	<u>\$ 439,033,303</u>	<u>\$ 35,220,134</u>	<u>\$ (333,110,230)</u>	<u>\$ (609,187,980)</u>	<u>\$ (858,707,605)</u>

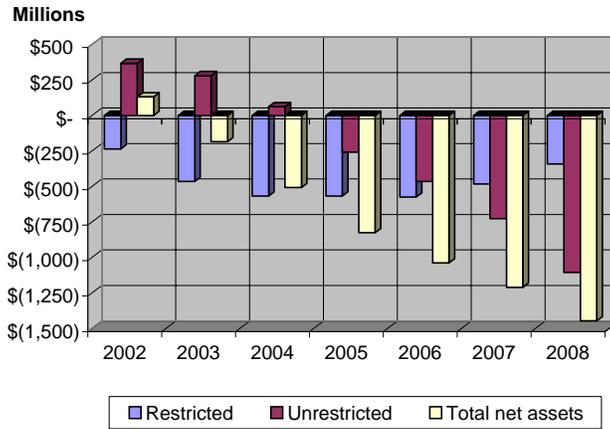
**Notes:**

- (1) Accounting standards require that net assets be reported in three components in the financial statements: invested in capital assets, net of related debt; restricted; and unrestricted. Net assets are considered restricted when (1) an external party, such as the state or federal government, places a restriction on how the resources may be used, or (2) enabling legislation is enacted by the County.
- (2) Trend data is available for only the prior seven fiscal years to 2002, the year GASB Statement 34 was implemented.

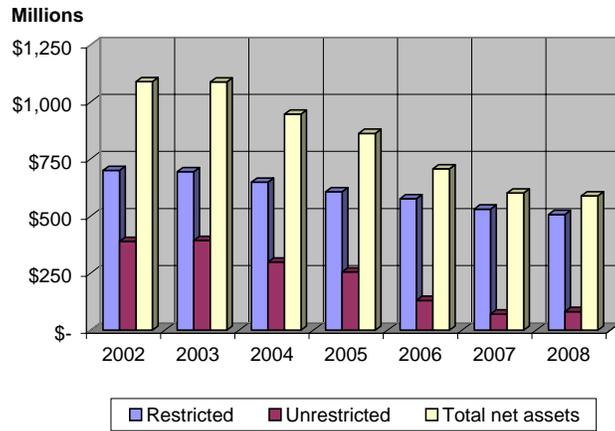
**Data Source:**

Audited Financial Statements

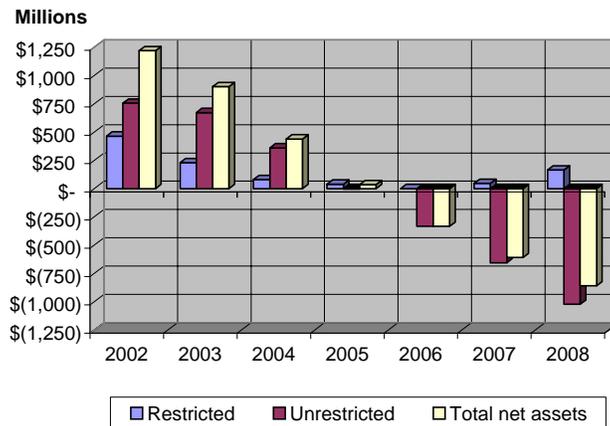
**Governmental Activities  
Net Assets (accrual basis)  
2002 - 2008**



**Business-type activities  
Net Assets (accrual basis)  
2002 - 2008**



**Primary government  
Net Assets (accrual basis)  
2002 - 2008**



**Schedule S-2**  
**COOK COUNTY, ILLINOIS**  
**CHANGES IN NET ASSETS**  
**LAST SEVEN YEARS (accrual basis of accounting)<sup>(2)</sup>**

	(as restated) <b>2002</b>	(as restated) <b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>
<b>Expenses</b>							
Governmental activities:							
Government Management and Supporting Services	\$ 284,450,021	\$ 223,381,125	\$ 301,285,150	\$ 367,283,903	\$ 254,629,071	\$ 164,474,839	\$ 274,272,329
Corrections	453,517,946	479,544,919	530,849,310	465,027,168	457,589,225	458,517,844	437,960,761
Courts	704,840,955	805,481,230	849,571,990	916,542,746	913,100,073	923,444,528	947,577,772
Control of Environment	50,292,707	43,929,244	45,111,422	44,793,143	49,809,079	76,853,094	65,640,366
Assessment and Collection of Taxes	59,336,498	67,363,538	71,128,560	73,357,537	62,305,285	66,222,895	50,865,985
Election	41,299,876	25,333,317	43,173,989	25,127,156	45,344,084	28,583,488	56,130,880
Economic and Human Development	34,556,113	47,135,518	46,070,916	47,149,719	45,099,687	40,397,863	40,024,964
Transportation	59,172,233	75,840,345	70,822,625	69,950,028	82,559,027	97,143,696	66,634,170
Claims Expense, net of actuarial adjustments <sup>(3)</sup>	-	-	-	-	111,782,503	124,962,985	62,063,627
Interest and other charges	127,089,106	124,670,227	126,601,148	152,188,039	149,135,775	145,586,490	150,491,345
Total governmental activities expenses	<u>1,814,555,455</u>	<u>1,892,679,463</u>	<u>2,084,615,110</u>	<u>2,161,419,439</u>	<u>2,171,353,809</u>	<u>2,126,187,722</u>	<u>2,151,662,199</u>
Business-type activities:							
Cook County Health and Hospitals System <sup>(4)</sup>	869,467,512	929,899,114	1,007,887,320	1,019,153,253	1,031,314,715	954,603,604	910,997,635
Total business-type activities	<u>869,467,512</u>	<u>929,899,114</u>	<u>1,007,887,320</u>	<u>1,019,153,253</u>	<u>1,031,314,715</u>	<u>954,603,604</u>	<u>910,997,635</u>
Total primary government expenses	<u>\$ 2,684,022,967</u>	<u>\$ 2,822,578,577</u>	<u>\$ 3,092,502,430</u>	<u>\$ 3,180,572,692</u>	<u>\$ 3,202,668,524</u>	<u>\$ 3,080,791,326</u>	<u>\$ 3,062,659,834</u>
<b>Program Revenues</b>							
Governmental activities:							
Charges for services	\$ 244,492,898	\$ 268,949,818	\$ 279,460,163	\$ 282,304,457	\$ 311,199,274	\$ 323,053,985	\$ 374,822,634
Operating grants and contributions	192,403,369	116,947,192	135,235,477	123,563,334	153,886,900	179,117,911	156,316,140
Capital grants and contributions	8,531,769	5,837,494	7,580,639	20,845,248	27,455,527	24,171,778	25,511,352
Total governmental activities program revenues	<u>445,428,036</u>	<u>391,734,504</u>	<u>422,276,279</u>	<u>426,713,039</u>	<u>492,541,701</u>	<u>526,343,674</u>	<u>556,650,126</u>
Business-type activities							
Charges for services	432,382,261	600,865,870	556,236,502	615,904,950	501,462,642	450,204,102	358,893,978
Operating grants and contributions	21,993,166	28,255,378	29,399,370	29,253,793	30,981,042	29,422,427	22,914,650
Total business-type activities program revenues	<u>454,375,427</u>	<u>629,121,248</u>	<u>585,635,872</u>	<u>645,158,743</u>	<u>532,443,684</u>	<u>479,626,529</u>	<u>381,808,628</u>
Total primary government program revenues	<u>\$ 899,803,463</u>	<u>\$ 1,020,855,752</u>	<u>\$ 1,007,912,151</u>	<u>\$ 1,071,871,782</u>	<u>\$ 1,024,985,385</u>	<u>\$ 1,005,970,203</u>	<u>\$ 938,458,754</u>

**Schedule S-2**  
**COOK COUNTY, ILLINOIS**  
**CHANGES IN NET ASSETS (concluded)**  
**LAST SEVEN YEARS (accrual basis of accounting)<sup>(2)</sup>**

	(as restated) 2002	(as restated) 2003	2004	2005	2006	2007	2008
<b>Net (expense) / revenue:</b> <sup>(1)</sup>							
Governmental activities	\$ (1,369,127,419)	\$ (1,500,944,959)	\$ (1,662,338,831)	\$ (1,734,706,400)	\$ (1,678,812,108)	\$ (1,599,844,048)	\$ (1,595,012,073)
Business-type activities	(415,092,085)	(300,777,866)	(422,251,448)	(373,994,510)	(498,871,031)	(474,977,075)	(529,189,007)
Total primary government net expenses	<u>(1,784,219,504)</u>	<u>(1,801,722,825)</u>	<u>(2,084,590,279)</u>	<u>(2,108,700,910)</u>	<u>(2,177,683,139)</u>	<u>(2,074,821,123)</u>	<u>(2,124,201,080)</u>
<b>General Revenues and Other Changes in Net Assets</b>							
<b>Governmental activities:</b>							
Property taxes	\$ 578,254,840	\$ 586,018,481	\$ 600,701,472	\$ 612,393,516	\$ 614,920,225	\$ 612,082,864	\$ 618,742,149
Nonproperty taxes	649,853,225	671,379,624	776,940,587	822,683,218	848,129,365	815,190,203	774,934,065
Miscellaneous revenue	21,209,964	33,734,319	33,543,425	37,742,935	27,863,829	32,367,852	27,600,330
Investment income	21,300,210	9,507,916	12,538,413	29,778,585	53,493,855	48,870,092	17,264,119
Proceeds from insurance / lawsuit settlement	44,578,557	4,000,000	10,284,673	1,261,560	17,750,000	16,957,001	-
Gain / (Loss) on sale of capital assets, net	(1,560,020)	(2,245,601)	(50,641)	(5,170,374)	105,279	(2,791,162)	(34,129)
Transfers	(64,400,920)	(74,291,264)	(72,887,518)	(71,702,696)	(77,136,177)	(91,605,119)	(76,412,448)
Contributed capital	(160,554,564)	(42,127,171)	(21,046,441)	(11,533,038)	(19,081,878)	(2,074,270)	(4,090,932)
Subtotal governmental activities	<u>1,088,681,292</u>	<u>1,185,976,304</u>	<u>1,340,023,970</u>	<u>1,415,453,706</u>	<u>1,466,044,498</u>	<u>1,428,997,461</u>	<u>1,358,003,154</u>
<b>Business-type activities:</b>							
Property taxes	155,766,738	152,225,416	143,614,849	145,782,528	146,545,358	140,118,621	139,614,672
Nonproperty taxes	69,753,658	36,510,006	43,222,448	58,197,807	98,181,756	135,308,176	296,268,837
Investment income	2,612,064	680,024	905,441	2,217,966	2,589,240	629,485	291,412
Gain / (Loss) on sale of capital assets, net	-	-	(3,509,205)	-	(226,132)	10,240	-
Restricted gifts, grants, and bequests	22,257,925	-	-	-	-	-	-
Transfers	71,139,190	67,749,043	76,424,548	71,702,696	77,136,177	91,605,119	76,412,448
Contributed capital	160,554,564	42,127,171	21,046,441	11,533,038	19,081,878	2,074,270	4,090,932
Subtotal business-type activities	<u>482,084,139</u>	<u>299,291,660</u>	<u>281,704,522</u>	<u>289,434,035</u>	<u>343,308,277</u>	<u>369,745,911</u>	<u>516,678,301</u>
Total primary government	<u>\$ 1,570,765,431</u>	<u>\$ 1,485,267,964</u>	<u>\$ 1,621,728,492</u>	<u>\$ 1,704,887,741</u>	<u>\$ 1,809,352,775</u>	<u>\$ 1,798,743,372</u>	<u>\$ 1,874,681,455</u>
<b>Change in Net Assets</b>							
Government activities	(280,446,127)	(314,968,655)	(322,314,861)	(319,252,694)	(212,767,610)	(170,846,587)	(237,008,919)
Business-type activities	66,992,054	(1,486,206)	(140,546,926)	(84,560,475)	(155,562,754)	(105,231,164)	(12,510,706)
Total primary government	<u>\$ (213,454,073)</u>	<u>\$ (316,454,861)</u>	<u>\$ (462,861,787)</u>	<u>\$ (403,813,169)</u>	<u>\$ (368,330,364)</u>	<u>\$ (276,077,751)</u>	<u>\$ (249,519,625)</u>

**Note:**

- (1) Net (expense) / revenue is the difference between the expenses and program revenues of a function or program. It indicates the degree to which a function or program is supported with its own fee and program-specific grants versus its reliance upon funding from taxes and other general revenues. Numbers in parentheses indicate that expenses were greater than program revenues and therefore general revenues were needed to finance that function or program. Numbers without parentheses mean that program revenues were more than sufficient to cover expenses.
- (2) Accrual-basis financial information for the County government as a whole is only available to 2002, the year GASB Statement 34 was implemented.
- (3) For fiscal years 2002 - 2005, Claims Expense was included in the Government Management and Supporting Services amount since it these expenses were rolled up as an Internal Service Fund. Beginning fiscal year, 2006, Claims Expense is in the General Fund and thus in a separate line item.
- (4) For fiscal year 2008 the Health Facilities changed to the Cook County Health and Hospitals System.

**Data Source:**

Audited Financial Statements

**Schedule S-3  
COOK COUNTY, ILLINOIS  
FUND BALANCES, GOVERNMENTAL FUNDS  
LAST SEVEN YEARS (modified accrual basis of accounting)<sup>(1)</sup>**

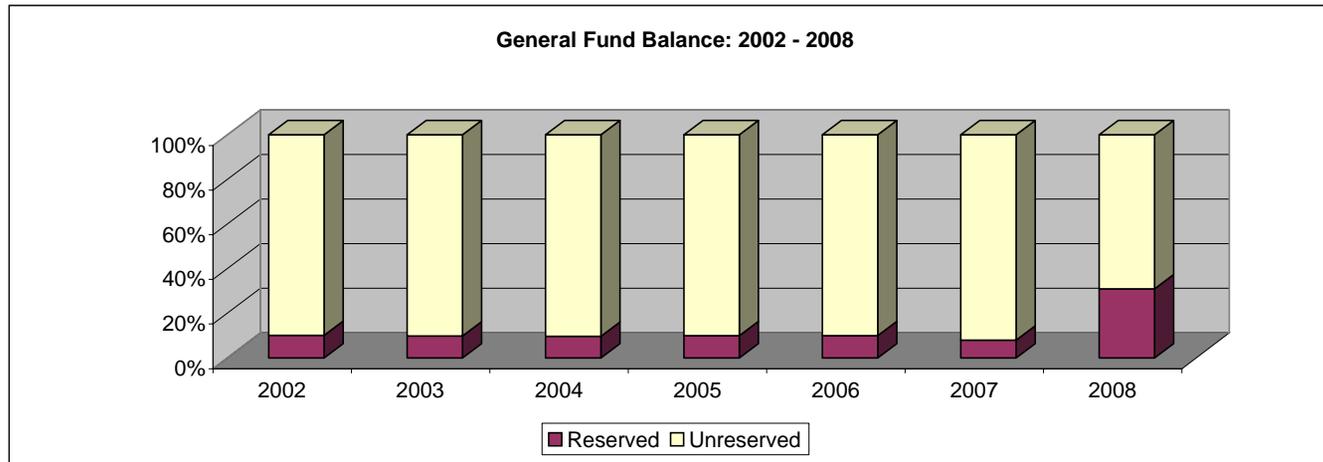
	<u>2002<sup>(3)</sup></u>	<u>2003<sup>(3)</sup></u>	<u>2004</u>	<u>2005</u>	<u>2006<sup>(2)</sup></u>	<u>2007<sup>(2)</sup></u>	<u>2008<sup>(2)</sup></u>
General Fund							
Reserved for:							
Encumbrances & notes payable	\$ 23,284,777	\$ 20,465,356	\$ 24,165,841	\$ 24,496,026	\$ 28,526,800	\$ 17,647,110	\$ 46,371,212
Unreserved	206,477,041	188,564,680	226,636,823	221,838,393	259,516,065	203,554,454	103,565,761
Total General Fund	<u>\$ 229,761,818</u>	<u>\$ 209,030,036</u>	<u>\$ 250,802,664</u>	<u>\$ 246,334,419</u>	<u>\$ 288,042,865</u>	<u>\$ 221,201,564</u>	<u>\$ 149,936,973</u>
All Other Governmental Funds							
Reserved for:							
Encumbrances	\$ 190,536,455	\$ 211,125,613	\$ 298,671,177	\$ 302,490,110	\$ 268,208,139	\$ 201,620,837	\$ 186,949,021
Reserved for loans outstanding	27,799,335	32,519,662	37,160,981	37,000,010	43,896,206	43,438,998	41,551,853
Interfund loans	13,312,259	5,702,426	4,879,122	6,507,709	-	-	-
Unreserved, reported in:							
Special Revenue Fund	195,044,823	202,557,834	169,402,144	150,676,439	183,147,574	213,801,252	227,041,785
Capital Projects Fund	62,144,580	(68,362,838)	227,325,170	182,593,106	127,615,514	62,228,042	(10,257,785)
Debt Service Fund	193,515,120	157,834,828	185,849,262	155,741,709	167,899,157	149,458,818	164,426,700
Total all other governmental funds	<u>\$ 682,352,572</u>	<u>\$ 541,377,525</u>	<u>\$ 923,287,856</u>	<u>\$ 835,009,083</u>	<u>\$ 790,766,590</u>	<u>\$ 670,547,947</u>	<u>\$ 609,711,574</u>

**Note:**

- (1) Modified accrual-basis financial information for the County government as a whole is only available back to 2002, the year GASB Statement 34 was implemented and working capital accounts, trust funds, etc. were eliminated.
- (2) Prior to 2006 the Self-Insurance Account was not part of the General Fund of the County.
- (3) Restatement of these fiscal years relate to government-wide statements only and not at the Governmental Fund level.

**Data Source:**

Audited Financial Statements





**Schedule S-4**  
**COOK COUNTY, ILLINOIS**  
**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS**  
**LAST SEVEN YEARS (modified accrual basis of accounting)<sup>(1)</sup>**

	<u>2002<sup>(3)</sup></u>	<u>2003<sup>(3)</sup></u>	<u>2004</u>	<u>2005</u>	<u>2006<sup>(2)</sup></u>	<u>2007<sup>(2)</sup></u>	<u>2008<sup>(2)</sup></u>
<b>REVENUES</b>							
Property taxes	\$ 554,417,242	\$ 580,482,632	\$ 574,765,136	\$ 618,676,455	\$ 619,346,349	\$ 596,674,944	\$ 628,586,408
Nonproperty taxes	649,853,225	671,379,624	776,819,444	822,430,244	848,129,365	815,190,203	774,934,065
Fees and licenses	233,874,936	266,067,609	276,196,185	279,501,785	307,897,125	320,379,424	374,229,385
Federal government	68,949,341	49,170,975	53,010,434	44,675,778	61,140,052	41,165,709	45,287,420
State of Illinois	59,863,990	55,753,763	65,522,171	74,134,373	112,931,598	110,646,636	127,221,817
Other governments	15,863,880	1,827,454	1,635,459	447,406	7,687,224	3,453,927	4,953,659
Investment income	19,443,855	8,399,362	11,423,956	25,638,244	52,288,994	47,427,420	16,437,322
Reimbursements from other governments	33,053,810	28,119,160	25,828,752	20,936,230	-	-	-
Charges to other funds	-	-	-	-	16,590,624	24,598,871	-
Contributions	-	-	-	-	-	19,754,293	1,238,044
Miscellaneous	32,707,479	36,751,319	35,237,754	39,861,969	32,370,839	36,485,085	28,860,709
Total revenues	<u>1,668,027,758</u>	<u>1,697,951,898</u>	<u>1,820,439,291</u>	<u>1,926,302,484</u>	<u>2,058,382,170</u>	<u>2,015,776,512</u>	<u>2,001,748,829</u>
<b>EXPENDITURES</b>							
Current:							
Government Management and Supporting Services	146,016,639	123,684,564	139,037,790	156,584,267	166,572,341	156,923,191	144,333,526
Corrections	404,610,088	412,172,648	429,372,494	399,923,590	409,868,712	415,631,402	379,483,026
Courts	669,594,415	683,778,558	713,410,812	807,757,332	831,596,778	845,813,509	843,655,153
Control of Environment	50,190,981	35,691,878	37,755,770	34,528,522	38,538,647	52,075,472	53,664,291
Assessment and Collection of Taxes	52,236,544	56,776,405	55,957,650	51,893,920	52,588,838	49,632,651	45,969,166
Election	40,974,791	24,174,080	41,300,528	23,918,293	42,861,531	26,402,412	52,871,446
Economic and Human Development	34,524,676	43,271,952	40,651,807	44,575,018	43,502,382	38,783,128	36,451,278
Transportation	108,410,601	110,151,500	118,711,857	92,294,447	127,272,096	127,184,750	93,808,879
Enterprise Fund	57,744,945	65,956,776	67,858,831	83,993,077	77,048,667	80,148,867	63,250,770
Claims Expense	-	-	-	-	79,041,110	81,489,783	100,938,732
Capital outlay	253,166,466	120,828,439	129,866,042	133,062,348	111,057,279	130,702,207	108,324,391
Debt service							
Principal	59,526,257	65,891,117	57,862,534	34,317,399	57,723,048	71,565,731	62,335,287
Interest and other charges	133,356,715	126,131,774	134,287,946	150,768,957	153,711,931	147,853,083	150,063,848
Amounts incurred in the above accounts for the Enterprise Funds	<u>(9,125,404)</u>	<u>(3,116,185)</u>	<u>(3,245,090)</u>	<u>(2,880,384)</u>	<u>(3,603,966)</u>	<u>(6,393,466)</u>	<u>(4,090,932)</u>
Total expenditures	<u>2,001,227,714</u>	<u>1,865,393,506</u>	<u>1,962,828,971</u>	<u>2,010,736,786</u>	<u>2,187,779,394</u>	<u>2,217,812,720</u>	<u>2,131,058,861</u>
Revenues excess under expenditures	<u>(333,199,956)</u>	<u>(167,441,608)</u>	<u>(142,389,680)</u>	<u>(84,434,302)</u>	<u>(129,397,224)</u>	<u>(202,036,208)</u>	<u>(129,310,032)</u>

**Schedule S-4**  
**COOK COUNTY, ILLINOIS**  
**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS**  
**LAST SEVEN YEARS (modified accrual basis of accounting)<sup>(1)</sup>**

	<u>2002<sup>(3)</sup></u>	<u>2003<sup>(3)</sup></u>	<u>2004</u>	<u>2005</u>	<u>2006<sup>(2)</sup></u>	<u>2007<sup>(2)</sup></u>	<u>2008<sup>(2)</sup></u>
<b>OTHER FINANCING SOURCES (USES)</b>							
Transfers in	56,219,711	59,623,470	65,240,077	79,010,688	170,210,424	56,578,307	38,425,600
Transfers out	(65,345,115)	(62,739,655)	(67,550,879)	(99,913,298)	(60,239,332)	(62,971,773)	(42,516,532)
Proceeds from insurance/legal settlement	-	4,000,000	10,284,673	1,261,560	17,750,000	16,957,001	
Proceeds of master loan agreement	-	-	1,182,746	1,250,000	-	-	-
Payment to refunded bond escrow	(190,293,711)	(229,104,285)	(250,606,888)	-	(350,573,813)	(210,956,305)	
Proceeds of general obligation bonds	685,301,052	231,245,341	805,211,726	-	349,715,898	213,235,049	1,300,000
Sale of land	390,826	287,127	110,327	35,823	-	-	-
Contributions	-	-	-	-	-	-	
Capital leases	6,425,833	2,422,781	-	10,042,511	-	2,133,985	
Total other financing sources (uses)	<u>492,698,596</u>	<u>5,734,779</u>	<u>563,871,782</u>	<u>(8,312,716)</u>	<u>126,863,177</u>	<u>14,976,264</u>	<u>(2,790,932)</u>
Net changes in fund balance	<u>\$ 159,498,640</u>	<u>\$ (161,706,829)</u>	<u>\$ 421,482,102</u>	<u>\$ (92,747,018)</u>	<u>\$ (2,534,047)</u>	<u>\$ (187,059,944)</u>	<u>\$ (132,100,964)</u>
Debt service as a percentage of noncapital expenditures	11.03%	11.01%	10.48%	9.86%	10.18%	10.51%	10.50%

**Note:**

(1) Accrual-basis financial information for the County government as a whole is only available back to 2002, the year GASB Statement 34 was implemented.

(2) Prior to 2006 the Self-Insurance Account was not part of the General Fund of the County.

(3) Restatement of these fiscal years relate to government-wide statements only and not at the Governmental Fund level.

**Date Source:**

Audited Financial Statements

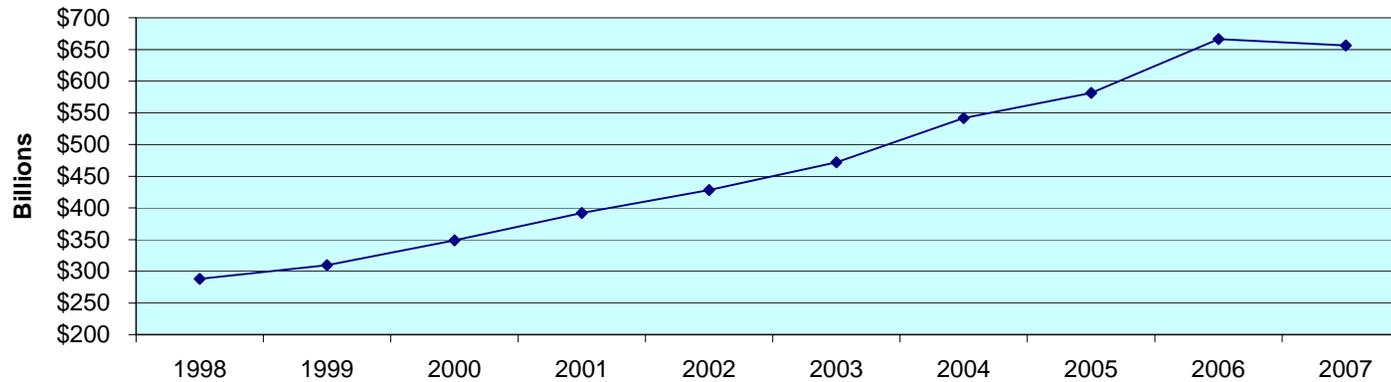
Schedule S-5  
**COOK COUNTY, ILLINOIS**  
**ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY**  
**LAST TEN YEARS (modified accrual basis of accounting)**

Fiscal Year	Residential Property	Commercial Property	Industrial Property	Railroad Property	Farm Property	Total Taxable Assessed Value	Total Direct Tax Rate <sup>(2)</sup>	Estimated Fair Market Taxable Value <sup>(1)</sup>	Taxable Assessed Value as a Percentage of Fair Market Taxable Value
1998	\$ 37,046,553	\$ 27,730,213	\$ 13,349,244	\$ 3,220,174	\$ 10,162	\$ 81,356,346	0.911	\$ 287,762,846	28.27%
1999	39,681,038	28,761,783	13,761,652	343,219	12,232	82,559,924	0.854	309,433,210	26.68%
2000	43,798,090	29,351,361	13,775,950	373,298	9,484	87,308,183	0.823	348,966,255	25.02%
2001	49,288,711	30,633,742	14,567,050	410,982	9,171	94,909,656	0.746	392,206,809	24.20%
2002	56,590,846	32,427,922	15,617,940	439,664	8,840	105,085,212	0.690	428,105,908	24.55%
2003	61,930,532	34,580,262	15,830,733	150,989	8,928	112,501,444	0.659	471,971,669	23.84%
2004	69,102,041	35,699,598	16,598,200	154,646	8,070	121,562,555	0.593	541,942,050	22.43%
2005	77,653,159	37,824,888	17,731,155	154,599	7,913	133,371,714	0.547	581,371,294	22.94%
2006	87,209,147	38,638,355	18,327,403	162,588	7,287	144,344,780	0.500	666,233,062	21.67%
2007	99,210,511	40,296,203	19,574,171	179,073	6,954	159,266,912	0.446	656,474,744	24.26%
2008	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(3)

- (1) Civic Federation - estimated fair market value of real property
- (2) rate per \$100 of assessed value
- (3) Data for 2008 is unavailable

**Data Source:**  
Cook County Clerk, Tax Extension Division

**Estimated Full Value of Cook County  
1998 - 2007**



**Schedule S-6  
 COOK COUNTY, ILLINOIS  
 DIRECT AND OVERLAPPING PROPERTY TAX RATES  
 LAST TEN YEARS  
 (rate per \$100 of equalized assessed value)<sup>(2)</sup>**

	1999 <sup>(1)</sup>	2000	2001 <sup>(1)</sup>	2002	2003 <sup>(1)</sup>	2004	2005 <sup>(1)</sup>	2006 <sup>(1)</sup>	2007 <sup>(1)</sup>	2008 <sup>(1)</sup>
<b>County Direct Rates</b>										
Corporate	0.015	0.014	0.014	0.012	0.012	0.010	0.009	0.009	0.008	0.007
Public Safety	0.244	0.232	0.222	0.201	0.185	0.144	0.147	0.130	0.167	0.123
Health	0.236	0.219	0.201	0.156	0.141	0.123	0.112	0.103	0.093	0.086
Annuity and Benefit	0.176	0.164	0.152	0.154	0.150	0.158	0.130	0.120	0.062	0.069
Bond and Interest	0.183	0.164	0.157	0.141	0.142	0.135	0.135	0.125	0.116	0.105
Election	0.000	0.030	0.000	0.026	0.029	0.023	0.014	0.012	0.012	0.025
Total direct rate	0.854	0.823	0.746	0.690	0.659	0.593	0.547	0.499	0.458	0.415
<b>Forest Preserve District</b>	0.070	0.069	0.067	0.061	0.059	0.060	0.060	0.057	0.530	0.500
<b>City Rates</b>										
Metropolitan Water Reclamation District	0.419	0.415	0.401	0.371	0.361	0.347	0.315	0.284	0.263	0.252
City of Chicago	1.860	1.660	1.637	1.591	1.380	1.302	1.243	1.012	1.004	0.928
Chicago Board of Education	4.104	3.714	3.744	3.562	3.142	3.104	3.026	2.697	2.583	2.472
Chicago Park District	0.627	0.572	0.567	0.545	0.464	0.455	0.443	0.379	0.355	0.323
Community College District No. 508	0.347	0.311	0.307	0.280	0.246	0.242	0.234	0.205	0.159	0.156
Chicago School Finance Authority	0.255	0.223	0.223	0.177	0.151	0.177	0.127	0.118	0.091	0.000

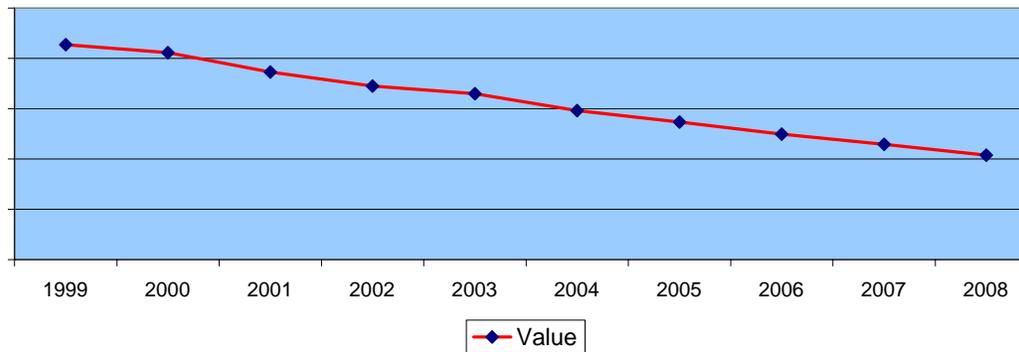
**Notes:**

- (1) Included is a tax of \$0.027 for 1997, \$0.023 for 1999, \$0.032 for 2001, \$0.029 for 2003 and \$0.014 for 2005 was extended against all real property in the County outside the City of Chicago for election costs.
- (2) Tax rates for extension purposes were based upon full valuation as required by the Department of Revenue of the State of Illinois.
- (3) Based on taxes extended for collection in the succeeding year as a percentage of the Equalized Assessed Valuation for the tax year.

**Data Source:**

Cook County Clerk, Tax Extension Division

**County Direct Rates  
 1999 - 2008**



**Schedule S-7  
 COOK COUNTY, ILLINOIS  
 PRINCIPAL PROPERTY TAX PAYERS  
 CURRENT YEAR AND NINE YEARS AGO**

Taxpayer	2007 <sup>(1)</sup>			1998		
	Assessed Value	Rank	Percentage of Total County Taxable Assessed Value	Assessed Value	Rank	Percentage of Total County Taxable Assessed Value
233 S. Wacker LLC CBRE	\$ 180,970,437	1	0.11%	\$ -	-	-
Thompson Property	131,669,998	2	0.08%	-	-	-
Sears Roebuck (Corporate Center)	84,875,255	3	0.05%	85,468,000	3	0.05%
227 Monroe Street Inc.	104,663,494	4	0.07%	-	-	-
BFPRU I LLC 2300	103,239,859	5	0.06%	-	-	-
Woodfield Retax Adm	78,908,982	6	0.05%	-	-	-
ICG ING	87,999,144	7	0.06%	-	-	-
Water Tower LLC	81,250,874	8	0.05%	-	-	-
NACA Ltd. Partnership	76,028,229	9	0.05%	59,969,000	9	0.04%
Thompson Property	74,479,854	10	0.05%	-	-	-
Buck Company	-	-	-	135,705,000	1	0.09%
Amoco Oil	-	-	-	98,928,000	2	0.06%
Bank One	-	-	-	85,293,000	4	0.05%
Stein AT&T&I	-	-	-	73,194,000	6	0.05%
Prudential Plaza Associate	-	-	-	75,310,000	5	0.05%
Taulman Company Inc.	-	-	-	63,521,000	7	0.04%
Taxpayer	-	-	-	60,077,000	8	0.04%
Vickie L. Norman	-	-	-	52,325,000	10	0.03%
Total assessed valuation	<u>\$ 1,004,086,126</u>		<u>0.63%</u>	<u>\$ 789,790,000</u>		<u>0.09%</u>

**Note:**

(1) 2008 Assessed Valuations unavailable

**Data Source:**

Cook County Clerk, Tax Extension Division

**Schedule S-8  
 COOK COUNTY, ILLINOIS  
 PROPERTY TAX LEVIES AND COLLECTIONS<sup>(3)</sup>  
 LAST TEN FISCAL YEARS**

<b>Fiscal Year</b>	<b>Taxes Levied for the Fiscal Year</b>	<b>Collected within the Fiscal Year of the Levy</b>		<b>Collections in Subsequent Years</b>	<b>Total Collections to Date</b>	
		<b>Amount</b>	<b>Percentage of Levy</b>		<b>Amount</b>	<b>Percentage of Levy</b>
1998	\$ 527,935,496	\$ 485,907,596	92.04%	\$ 13,296,303	\$ 499,203,899	94.56%
1999	521,578,914	510,683,430	97.91%	3,428,176	514,111,606	98.57%
2000	529,378,396	509,232,103	96.19%	22,435,340	531,667,443	100.43%
2001	533,798,507	510,951,836	95.72%	11,917,995	522,869,831	97.95%
2002	560,561,438	533,106,792	95.10%	18,345,524	551,452,316	98.38%
2003 <sup>(1)</sup>	566,296,188	464,267,639	81.98%	14,089,882	478,357,521	84.47%
2004	571,629,807	523,783,660	91.63%	109,869,821	633,653,481	110.85%
2005	571,629,805	533,858,746	93.39%	47,093,763	580,952,509	101.63%
2006	571,629,805	549,640,031	96.15%	18,636,817	568,276,848	99.41%
2007	571,629,805	510,541,718	89.31%	57,639,411	568,181,129	99.40%
2008	(2)					

**Notes:**

- (1) Tax remittance due date extended one month
- (2) Data for 2008 is not available as the County's 2008 levies are not billed or collected until 2009.
- (3) Cook County Health and Hospitals System and Forest Preserve District is excluded from the table.

**Data Source:**

Cook County Comptroller's Office

**Schedule S-9  
 COOK COUNTY, ILLINOIS  
 RATIOS OF GENERAL BONDED DEBT OUTSTANDING  
 LAST TEN FISCAL YEARS**

<b>Fiscal Year</b>	<b>General Obligation Bonds</b>	<b>Less: Amounts Restricted to Repaying Principal</b>	<b>Total</b>	<b>Percentage of Personal Income<sup>(3)</sup></b>	<b>Percentage of Actual Value of Taxable Property<sup>(2)</sup></b>
1998	\$ 1,261,420,000	\$ (329,300,000)	\$ 1,590,720,000	0.96%	0.55%
1999	1,781,960,000	(77,550,000)	1,859,510,000	1.09%	0.60%
2000	1,799,990,000	-	1,799,990,000	0.99%	0.52%
2001	2,120,910,000	-	2,120,910,000	1.14%	0.54%
2002	2,481,575,000	(176,290,000)	2,657,865,000	1.41%	0.62%
2003	2,229,275,000	(214,295,000)	2,443,570,000	1.28%	0.52%
2004	2,860,935,000	(232,230,000)	3,093,165,000	1.55%	0.57%
2005	3,066,330,000	-	3,066,330,000	1.47%	0.53%
2006	2,690,010,000	(332,495,000)	3,022,505,000	1.36%	0.45%
2007	2,750,255,000	(203,355,000)	2,953,610,000	1.24%	0.45%
2008	2,897,975,000	-	2,897,975,000	(1)	(1)

**Notes:**

(1) Information not yet available.

(2) See schedule S-5 for property value data.

(3) See schedule S-11 for personal income data.

*County related debt only, this table does not include debt related to the Cook County Forest Preserve District.*

**Data Source:**

Cook County Comptroller's Office

**Schedule S-10  
 COOK COUNTY, ILLINOIS  
 DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT  
 As of November 30, 2008**

**Direct Debt**

General Obligation Bonds	\$ 2,897,975,000
Total Direct Debt	<u>2,897,975,000</u>

**Overlapping Debt<sup>(1)</sup>**

Governmental Unit	
City of Chicago	6,558,654,000
Chicago Board of Education	4,607,882,000
Chicago Park District	814,290,000
Cook County Forest Preserve District	115,105,000
Metropolitan Water Reclamation District	1,379,237,000
Subtotal, overlapping debt	<u>13,475,168,000</u>
<b>Total direct and overlapping debt</b>	<b><u>\$ 16,373,143,000</u></b>

---

**Selected Debt Statistics <sup>(2)</sup>**

2000 Population	5,376,741
2007 Equalized Assessed Valuation	\$ 159,266,913,649
2006 Estimated Fair Market Value	\$ 666,223,061,624

---

	<u>Per Capita</u>	<u>% of Equalized Assessed Valuation</u>	<u>% of Estimated Fair Market Value</u>
Direct Debt	585	1.97	0.47
Direct and Overlapping Debt	3,091	10.44	2.49

**Notes:**

- (1) Cook County Clerk, Tax Extension Division  
 (2) General Obligation Refunding Bonds, Series 2009 A

**Schedule S-11  
 COOK COUNTY, ILLINOIS  
 DEMOGRAPHIC AND ECONOMIC STATISTICS  
 LAST TEN FISCAL YEARS**

<u>Year</u>	<u>Population<sup>(2)</sup></u>	<u>Personal Income<sup>(2)</sup> (in thousands)</u>	<u>Per Capita Personal Income<sup>(2)</sup></u>	<u>Average Unemployment Rate<sup>(3)</sup></u>
1999	5,365,344	\$ 169,932,439	\$ 31,672	4.3%
2000	5,377,890	182,393,699	33,915	4.6%
2001	5,381,796	185,762,239	34,517	6.4%
2002	5,369,642	188,966,857	35,192	6.9%
2003	5,348,906	191,105,112	35,728	7.3%
2004	5,326,269	199,274,915	37,414	6.6%
2005	5,303,943	209,098,971	39,423	5.7%
2006	5,288,655	221,735,670	41,993	4.7%
2007	5,285,107	238,426,065	45,230	5.1%
2008	5,294,664	(1)	(1)	6.5%

**Notes:**

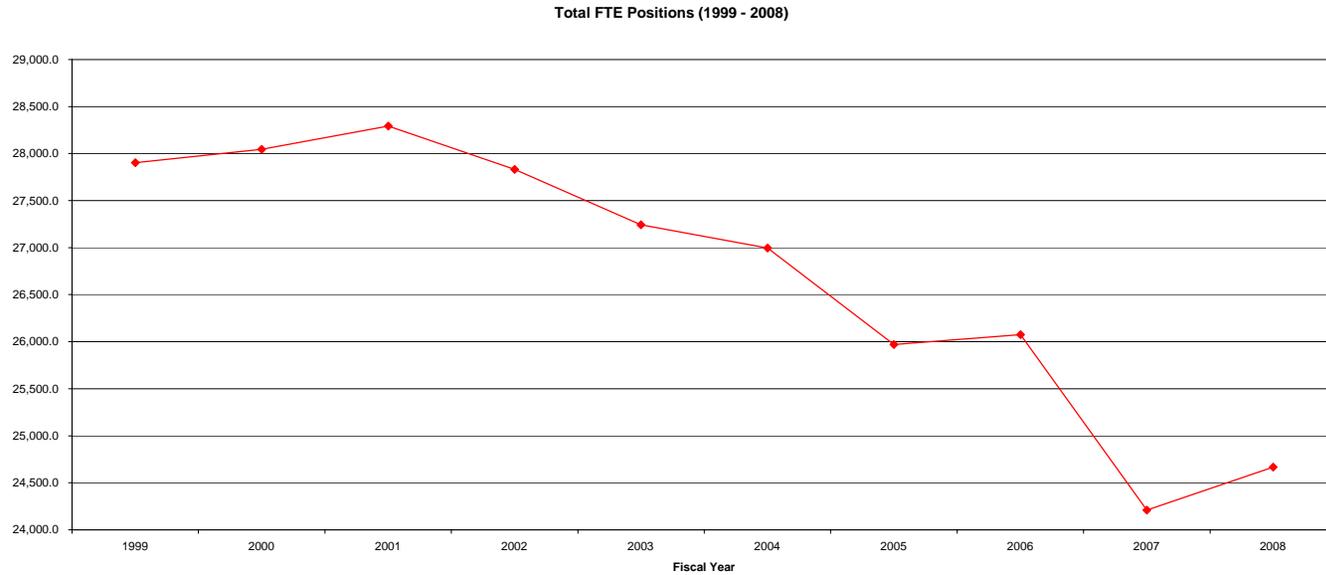
- (1) Information not yet available
- (2) Bureau of Economic Analysis - U.S. Department of Commerce
- (3) Bureau of Labor Statistics

Schedule S-12  
**COOK COUNTY, ILLINOIS**  
**FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION**  
**LAST TEN FISCAL YEARS**

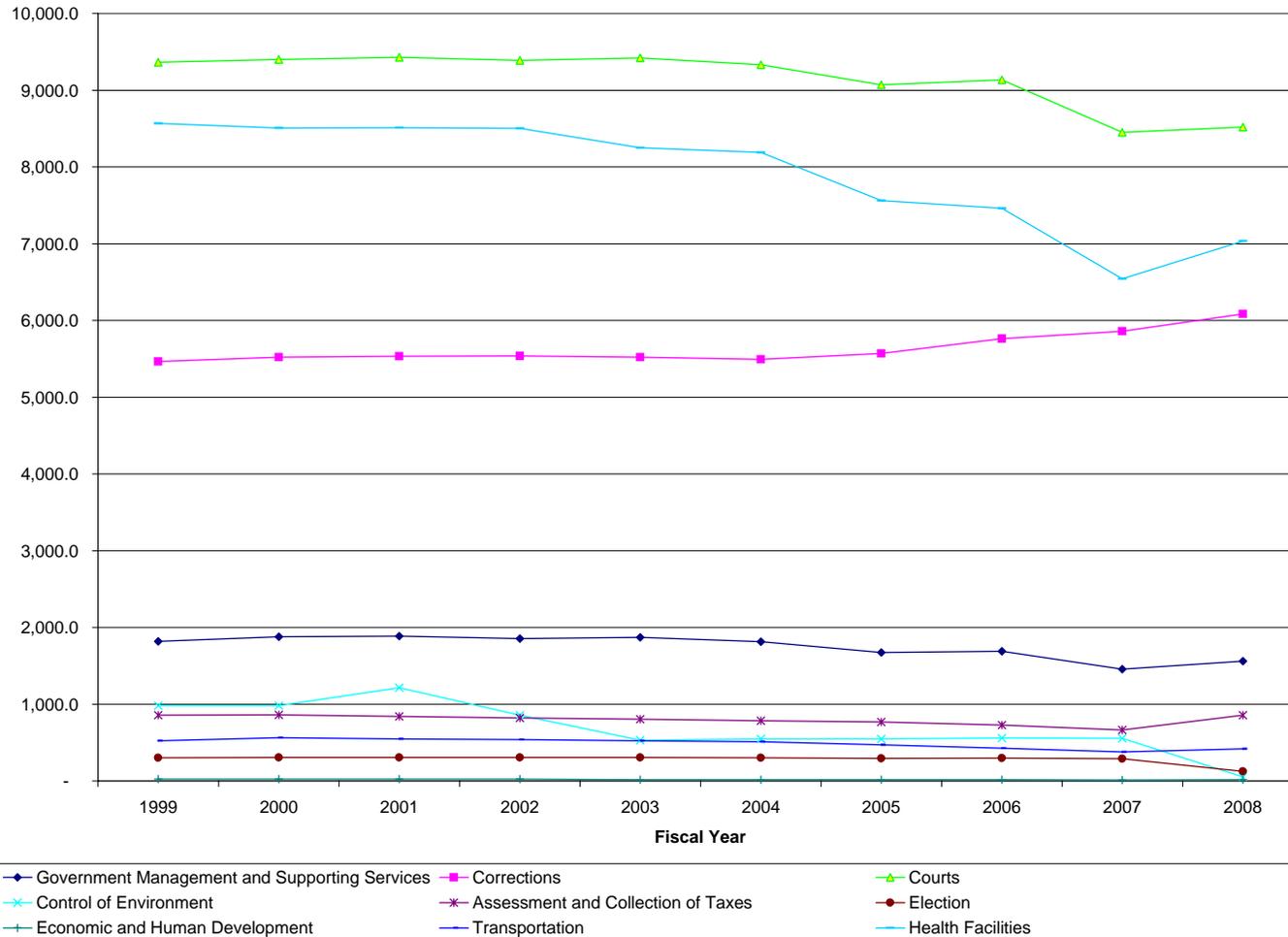
Functions/Programs	Full-time Equivalent Positions as of November 30									
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
<b>Governmental Activities:</b>										
Government Management and Supporting Services	1,818.2	1,880.7	1,885.8	1,854.5	1,869.8	1,816.1	1,674.0	1,689.2	1,455.5	1,560.6
Corrections	5,465.8	5,522.7	5,532.6	5,535.4	5,521.3	5,491.1	5,567.7	5,764.5	5,859.5	6,082.7
Courts	9,365.9	9,400.3	9,428.0	9,388.2	9,420.7	9,333.9	9,070.5	9,134.1	8,452.1	8,518.1
Control of Environment	982.0	980.0	1,216.0	859.0	531.6	548.5	546.8	558.0	554.3	54.0
Assessment and Collection of Taxes	857.2	862.2	839.9	822.6	805.5	785.6	769.7	729.9	662.4	856.5
Election	300.0	307.1	305.7	307.3	304.3	302.7	294.1	296.0	288.8	125.0
Economic and Human Development	24.0	24.0	24.0	23.0	18.0	17.5	16.4	16.0	12.0	16.0
Transportation	522.3	562.0	548.3	538.2	523.7	511.1	469.8	427.6	380.0	419.0
<b>Total Governmental Activities</b>	<b>19,335.4</b>	<b>19,539.0</b>	<b>19,780.3</b>	<b>19,328.2</b>	<b>18,994.9</b>	<b>18,806.5</b>	<b>18,409.0</b>	<b>18,615.3</b>	<b>17,664.6</b>	<b>17,631.9</b>
<b>Business-type Activities:</b>										
Cook County Health and Hospitals System	8,567.5	8,506.6	8,511.9	8,504.9	8,248.3	8,189.6	7,561.5	7,459.3	6,543.7	7,034.0
<b>Total business-type Activities</b>	<b>8,567.5</b>	<b>8,506.6</b>	<b>8,511.9</b>	<b>8,504.9</b>	<b>8,248.3</b>	<b>8,189.6</b>	<b>7,561.5</b>	<b>7,459.3</b>	<b>6,543.7</b>	<b>7,034.0</b>
<b>Total primary government</b>	<b>27,902.9</b>	<b>28,045.6</b>	<b>28,292.2</b>	<b>27,833.1</b>	<b>27,243.2</b>	<b>26,996.1</b>	<b>25,970.5</b>	<b>26,074.6</b>	<b>24,208.3</b>	<b>24,665.9</b>

**Data Source:**  
Cook County Annual Appropriation Bill & Cook County Forest Preserve District Annual Appropriation Bill

**Note:**  
Full-time equivalent (FTE) is a position converted to the decimal equivalent of a full-time position based on 2,080 hours per year. A full-time position would be 1.0 FTE while a part-time position scheduled for a 20-hour week would be 0.5 FTE.



FTE Positions By Function (1999 - 2008)



**Schedule S-13  
COOK COUNTY, ILLINOIS  
OPERATING INDICATORS BY FUNCTION  
COOK COUNTY HEALTH AND HOSPITALS SYSTEM  
LAST SEVEN YEARS<sup>(1)</sup>**

	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>
<b>Cermak Health Services</b>							
Intake Screenings	97,663	91,228	99,331	100,000	100,056	98,359	100,000
Clinic/Emergency Room Visits	136,996	129,910	135,048	155,000	129,474	128,114	110,000
Infirmiry Patient Days	42,452	43,742	42,276	38,000	39,416	39,776	38,000
Residential Treatment Patient Days	175,038	170,036	173,594	160,000	176,617	177,215	170,000
Bookings at Jail <sup>(1)</sup>	103,200	97,045	103,233	93,856	99,232	108,000	108,000
Avg. Daily Correctional Facilities Census <sup>(2)</sup>	11,000	10,686	10,469	9,912	9,335	10,000	10,000
<b>Provident Hospital</b>							
Patient Days	27,394	29,209	28,353	28,202	27,843	21,358	22,160
Admissions	6,023	6,657	6,838	6,842	6,288	5,315	5,471
Avg. Length of Stay	4	4	4	4	4	5	5
Emergency Room Visits	52,325	50,886	51,968	51,818	47,949	44,142	45,498
Procedures Performed	371,523	331,957	380,474	380,115	375,485	340,180	346,836
<b>Ambulatory and Community Health Network</b>							
Ambulatory/Outpatient Visits	809,562	762,161	657,666	789,373	746,816	665,000	750,000
CLINIC VISIT SUMMARY							
Fantus Clinic	418,980	408,085	352,470	411,942	451,234	355,000	451,234
Ambulatory Screening Clinic	83,402	90,243	82,689	99,342	103,052	60,888	103,052
Other Community Clinic Sites	307,180	263,833	222,507	253,058	192,530	190,000	192,530
Total	809,562	762,161	657,666	789,373	746,816	605,888	746,816
<b>Ruth M. Rothstein Core Center</b>							
Ambulatory/Outpatient Visits	-	33,257	34,168	36,720	33,966	36,720	38,557
<b>Department of Public Health</b>							
Case Management (average monthly caseload)	17,647	17,401	16,736	16,800	16,058	17,500	17,500
Clinic Visits	238,199	219,095	206,556	210,000	155,023	132,000	132,000
Health Protection (inspections & investigations)	30,924	29,685	38,234	38,000	43,329	44,600	44,600
Served Population	2,261,000	2,261,000	2,261,000	2,261,000	2,261,100	2,261,000	2,261,000
<b>John H. Stroger, Jr. Hospital</b>							
Patient Days	141,567	126,035	129,100	130,000	123,312	123,750	123,942
Admissions	24,644	21,594	22,875	22,544	23,504	23,980	24,106
Avg. Length of Stay (Days)	6	6	6	6	6	6	5
Avg. Daily Census	386	346	353	355	338	338	339
Emergency Service Visits	141,693	150,271	150,300	154,700	135,356	138,000	134,860
Procedures Performed <sup>(3)</sup>	6,474,663	3,274,336	2,780,200	3,850,200	3,725,714	3,722,000	3,820,000
<b>Oak Forest Hospital</b>							
Patient Days	155,362	150,788	144,908	156,950	117,614	73,678	25,550
Admissions	2,174	2,908	3,159	3,000	2,739	2,489	2,839
Emergency Room Visits	20,542	23,156	25,496	28,000	30,249	31,138	31,138
Procedures Performed	713,916	740,365	816,398	823,712	824,036	824,036	800,000
Average Length of Stay <sup>(4)</sup>	58	56	40	60	34	30	9
Average Daily Census	424	412	396	430	321	202	70

**Notes:**

(1) Information is available for only the prior four fiscal years to 2002.

(2) Obtained from Department of Corrections

(3) Includes Laboratory, Radiology, Surgeries and Anesthesia

(4) Average length of stay is calculated from various levels of care by dividing the total days for each level by the number of discharges and averaging the result.

\*\* Department is in the process of reorganization.

**Data Source:**

Cook County Annual Appropriation Bill

**Schedule S-14  
 COOK COUNTY, ILLINOIS  
 OPERATING INDICATORS BY FUNCTION  
 CIRCUIT COURT CASELOAD  
 LAST SEVEN YEARS<sup>(1)</sup>**

	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
<b>Legal Representation</b>							
State's Attorney	210,634	203,459	190,318	198,737	185,751	185,100	172,936
Public Defender	551,556	508,804	567,991	549,402	513,778	493,752	521,721
Public Guardian	18,350	18,278	15,690	13,466	12,500	12,500	10,527
Public Administrator	900	900	900	1,057	1,215	900	1,243
<b>Judicial Support</b>							
Chief Judge	669,357	649,805	644,160	633,400	637,613	650,383	579,694
Adult Probation	30,077	29,027	27,345	26,805	26,000	25,367	25,523
Forensic Clinical Services	4,695	4,132	4,125	4,102	3,982	4,050	4,022
Social Service	22,000	24,003	22,057	21,957	20,858	22,000	21,530
Juvenile Probation	5,368	5,065	4,917	4,856	4,635	4,750	4,503
Supportive Services	1,025	1,153	1,316	913	1,009	1,150	1,055
Law Library	145,000	127,143	127,250	112,261	112,800	103,200	101,099
<b>Administration</b>							
Criminal Cases Filed	315,922	294,191	304,369	259,506	293,221	282,992	239,939
Civil Cases Filed	364,304	355,767	339,791	335,152	344,392	338,085	339,755
Traffic Cases Filed	1,054,636	1,064,517	1,183,949	1,123,415	1,151,213	1,126,447	984,131
Total Cases Filed	1,734,862	1,714,475	1,828,109	1,718,073	1,788,826	1,776,830	1,563,825

**Notes:**

(1) Information is available for only the prior seven fiscal years after 2002.

**Data Source:**

Cook County Annual Appropriation Bill

**Schedule S-15  
COOK COUNTY, ILLINOIS  
OPERATING INDICATORS BY FUNCTION  
COOK COUNTY CORRECTIONS  
LAST SEVEN YEARS<sup>(1)</sup>**

	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
<b>Court Services Division</b>							
Writs Served	363,425	216,176	360,000	381,714	387,556	390,000	380,000
Evictions Served	14,030	12,064	13,000	10,209	11,536	10,500	11,000
Courtrooms Served	417	417	417	415	427	427	427
<b>Police Department</b>							
Traffic Warnings/Citations	38,466	45,806	46,521	56,129	52,744	50,000	52,000
Evidence Handled and Prints Processed	82,637	93,921	92,162	101,927	71,037	72,000	81,100
Citizen Requests for Service	137,542	162,891	158,079	156,219	168,981	170,000	175,000
Warrants Processed	73,055	88,782	74,352	63,200	88,507	88,000	88,000
<b>Impact Incarceration</b>							
Number of inmates sentenced to program	-	-	-	624	720	672	672
Number of inmates successfully completing program	-	-	-	428	425	438	470
<b>Community Supervision and Intervention (average daily population)</b>							
Sheriff's Work Alternative Program (S.W.A.P.) Participants	275	292	309	293	295	300	300
Pre-Release Participants	296	296	271	331	446	450	450
Electronic Monitoring Participants	1,400	1,536	1,601	1,567	1,158	750	750
Day Reporting Center Participants	565	451	557	502	377	300	200
<b>Community Services</b>							
Emergency Planning Sessions; Training; Responses	577	623	655	603	655	683	Unavail
Youth Services Programs, Training and Technical Assistance	1,480	2,832	3,298	2,045	2,321	2,100	2,165
Community Services Programs	639	644	675	614	996	771	458
<b>Department of Corrections</b>							
Average Daily Population	10,941	10,686	10,469	9,912	9,335	10,000	10,000
Bookings	103,200	97,045	103,233	93,856	99,232	108,000	108,000
Inmates Transported	317,500	311,088	338,938	303,116	324,308	320,000	320,000
Inmates Per Officer	4	4	4	4	4	4	4
<b>Juvenile Temporary Detention Center</b>							
Bed Days	161,093	177,644	188,625	164,876	174,000	166,000	148,735
Avg. Length of Stay	28	30	24	29	28	24	19
Admissions to Center	6,347	6,486	6,832	7,112	6,950	6,910	5,947
Automatic Transfers	501	447	444	456	460	200	150

**Notes:**

(1) Information is available for only the seven fiscal years after 2002.

**Data Source:**

Cook County Annual Appropriation Bill

**Schedule S-16  
COOK COUNTY, ILLINOIS  
OPERATING INDICATORS BY FUNCTION  
OTHER SERVICES  
LAST SEVEN YEARS<sup>(1)</sup>**

	2002	2003	2004	2005	2006	2007	2008
<b>County Assessor</b>							
Taxpayer Assistance Requests	7,737,986	8,674,256	2,717,436	2,911,440	4,730,247	4,235,000	4,770,000
Parcels Processed	667,290	651,420	703,203	721,323	1,261,260	800,363	767,946
Parcels Reviewed	1,398,325	1,735,800	775,200	2,286,647	3,795,967	3,820,756	3,884,154
<b>Board of Review</b>							
Hearings/Cases	699,340	638,260	792,746	745,770	750,397	925,000	925,000
Re-reviewed Parcels	79,840	74,350	163,921	99,595	157,130	210,000	214,000
Property Exemption Investigations	22,185	25,930	27,656	27,405	28,975	35,000	35,000
<b>Treasurer</b>							
Condemnation Court Orders Received & Recorded	650	621	470	389	439	450	425
Refunds for Overpayment, Court Orders	270,000	152,890	219,880	284,650	282,025	280,000	240,000
Investment Transactions	40,000	40,338	40,565	43,702	43,279	41,000	41,000
Scavenger Sales-Parcels	-	-	27,979	-	18,154	-	18,000
<b>County Clerk</b>							
Marriage Licenses Issued	38,767	32,601	38,847	36,596	35,277	35,255	35,070
Business Registrations	7,211	7,500	8,151	6,148	6,080	6,173	5,925
Notary Commissions	20,205	17,480	21,903	24,669	25,896	25,200	25,380
Statements of Economic Interest Filed	25,000	25,475	25,000	25,747	24,296	25,500	25,500
Campaign Disclosure Reports Filed	4,000	3,500	2,000	1,875	1,832	1,500	1,600
Lobbyist Registration/Reports Filed	675	600	500	703	731	700	725
Map Revisions	402,350	413,365	416,580	431,935	440,980	432,000	455,385
<b>County Clerk - Elections Division</b>							
Voter Registrations	140,000	120,000	136,500	76,549	125,403	61,000	130,000
Absentee Ballots	30,000	15,000	84,300	21,863	35,073	20,000	100,000
Ballot Formats	725	800	2,450	858	2,773	860	2,600
<b>Recorder of Deeds</b>							
Documents Recorded	1,200,000	1,370,000	1,700,000	1,461,593	1,382,901	1,325,000	1,175,000
Tract Searches	102,000	103,500	52,500	45,384	56,343	52,500	52,500
Documents Indexed (Days)	5	5	5	5	5	5	5
<b>Building and Zoning</b>							
Construction Inspections	60,000	60,000	60,000	60,000	60,000	60,000	60,000
Inspections per Permit	25	26	26	26	26	26	25
Permits Issued	2,400	2,300	2,300	2,278	2,225	2,300	2,375
<b>Environmental Control</b>							
Inspections	31,000	22,000	22,000	22,000	22,000	22,000	22,000
Laboratory Analyses	19,000	19,000	19,000	19,400	19,000	19,000	19,000
<b>Zoning Board of Appeals</b>							
Board Hearings	220	250	245	262	255	265	280
<b>Medical Examiner</b>							
Autopsy and Post-mortem Costs	4,000,000	4,300,000	4,233,277	3,857,500	3,660,772	3,660,772	3,132,864
Autopsies and Post-mortems Performed	5,500	5,250	5,250	5,500	5,500	4,750	5,000
<b>Veterans' Assistance Commission</b>							
Cases	6,500	7,000	7,300	7,794	8,100	5,348	6,000
<b>Cook County Highway Department</b>							
Permit Applications	4,000	4,100	4,035	7,422	6,165	6,075	6,170
Lane Mileage	1,760	1,736	1,789	1,790	1,773	1,770	1,773
Traffic Studies	75	40	30	41	40	40	40
<b>Animal Control</b>							
Tags Issued	430,000	423,482	377,292	432,945	400,000	400,000	413,326
Certificates Issued	405,000	342,790	355,914	348,554	360,000	360,000	393,660
Spay & Neuter Procedures	7,000	6,715	6,771	6,917	-	7,000	4,367
Confinement and Releases	5,600	3,382	6,066	5,177	4,500	4,500	2,324
Specimen and Animal Pick-ups	1,975	4,437	3,379	4,001	4,000	4,000	8,955
Biter Cases	4,500	4,938	6,000	4,127	4,500	4,500	2,469
Telephone Inquiries and Information	(2)	(2)	18,000	23,767	18,000	18,000	12,636

**Notes:**

(1) Information is available for only the seven fiscal years after 2002.

(2) Information not available.

\* Moved to 524

**Data Source:**

Cook County Annual Appropriation Bill

Schedule S-17  
**COOK COUNTY, ILLINOIS**  
**CAPITAL ASSETS BY CATEGORY**  
**LAST SEVEN YEARS<sup>(1)(2)</sup>**

	<b>Capital Assets as of November 30</b>						
	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>
<b>Governmental Activities:</b>							
Land	\$ 282,086,924	\$ 287,687,096	\$ 295,623,493	\$ 293,265,715	\$ 293,650,946	\$ 306,933,946	\$ 309,431,398
Construction in Progress	117,214,947	119,757,320	142,237,383	126,956,275	190,731,685	251,450,272	234,884,943
Buildings and Other Improvements	1,153,765,423	1,135,988,708	1,179,481,786	1,290,225,415	1,320,753,555	1,373,648,711	1,444,587,580
Machinery and Equipment	238,054,020	244,274,836	274,821,912	281,176,589	292,687,553	292,111,068	297,939,260
Infrastructure	1,073,421,468	1,112,675,513	1,172,855,955	1,216,265,554	1,251,026,218	1,340,765,240	1,403,222,045
Total Governmental Activities	<u>2,864,542,782</u>	<u>2,900,383,473</u>	<u>3,065,020,529</u>	<u>3,207,889,548</u>	<u>3,348,849,957</u>	<u>3,564,909,237</u>	<u>3,690,065,226</u>
<b>Business-type Activities:</b>							
Construction in Progress	538,786,952	2,574,207	5,754,204	6,985,958	5,632,779	-	-
Buildings and Other Improvements	407,929,930	871,119,506	626,147,919	629,043,701	639,137,105	628,831,979	640,318,734
Machinery and Equipment	210,747,452	325,576,351	207,419,429	214,824,931	224,444,470	182,340,389	190,804,188
Total Business-type Activities	<u>1,157,464,334</u>	<u>1,199,270,064</u>	<u>839,321,552</u>	<u>850,854,590</u>	<u>869,214,354</u>	<u>811,172,368</u>	<u>831,122,922</u>
<b>Primary Government:</b>							
Land	282,086,924	287,687,096	295,623,493	293,265,715	293,650,946	306,933,946	309,431,398
Construction in Progress	656,001,899	122,331,527	147,991,587	133,942,233	196,364,464	251,450,272	234,884,943
Buildings and Other Improvements	1,561,695,353	2,007,108,214	1,805,629,705	1,919,269,116	1,959,890,660	2,002,480,690	2,084,906,314
Machinery and Equipment	448,801,472	569,851,187	482,241,341	496,001,520	517,132,023	474,451,457	488,743,448
Infrastructure	1,073,421,468	1,112,675,513	1,172,855,955	1,216,265,554	1,251,026,218	1,340,765,240	1,403,222,045
Total Primary Government	<u>\$ 4,022,007,116</u>	<u>\$ 4,099,653,537</u>	<u>\$ 3,904,342,081</u>	<u>\$ 4,058,744,138</u>	<u>\$ 4,218,064,311</u>	<u>\$ 4,376,081,605</u>	<u>\$ 4,521,188,148</u>

**Notes:**

- (1) Data is available for only the prior four fiscal years to 2002, the year GASB Statement 34 was implemented.  
(2) Data for capital assets by function/program is unavailable

**Data Source:**

Audited Financial Statements





**Todd H. Stroger**  
**President**  
**Cook County Board of Commissioners**

**JOHN P. DALEY**  
Chairman, Committee on Finance

**JERRY BUTLER**  
**FORREST CLAYPOOL**  
**EARLEAN COLLINS**  
**JOHN P. DALEY**  
**ELIZABETH ANN DOODY GORMAN**  
**GREGG GOSLIN**  
**TIMOTHY O. SCHNEIDER**  
**EDWIN REYES**  
**JOSEPH MARIO MORENO**  
**JOAN PATRICIA MURPHY**  
**ANTHONY J. PERAICA**  
**BRIDGET GAINER**  
**PETER N. SILVESTRI**  
**DEBORAH SIMS**  
**ROBERT B. STEELE**  
**WILLIAM M. BEAVERS**  
**LARRY SUFFREDIN**

**Jaye M. Williams**  
**Chief Financial Officer**

**Constance M. Kravitz, CPA**  
**Comptroller**